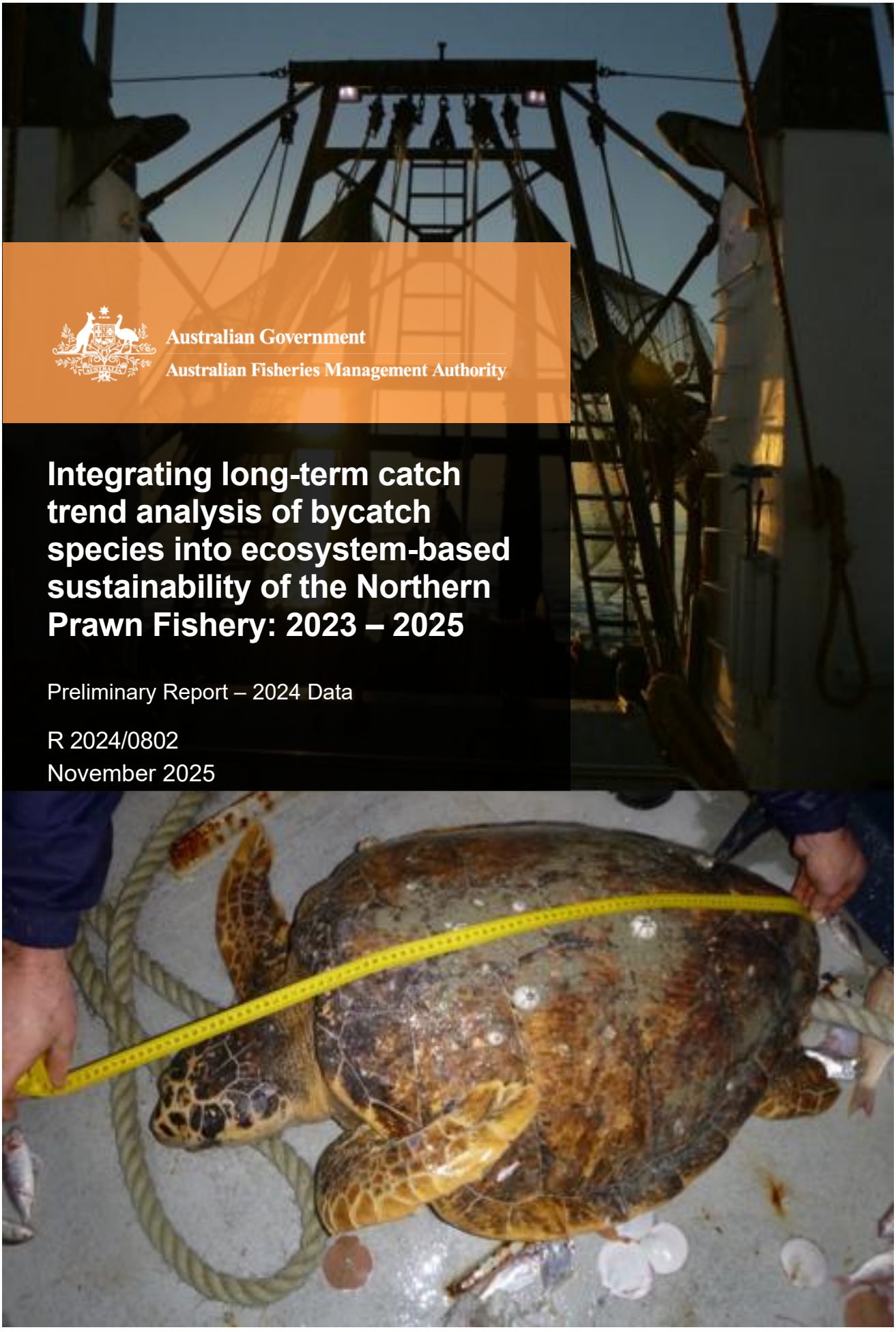


Australian Government
Australian Fisheries Management Authority

Integrating long-term catch trend analysis of bycatch species into ecosystem-based sustainability of the Northern Prawn Fishery: 2023 – 2025

Preliminary Report – 2024 Data

R 2024/0802
November 2025

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We thank the many Northern Prawn Fishery fishers that participated in the project; crew-member observers and their vessel crew, skippers and owners, who made it possible for them to complete their role in data collection.

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We would also like to thank the Australian Fisheries Management Authority (AFMA) for supplying us with their scientific observer data from 2005 to 2024 and commercial logbook data from 1998 to 2024.

This Sustainability Assessment Project, and its predecessors; 'Assessing the sustainability of the NPF bycatch from annual monitoring data: 2008', ‘Ensuring ongoing sustainable interactions bycatch species in the Northern Prawn Fishery; 2011 – 2013’, ‘Monitoring interactions with bycatch species using crew-member observer data collected in the Northern Prawn Fishery: 2013 – 2014’, ‘Monitoring interactions with bycatch species using crew-member observer data collected in the Northern Prawn Fishery: 2014 – 2016’, ‘Monitoring interactions with bycatch species using crew-member observer data collected in the Northern Prawn Fishery: 2017 – 2019’ and ‘Monitoring interactions with bycatch species using crew-member observer data collected in the Northern Prawn Fishery: 2020 – 2022’ was funded by AFMA and CSIRO. The NPF Industry Pty Ltd (NPFI) funded the crew-member observer program and annual crew-member observer training workshops where data is collected and used in this assessment.

1 Non-technical summary

2024/0802 Integrating long-term catch trend analysis of bycatch species into ecosystem-based sustainability of the Northern Prawn Fishery: 2023 – 2025

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OUTCOMES

- The performance of the Northern Prawn Fishery (NPF) crew-member observer (CMO) program varies from species to species. It is also highly dependent on the participation of CMOs and the quality of the data collected. Changes in catch rates for the relatively abundant species targeted by the program could be detected from the current data sets collected, especially from 2011 to 2024. Some species are so rare that longer time series (or greater observer effort) are required, and a continuation of the program may provide a robust data series. For others, their rarity and difficulty recognising them among the catch during commercial fishing operations has led to the likely impossibility of detecting real changes in catch rates from the observer-sourced monitoring procedure. To overcome the non-detection of rare, cryptic species would involve large numbers of samples collected on board in conjunction with the detailed sorting of these samples in the laboratory to provide reliable data on their catch rates and trends over time. Alternative approaches for dealing with these species such as survival studies or trawl gear modifications could be considered.

- Trends in catch rates for 16 of the 42 'Threatened, Endangered and Protected' (TEP) and 'at risk' bycatch species are statistically measurable and assessable by the observer-sourced monitoring and assessment program in the 22 years of data collected to date. This long-term data set has led to catch rate trend analysis for three species in 2009, 11 species in 2015, 11 species (one species removed and one new species added) in 2018, 14 species in 2020, 14 species in 2024 and 16 species in this assessment with most of these species able to be assessed using both the CMO program and combined AFMA scientific observer program and NPF prawn population monitoring surveys data sets. It appears to be a cost-effective way to assess the sustainability of these species. In time, as more long-term data is accumulated, other less abundant, but conspicuous species should be represented by a data series that enables them to be included in this list.

- For the 16 species that were assessed, no statistically detectable declines in catch rates through time were observed. The 13 sea snake species assessed showed relatively stable catch rates from 2010 to 2024 with only one species (*Aipysurus duboisii*) showing a slight decline over the last few years (2019 to 2024). Some sea snake species showed slight increases in catch levels over the last few years. The Narrow Sawfish (*Anoxypristis cuspidata*) showed a very stable catch rate trend from 2010 to 2024. The Stephenson's Mantis Shrimp (*Harpiosquilla stephensoni*) showed slight increases over the period of 2019 to 2023 in the CMO data and gradual increase in catch rates for the AFMA scientific observer and NPF prawn population monitoring data over the same time period. The Straightstick Pipefish (*Trachyrhamphus longirostris*) showed steady increases in catch rates from 2010 to 2019 followed by a decline from 2020 to 2024.

- There has been a significant improvement in the accuracy and reliability of data collected in the CMO program since 2011. This has been evident in the participation rates of CMOs and data collection procedures such as being able to record catches to species via comprehensive photographic records. The CMOs have performed their data collection tasks effectively as outlined in the 'Crew-member Observer Manual' and provided scientifically valid catch data on TEP and 'at risk' bycatch species.

- The CMO data was validated using the AFMA scientific observer and NPF prawn population monitoring data by comparing modelled catch rates over time. While species catch rates varied between data sets for some species, the trends over time were statistically similar demonstrating that the CMO data was of sufficient quality to be used in scientific catch trend analysis.

- Continued monitoring by the NPF of all TEP species is required (turtles, sea snakes, syngnathids, some hammerheads and most sawfishes). We recommend monitoring to continue for all sawfish species as they are highly vulnerable to impacts of fishing even though catch rate trends for the most common species, the Narrow Sawfish (*Anoxypristis cuspidata*) were stable over the period of 2010 to 2024.

- From 2009 to 2024, *Harpiosquilla stephensoni* showed slight declines in catches in some years but followed by high catches in subsequent years. However, this species had no detectable change in catch rates from 2019 to 2024 in the CMO data and increasing but variable catches in the AFMA scientific observer and NPF prawn population monitoring data. The 2021 ERA for the banana prawn fishery and tiger prawn fishery assessed this species as low risk to trawling in the NPF. It is recommended that *Harpiosquilla stephensoni* be removed from the list of bycatch species being monitored.

- The CMO program derived knowledge is valuable to the fishery to demonstrate their obligation to ecological sustainability of trawl bycatch species. The CMO program is consistently providing robust catch data, increasing the number of species quantitatively modelled and strongly contributes to the attainment of Marine Stewardship Council (MSC) Certification for the fishery. However, maintaining the rigour of data quality and quantity remain a key objective for this project. Given the suite of rigorous data for 16 bycatch species and the likely provision of comprehensive data series for other species, ongoing monitoring and assessment is recommended.

OBJECTIVE 1: Attend the 2023, 2024 and 2025 annual crew-member observer workshops and collaborate with NPFI representatives to deliver an annual training program for crew-member observers in identifying and recording all TEP and 'at risk' species interactions during the 2024 banana prawn and tiger prawn seasons

From 2003 to 2008, Commonwealth Scientific and Industrial Research Organisation (CSIRO) scientists have participated in organizing and delivering annual training workshops, in conjunction with staff from AFMA and NPFI. This included preparing field manuals and datasheets, sampling kits and information packs for each CMO. A number of CSIRO scientists attended these courses to aid facilitation and to deliver talks to the crew members on current catch data collected and biological information on Threatened, Endangered and Protected' species and 'at risk' bycatch species that are being recorded by the CMOs.

As of 2009, the organising and running of the crew-member training workshop was handed over to NPFI via the co-management arrangement with AFMA. Each year since then, a two-day workshop has been held during late July in north Queensland. CSIRO scientists participate in these workshops, presenting training information focused on past data collected on the TEP and 'at risk' bycatch species and biological information; species identifications and general life-history information for these species. The CSIRO project staff were also involved in gathering observer feedback for the ongoing evaluation of the bycatch data collection methods.

The CMO workshops were held in Cairns, Darwin and Karumba in late July in 2023 and 2024 and Cairns in July 2025. There were around 12 CMOs attending each of the workshops. This represented a fleet coverage of around 20% in boat days. Two AFMA scientific observers also attended the CMO workshops.

OBJECTIVE 2: Process and summarize all crew-member observer and AFMA scientific observer catch and image data on TEPs and 'at risk' species collected in 2023 banana prawn and tiger prawn seasons

Since the last Bycatch Sustainability Assessment for 2019 to 2021, catch data on TEP and 'at risk' bycatch species has continued to be collected from several sources. Catch data recorded by the NPF CMO program for 2024 was obtained from NPFI. Catches of all TEP and 'at risk' bycatch species have also been recorded during the annual NPF prawn population monitoring surveys from 2017 to 2019 (as part of '*An integrated monitoring program for the Northern Prawn fishery 2015-2018 R2015/0810*', '*An integrated monitoring program for the Northern Prawn fishery 2018-2021 R2017/0819*' Projects) and '*An integrated monitoring program for the Northern Prawn fishery 2021-2024 R2020/0807*' Projects. In addition, AFMA's NPF scientific observer program has provided additional catch data on TEP and 'at risk' bycatch species from 2024.

The additional data collected from these sources to date was combined with the existing data sets and used in the current Bycatch Sustainability Assessment. A detailed description of the data sets used is provided below:

1. Crew-member observer program (2003 – 2024); long-term bycatch monitoring program in the NPF where trained crew members collect fishery-dependent catch data on TEP species and 'at risk' elasmobranch, teleost and invertebrate bycatch species.

2. AFMA scientific observer program (2005 – 2024); fishery-dependent data collection by AFMA scientific observers onboard NPF commercial vessels during the tiger prawn and banana prawn seasons for catch data on Threatened, Endangered and Protected' species and 'at risk' elasmobranch, teleost and invertebrate bycatch species.

3. NPF prawn population monitoring survey (2002 – 2024); bi-annual fishery-independent monitoring surveys carried out in the NPF by CSIRO to collect prawn stock catch data, including catch data on TEP species and 'at risk' elasmobranch, teleost and invertebrate bycatch species.

4. CSIRO scientific research and observer surveys (1976 – 2005); fishery-independent research trawl surveys and CSIRO scientific observers onboard NPF commercial vessels collecting catch data on TEP species and 'at risk' elasmobranch, teleost and invertebrate bycatch species.

These data have undergone processing and quality control including image processing of all photographs taken of TEP and 'at risk' bycatch species by CMOs and AFMA scientific observers. Each photograph was viewed for species identification and then matched with the catch records recorded by the observers. Each animal was also measured for total length using 'Image J' software and sexed where possible.

Catch records for the CMO and AFMA scientific observer data sets were matched with NPF logbook data to obtain trawl information; trawl date and time, trawl duration, trawl location, trawl depth and trawl gears used. From this information, catch rates (numbers per km^2) for TEP and 'at risk' bycatch species were calculated for catch trend analysis.

OBJECTIVE 3: Undertake a catch trend analysis of NPF crew-member observer and AFMA scientific observer data collected up to the 2024 banana prawn and tiger prawn seasons, including an evaluation of the performance of the NPF crew-member observer and AFMA scientific observer programs over the last three years

For the 2023 – 2025 Bycatch Sustainability Assessment, the raw catch rates of the CMO, AFMA scientific observer and NPF prawn population monitoring data sets were analysed separately. Comparisons of catch rate trends between these three data sets were made to check for consistency and validation of the CMO data. Since the AFMA scientific observer and NPF prawn population monitoring data were collected on a similar spatial and temporal scale as the CMO data was collected, initially they were used to validate the CMO data.

Total catch numbers recorded for some species differed slightly between the CMO and NPF prawn population monitoring data sets, however their trends in catch rates over time ('Years') showed similar patterns between the data sets. The AFMA scientific observer data set showed quite large discrepancies in total catch numbers when compared to the CMO data set in some 'Regions' but not others.

As the data sets vary spatially (including depth) and temporally in both catch and effort, it is important to compare the trends after correcting for these differences through a statistical modelling process. Generalised Additive Models (GAMs) were used to estimate the trend in catch rates through time for the CMO program, AFMA scientific observer program and NPF prawn population monitoring surveys and where sample numbers were large enough for the models to fit (Wood, 2017). The catch was modelled using a GAM with a zero-inflated Poisson distribution (ziP) using the mgcv package in R. Initially only the CMO data was modelled. The AFMA scientific observer and NPF prawn population monitoring data sets were then combined and statistically compared with the CMO data for catch rate trend analysis for the TEP and 'at risk' bycatch species where sufficient catch data was available. For the rarest species, GAM analysis procedures were not suitable. For these species, unmodelled catch rate data was plotted on a spatial and temporal scale to describe general trends in catches.

A large amount of catch per unit effort data from previous CSIRO scientific research and observer surveys from 1976 to 2005 was sourced and included in this assessment for species distribution mapping. These early CSIRO data sets were included to (i) potentially provide a longer-term view of

catches and (ii) to compensate for the overall low numbers of catch data records for most of these TEP and 'at risk' species in the NPF. All catch data was standardised to numbers of individuals caught per swept area (km^2).

In the previous 2025 assessment, the bycatch monitoring programs collected sufficient data to assess 13 species (ten sea snakes, one sawfish, one syngnathid and one mantis shrimp species) for catch trends. There were sufficient data available in this current assessment to undertake quantitative catch rate trend analysis for 13 sea snake species (*Acalyptophis peronii*, *Aipysurus duboisii*, *Aipysurus mosaicus*, *Aipysurus laevis*, *Astrotia stokesii*, *Disteira kingii*, *Disteira major*, *Hydrophis elegans*, *Hydrophis mcdowelli*, *Hydrophis ornatus*, *Hydrophis pacificus*, *Lapemis curtis and Pelamis platurus*), one syngnathid (*Trachyrhamphus longirostris*), one sawfish species (*Anoxypristis cuspidata*), and one invertebrate species (*Harpiosquilla stephensoni*). Only one species of sea snake (*Aipysurus duboisii*) and the syngnathid (*Trachyrhamphus longirostris*) showed slight declines in catches over the past few years during either the CMO program or the combined AFMA scientific observer program and NPF prawn population monitoring surveys. For most species, catches had appeared to steadily increase over the last few years while others remained steady. The Narrow Sawfish (*Anoxypristis cuspidata*) showed a stable catch rate trend over the last 15 years. However, no species showed consistent declining catch rate trends over the period of data collection and catch rates for many species were highly variable within years.

The remaining TEP and 'at risk' bycatch species were not able to be assessed by the GAM method due to the scarcity of catch records and the high proportion of zero catch records in the time series data. For these species, the most suitable method of assessing their susceptibility to trawling in the NPF was to plot standardized on a spatial and temporal scale to look for trends in their catch rates. There was high variability in catch rates across 'Regions' and 'Years' for most of these species. Most of these species appeared to show no consistent downward trend in their catch rates from 2002 to 2024 that would indicate an unsustainable impact from trawling.

For the rarest or cryptic TEP and 'at risk' bycatch species, numbers of catch records were very low and catch rate trends could not be assessed. Future interactions with these species will need continued monitoring by the CMO program, AFMA scientific observer program and during the NPF prawn population monitoring surveys, especially if the current commercial fishing intensity and effort distribution changes.

Species of marine turtles, sea snakes, syngnathids, hammerheads and sawfishes are listed through the *Environment Protection and Biodiversity Conservation Act 1999* (EPBC Act); recording interactions with fishing activities in the NPF is a legislative requirement. Therefore, continued monitoring by fishery-dependent and fishery-independent programs is necessary. Additionally, as an outcome of this project, we strongly recommend monitoring to continue for all sawfish species as they are highly vulnerable to impacts of fishing. For the most common species, the Narrow Sawfish (*Anoxypristis cuspidata*), modelled catch data showed a stable catch rate trend over the last 15 years from the CMO program.

The 'at risk' mantis shrimp species; *Harpiosquilla stephensoni*, has been regularly recorded across most of the NPF during the CMO program, AFMA scientific observer program and NPF prawn population monitoring surveys from 2009 to 2024. The catch rates for *Harpiosquilla stephensoni* showed slight declines in the mean catch rate in some years but followed by higher catch rates in subsequent years. There was no detectable change in the catch rate for this species during the CMO program from 2019 to 2024. The catch data from the combined AFMA scientific observer program and NPF prawn population monitoring surveys were generally stable over the collection period 2009 to 2024, with catches slightly increasing over the last few years. Furthermore, the 2021 ERA for the banana prawn fishery and tiger prawn fishery assessed this species as low risk to trawling in the

NPF. It is recommended that *Harpiosquilla stephensoni* be removed from the list of bycatch species being monitored.

OBJECTIVE 4: To deliver a preliminary updated triennial bycatch sustainability assessment report for the TEP and 'at risk' bycatch species impacted by the NPF

The objective of the CMO program is to provide accurate and reliable data on TEP and 'at risk' bycatch species for catch rate trend analysis. An assessment of the success of the CMO program was made during this project. It was carried out by comparisons of the number of species that could be assessed for catch rate trends and the similarities between the trends for the CMO data, compared to trends for the combined AFMA scientific observer and NPF prawn population monitoring data sets.

The CMO program over the last 14 years (2011 – 2024) has been successful in collecting robust and reliable catch data on the TEP and 'at risk' bycatch species and has led to an increase in number of species assessed for catch rate trend analysis; three species in 2009, 11 species in 2015, 11 species (one new species) in 2018, 14 species in 2020, 14 species in 2024, 13 species in 2025 and 16 species in this assessment. For comparison, there was sufficient data available from the combined AFMA scientific observer and NPF prawn population monitoring data to also assess catch rate trends for 12 of these 16 species, an improvement from the 11 species from the 2025 assessment. The 12 species in this assessment included nine sea snake species (*Acalyptophis peronii*, *Aipysurus mosaicus*, *Aipysurus laevis*, *Astrotia stokesii*, *Disteira kingii*, *Disteira major*, *Hydrophis elegans*, *Hydrophis ornatus* and *Lapemis curtis*), one syngnathid (*Trachyrhamphus longirostris*), one sawfish (*Anoxypristis cuspidata*) and one mantis shrimp (*Harpiosquilla stephensoni*). Although the modelled catch rates for these 12 species were not always identical when compared to the catch rates from the CMO data, the modelled catches over time showed similar trends. This trend was more evident over the last 14 years of the programs; 2011 to 2024. It indicates that the CMOs performed their data collection tasks effectively as outlined in the 'Crew-member Observer Manual'. They provided accurate and reliable data on at least nine of the TEP and 'at risk' bycatch species which was verified by the combined AFMA scientific observer and NPF prawn population monitoring data and could be used in scientific analysis of changes in catch rate trends.

KEYWORDS: AFMA scientific observer, at risk, bycatch, crew-member observer, elasmobranch, hammerhead, invertebrate, marine turtle, Northern Prawn Fishery, sawfish, scientific observer, sea snake, sustainability, syngnathid, Threatened, Endangered and Protected.

2 Project background and need

A critical part of demonstrating ecological sustainability in the NPF is measuring and reducing its trawling impacts on the marine environment. As a result, the NPF has developed and adopted the Bycatch Strategy (https://www.afma.gov.au/sites/default/files/uploads/2014/02/NPF-Bycatch-Strategy-2015-18-FINAL-VERSION.pdf) and strongly supported the development and funding of several scientific research projects aimed at reducing and assessing impacts on bycatch species.

In 2001, as part of the *Ecological Sustainability of Bycatch and Biodiversity in Prawn Trawl Fisheries* Project (P/N FRDC 96/257), Stobutzki et al. (2000) developed a qualitative approach to examine the likely impact of trawling on vertebrate bycatch species of the NPF. They used a two-axis matrix with scored criteria to determine a species' position within the matrix: (i) the susceptibility of a species to capture and mortality due to prawn trawling and (ii) the capacity of a species to recover once the population is depleted.

Following on from that study, Griffiths et al. (2006c) undertook an Ecological Risk Assessment for Effects of Fishing (ERAEF V9.2) on bycatch of the NPF. This study highlighted a number of vertebrate and invertebrate bycatch species that were determined to be most 'at risk' from trawling in the NPF. In 2007, the bycatch monitoring project; *Design, trial and implementation of an integrated, long-term bycatch monitoring program road tested in the Northern Prawn Fishery* (P/N FRDC 2002/035) developed a cost-effective way of assessing sustainability of bycatch in the NPF. This included development and implementation of a risk assessment method to identify elasmobranch and teleost bycatch species that are or may be at risk to trawling (Brewer et al. 2007). This method has been further developed into an ecological Sustainability Assessment for Fishing Effects (SAFE) approach to quantitatively assess the impacts of trawling on all bycatch species. This work highlighted several bycatch species potentially 'at risk' from prawn trawling in the NPF (Zhou and Griffiths 2008; Zhou et al. 2009a).

The bycatch monitoring project: *Design, trial and implementation of an integrated, long-term bycatch monitoring program road tested in the Northern Prawn Fishery* (P/N FRDC 2002/035), also trialled methods for establishing a long-term bycatch monitoring program. As part of that project, in 2003 CMOs voluntarily collected species-specific bycatch data on an annual basis. In April 2008, the NPF commenced a long-term bycatch sustainability program with AFMA taking responsibility for ensuring the long-term sustainability of all bycatch species impacted by the fishery and consequently, for organizing and running an on-going bycatch data collection program; the CMO program. The CMO data collection process is now funded directly by the NPFI with participating crew members being employed to carry out their CMO duties. The AFMA funds a separate component project dedicated to the data analysis and reporting of the Bycatch Sustainability Assessment.

There have been six NPF Bycatch Sustainability Assessments undertaken prior to the current assessment, initially in 2009 (2003-08 data), then in 2015 (2010-13 data), 2018 (2014-18 data), 2021 (2017-19 data), 2024 (2020-22 data) and 2025 (2023 data). These assessments analysed all available catch and biological data on TEP and 'at risk' bycatch species sourced from the CMO program, AFMA scientific observer program, NPF prawn population monitoring surveys and CSIRO scientific research and observer surveys that were available up until the end of 2023. In those studies, there was sufficient data available to undertake the catch rate trend analysis for ten sea snake species (*Acalyptophis peronii*, *Aipysurus duboisii*, *Aipysurus mosaicus*, *Aipysurus laevis*, *Astrotia stokesii*, *Disteira major*, *Hydrophis elegans*, *Hydrophis ornatus*, *Hydrophis pacificus* and *Lapemis curtis*), one syngnathid (*Trachyrhamphus longirostris*), one sawfish species (*Anoxypristis cuspidata*) and one mantis shrimp species (*Harpiosquilla stephensoni*). None of these species showed clear and consistent declines in catches from 2003 to 2023 from either the CMO program or the combined AFMA scientific observer program and NPF prawn population monitoring surveys.

Some of the TEP and ‘at risk’ bycatch species were not able to be assessed using the catch rate trend analysis method due to the scarcity of catch records in the time series data. For these species, standardised catches were plotted on a spatial and temporal scale to look for trends in their catch abundance. None of the TEP and ‘at risk’ bycatch species appeared to show any consistent downward trend in their catch rates from 2003 to 2023 that would indicate an unsustainable impact from trawling. However, the rarer or cryptic TEP and ‘at risk’ bycatch species required continued monitoring by the CMO and AFMA scientific observer programs and during the NPF prawn population monitoring surveys, especially if the commercial fishing intensity and effort distribution changes over time.

The use of this long-term catch data is critical for monitoring the abundances of these species and re-assessing their risk to trawling with the changes in effort and spatial intensity of the fishing fleet. It is essential that this data collection continue through the AFMA scientific observer and CMO programs; and that the data is assessed to determine whether these species are being impacted in a manner that allows sustainable or viable populations into the long term. AFMA has requested that CSIRO use these and other historical data to continue to provide triennial assessments of the sustainability for all impacted bycatch species. This project delivers the fourth Bycatch Sustainability Assessment within these long-term monitoring programs.

3 Objectives

OBJECTIVE 1: Attend the 2024 and 2025 annual crew-member observer (CMO) workshops and train observers in TEP and 'at risk' bycatch species identification and quality catch data recording.

CSIRO researchers will participate in the annual CMO training workshops in 2024 and 2025 to help train CMOs in the appropriate methods for identifying and measuring TEP and 'at risk' bycatch species and recording quality catch data correctly.

OBJECTIVE 2: Process all digital data collected by the CMO and AFMA scientific observers in 2024 and report on data collected via annual milestone reports.

CSIRO researchers will also process all digital data records of TEP and 'at risk' bycatch species submitted by CMOs and AFMA scientific observers for the 2024 banana prawn and tiger prawn seasons to confirm species identifications and length measurements. This will include the entry of all biological data into a central database, and matching/merging NPF commercial logbook data with CMO and AFMA data in a central database to derive spatial and shot-based information not collected by CMOs and AFMA observers.

OBJECTIVE 3: Undertake a preliminary catch trends analysis of CMO and AFMA scientific observer data collected over the 2024 banana prawn and tiger prawn seasons, including an evaluation of the performance of the CMO and AFMA programs over the last three years.

CSIRO staff will undertake a preliminary sustainability analysis in 2025 for the NPF using data collated through stages 1 and 2 above, involving re-running catch trend analysis to update the sustainability report with 2024 data ('Monitoring interactions with bycatch species using CMO data collected in the Northern Prawn Fishery: 2020-22' - RR2020/0804). The assessment will use time-series data from the CMO program, AFMA scientific observer program and NPF prawn population monitoring surveys to analyse (using data modelling techniques) and monitor catch trend changes over time for each TEP and 'at risk' bycatch species. Recommendations will then be given in the report on the likely susceptibility of these species to trawling in the NPF and future monitoring priorities.

OBJECTIVE 4: Deliver a preliminary sustainability assessment report for the TEP and 'at risk' bycatch species impacted by the NPF in 2025.

CSIRO researchers will deliver a scientific report documenting the scientific results of the bycatch sustainability assessment and provide recommendations to AFMA for priority bycatch species and future monitoring. This data set and report may be used to assess and demonstrate ecological sustainability of the TEP and 'at risk' bycatch species; one of the NPF's Ecological Risk Assessment and Management obligations for commonwealth fisheries.

4 General introduction

The incidental take of bycatch species has become an important issue in trawl fisheries worldwide over the last decade (Eayrs 2007). In Australia's NPF, this has led to considerable resources being expended on designing, implementing and monitoring new gear technologies; e.g. TEDs and Bycatch Reduction Devices (BRDs), to reduce the catch of TEP and other large bycatch species (Brewer et al. 2004; Brewer et al. 2006; Brewer et al. 2007; Milton et al. 2008). These species include marine turtles, sea snakes, sawfishes, sharks and rays. In 2000, AFMA introduced mandatory usage of these TEDs and BRDs in trawl nets for all vessels fishing in the NPF.

Recently, there has been increased focus directed towards ecosystem-based fishery management as a result of greater environmental concern for marine habitats. This has included assessing the long-term sustainability of all species caught in commercial fisheries, especially tropical trawl fisheries where large numbers of bycatch species are caught. These bycatch species, and the impacts of trawling on their populations, are generally poorly understood because of the limited amount of data that is available. However, demonstrating that populations of bycatch species are sustainable under the impacts of trawl fishing requires species-specific and quantitative approaches; in particular, quantitative risk or stock assessments, or long-term monitoring programs (Brewer et al. 2007).

In 2006, Griffiths et al. (2006c) assessed the ecological impacts of the NPF on bycatch species by using the ERAEF V9.2 jointly developed by CSIRO and AFMA. This approach provided a hierarchical framework for a comprehensive assessment of the ecological risks to elasmobranch, teleost and invertebrate species arising from fishing, with impacts assessed against five ecological components: target species; byproduct and bycatch; threatened, endangered and protected species; habitats; and ecological communities (Griffiths et al. 2006c). A new quantitative approach to the Ecological SAFE was then developed for the diverse and data-poor bycatch species of elasmobranchs (Brewer et al. 2007; Zhou and Griffiths 2008) and teleosts (Brewer et al. 2007; Zhou et al. 2009a) in the NPF. This method estimated fishing impacts and compared the impact to sustainability reference points based on basic life-history parameters (Zhou and Griffiths 2008).

The SAFE approach was run in 2011 and 2018 and identified several bycatch species that may be 'at risk' to trawling in the NPF (Table 1). Each of these 'at risk' bycatch species were then further assessed by expert scientists to evaluate all available data and provide justification on retaining or removing a species from the 'at risk' list. This SAFE approach is repeated periodically as more data for each species becomes available. The SAFE approach was run again in 2021 for the banana prawn and tiger prawn fisheries with the results showing that no bycatch species were assessed as at risk to trawling by the NPF except for the four species of sawfishes. These 'at risk' species, as with all other TEP species, will be monitored in future through the CMO program, AFMA scientific observer program and NPF prawn population monitoring surveys.

This is a preliminary Bycatch Sustainability Assessment undertaken for the NPF and aims to use the additional data collected in 2024 from CMO, AFMA scientific observer, NPF prawn population monitoring surveys and CSIRO scientific research and observer surveys to update the previous assessment of TEP and 'at risk' bycatch species. This up-to-date data set will increase the robustness of the analysis with a greater number of catch records, more precise catch rate estimates over time, and increase the number of species for which individual catch rate trend analysis can be performed on. In addition, we provide advice on future assessment strategies and alternative strategies for assessing sustainability where this is necessary.

5 Methods

5.1 Data sources and data collection

All available catch and biological data on TEP species and 'at risk' bycatch species were sourced from within CSIRO and from AFMA and NPFI. This data was standardised and collated into a central database. This includes; (i) fishery-dependent data collected as part of the CMO program, (ii) fishery-dependent data collected by AFMA scientific observers onboard commercial vessels, (iii) fishery-independent data collected from the NPF prawn population monitoring surveys and (iv) data collected from previous CSIRO scientific research and observer surveys onboard commercial vessels, from the early 1990's to 2024. The early CSIRO scientific research and observer data was included due to the overall low numbers of catch data records for these TEP and 'at risk' species in the NPF.

As the data have come from a number of sources, it consequently required a degree of preparation in order for the assessments and analyses to continue. To this end, we standardised each data set for trawl effort producing numbers of animals per km^2 swept area for each of the TEP and 'at risk' bycatch species. In each of the data sets, there was a proportion of catch records where individuals were only recorded to group level and not to species level; turtles, sea snakes, syngnathids and sawfishes. These records were treated as unidentified individuals of that group for the analysis. As a consequence, the species-specific catch rates calculated may be lower since some individuals of that species (the ones not identified to species) would have been included at the group level.

5.1.1 Nominated species for assessment

Threatened, Endangered and Protected Species

As legislated by the EPBC Act, all TEP species interactions are required to be recorded by fishers in the NPF. The TEP groups recorded in the NPF are one species of dolphin, five species of marine turtles, at least 15 species of sea snakes, at least 15 species of syngnathids (pipefish/seahorses), two species of hammerheads and the four species of sawfishes (Table 1). These species are included in this Bycatch Sustainability Assessment.

Catches of these species have been recorded during the CMO program (2003 – 2024), AFMA scientific observer program (2005 – 2024) and NPF prawn population monitoring surveys (2002 – 2024). These TEP species have also been recorded during most of the previous CSIRO scientific research and observer surveys in the NPF from 1976 to 2005.

Sawfishes

All sawfishes are listed under the EPBC Act as vulnerable and/or migratory species. They are recognised as being highly susceptible to any activity that impacts their populations, with populations already being severely impacted by fishing. Furthermore, it is likely to take many years, if not decades, for sawfish populations to recover from significant declines. These species are listed under the International Union for Conservation or Nature (IUCN) as Critically Endangered (*Pristis pristis* and *Pristis zijsron*) or Endangered (*Pristis clavata* and *Anoxypristis cuspidata*) (Dulvy et al. 2016). Importantly, northern Australia is a remnant stronghold for the worldwide sawfish population.

Catches of sawfish species have been recorded during the NPF prawn population monitoring surveys since 2002, CMO program since 2003 and the AFMA scientific observer program since 2005. Catches of sawfishes have also been recorded during most of the previous CSIRO scientific research and observer surveys in the NPF from 1990 to 2005.

‘At risk’ bycatch species

This group consists of elasmobranch (not including sawfishes), teleost and invertebrate bycatch species and were assessed as potentially ‘at risk’ from semi-quantitative ERAEF (Griffiths et al. 2006c) and quantitative SAFE (Zhou and Griffiths 2008; Zhou et al. 2009a, Zhou 2011) approaches.

During the time series of data collection, there were some changes to the nominated ‘at risk’ bycatch species for monitoring. From the results of the ERAEF and SAFE approaches in 2006 and 2007, the ‘at risk’ species comprised three elasmobranch species: *Orectolobus ornatus*, *Taeniura meyeni* and *Urogymnus asperrimus*, and two teleost species: *Dendrochirus brachypterus* and *Scorpaenopsis venosa* (see Appendix A). Any interactions with these species were recorded from 2006 onwards for the elasmobranchs and 2007 onwards for the teleosts by the CMOs and during the NPF prawn population monitoring surveys.

In 2009, the NPF Bycatch Subcommittee working group held a meeting at CSIRO where a further two elasmobranch (*Carcharhinus albimarginatus* and *Squatina albipunctata*), seven teleost (*Parascolopsis tosensis*, *Hemiramphus robustus*, *Lutjanus rufolineatus*, *Onigocia spinosa*, *Benthosema pterotum*, *Scomberoides comersonnianus* and *Sphyraena jello*), three cephalopod (*Euprymna hoylei*, *Metasepia pfefferi* and *Photololigo* sp. 3 / 4) and three crustacean (*Solenocera australiana*, *Dictyosquilla tuberculata* and *Harpiosquilla stephensoni*) species were nominated as ‘at risk’ species (see Appendix A). These species were highlighted as ‘at risk’ from a re-run of the ERAEF V9.2 and SAFE approaches in 2009 (refer Griffiths et al. 2006c; Zhou and Griffiths 2008; Zhou et al. 2009a).

The updated ‘at risk’ bycatch species list was then distributed to key biological researchers to provide expert opinion on the species in each of their research fields. The researchers provided detailed distribution and biological information and assessed the appropriateness of these species to be in the ‘at risk’ list (see Appendix A for details). This process removed from the list three elasmobranch species (*Orectolobus ornatus*, *Carcharhinus albimarginatus* and *Squatina albipunctata*), seven teleost species (*Parascolopsis tosensis*, *Hemiramphus robustus*, *Lutjanus rufolineatus*, *Onigocia spinosa*, *Benthosema pterotum*, *Scomberoides comersonnianus* and *Sphyraena jello*) and three cephalopod species (*Euprymna hoylei*, *Metasepia pfefferi* and *Photololigo* sp. 3/4) (see Appendix A).

In 2010, an updated SAFE assessment using more recent fishery data was requested by AFMA due to the fishery experiencing significant changes in fleet structure, fishing patterns and fishery effort distribution. This assessment included 51 elasmobranch and 428 teleost species. There were five species of elasmobranchs (*Carcharhinus albimarginatus*, *Carcharhinus leucas*, *Galeocerdo cuvier*, *Orectolobus ornatus*, and *Sphyrna mokarran*) where estimated fishing mortality was greater than their maximum sustainable mortality (Zhou 2011). However, due to their wide distribution, likelihood of being excluded through the TED and rarity in prawn trawls, these species were not regarded as ‘at risk’ to trawling in the NPF (Zhou 2011). The updated assessment also showed one of the previously nominated species; *Taeniura meyeni*, has estimated fishing mortality smaller than its maximum sustainable mortality and its distribution mostly outside the current fishing area. Therefore, this species was also removed from the ‘at risk’ list in 2011. The other previously nominated elasmobranch, *Urogymnus asperrimus*, had its upper 90% CI limit of mean estimated fishing mortality slightly larger than the maximum sustainable mortality, therefore further monitoring was recommended (Zhou 2011).

For the teleosts, none of the 428 species were determined to be ‘at risk’ to trawling with estimated fishing mortalities lower than maximum sustainable mortalities (Zhou 2011). Although six species (*Ariosoma anago*, *Conger cinereus*, *Epinephelus malabaricus*, *Lepidotrigla* sp., *Leptojulis cyanopleura*, and *Sphyraena qenie*) did show upper 90% CI limit of estimated fishing mortality

greater than the maximum sustainable mortality, this was due to high uncertainty in data. The two previously nominated teleosts; *Dendrochirus brachypterus* and *Scorpaenopsis venosa*, had estimated fishing mortality lower than their maximum sustainable mortality in this updated assessment so they were removed from the 'at risk' list (Zhou 2011). Furthermore, eight teleost species were assessed as having a 'Precautionary Medium Risk' score: *Pterygotrigla hemisticta*, *Lepidotrigla* sp C, *Lepidotrigla spiloptera*, *Lepidotrigla kishinoyi*, *Lepidotrigla* sp 2, *Lepidotrigla spinosa*, *Lepidotrigla argus*, *Lepidotrigla* sp A. These species were then assessed by key biological researchers using the expert opinion method and only two of these species (*Lepidotrigla spinosa* and *Lepidotrigla* sp A) were regarded as 'at risk' to trawling and subsequently included in the list for future monitoring. However, due to their rarity, difficulty in identification and lack of suitable descriptive information for easy identification onboard vessels, these two *Lepidotrigla* species were only monitored during the NPF prawn population monitoring surveys and not during the CMO or AFMA scientific observer programs (see Appendix A).

In 2012, the MSC certification process for the NPF highlighted that one of the three current 'at risk' invertebrate species; *Solenocera australiana*, has a widespread distribution across northern Australia, including in offshore areas, where no NPF trawling is likely to occur (Fry et al. 2009). Although this prawn species is consistently caught in the NPF, it was concluded that populations are not adversely susceptible to impacts from NPF trawling and removed from the 'at risk' priority list (MRAG 2012).

In May 2023, the NPRAG was provided with detailed catch and biological information for the Porcupine Ray (*Urogymnus asperrimus*) and Brown-striped Mantis Shrimp (*Dictyosquilla tuberculata*) (see Appendix D). *Urogymnus asperrimus* is rarely recorded in the NPF and only in try gears as it would most likely be excluded by TEDs, within trawl mortality rates would therefore be very low, it is widely distributed outside the NPF area and mostly reef-associated, AFMA continue to monitor all large bycatch species through the AFMA scientific observer program and the 2021 ERA for the banana prawn and tiger prawn fisheries assessed this species as low risk to trawling in the NPF. *Dictyosquilla tuberculata* has shown a steady increase in catch rate trend from 2010 to 2020, within trawl mortality rates low, estimated at around 20%, it is widely distributed throughout the NPF region and outside the NPF area, AFMA continue to monitor all bycatch species through the AFMA scientific observer program and the 2021 ERA for the banana prawn and tiger prawn fisheries assessed this species as low risk to trawling in the NPF. A recommendation was put to the NPRAG in the May 2023 meeting to remove these two bycatch species from the current monitoring list. The recommendation was unanimously supported and these species were therefore removed from the monitoring list in 2023.

The current list of TEP and bycatch species identified to be 'at risk' is given in Table 1.

Table 1: List of TEP and 'at risk' bycatch species from the NPF region which were identified in the ERAEF (2006) and SAFE (2008; 2009; 2011; 2018; 2022) approaches. List includes both currently and previously monitored TEP and bycatch species from the start of the CMO program onwards and each species monitoring status for the programs.

Group	Family	CAAB	Species	Common Name	Source	Period	Status
Dolphin	Delphinidae	41116000	Delphinidae spp	Dolphin	TEP	2003-2024	Current
Marine Turtle	Cheloniidae	39020001	*Caretta caretta*	Loggerhead Turtle	TEP	2003-2024	Current
	Cheloniidae	39020002	*Chelonia mydas*	Green Turtle	TEP	2003-2024	Current
	Cheloniidae	39020003	*Eretmochelys imbricata*	Hawksbill Turtle	TEP	2003-2024	Current
	Cheloniidae	39020004	*Lepidochelys olivacea*	Olive Ridley Turtle	TEP	2003-2024	Current
	Cheloniidae	39020005	*Natator depressus*	Flatback Turtle	TEP	2003-2024	Current
Sea Snake	Hydrophiidae	39125001	*Acalyptophis peronii*	Horned Sea Snake	TEP	2003-2024	Current
	Hydrophiidae	39125003	*Aipysurus duboisii*	Dubois Sea Snake	TEP	2003-2024	Current
	Hydrophiidae	39125004	*Aipysurus mosaicus*	Stagger-banded Sea Snake	TEP	2003-2024	Current
	Hydrophiidae	39125007	*Aipysurus laevis*	Olive Sea Snake	TEP	2003-2024	Current
	Hydrophiidae	39125009	*Astrotia stokesii*	Stokes Sea Snake	TEP	2003-2024	Current
	Hydrophiidae	39125010	*Disteira kingii*	Spectacled Sea Snake	TEP	2003-2024	Current
	Hydrophiidae	39125011	*Disteira major*	Olive-headed Sea Snake	TEP	2003-2024	Current
	Hydrophiidae	39125013	*Enhydrina schistosa*	Beaked Sea Snake	TEP	2003-2024	Current
	Hydrophiidae	39125018	*Hydrophis caerulescens*	Dwarf Sea Snake	TEP	2003-2024	Current
	Hydrophiidae	39125021	*Hydrophis elegans*	Elegant Sea Snake	TEP	2003-2024	Current
	Hydrophiidae	39125025	*Hydrophis mcdowelli*	Small-headed Sea Snake	TEP	2003-2024	Current
	Hydrophiidae	39125028	*Hydrophis ornatus*	Ornate Sea Snake	TEP	2003-2024	Current
	Hydrophiidae	39125029	*Hydrophis pacificus*	Large-headed Sea Snake	TEP	2003-2024	Current
	Hydrophiidae	39125031	*Lapemis curtis*	Spine-bellied Sea Snake	TEP	2003-2024	Current
	Hydrophiidae	39125033	*Pelamis platurus*	Yellow-bellied Sea Snake	TEP	2003-2024	Current
Syngnathid	Syngnathidae	37282005	*Hippocampus histrix*	Thorny Seahorse	TEP	2006-2024	Current
	Syngnathidae	37282006	*Trachyrhamphus bicoarctata*	Double-ended Pipefish	TEP	2006-2024	Current
	Syngnathidae	37282007	*Haliichthys taeniophorus*	Ribboned Pipefish	TEP	2006-2024	Current
	Syngnathidae	37282030	*Halicampus grayi*	Grays Pipefish	TEP	2006-2024	Current

	Syngnathidae	37282033	*Hippocampus taeniopterus*	Common Seahorse	TEP	2006-2024	Current
	Syngnathidae	37282042	*Choeroichthys brachysoma*	Pacific Short-bodied Pipefish	TEP	2006-2024	Current
	Syngnathidae	37282063	*Festucalex scalaris*	Ladder Pipefish	TEP	2006-2024	Current
	Syngnathidae	37282064	*Filicampus tigris*	Tiger Pipefish	TEP	2006-2024	Current
	Syngnathidae	37282080	*Hippocampus zebra*	Zebra Seahorse	TEP	2006-2024	Current
	Syngnathidae	37282100	*Syngnathoides biaculeatus*	Double-end Pipehorse	TEP	2006-2024	Current
	Syngnathidae	37282101	*Trachyrhamphus longirostris*	Straightstick Pipefish	TEP	2006-2024	Current
	Syngnathidae	37282110	*Hippocampus queenslandicus*	Queensland Seahorse	TEP	2006-2024	Current
	Syngnathidae	37282900	*Hippocampus* sp	Seahorse	TEP	2006-2024	Current
	Syngnathidae	37282998	*Trachyrhamphus* sp A	Pipefish	TEP	2006-2024	Current
	Syngnathidae	37282999	*Trachyrhamphus* Short-tailed	Pipefish	TEP	2006-2024	Current
Sawfish	Pristidae	37025001	*Pristis zijsron*	Green Sawfish	TEP	2003-2024	Current
	Pristidae	37025002	*Anoxypristis cuspidata*	Narrow Sawfish	TEP	2003-2024	Current
	Pristidae	37025003	*Pristis pristis*	Largetooth Sawfish	TEP	2003-2024	Current
	Pristidae	37025004	*Pristis clavata*	Dwarf Sawfish	TEP	2003-2024	Current
Elasmobranch	Orectolobidae	37013001	*Orectolobus ornatus*	Banded Wobbegong	SAFE	2006-2009	Removed
	Dasyatidae	37035017	*Taeniura meyeni*	Blotched Fantail Ray	SAFE	2006-2011	Removed
	Dasyatidae	37035027	*Urogymnus asperrimus*	Porcupine Ray	SAFE	2006-2022	Removed
	Sphyrnae	37019001	*Sphyrna lewini*	Scalloped Hammerhead	TEP	2020-2024	Current
	Sphyrnae	37019002	*Sphyrna mokarran*	Great Hammerhead	TEP	2020-2024	Current
Teleost	Pteroidae	37287010	*Dendrochirus brachypterus*	Dwarf Lionfish	SAFE	2007-2011	Removed
	Scorpaenidae	37287086	*Scorpaenopsis venosa*	Raggy Scorpionfish	SAFE	2007-2011	Removed
	Triglidae	37288028	*Lepidotrigla spinosa*	Shortfin Gurnard	SAFE	2011-2022	Removed
	Triglidae	37288506	*Lepidotrigla* sp A	Gurnard	SAFE	2011-2022	Removed
Invertebrate	Squillidae	28051030	*Dictyosquilla tuberculata*	Mantis Shrimp	SAFE	2009-2022	Removed
	Squillidae	28051039	*Harpiosquilla stephensoni*	Mantis Shrimp	SAFE	2009-2024	Current
	Solenoceridae	28714011	*Solenocera australiana*	Coral Prawn	SAFE	2009-2013	Removed

5.1.2 Crew-member observer program; 2003 – 2024

The CMO program began in 2003 as part of the long-term bycatch monitoring project (FRDC Project No. 2002/035) (see Brewer et al. 2007). Each year crew members from a selection of NPF vessels volunteered to participate in annual training workshops. In the workshops run from 2003 to 2006, crew members were trained in the collection of reliable and accurate data for TEP species (turtles and sea snakes), sawfishes and other large elasmobranchs (Table 2). This included collecting and recording vessel and trawl information, species catch statistics and photographing these species for later identification by CSIRO staff. For the 2007 and 2008 training workshops, crew members were not required to record catches of all large elasmobranchs, instead, were trained in the identification and recording of three 'at risk' elasmobranch and two 'at risk' teleost bycatch species, as well as all TEP species. In the 2009 training workshop, crew members were also required to record data on three 'at risk' invertebrate species (see Table 1). From 2010 to 2024, the 'at risk' bycatch species monitored by CMOs was determined by re-running of the SAFE approach in 2009, 2011, 2018 and 2022 (see Table 1).

At the annual workshops, each CMO was supplied with a sampling kit and digital cameras for recording catch data and taking photographs of the TEP species and 'at risk' bycatch species caught in trawls during the banana prawn and tiger prawn seasons. For each trawl, the CMO would inspect the total catch in all nets, search for the selected species and record on the datasheets provided if any TEP or 'at risk' bycatch species were caught. They would also take a photograph of the animal, including a scaled label with vessel name, date and shot number, and then release the animal back to the water.

Completed data sheets and digital camera memory cards were returned to the NPFI Projects Officer. The catch data was then entered into a MS Excel database. This data was sent to CSIRO Oceans and Atmosphere, Dutton Park for further analysis. For each digital image of a TEP or 'at risk' species, identification was carried out by CSIRO scientific staff and total length of the animal was measured using the 10 cm scale bar on the scaled label and the pixel measurement software program, 'Image J'.

The catch data recorded by CMOs was matched with the NPF commercial logbook data to obtain trawl information; trawl duration, speed and depth, latitude and longitude of trawl and trawl gear specifications.

5.1.3 AFMA scientific observers; 2005 – 2024

Catch data on TEP species, sawfish and 'at risk' bycatch species collected by AFMA scientific observers from 2005 to 2024 in the NPF were requested and sourced from the NPF Database Section at AFMA, Canberra (Table 2). Similar to the procedures used by NPF CMOs, the AFMA scientific observers collected and recorded the numbers of these species caught in each trawl and took photographs for species identification purposes and measurements of total length of animals.

5.1.4 NPF prawn population monitoring surveys; 2002 – 2024

Catch data on TEP and 'at risk' bycatch species were also obtained from research trawling between 2002 and 2023 in the Gulf of Carpentaria as part of the NPF prawn population monitoring surveys (Projects: MIRF R01/1144 [2002]; FRDC 2002/101 [2002]; FRDC 2003/075 [2003-04]; FRDC 2004/099 [2004-05]; AFMA R05/0599 [2005-06]; AFMA R05/1024 [2006-08]; AFMA R08/0827 [2008-10]; AFMA R2009/0863 [2009-10]; AFMA R2011/0811 [2011-2015]; AFMA R2015/0810 [2015-2018]; AFMA R2017/0819 [2018-2021]; AFMA R2020/0807 [2022-2024]) (Table 2).

Data collection and recording was similar to the procedures used by the CMOs where each trawl was inspected for TEP and 'at risk' bycatch species. Catch numbers were recorded for each trawl and photographs taken of the selected species for verification of species identification and measurement of total length of animal back at the CSIRO Oceans and Atmosphere Laboratory, Dutton Park.

5.1.5 CSIRO scientific research and observer surveys; 1976 – 2005

An extensive data search was also carried out on all databases held by CSIRO. This search included all scientific trawl surveys and scientific observer fieldwork undertaken by CSIRO staff in the NPF region from 1976 to 2005 (Table 2). The objectives of these surveys varied between projects, but all involved a stratified random trawl survey design. As some of these surveys were conducted using trawl nets without TEDs installed (especially pre-2000), this data was also recorded for each trawl. Catches of all TEP and some 'at risk' bycatch species caught during these surveys were recorded to species, counted and weighed. However, not all of these surveys recorded catches of all of the 'at risk' species of bycatch. This data was included in the database for species distribution purposes and were not used in the catch rate trend analyses.

5.1.6 Museum Records; 1877 – 2006

All available museum records for sea snakes were sourced from the Australian, Queensland, Northern Territory and Western Australian Museums. These records, dating back to 1877 only serve as presence data for species distribution purposes and were not used in the catch rate trend analyses.

Table 2: Summary of data set name, collection method, date range, fishing season, number of vessels, number of prawn trawls and the TEP and 'at risk' bycatch groups recorded in each of the data sets. (TL: turtles; SF: sawfishes; SS: sea snakes; SY: syngnathids; EL: elasmobranchs; TT: teleosts; IN: invertebrates; ALL: all current groups included).

Data Set	Data Collection	Date Range	Season	No. Vessels	No. Trawls	Groups Recorded
Crew-member Observer Program						
CMO_2003_1	CMO	Sep – Dec 03	Tiger	13	3478	TL/SF/SS
CMO_2004_1	CMO	Apr – May 04	Banana	4	310	TL/SF/SS
CMO_2004_2	CMO	Sep – Nov 04	Tiger	12	2608	TL/SF/SS
CMO_2005_1	CMO	Aug – Nov 05	Tiger	6	1329	TL/SF/SS
CMO_2006_1	CMO	Aug – Nov 06	Tiger	3	910	TL/SF/SS/SY/EL
CMO_2007_1	CMO	Jul – Nov 07	Tiger	6	1302	ALL (excl IN)
CMO_2008_1	CMO	Aug – Oct 08	Tiger	5	451	ALL (excl IN)
CMO_2009_1	CMO	Jul – Dec 09	Tiger	7	1401	ALL
CMO_2010_1	CMO	Aug – Nov 10	Tiger	5	1339	ALL
CMO_2011_1	CMO	Apr – Jun 11	Banana	1	168	ALL
CMO_2011_2	CMO	Aug – Nov 11	Tiger	11	2780	ALL
CMO_2012_1	CMO	Mar – Jun 12	Banana	4	669	ALL
CMO_2012_2	CMO	Aug – Nov 12	Tiger	11	2960	ALL
CMO_2013_1	CMO	Apr – Jun 13	Banana	1	132	ALL
CMO_2013_2	CMO	Aug – Nov 13	Tiger	11	3532	ALL
CMO_2014_1	CMO	Apr – Jun 14	Banana	1	187	ALL
CMO_2014_2	CMO	Aug – Nov 14	Tiger	9	2977	ALL
CMO_2015_1	CMO	Apr – Jun 15	Banana	3	530	ALL
CMO_2015_2	CMO	Aug – Dec 15	Tiger	8	3045	ALL
CMO_2016_1	CMO	Apr – Jun 16	Banana	2	185	ALL
CMO_2016_2	CMO	Aug – Nov 16	Tiger	10	2666	ALL
CMO_2017_1	CMO	Apr – Jun 17	Banana	3	480	ALL
CMO_2017_2	CMO	Aug – Nov 17	Tiger	11	3402	ALL
CMO_2018_1	CMO	Apr – Jun 18	Banana	2	282	ALL
CMO_2018_2	CMO	Aug – Nov 18	Tiger	12	3929	ALL
CMO_2019_1	CMO	Apr – May 19	Banana	2	291	ALL
CMO_2019_2	CMO	Aug – Nov 19	Tiger	9	3135	ALL
CMO_2020_1	CMO	Apr – May 20	Banana	3	265	ALL

CMO_2020_2	CMO	Aug – Nov 20	Tiger	9	3043	ALL
CMO_2021_1	CMO	Apr – May 21	Banana	3	361	ALL
CMO_2021_2	CMO	Aug – Nov 21	Tiger	10	3063	ALL
CMO_2022_1	CMO	Apr – May 22	Banana	2	182	ALL
CMO_2022_2	CMO	Aug – Nov 22	Tiger	10	2559	ALL
CMO_2023_1	CMO	Apr – May 23	Banana	1	138	ALL
CMO_2023_2	CMO	Aug – Nov 23	Tiger	9	2708	ALL
CMO_2024_1	CMO	Apr – May 24	Banana	2	277	ALL
CMO_2024_2	CMO	Aug – Oct 24	Tiger	11	3113	ALL
AFMA Scientific Observer						
AFMA Observer 2005_1	AFMA Scientific	Sep – Nov 05	Tiger	3	140	TL/SF/SS
AFMA Observer 2007_1	AFMA Scientific	Apr – Jun 07	Banana	3	98	TL/SF/SS/SY
AFMA Observer 2007_2	AFMA Scientific	Jul – Dec 07	Tiger	9	433	TL/SF/SS/SY
AFMA Observer 2008_1	AFMA Scientific	Apr – Jun 08	Banana	5	243	TL/SF/SS/SY
AFMA Observer 2008_2	AFMA Scientific	Aug – Nov 08	Tiger	5	328	TL/SF/SS/SY
AFMA Observer 2009_1	AFMA Scientific	Apr – May 09	Banana	2	65	TL/SF/SS/SY
AFMA Observer 2009_2	AFMA Scientific	Jul – Oct 09	Tiger	3	290	TL/SF/SS/SY
AFMA Observer 2010_1	AFMA Scientific	May – Jun 10	Banana	4	148	TL/SF/SS/SY
AFMA Observer 2010_2	AFMA Scientific	Aug – Sep 10	Tiger	7	319	ALL
AFMA Observer 2011_1	AFMA Scientific	Apr – Jun 11	Banana	4	127	ALL
AFMA Observer 2011_2	AFMA Scientific	Sep – Nov 11	Tiger	4	307	ALL
AFMA Observer 2012_1	AFMA Scientific	Apr – May 12	Banana	3	146	ALL
AFMA Observer 2012_2	AFMA Scientific	Aug – Oct 12	Tiger	6	248	ALL
AFMA Observer 2013_1	AFMA Scientific	Apr – Jun 13	Banana	4	245	ALL
AFMA Observer 2013_2	AFMA Scientific	Jul – Sep 13	Tiger	6	330	ALL
AFMA Observer 2014_1	AFMA Scientific	Apr – Jun 14	Banana	3	120	ALL
AFMA Observer 2014_2	AFMA Scientific	Aug – Nov 14	Tiger	6	317	ALL
AFMA Observer 2015_1	AFMA Scientific	Apr – Jun 15	Banana	4	117	ALL
AFMA Observer 2015_2	AFMA Scientific	Aug – Nov 15	Tiger	7	216	ALL
AFMA Observer 2016_1	AFMA Scientific	Apr – Jun 16	Banana	5	141	ALL
AFMA Observer 2016_2	AFMA Scientific	Aug – Nov 16	Tiger	7	369	ALL
AFMA Observer 2017_1	AFMA Scientific	Apr – Jun 17	Banana	3	113	ALL
AFMA Observer 2017_2	AFMA Scientific	Aug – Nov 17	Tiger	7	440	ALL
AFMA Observer 2018_1	AFMA Scientific	Apr – Jun 18	Banana	4	162	ALL

AFMA Observer 2018_2	AFMA Scientific	Aug – Dec 18	Tiger	4	202	ALL
AFMA Observer 2019_1	AFMA Scientific	Apr – Jun 19	Banana	7	312	ALL
AFMA Observer 2019_2	AFMA Scientific	Aug – Nov 19	Tiger	6	286	ALL
AFMA Observer 2020_2	AFMA Scientific	Aug – Nov 20	Tiger	2	140	ALL
AFMA Observer 2021_1	AFMA Scientific	Apr – May 21	Banana	4	191	ALL
AFMA Observer 2021_2	AFMA Scientific	Aug – Nov 21	Tiger	4	215	ALL
AFMA Observer 2022_1	AFMA Scientific	May 22	Banana	1	13	ALL
AFMA Observer 2022_2	AFMA Scientific	Aug – Oct 22	Tiger	3	136	ALL
AFMA Observer 2023_1	AFMA Scientific	Ap – May 23	Banana	4	136	ALL
AFMA Observer 2023_2	AFMA Scientific	Aug – Oct 23	Tiger	5	320	ALL
AFMA Observer 2024_1	AFMA Scientific	May – Jun 24	Banana	2	73	ALL
AFMA Observer 2024_2	AFMA Scientific	Aug – Oct 24	Tiger	5	319	ALL
NPF Prawn Population Monitoring Surveys						
NPF_2002_01	CSIRO Scientific	Aug 02	Tiger	2	169	TL/SF/SS/SY
NPF_2003_01	CSIRO Scientific	Jan – Feb 03	Banana	2	357	TL/SF/SS/SY
NPF_2003_02	CSIRO Scientific	Mar 03	Banana	1	158	TL/SF/SS/SY
NPF_2003_03	CSIRO Scientific	Jul – Aug 03	Tiger	2	298	TL/SF/SS/SY
NPF_2003_04	CSIRO Scientific	Sep – Oct 03	Tiger	1	30	TL/SF/SS/SY
NPF_2004_01	CSIRO Scientific	Jan 04	Banana	3	291	TL/SF/SS/SY
NPF_2004_02	CSIRO Scientific	Feb – Mar 04	Banana	1	168	TL/SF/SS/SY
NPF_2004_03	CSIRO Scientific	Jul – Aug 04	Tiger	3	316	TL/SF/SS/SY
NPF_2004_04	CSIRO Scientific	Oct 04	Tiger	1	40	TL/SF/SS/SY
NPF_2005_01	CSIRO Scientific	Feb 05	Banana	2	304	TL/SF/SS/SY
NPF_2005_02	CSIRO Scientific	Jul 05	Tiger	1	212	TL/SF/SS/SY
NPF_2006_01	CSIRO Scientific	Jan – Feb 06	Banana	2	301	TL/SF/SS/SY
NPF_2006_02	CSIRO Scientific	Jun – Jul 06	Tiger	1	210	TL/SF/SS/SY
NPF_2007_01	CSIRO Scientific	Feb 07	Banana	2	309	TL/SF/SS/SY
NPF_2007_02	CSIRO Scientific	Jun – Jul 07	Tiger	1	208	ALL (excl IN)
NPF_2008_01	CSIRO Scientific	Jan – Feb 08	Banana	2	300	ALL (excl IN)
NPF_2008_02	CSIRO Scientific	Jul 08	Tiger	1	209	ALL (excl IN)
NPF_2009_01	CSIRO Scientific	Feb – Mar 09	Banana	2	304	ALL (excl IN)
NPF_2009_02	CSIRO Scientific	Jun – Jul 09	Tiger	1	210	ALL
NPF_2010_01	CSIRO Scientific	Feb 10	Banana	2	303	ALL
NPF_2011_01	CSIRO Scientific	Jan – Feb 11	Banana	2	306	ALL

NPF_2011_02	CSIRO Scientific	Jun – Jul 11	Tiger	1	210	ALL
NPF_2012_01	CSIRO Scientific	Feb 12	Banana	2	308	ALL
NPF_2012_02	CSIRO Scientific	Jun – Jul 12	Tiger	1	193	ALL
NPF_2013_01	CSIRO Scientific	Feb 13	Banana	2	306	ALL
NPF_2013_02	CSIRO Scientific	Jun – Jul 13	Tiger	1	213	ALL
NPF_2014_01	CSIRO Scientific	Jan – Feb 14	Banana	2	301	ALL
NPF_2014_02	CSIRO Scientific	Jun – Jul 14	Tiger	1	214	ALL
NPF_2015_01	CSIRO Scientific	Feb 15	Banana	2	305	ALL
NPF_2016_01	CSIRO Scientific	Feb 16	Banana	2	305	ALL
NPF_2016_02	CSIRO Scientific	Jul 16	Tiger	1	214	ALL
NPF_2017_01	CSIRO Scientific	Jan – Feb 17	Banana	2	307	ALL
NPF_2018_01	CSIRO Scientific	Feb 18	Banana	2	309	ALL
NPF_2018_02	CSIRO Scientific	Jun – Jul 18	Tiger	1	213	ALL
NPF_2019_01	CSIRO Scientific	Feb – Mar 19	Banana	2	308	ALL
NPF_2020_01	CSIRO Scientific	Feb – Mar 20	Banana	2	283	ALL
NPF_2020_02	CSIRO Scientific	Jun – Jul 20	Tiger	1	215	ALL
NPF_2021_01	CSIRO Scientific	Feb 21	Banana	2	308	ALL
NPF_2022_01	CSIRO Scientific	Feb – Mar 22	Banana	2	304	ALL
NPF_2022_02	CSIRO Scientific	Jun – Jul 22	Tiger	1	208	ALL
NPF_2023_01	CSIRO Scientific	Feb – Mar 23	Banana	2	305	ALL
NPF_2024_01	CSIRO Scientific	Feb 24	Banana	2	283	ALL
NPF_2024_02	CSIRO Scientific	Jul 23	Tiger	1	216	ALL
CSIRO Scientific Research and Observer Data Sets						
SE Gulf Tropical Prawn	CSIRO Scientific	Apr 76 – Mar 79	–	–	3907	SS
Tropical Fish Ecology	CSIRO Scientific	Nov – Dec 90; Nov – Dec 91; Jan – Feb 93	–	–	518	ALL
Effects of Trawling	CSIRO Scientific	Aug – Nov 93; Mar – Nov 94; Feb – Mar 95; Oct – Nov 95; Feb – Mar 05	–	–	1049	ALL
Tropical Prawn Ecology	CSIRO Scientific	Jun 95	–	–	39	ALL
TED and BRD Design	CSIRO Scientific	Sep 96; May – Jun 97; Sep – Oct 97; Jun 98	–	–	225	ALL
TED and BRD Design	CMO	Aug – Oct 96; Aug – Oct 97; Mar 98	–	–	483	TL/SF/SS
Bycatch Sustainability	CSIRO Scientific	Feb – Mar 97; Oct – Nov 97; Sep – Oct 98	–	–	1144	ALL
Juvenile *Lutjanus* Survey	CSIRO Scientific	May 00; May 01; Jun 02	–	–	118	ALL
Total Bycatch Assessment	CSIRO Scientific	Aug – Nov 01	–	–	1636	TL/SF/SS
Bycatch Monitoring	CSIRO Scientific	Sep 03; Apr 04; Apr 05	–	–	148	TL/SF/SS
Bureau of Rural Science	BRS Scientific	Nov 90; Sep 96; Feb–Oct 97; Aug – Nov 98; Apr – Nov 99; Apr – Nov	–	–	7254	TL/SF/SS

5.2 Data analysis approach

5.2.1 Background

During the first project 'Assessing the sustainability of the NPF bycatch from annual monitoring data: 2008' project (R2008/826), catch per unit effort data on each of the TEP and 'at risk' bycatch species was presented at two internal workshops (23rd October 2008 and 20th May 2009) at CSIRO Marine and Atmospheric Research, Cleveland. These workshops were designed to examine the available data and decide on the best analytical approach to use in the Bycatch Sustainability Assessment for each species (Appendix B; C).

The first workshop was designed to present the data that were available and have discussions regarding possible approaches to data analysis. Following this workshop, CSIRO Statistical Modelling staff were supplied with a copy of the data set and then given time to consider alternate approaches before the second workshop. This second workshop was planned to present and discuss possible data analysis approaches which were dependent on the amount and length of time series of data available for each of the 'at risk' and TEP groups. The most appropriate statistical analyses were agreed upon for the Bycatch Sustainability Assessment. However, it was also agreed that the rarer TEP and 'at risk' bycatch species, did not have sufficient data to apply standard analytical methods. The purpose of the analytical approach was to determine the trends in catch rates of TEP and 'at risk' bycatch species in the NPF.

As there were compatibility issues with the data – differing collection methods, fishing gears used and differing spatial and temporal scales – initial analysis was required to determine the potential use of each source of data, rather than immediately pooling the data. There were issues with the accuracy and reliability of data collected in the CMO program for a number of years up until 2008. Although comparison between the three individual data sets did not reveal any major discrepancies between the overall catch rates of species aggregated to the family level, on a species level, there were large discrepancies in catch rates recorded between the CMO program, AFMA scientific observer program and the NPF prawn population monitoring surveys. The crew-member participation was low resulting in inadequate catch records for many of the TEP and 'at risk' bycatch species and many of these records were not accompanied by photographs for later identification purposes so a much greater occurrence of records of unidentified individuals were assigned to the family groups. This means that calculations of absolute estimates of bycatch at the species level based on all data sets combined would be an underestimate.

As a consequence, in the first 2009 Bycatch Sustainability Assessment, the CMO data set was not combined with the AFMA scientific observer and NPF prawn population monitoring survey data sets for catch rate trend analysis. In the 2009 assessment, it was also recommended that greater effort be required in recording catches to species via photographic records and greater crew-member participants to boost the spatial and temporal coverage of the program to allow sustainability assessments for more species in future assessments (see Fry et al. 2009).

In the following 2015, 2018, 2021 and 2024 Bycatch Sustainability Assessments, the three data sets; CMO, AFMA scientific observer and NPF prawn population monitoring data sets, were again initially assessed separately to determine their potential for use in the catch rate trend analysis. With the continual developments and improvements of the CMO program over the years, this data set was shown to be comparable to the AFMA scientific observer and NPF prawn population monitoring data and therefore used for catch trend analysis.

For the 2025 preliminary Bycatch Sustainability Assessment, the three data sets were assessed for use in a pooled data set for catch trend analysis. There are 10 statistical 'Regions' for banana prawns in the NPF (see Dichmont et al. 2001; Figure 1). For each data set, latitude and longitude were used

to assign ‘Region’ to trawl records to identify any patterns in the distribution of the TEP and ‘at risk’ bycatch species. Mean catch rate per trawl was calculated for each of the species for each ‘Region’ to determine whether the species were caught across the entire NPF or some species were solely caught in particular 'Regions'. The analyses performed on each data set are described below.

5.2.2 Crew-member observer program

This data set has been collected 'in season' from 2003 to 2024 by fishery crew members and may be unbalanced or inconsistent with respect to its spatial effort coverage (Table 2). The variables available in the data include operation number, vessel, date of trawl, latitude, longitude, depth and various gear attributes. Swept area (km^2 trawled) was derived and used throughout the analysis as a measure of effort. The CMO program has had a broad effort coverage across all of the 10 ‘Regions’ of the NPF (Table 3;Table 4). Approximately 1.5% of the records were missing a measurement for depth and for these records, an estimate of depth was assigned using mean depth per 6 nautical mile grids of the NPF.

For those species with sufficient data, generalized additive models (GAMs) were used to analyse the trend in catch rates through time (Wood 2017). The TEP and ‘at risk’ bycatch species data is zero-inflated; meaning that a large proportion of the trawls did not catch any of these species. The data contained more instances of zero counts than would be predicted using a standard Poisson log-linear model, which would usually be applied to count data such as these (Welsh et al. 1996). To cater for the excess zero’s the catch was modelled using a GAM with a zero-inflated Poisson distribution (ziP) using the mgcv package in R. The models contained an offset term to represent ‘Effort’, and the estimated parameters included in the final model were ‘Year’, ‘Region’ and a spline term for ‘Depth’. The ‘Year’ trend for each species was obtained by setting ‘Depth’ to the mean depth recorded (24m) and ‘Region’ to 6 (the ‘Region’ containing the most samples). Although it would have been valuable to include a ‘Month’ variable to determine any seasonal effects, this was not possible due to the limited amount of data available.

This model fitting process is different to previous reports where a separate two-stage (delta) model fitting process was used. The change has been implemented due to improved model fitting capability in R, providing a more robust model fitting approach. The overall effect on the historical trends of the bycatch species, as a result of this change in methodology, was tested and is minimal. However, it has allowed more species and years (for some species) to be added to the modelled trends.

The confidence interval around the index was calculated by taking +/- 1.96 x the estimated standard error of each estimated ‘Year’ trend term. The bootstrapping approach used to generate the uncertainty estimates in the past was not necessary as the new modelling approach is able to directly estimate the standard errors of the trend terms, largely simplifying the estimation procedure.

5.2.3 AFMA scientific observer program

This data set has also been collected 'in season' from 2005 to 2024 by AFMA scientific observers onboard NPF commercial vessels while operating during the season (Table 2). The aim of the AFMA scientific observer program is to obtain a representative coverage across the NPF both spatially and temporally. However, it may be unbalanced or inconsistent with respect to its spatial and temporal coverage. The variables available in the data include operation number, vessel, date of trawl, trawl start and end time, trawl latitude and longitude, depth and various gear attributes. Swept area (km^2 trawled) was derived and used throughout the analysis as a measure of effort.

The effort distribution for the AFMA scientific observer program between 2005 and 2024 was similar to the CMO program with trawls within all ‘Regions’ with greatest effort in ‘Regions’ 1, 2, 4, 6 – 8 and

10 (Table 3; Table 4). However, trawl effort per year is much lower than the CMO program. This data set was used to validate the CMO data set with respect to catch rates and species identifications.

As with the CMO data, the same species were modelled (using the zero-inflated Poisson GAM approach outlined previously) and comparisons made with the CMO analysis, to check for consistency and validation of data quality of the CMO collection. As only a small percentage of TEP and 'at risk' bycatch species had sufficient data to model the AFMA scientific observer data, more basic summary statistics were also compared across the two data sets to gauge consistency. These statistics included the proportion of trawls where the species was not found and the maximum count of the species in each trawl. In addition, the nominal catch rates by 'Region' and by 'Year' for 2005 to 2024 were calculated and compared.

5.2.4 NPF prawn population monitoring surveys

This fishery-independent data set was consistently collected using the same methods and in the same areas and times each year (2002 – 2024) (Table 2). It is the most robust and reliable data set in terms of fishing gear consistency, data collection methods, temporal and spatial influences that may otherwise impact on the catch rates of species. Although, as with the AFMA scientific observer data set, trawl effort per year is much lower than the CMO program. The variables available in the NPF prawn population monitoring data include operation number, vessel, trawl date, trawl latitude and longitude, trawl depth and vessel speed. Swept area (km^2 trawled) was derived and used throughout the analysis as a measure of effort.

The NPF prawn population monitoring data set covers a subset of the 10 'Regions' and was therefore matched to the CMO data set spatially at the banana prawn stock region level i.e. 'Regions' 4, 5, 6, 7, 8 and 10, as closely as possible to the same spatial coverage (Table 3; Table 4). Statistical stock 'Regions' 1 to 3 and 'Region' 9 were not included in the tabulation as four or less trawl records were present for these 'Regions' across the 22 years of data collection. This data set was then used to validate the CMO data set with respect to catch rates and species identifications. It should be noted that this data is collected 'out of fishing season', but it is not anticipated that this should have a large effect on the species under consideration.

Catch rates were modelled (using the zero-inflated Poisson GAM approach outlined previously) and comparisons made for the same species modelled using the CMO data analysis, to check for consistency and validation of data quality of the CMO data. As only a percentage of TEP and 'at risk' bycatch species had sufficient data to model the NPF prawn population monitoring data, more basic summary statistics were also compared across the two data sets to gauge consistency. These statistics included the proportion of trawls where the species was not found and the maximum count of the species in each trawl. In addition, the nominal catch rates by 'Region' and by 'Year' for 'Regions' 4, 5, 6, 7, 8 and 10 for 2003 to 2024 were calculated and compared.

5.2.5 CSIRO scientific research and observer surveys

As most of this data was collected 'out of season' and generally not spatially comparable with the current NPF commercial fishery effort distribution, this data set was not used in modelling trends in catch rates for the TEP and 'at risk' bycatch species. Furthermore, the majority of the data was collected before the CMO, AFMA scientific observer and NPF prawn population monitoring programs began (pre-2002). This data set was only used in species distribution mapping and raw catch rate descriptions in Section 6 (Table 2).

Table 3: Summary of total trawl number for each data source across the 10 stock 'Regions' (see Figure 1) of the NPF between 1976 and 2024.

Trawls	Year	Region 1	Region 2	Region 3	Region 4	Region 5	Region 6	Region 7	Region 8	Region 9	Region 10	*Total Trawls*
Crew-member Observer	2003	275	133	0	548	525	1474	523	0	0	0	3478
	2004	105	155	22	718	303	963	546	8	66	32	2918
	2005	210	106	48	161	53	367	384	0	0	0	1329
	2006	129	48	9	199	34	182	309	0	0	0	910
	2007	4	0	62	386	113	524	187	26	0	0	1302
	2008	0	241	35	75	53	35	12	0	0	0	451
	2009	28	62	14	150	71	504	326	177	6	63	1401
	2010	0	0	0	323	172	383	374	87	0	0	1339
	2011	161	174	373	912	307	460	219	88	60	194	2948
	2012	26	216	227	1100	310	598	408	144	290	310	3629
	2013	147	249	67	1485	299	797	201	206	0	213	3664
	2014	317	271	51	723	356	322	376	291	60	397	3164
	2015	19	578	148	1211	371	739	248	78	76	107	3575
	2016	21	687	75	692	416	364	206	327	55	8	2851
	2017	192	384	126	601	626	857	583	84	47	382	3882
	2018	42	248	92	1115	415	866	612	143	150	528	4211
	2019	0	38	22	201	243	1170	1002	322	133	295	3426
	2020	11	536	140	509	421	751	507	171	69	193	3308
	2021	227	475	56	304	180	984	517	232	28	421	3424
	2022	138	248	43	418	103	771	741	20	25	234	3077
	2023	0	0	40	200	62	1169	978	251	7	139	2846
	2024	2	215	113	893	510	1140	362	82	23	50	3390
	Total	***2054***	***5064***	***1763***	***12924***	***5943***	***15420***	***9621***	***2737***	***1095***	***3566***	***60523***
AFMA Scientific Observer	2005	0	0	21	52	23	41	3	0	0	0	140
	2007	75	19	7	153	39	106	108	4	11	9	531
	2008	78	304	10	0	0	0	0	0	0	179	571
	2009	0	0	9	66	15	46	122	78	19	0	355
	2010	72	98	5	43	44	103	65	33	4	0	467
	2011	17	30	19	19	9	149	84	37	8	62	434
	2012	4	41	9	75	22	1	16	137	16	73	394

	2013	140	83	27	152	3	80	0	83	7	0	575
	2014	173	60	0	0	0	3	1	183	17	0	437
	2015	17	112	4	95	0	24	28	45	6	2	333
	2016	125	113	23	13	30	104	52	22	25	3	510
	2017	76	271	12	22	37	59	20	8	0	48	553
	2018	63	70	21	59	12	7	38	20	13	61	364
	2019	110	146	19	56	0	39	36	73	34	85	598
	2020	0	89	5	7	39	0	0	0	0	0	140
	2021	11	191	8	0	39	20	38	67	20	12	406
	2022	34	30	15	0	3	8	52	1	0	6	149
	2023	81	46	22	18	1	121	73	94	0	0	456
	2024	0	198	12	57	81	2	19	14	1	8	392
	Total	***1076***	***1901***	***248***	***887***	***397***	***913***	***755***	***899***	***181***	***548***	***7805***
NPF Prawn Monitoring	2002	0	0	0	37	19	37	37	39	0	0	169
	2003	0	0	0	102	50	116	97	332	4	142	843
	2004	0	0	0	89	51	109	88	315	0	163	815
	2005	0	0	0	82	52	109	73	160	0	40	516
	2006	0	0	0	82	49	111	72	156	0	41	511
	2007	0	0	0	81	51	110	73	161	0	41	517
	2008	0	0	0	80	52	110	70	156	0	41	509
	2009	0	0	0	81	51	110	71	160	0	41	514
	2010	0	0	0	41	30	57	29	105	0	41	303
	2011	0	0	0	82	50	110	72	161	0	41	516
	2012	0	0	0	64	53	106	77	160	0	41	501
	2013	0	0	0	81	51	112	73	161	0	41	519
	2014	0	0	0	81	51	108	73	161	0	41	515
	2015	0	0	0	42	29	57	30	106	0	41	305
	2016	0	0	0	82	50	111	73	162	0	41	519
	2017	0	0	0	41	30	57	29	109	0	41	307
	2018	0	0	0	81	51	111	73	163	2	41	522
	2019	0	0	0	41	31	57	30	108	0	41	308
	2020	0	0	0	82	50	111	72	146	0	37	498
	2021	0	0	0	41	30	57	30	109	0	41	308
	2022	0	0	0	81	51	111	72	156	0	41	512

	2023	0	0	0	42	29	57	29	107	0	41	305
	2024	0	0	0	82	42	108	72	154	0	41	499
	Total	***0***	***0***	***0***	***1598***	***1003***	***2142***	***1415***	***3547***	***6***	***1120***	***10831***
CSIRO Scientific Survey	1976	0	0	0	0	0	0	0	66	93	107	266
	1977	0	0	0	0	0	0	0	693	271	249	1213
	1978	0	0	0	0	0	0	0	1040	264	252	1556
	1979	0	0	0	0	0	0	0	872	0	0	872
	1990	0	0	42	49	4	14	11	19	36	61	236
	1991	0	0	48	20	0	0	0	0	0	56	124
	1993	0	0	21	14	0	0	0	0	0	429	464
	1994	0	0	0	0	0	0	0	0	0	24	24
	1995	0	0	0	37	4	24	20	48	8	511	652
	1996	7	3	1	98	4	62	23	16	0	20	234
	1997	0	95	0	136	187	101	88	269	0	147	1023
	1998	93	205	339	911	753	954	824	244	6	152	4481
	1999	41	5	95	275	236	675	449	168	11	6	1961
	2000	33	0	24	339	76	320	128	60	17	4	1001
	2001	0	0	97	670	249	458	265	123	20	47	1929
	2002	0	0	26	20	0	0	0	0	0	0	46
	2003	27	0	0	0	0	0	0	0	0	0	27
	2004	0	4	5	0	0	5	4	35	17	0	70
	2005	0	7	1	92	0	37	56	123	25	1	342
	Total	***201***	***319***	***699***	***2661***	***1513***	***2650***	***1868***	***3776***	***768***	***2066***	***16521***

Table 4: Summary of the total swept area (km^2) trawled for each of the data sources across the 10 stock 'Regions' of the NPF between 1976 and 2024.

Data Source	Region 1	Region 2	Region 3	Region 4	Region 5	Region 6	Region 7	Region 8	Region 9	Region 10	Total (km^2)
Crew-member Observer	1676.0	4083.7	1388.5	11204.5	5088.8	13332.7	7651.5	2019.3	263.6	2786.4	49494.9
AFMA Scientific Observer	638.8	1021.5	109.4	637.1	322.8	673.9	413.1	435.2	36.1	350.2	4638.2
NPF Prawn Monitoring	0.0	0.0	0.0	139.2	87.2	187.0	123.3	313.2	0.3	97.1	947.3
CSIRO Scientific Survey	85.7	155.4	376.3	1408.6	765	1574.9	1041.4	534.8	75.6	257.1	6274.8

5.2.6 Combined analysis

The CMO program was designed and implemented to collect data on the TEP and 'at risk' bycatch species interacted with in the NPF. This necessitates the collection of a large volume of species-specific catch data on a range of species that are usually rare in trawls. An important part of the program is to demonstrate the data being collected are of high quality that can be used for scientific catch analysis. The AFMA scientific observer program and NPF prawn population monitoring surveys were used as benchmark data sets to compare to the CMO data for species-specific catch rates over the years 2003 to 2024.

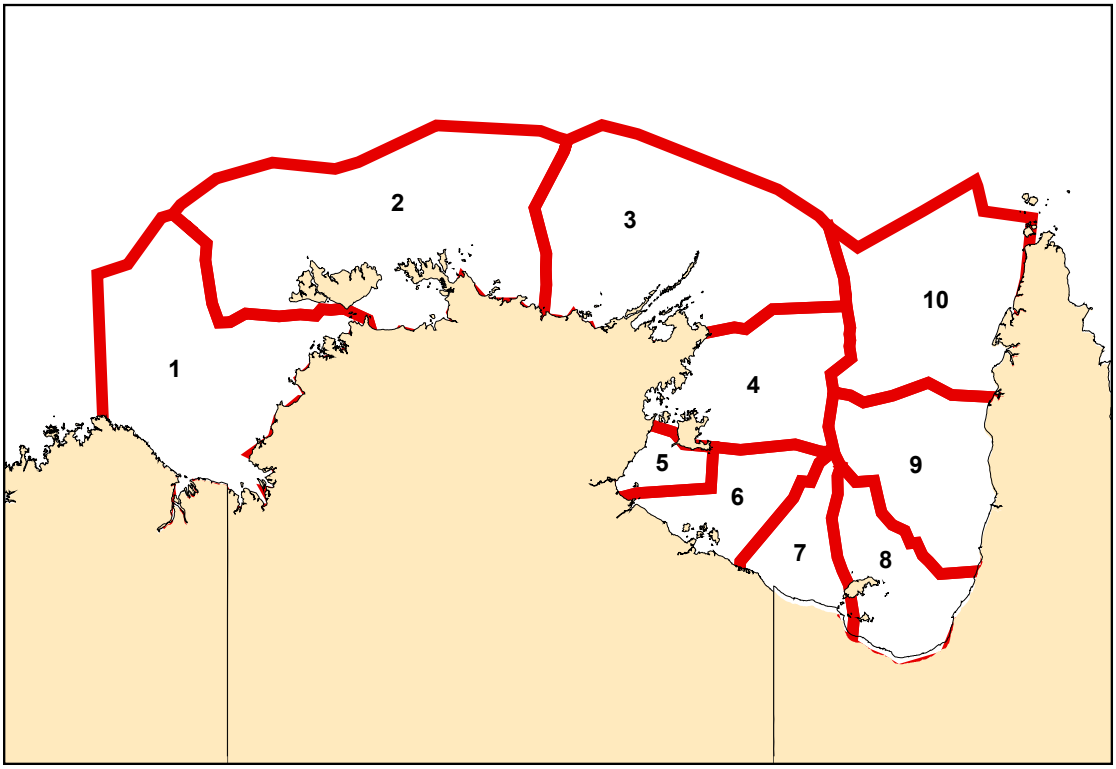
Initially the CMO, AFMA scientific observer and NPF prawn population monitoring data sets were modelled separately for catch rate trend analysis to determine the number of TEP and 'at risk' species with sufficient data to fit the specified model. The AFMA scientific observer and NPF prawn population monitoring data sets were then combined and modelled for catch rate trends to determine the species that fit the same model type (different parameter estimates). Model results determine the similarities of the catch data sets and give an indication of the accuracy of the CMO data set.

Comparisons of catches between these three data sets were made to check for consistency and validation of the CMO data. In the present assessment, the comparison between the CMO and NPF prawn population monitoring data sets did show some differences in the catch rates for some species. However, the catch rate trends across ‘Years’ showed similar patterns, especially for the more recent years where the CMO program has continually improved in both the number of participating CMOs and the quality of data collected. The AFMA scientific observer data set showed quite large discrepancies when compared to the CMO data set in some ‘Regions’ but not others. This was due to smaller numbers of catch records across a larger number of ’Regions’ than the NPF prawn population monitoring survey. The CMO data was therefore initially modelled separately. The AFMA scientific observer and NPF prawn population monitoring data sets were then combined and statistically compared with the CMO data for catch rate trend analysis for the TEP and 'at risk' bycatch species where sufficient catch data was available.

There was a large amount of confounding between the data set variables, ‘Gear Type’ and ‘Year’, which caused model fitting problems. To ensure that appropriate models could be fitted, the data was reduced to a single ‘Gear Type’ (prawn trawl which represented more than 95% of the total data). Data recorded prior to 2002 was discarded as the data was collected across a small number of ‘Regions’ which changed through time.

For those species with sufficient data, GAMs were used to analyse the trend in catch rates through time. The catch was modelled using a GAM with a zero-inflated Poisson distribution (ziP) using the mgcv package in R. The models contained an offset term to represent ‘Effort’, and the estimated parameters included in the final model were ‘Year’, ‘Region’ and a spline term for ‘Depth’. The ‘Year’ trend for each species was obtained by setting ‘Depth’ to the mean depth recorded (24m) and ‘Region’ to 6 (the ‘Region’ containing the most samples). The uncertainty was calculated by taking the confidence interval around the trend. For the rarest species, the above analysis procedures were not suitable. For these species, unmodelled catch rate data was plotted on a spatial and temporal scale to describe trends in catches.

Figure 1: Map of the NPF boundary in northern Australia showing the 10 stock 'Regions'.



6 Results

6.1 Raw catch data

Mean catch rates (non-modelled) were plotted separately by ‘Region’ (Figure 2) and by ‘Year’ (Figure 3) for the CMO program and combined AFMA scientific observer program and NPF prawn population monitoring survey data to assess and verify the quality of the CMO data against the AFMA scientific observer and NPF prawn population monitoring data sets.

Mean catch rates for both 'Unidentified Cheloniidae' and each marine turtle species, varied across 'Regions' for each of the CMO, AFMA scientific observer and NPF prawn population monitoring data sets due to the low numbers recorded in each data set (Figure 2). Most of the ‘Unidentified Cheloniidae’ catches from the CMO program were recorded around southeastern Gulf of Carpentaria (‘Region’ 8). Catches from the CMO program for the most common species, the Flatback Turtle (*Natator depressus*) were lowest in this ‘Region’ possibly due to the higher numbers of unidentified turtles in this region and this being the most common turtle recorded. The combined AFMA scientific observer program and NPF prawn population monitoring surveys showed higher catches along the southern and eastern Gulf of Carpentaria (‘Regions’ 6, 7, 8, 10) for the unidentified turtles, Loggerhead Turtle (*Caretta caretta*) and Flatback Turtle (*Natator depressus*). The Green Turtle (*Chelonia mydas*) showed higher catches around the southeastern Gulf of Carpentaria (‘Region’ 8) for the CMO and AFMA scientific observer programs and NPF prawn population monitoring surveys (Figure 2).

Since a high proportion of the marine turtles caught in the CMO program are not able to be identified, the catch rates across the 'Years' from 2003 to 2024 showed a relatively stable and consistent trend for the ‘Unidentified Cheloniidae’ group in contrast to the highly varied catch rates over years for the AFMA scientific observer program and NPF prawn population monitoring surveys where the numbers of marine turtles caught was much lower (Figure 3). The catch rates for the Flatback Turtle (*Natator depressus*), although also variable, have been steadily increasing over the years 2003 to 2024 for both the CMO program and combined AFMA scientific observer program and NPF prawn population monitoring surveys. For most species of marine turtles, catches were slightly higher in the CMO program compared to the combined AFMA scientific observer program and NPF prawn population monitoring survey for nearly all years but still showed a highly variable trend over the 2003 to 2024 period (Figure 3).

The sea snakes were also one of the groups that showed disparity between the CMO and AFMA scientific observer and NPF prawn population monitoring surveys in the proportion of individuals identified to species level, especially in the early years, 2003 – 2013, when the proportion of sea snakes positively identified was much lower for the CMO program (Figure 3). The mean catch rates of the 'Unidentified Hydrophiidae' was generally higher in each of the 'Regions' and 'Years' for the CMO program but showed very similar long-term catch trends across the ‘Regions’ and ‘Years’ to the combined AFMA scientific observer and NPF prawn population monitoring data sets (Figure 2; Figure 3). Therefore, the actual species-specific catch rates recorded by the CMO program for each sea snake species, would likely be under-estimated, but show similar trends across ‘Regions’ and ‘Years’, due to the higher proportion of ‘Unidentified Hydrophiidae’ recorded in this data set.

There were strong similarities between the three data sets in the catch rates for most of the more common sea snake species: *Acalyptophis peronii*, *Aipysurus mosaicus*, *Aipysurus laevis*, *Astrotia stokesii*, *Disteira kingii*, *Disteira major*, *Enhydrina schistosa*, *Hydrophis elegans*, *Hydrophis ornatus*, *Lapemis curtis*, *Pelamis platurus*. Although the actual values for catches in some 'Regions' and

'Years' were generally higher in the combined AFMA scientific observer program and NPF prawn population monitoring survey data set than the CMO program, the trends across 'Regions' and 'Years' showed consistency (Figure 2; Figure 3). The catch rates for most sea snake species appeared to be stable over the last few years; 2017 to 2024. Two species (*Acalyptophis peronii* and *Hydrophis ornatus*) showed a steady increase in catches over the years, although Hydrophis ornatus also had a slight decrease in catches in 2024 in both of CMO program and the combined AFMA scientific observer and NPF prawn population monitoring surveys.

The Syngnathidae group are difficult to identify with the exception of one common species, the Straightstick Pipefish (*Trachyrhamphus longirostris*). These identification problems resulted in a large number of 'Unidentified Syngnathidae' compared to the number of individuals identified to species level for all three data sets (Figure 2; Figure 3). The trends in catch rates for both the 'Unidentified Syngnathidae' and *Trachyrhamphus longirostris* were generally comparable over ‘Region’ and ‘Years’ between the CMO program and the combined AFMA scientific observer and NPF prawn population monitoring surveys (Figure 2; Figure 3). Apart from a few 'Regions' and 'Years' outliers, the CMO program showed quite similar catch rate trends for this species to the combined AFMA scientific observer and NPF prawn population monitoring catch data. There was however a slight decline in catches in both the CMO program and the combined AFMA scientific observer and NPF prawn population monitoring surveys over the last few years (2019 – 2024). There were not enough catch records for the other species of Syngnathidae to make any comparisons between data sets over ‘Regions’ or ‘Years’.

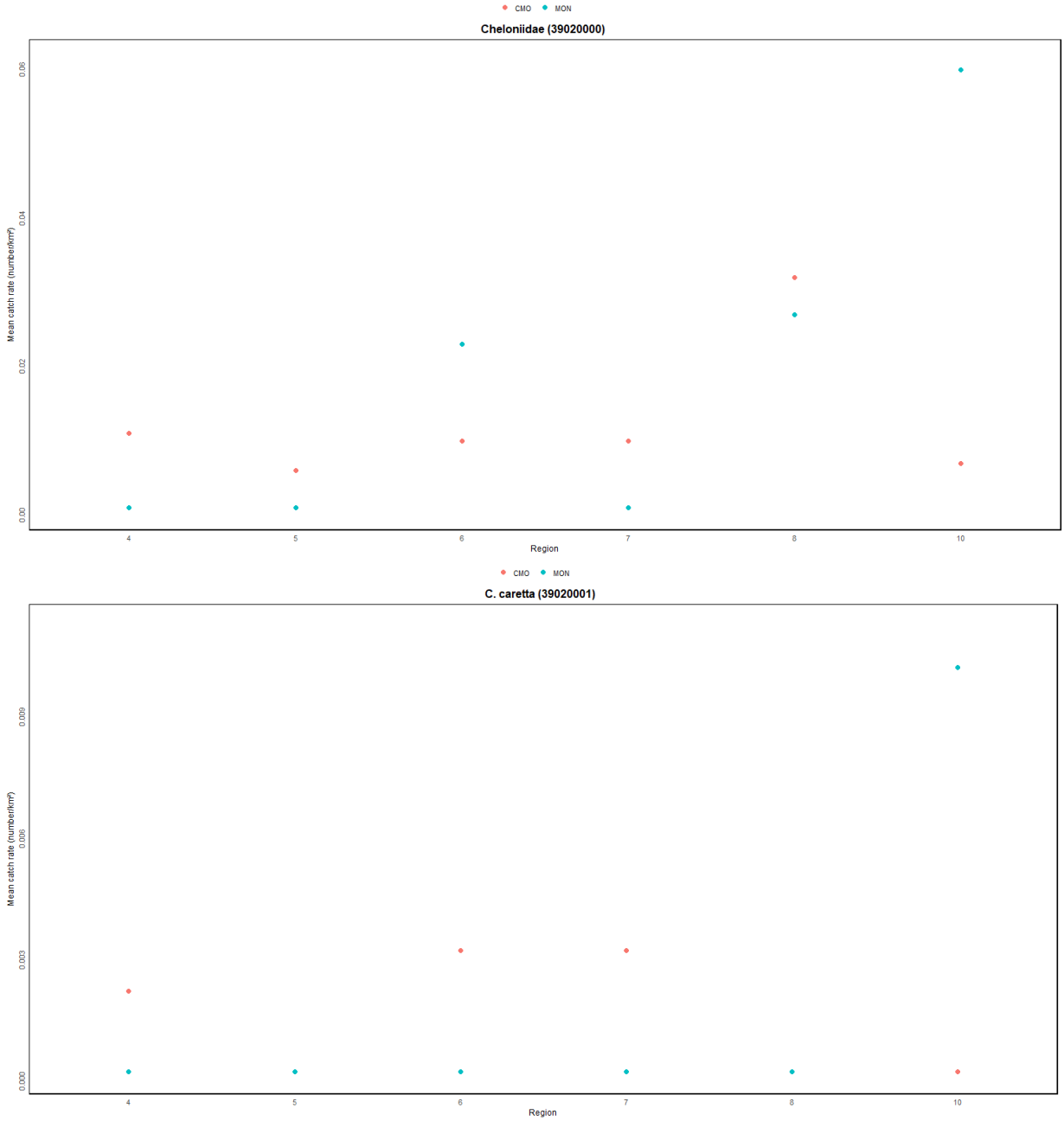
The sawfishes were another group where the proportion of individuals identified to species was much lower in the CMO program compared to the AFMA scientific observer and NPF prawn population monitoring surveys. The CMO catches of 'Unidentified Pristidae' were generally higher across all 'Regions' and 'Years' (Figure 2; Figure 3). The Narrow Sawfish (*Anoxypristis cuspidata*) made up about 90% of the catch composition for the sawfish group in the NPF between 2002 and 2024. While the catch rates of this species recorded by the CMO program were consistently lower than catches recorded during the AFMA scientific observer program and NPF prawn population monitoring surveys, when combined with the 'Unidentified Pristidae' catch, they showed a comparable steady catch rate trend across 'Years' from 2003 to 2024. Mean catch rates of the Green Sawfish (*Pristis zijsron*) were low across all 'Regions' and 'Years' but were generally similar but slightly higher in the CMO data set compared to the combined AFMA scientific observer and NPF prawn population monitoring data set (Figure 2; Figure 3). The Largetooth Sawfish (*Pristis pristis*) appeared to show relatively low but stable catch rates over the recent years from 2016 to 2024 and was more common along the southeastern and eastern Gulf of Carpentaria (‘Regions’ 8 and 10). The CMO program, AFMA scientific observer program and NPF prawn population monitoring surveys recorded very few individuals of the Dwarf Sawfish (*Pristis clavata*).

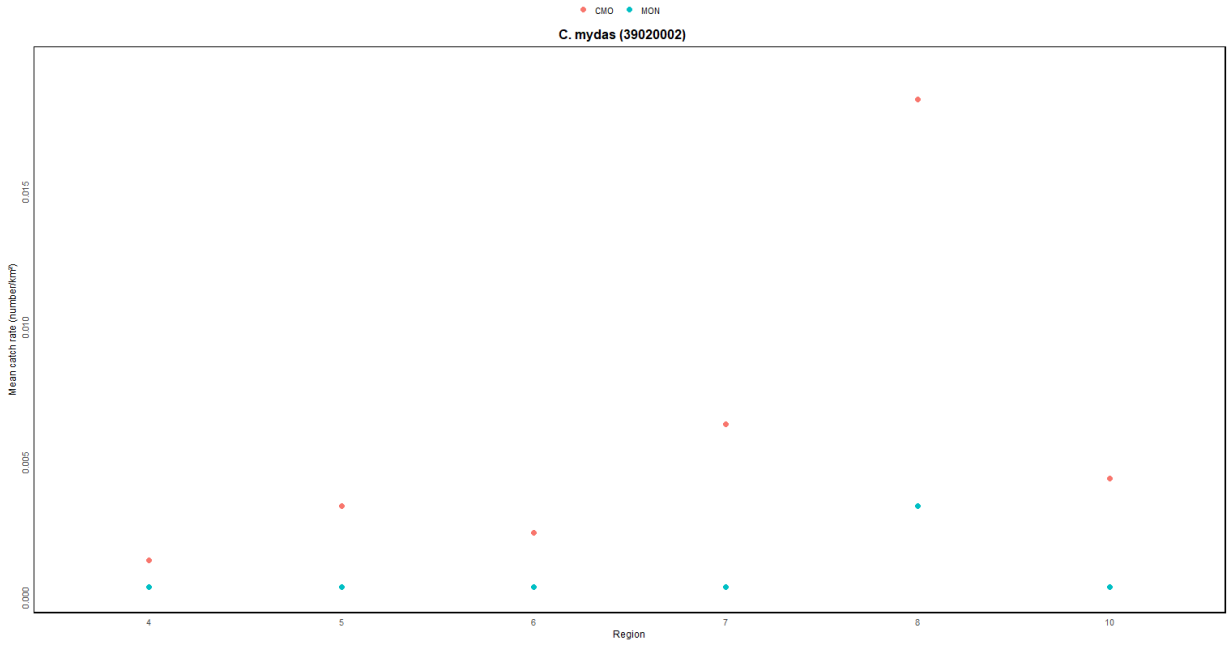
The CMO program recorded higher catch rates for both species of hammerheads; *Sphyrna lewini* and *Sphyrna mokarran* than the AFMA scientific observer program and NPF prawn population monitoring surveys. While *Sphyrna lewini* was more common around the Weipa region, *Sphyrna mokarran* showed higher catch rates around the southern and eastern Gulf of Carpentaria region (Figure 2; Figure 3). Both species also showed a slight increase in catches in 2024.

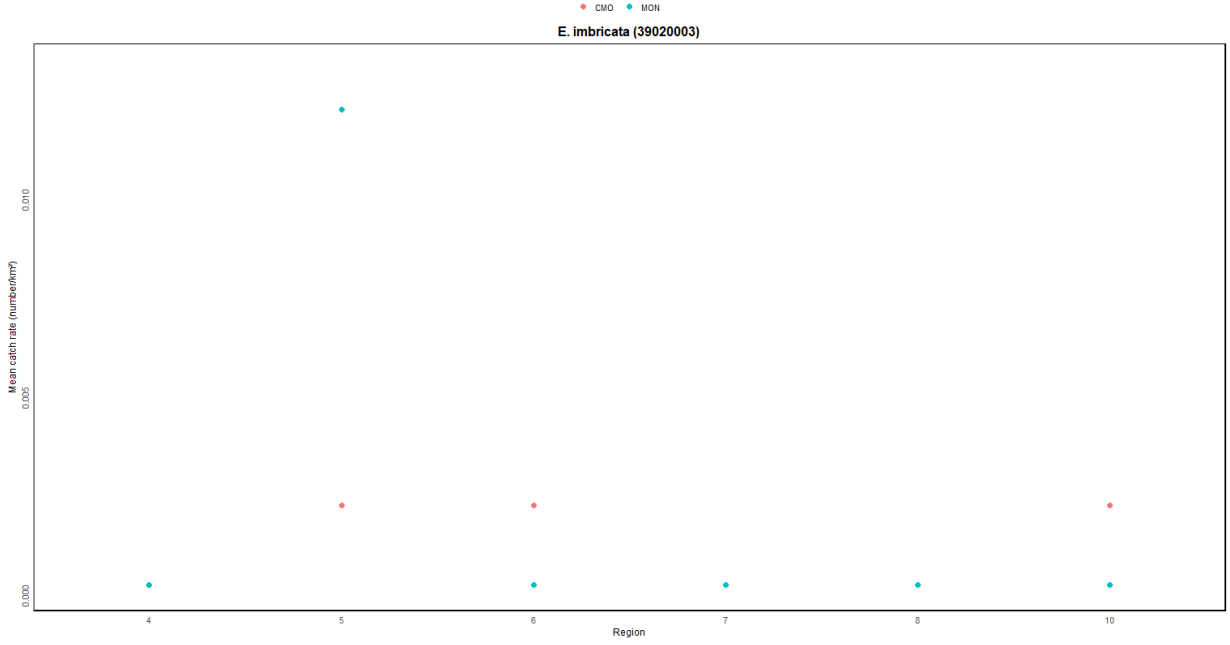
The catches of Stephenson’s Mantis Shrimp (*Harpiosquilla stephensoni*) were mostly restricted to the southeastern corner of the Gulf of Carpentaria (‘Region’ 8) and catches from the CMO program have been relatively stable from 2009 to 2024. Catch rates recorded from the AFMA scientific observer and NPF prawn population monitoring surveys have been more variable, with higher catches in 2012, 2013, 2015 and 2021 (Figure 3).

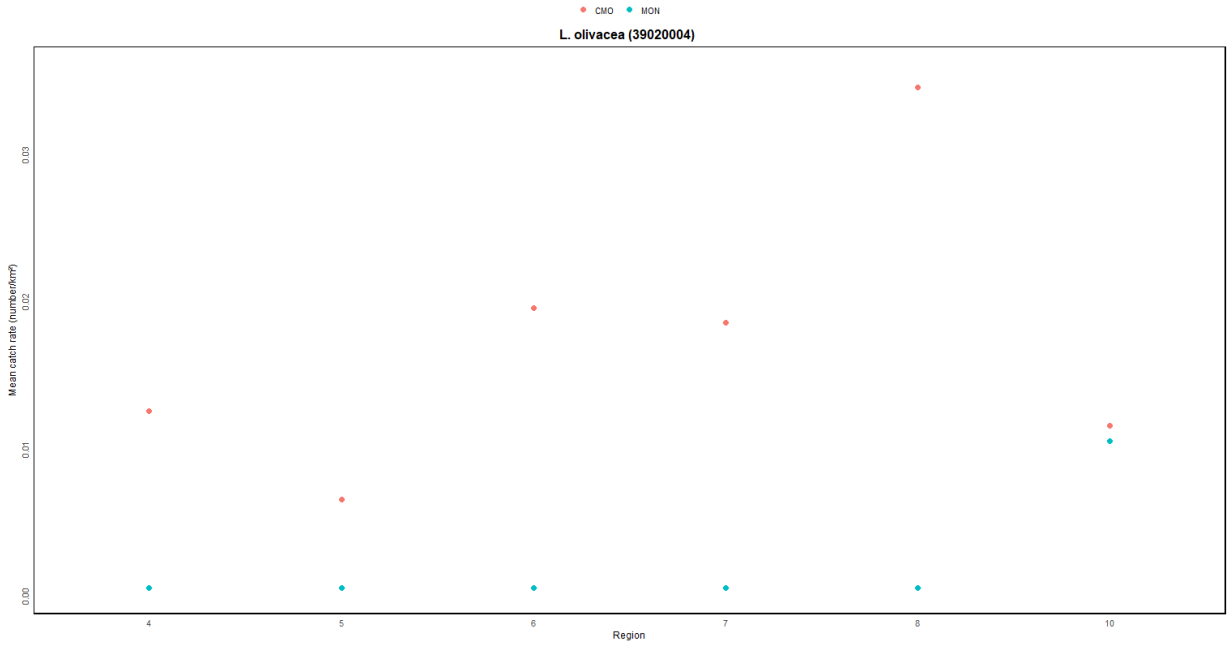
Although there were some discrepancies in actual catch rates within ‘Regions’ and ‘Years’ between the CMO program and combined AFMA scientific observer program and NPF prawn population monitoring surveys, the trends in catch rates across the 'Regions' and 'Years' were generally similar for many TEP and 'at risk' species. These data consistencies indicate that the data recorded and collected from the CMO program were reliable to identify catch rate trends and for use in sustainability assessments.

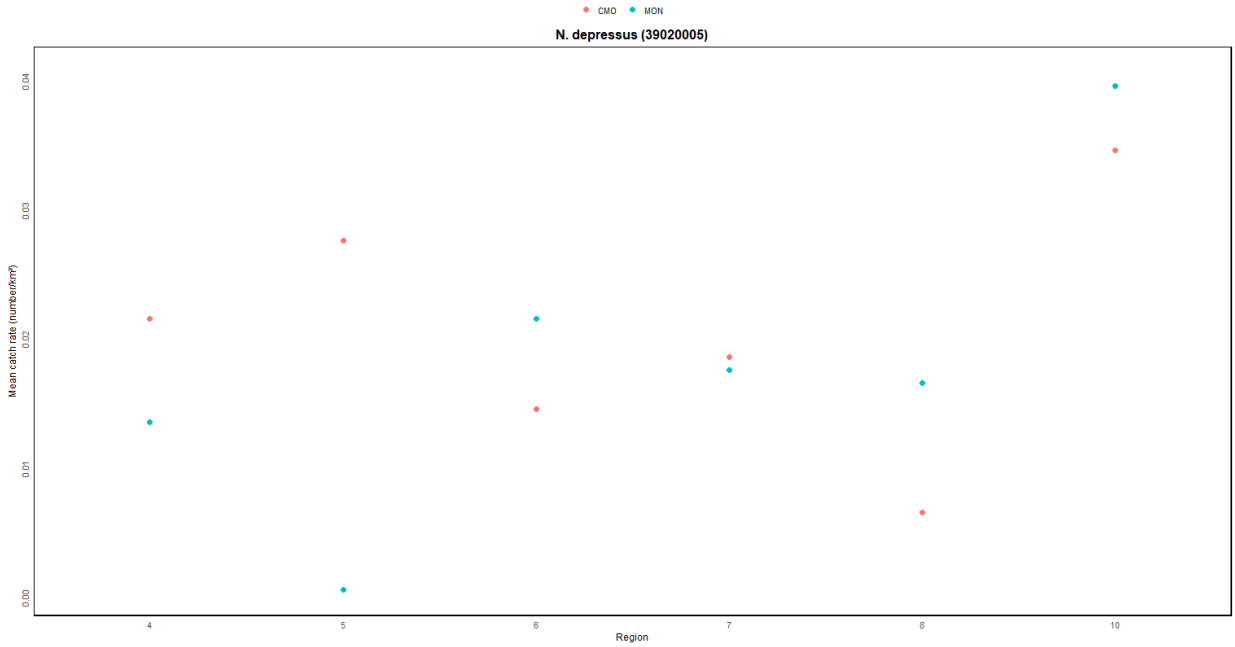
Figure 2: Mean catch rates (numbers per km^2) of the TEP and 'at risk' bycatch species from the (a) CMO program (red points) and (b) AFMA scientific observer program and NPF prawn population monitoring surveys combined (blue points) by 'Regions' from 2003 to 2023.

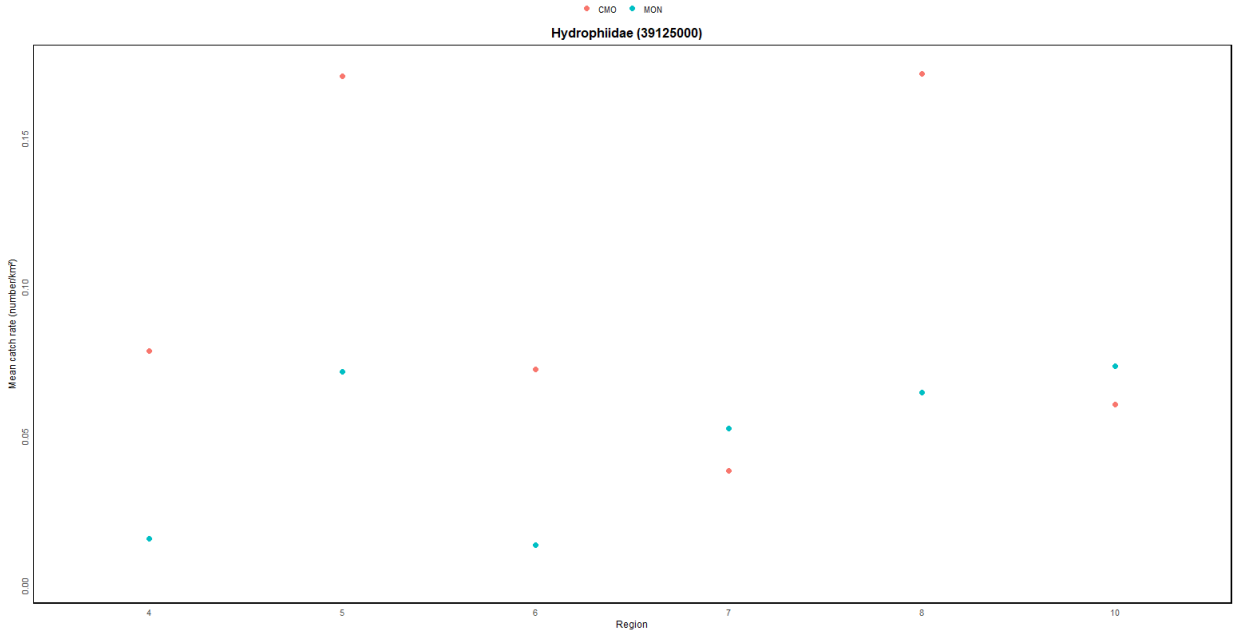


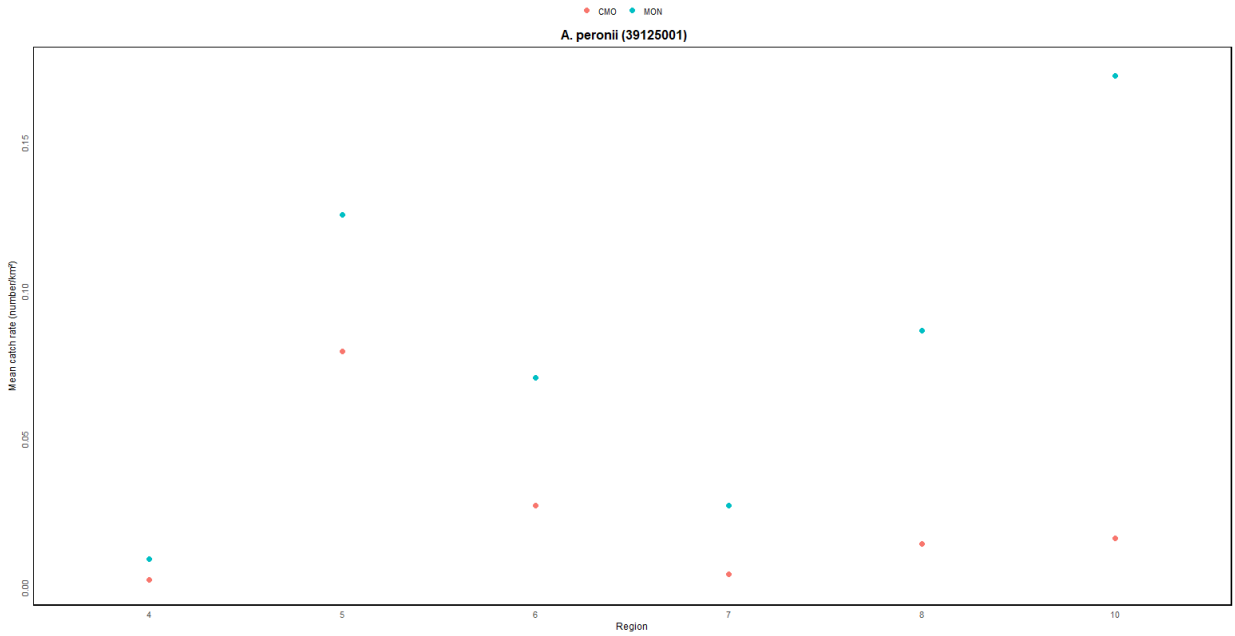

CMO
MON
C. mydas (39020002)
Mean catch rate (number/km²)
0.000
0.005
0.010
0.015
4
5
6
7
8
10
Region

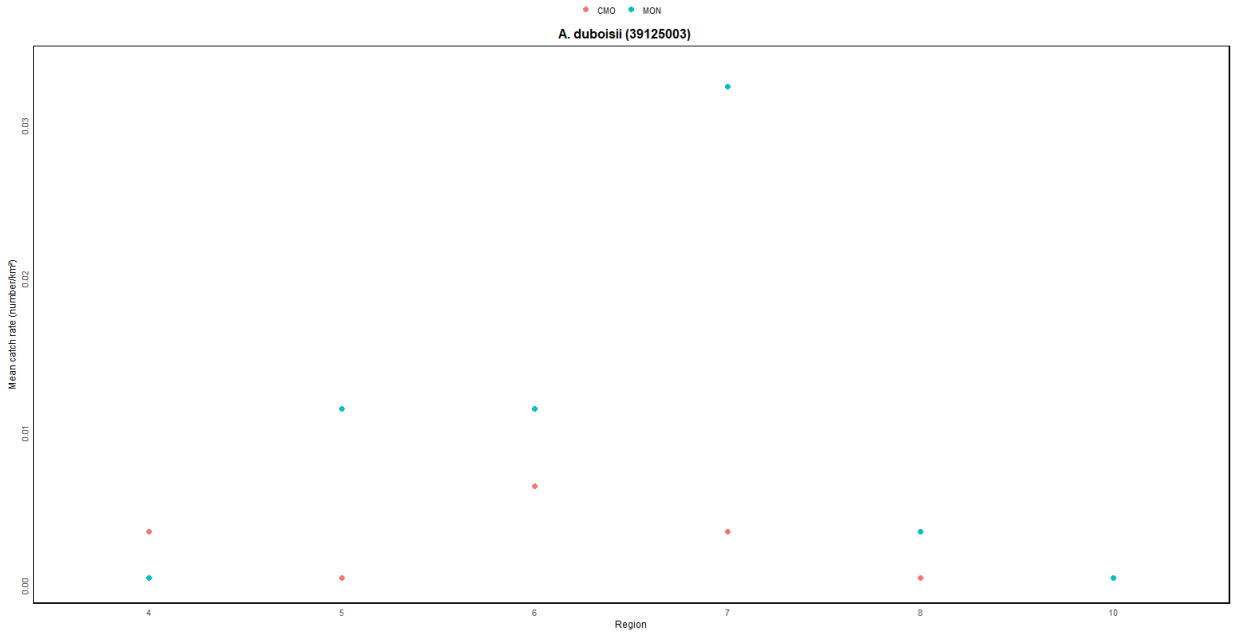

CMO
MON
E. imbricata (39020003)
Mean catch rate (number/km²)
0.000
0.005
0.010
4
5
6
7
8
10
Region

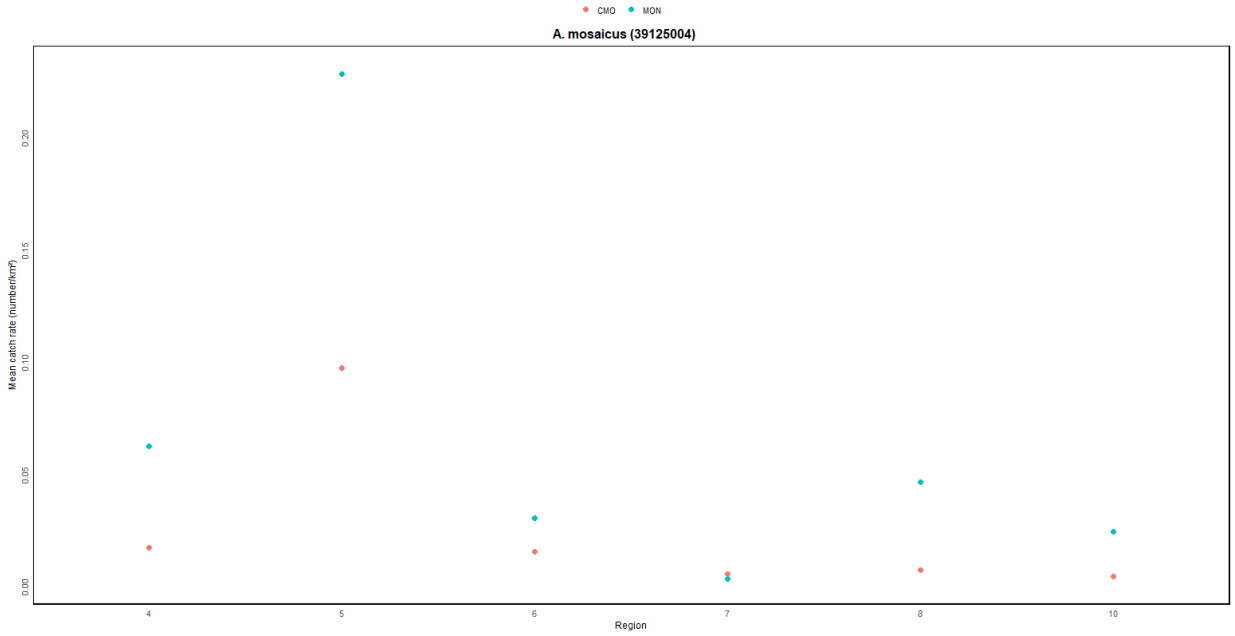

CMO
MON
L. olivacea (39020004)
Mean catch rate (number/km²)
0.00
0.01
0.02
0.03
4
5
6
7
8
10
Region

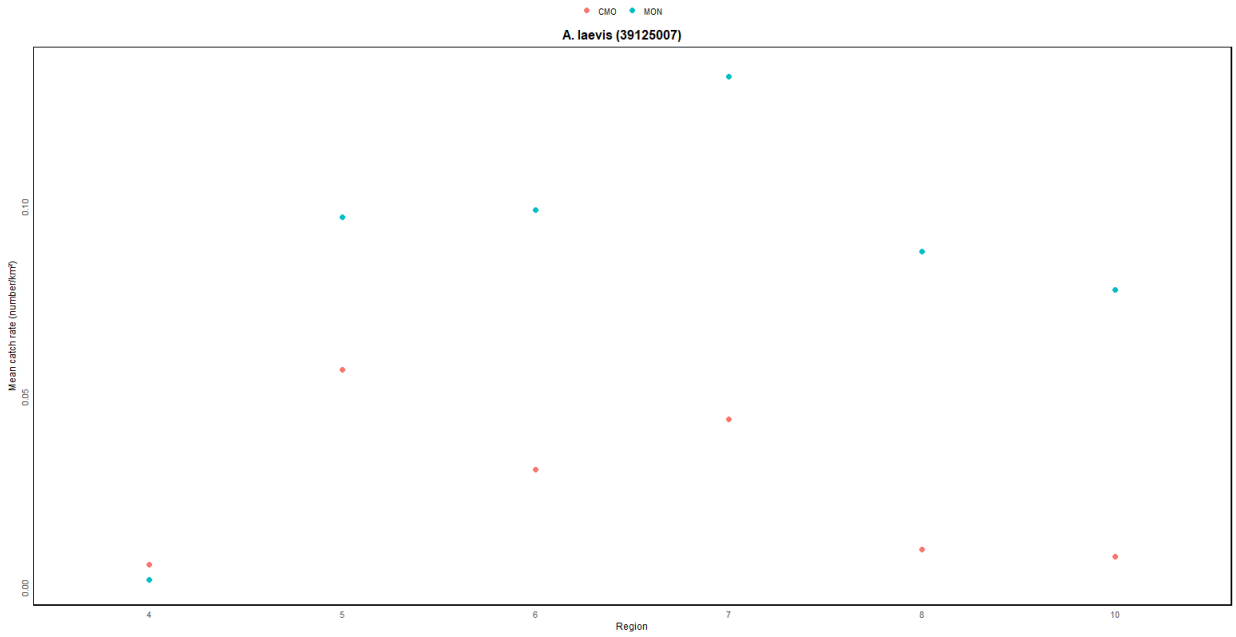

CMO
MON
N. depressus (39020005)
Mean catch rate (number/km²)
0.00
0.01
0.02
0.03
0.04
4
5
6
7
8
10
Region

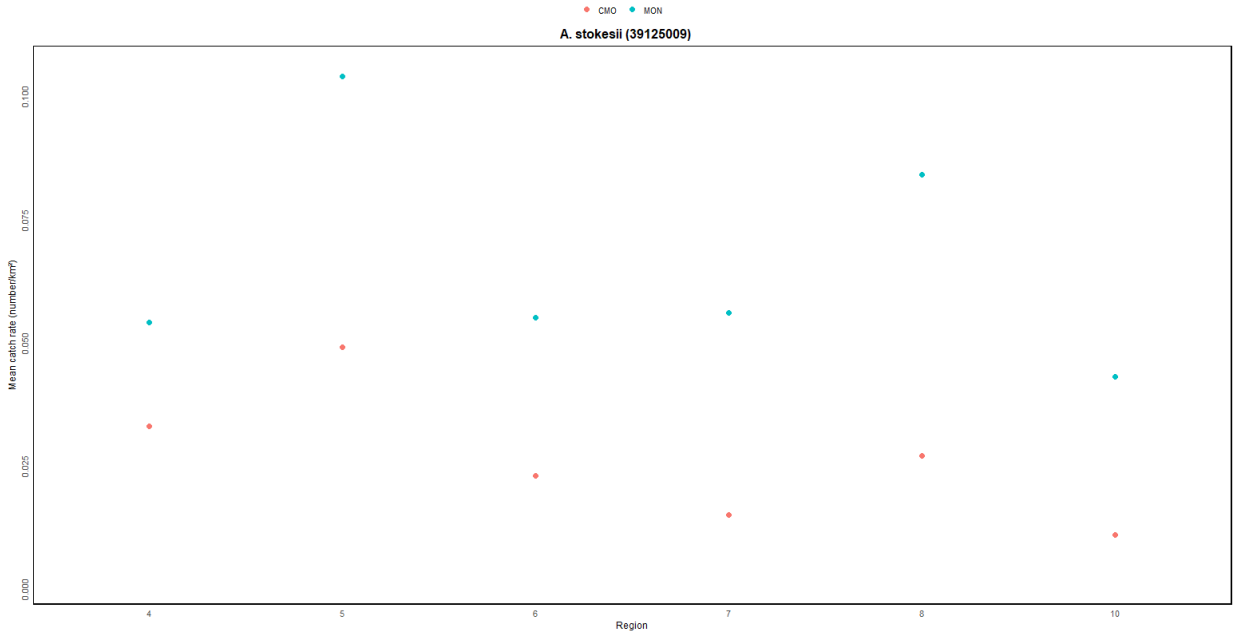

CMO
MON
Hydrophiidae (39125000)
Mean catch rate (number/km²)
0.00
0.05
0.10
0.15
4
5
6
7
8
10
Region

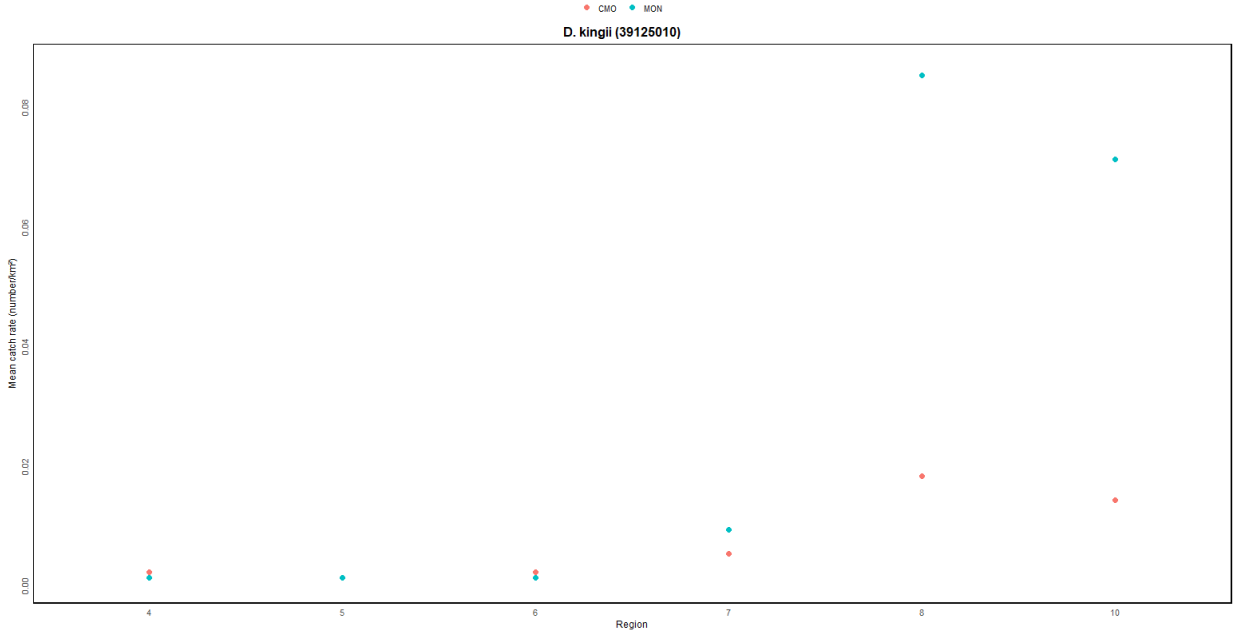

CMO
MON
A. peronii (39125001)
Mean catch rate (number/km²)
0.00
0.05
0.10
0.15
4
5
6
7
8
10
Region

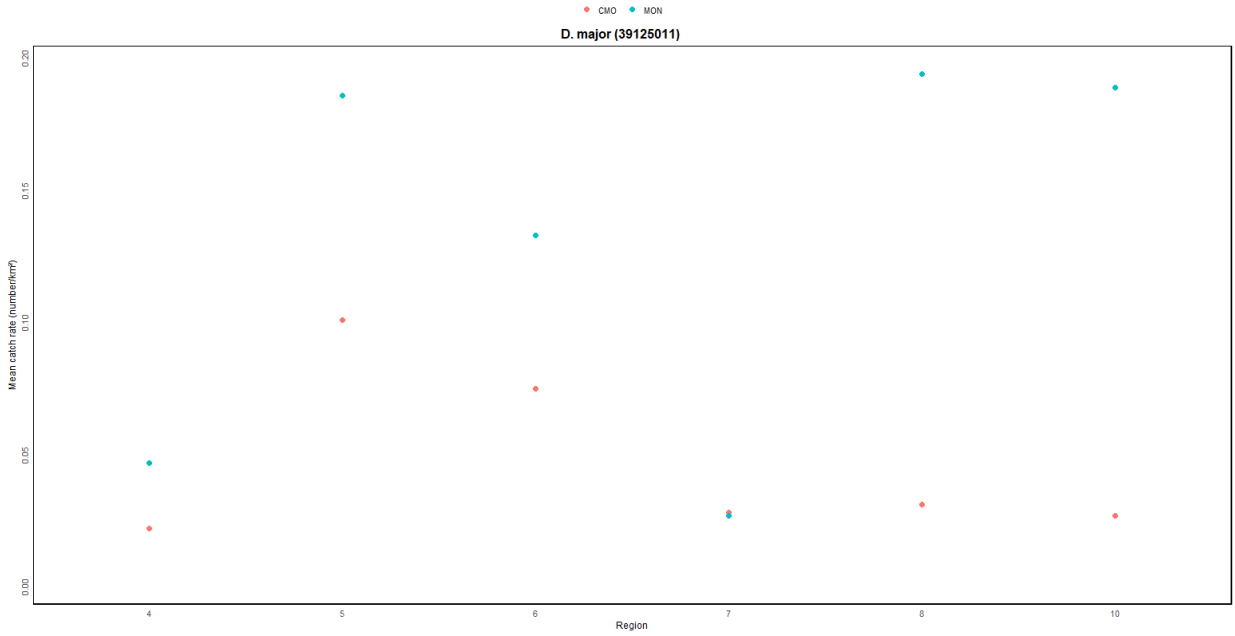

CMO
MON
A. duboisii (39125003)
Mean catch rate (number/km²)
0.00
0.01
0.02
0.03
4
5
6
7
8
10
Region

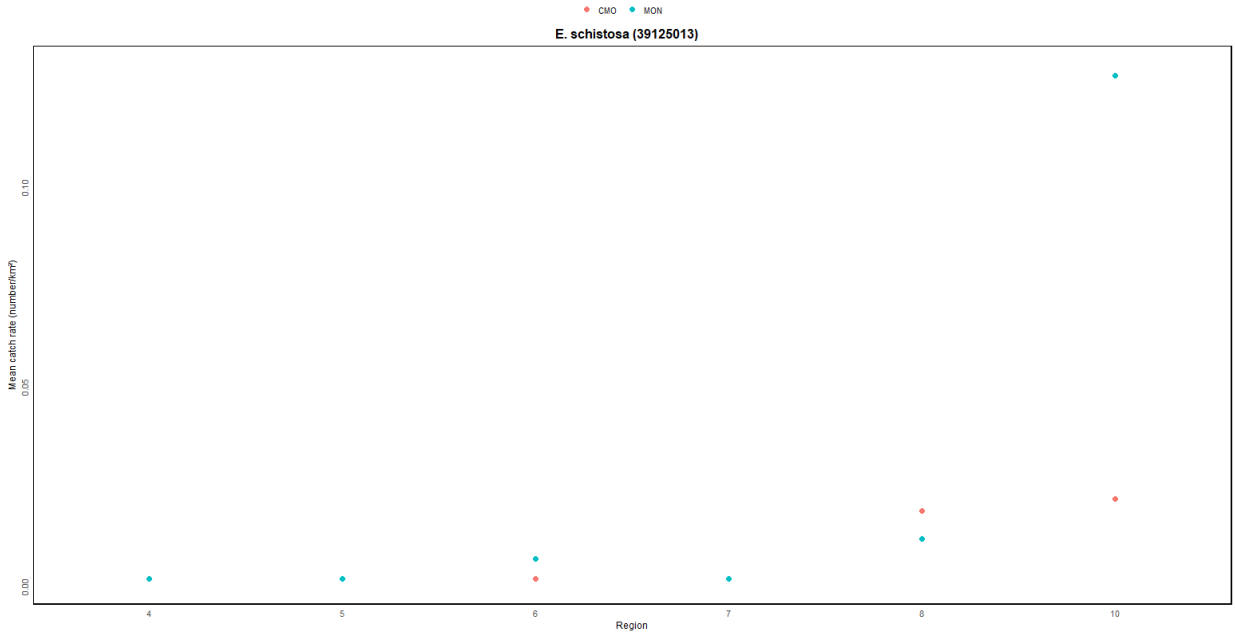

CMO
MON
A. mosaicus (39125004)
Mean catch rate (number/km²)
0.00
0.05
0.10
0.15
0.20
4
5
6
7
8
10
Region

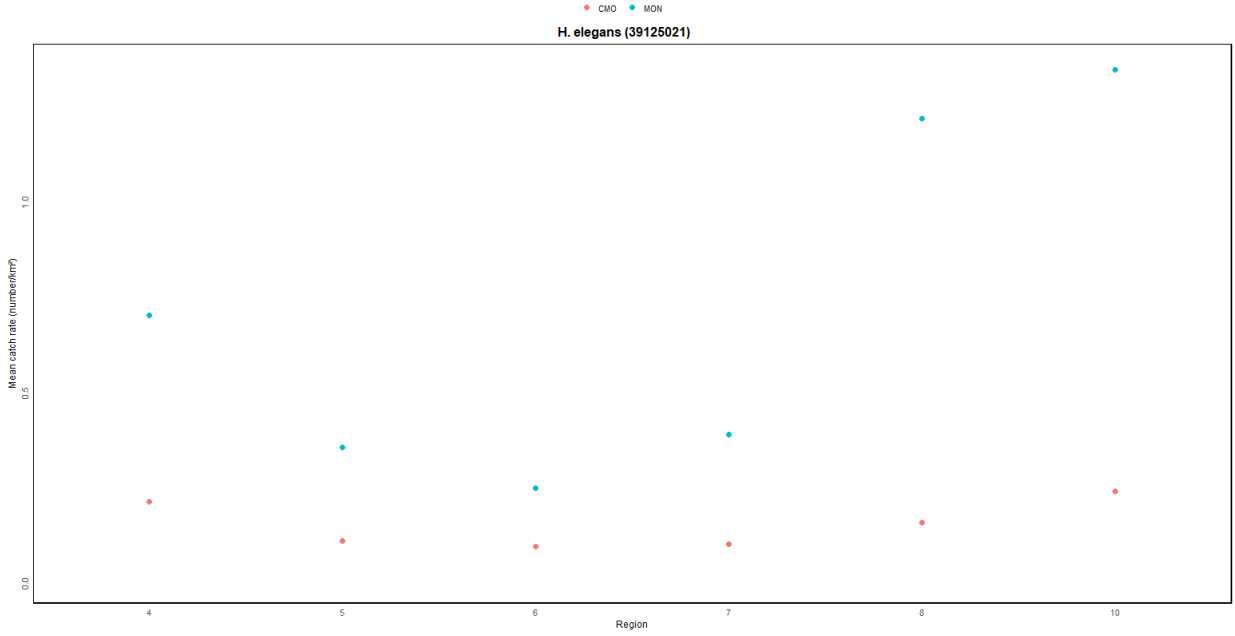

CMO
MON
A. laevis (39125007)
Mean catch rate (number/km²)
0.00
0.05
0.10
4
5
6
7
8
10
Region

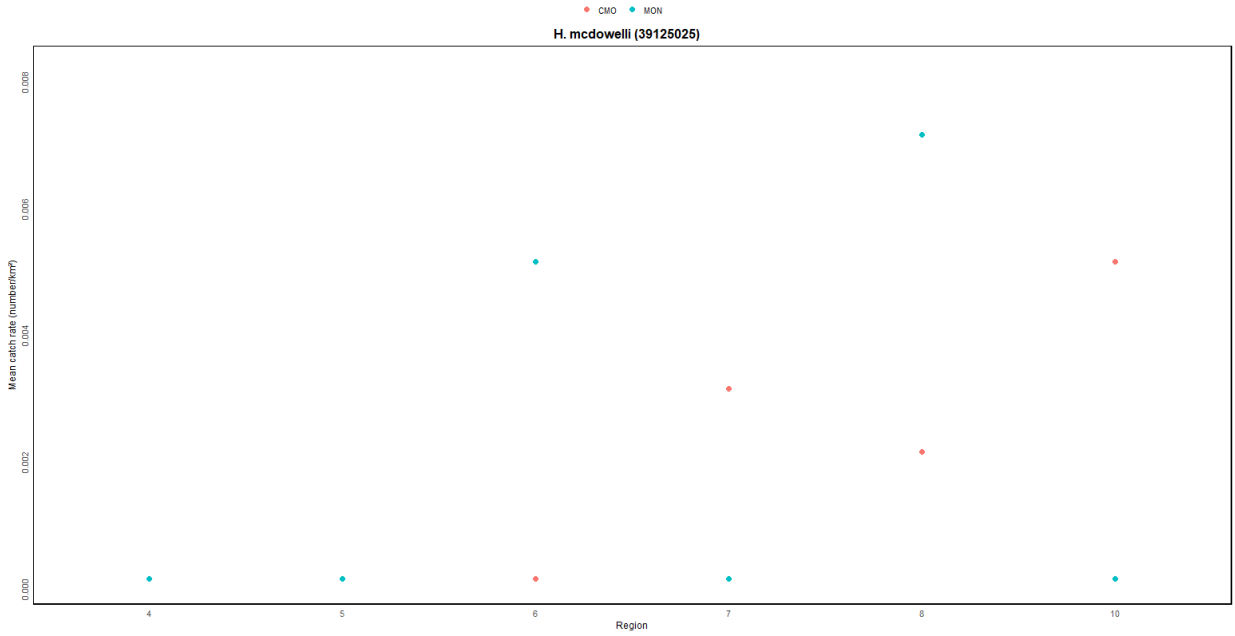

CMO
MON
A. stokesii (39125009)
Mean catch rate (number/km²)
0.000
0.025
0.050
0.075
0.100
4
5
6
7
8
10
Region

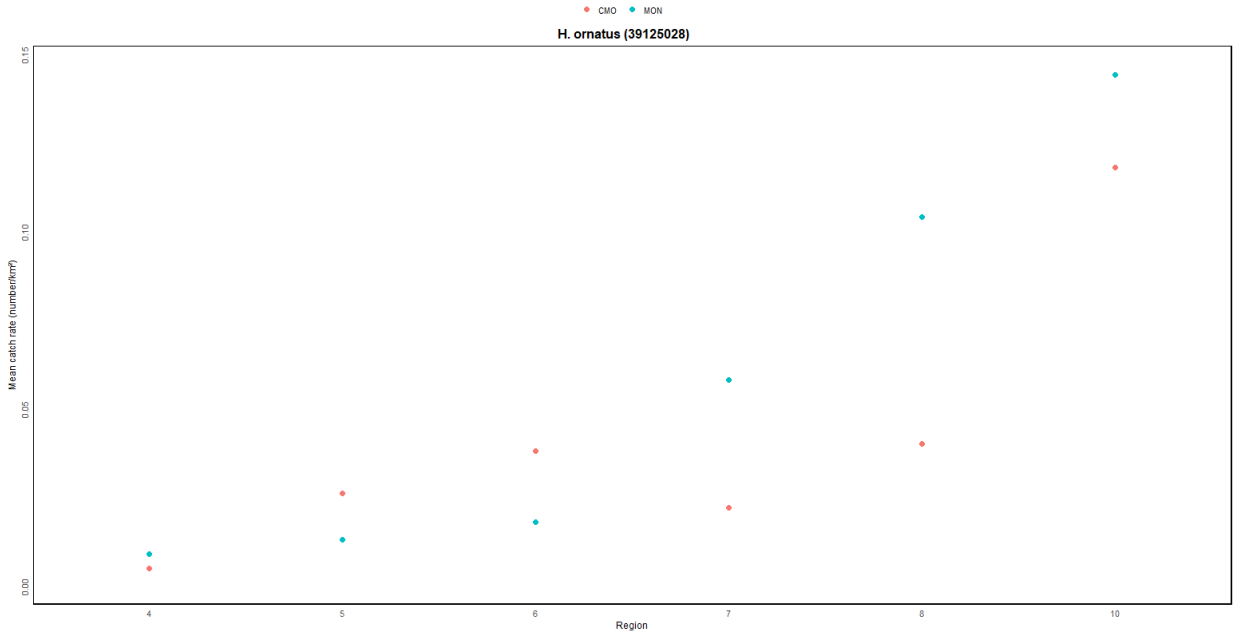

CMO
MON
D. kingii (39125010)
Mean catch rate (number/km²)
0.00
0.02
0.04
0.06
0.08
4
5
6
7
8
10
Region

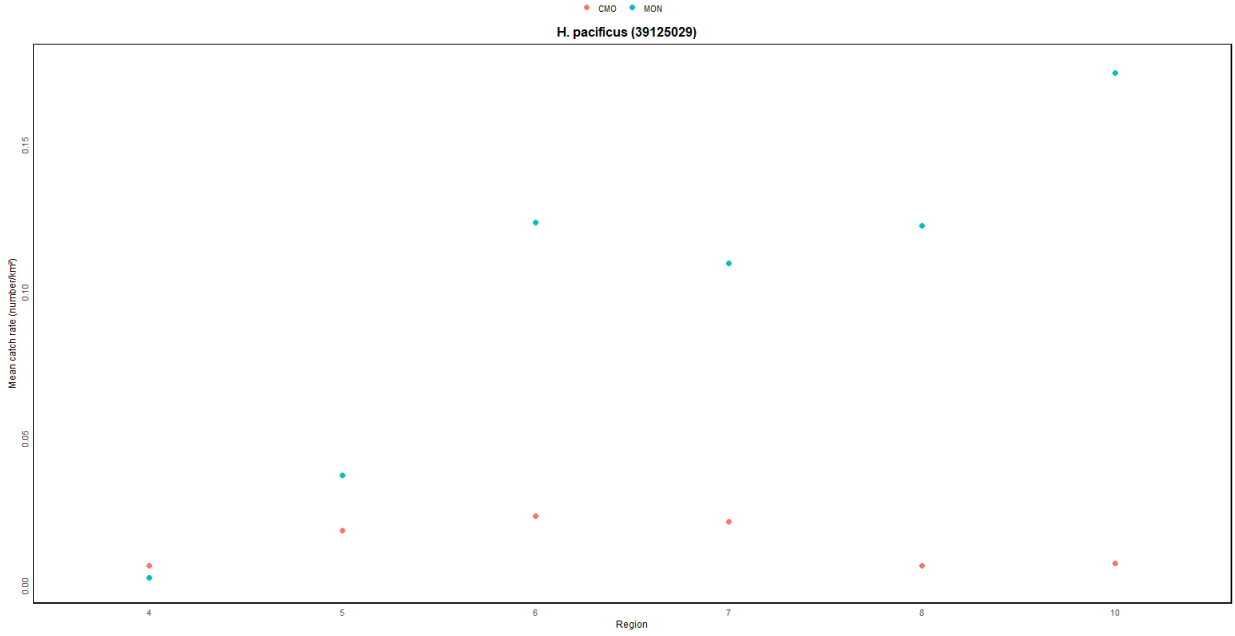

CMO
MON
D. major (39125011)
Mean catch rate (number/km²)
0.00
0.05
0.10
0.15
0.20
4
5
6
7
8
10
Region

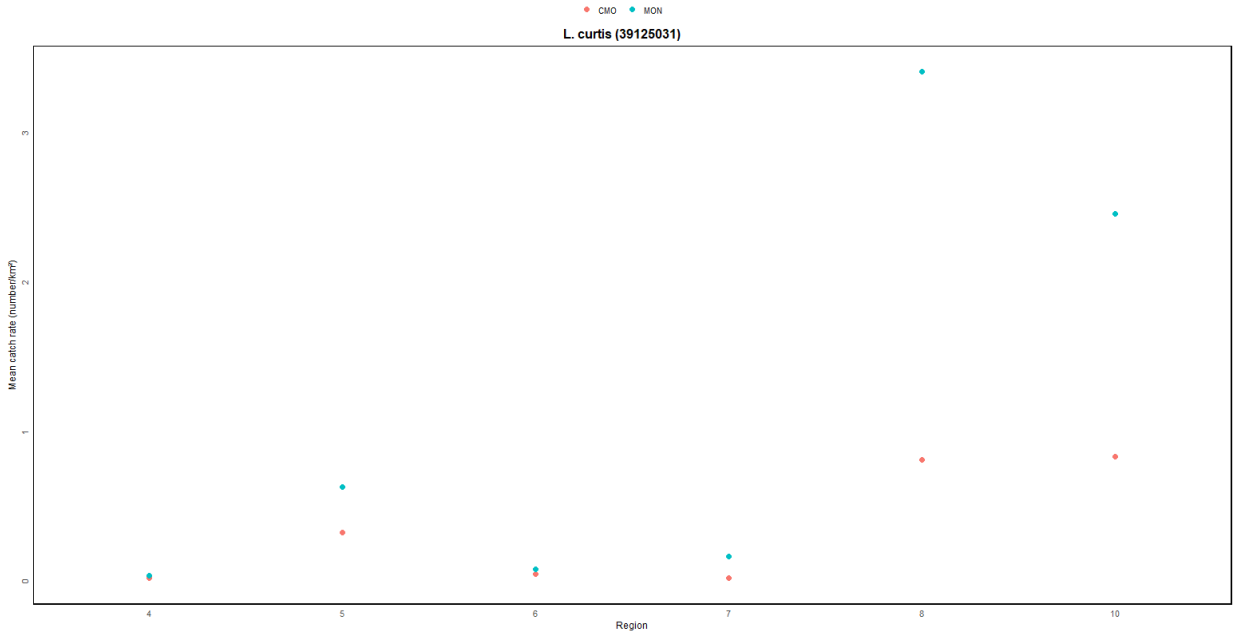

CMO
MON
E. schistosa (39125013)
Mean catch rate (number/km²)
0.00
0.05
0.10
4
5
6
7
8
10
Region

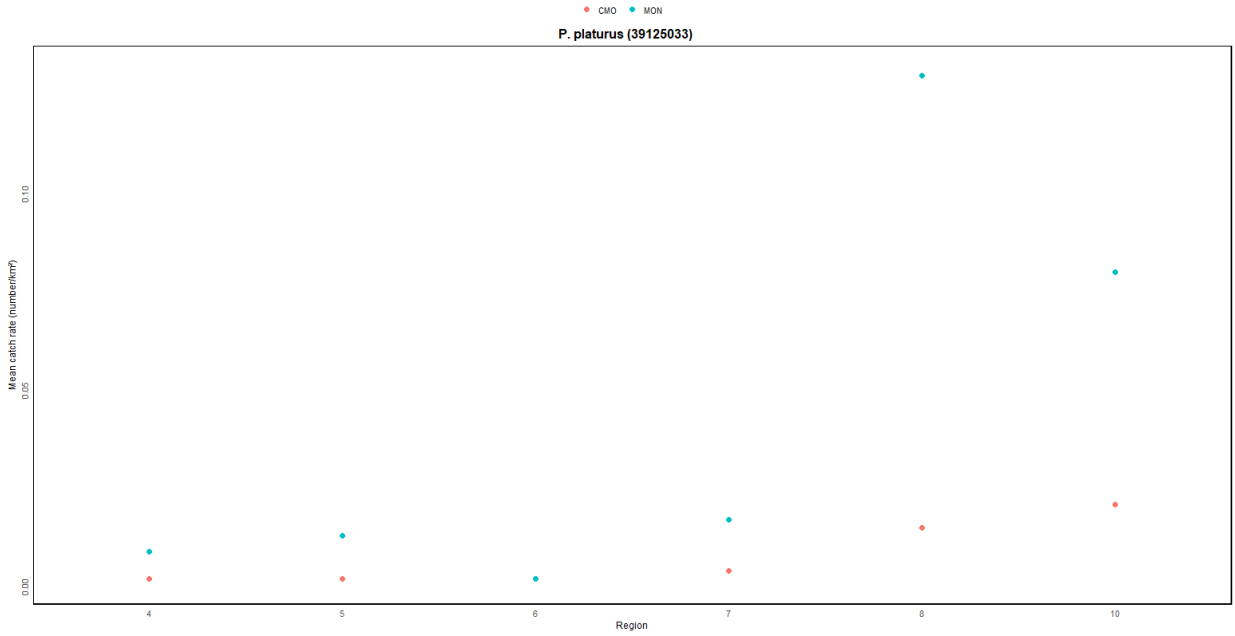

CMO
MON
H. elegans (39125021)
Mean catch rate (number/km²)
0.0
0.5
1.0
4
5
6
7
8
10
Region

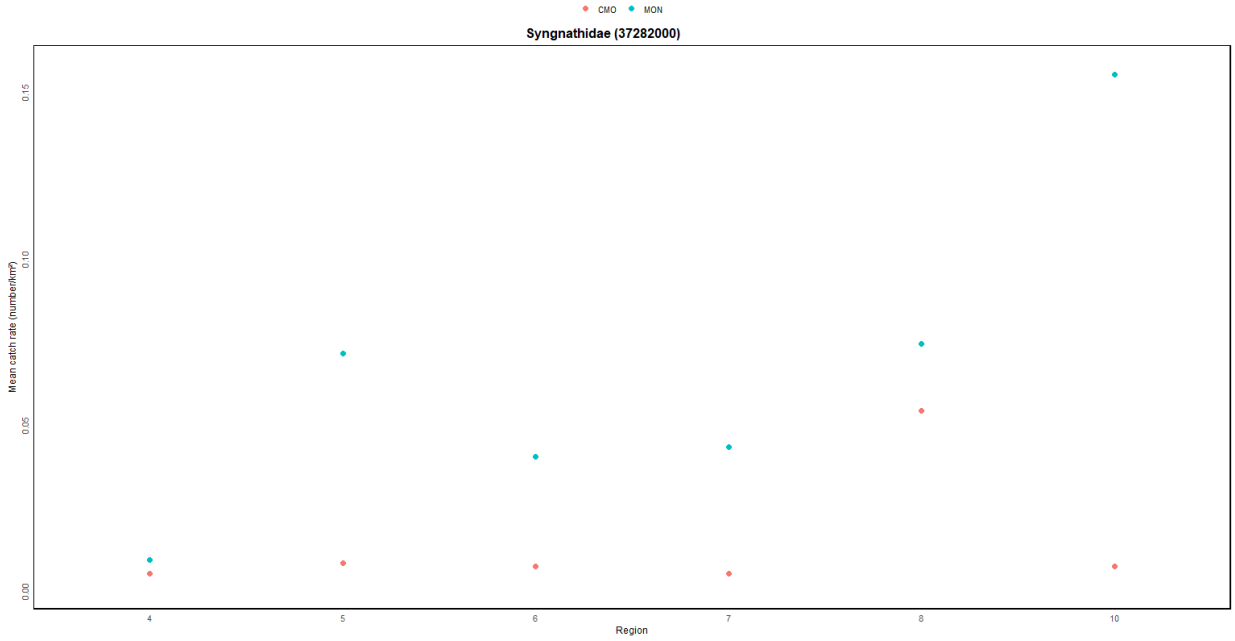

CMO
MON
H. mcdowelli (39125025)
Mean catch rate (number/km²)
0.000
0.002
0.004
0.006
0.008
4
5
6
7
8
10
Region

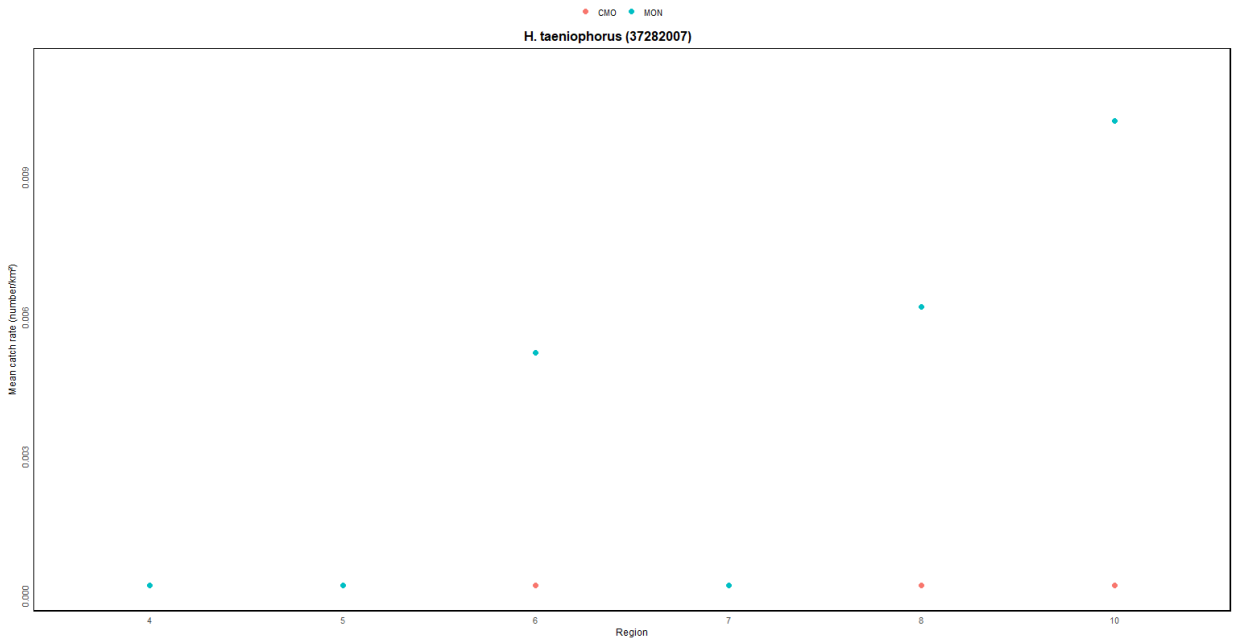

CMO
MON
H. ornatus (39125028)
Mean catch rate (number/km²)
0.00
0.05
0.10
0.15
4
5
6
7
8
10
Region

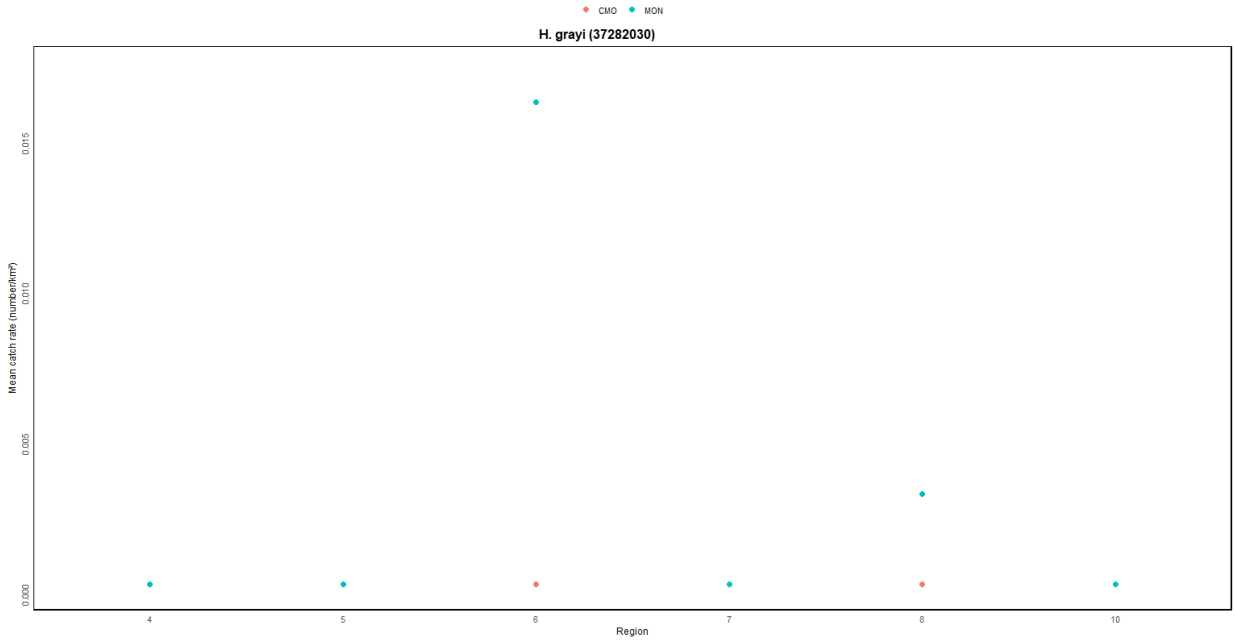

CMO
MON
H. pacificus (39125029)
Mean catch rate (number/km²)
0.00
0.05
0.10
0.15
4
5
6
7
8
10
Region

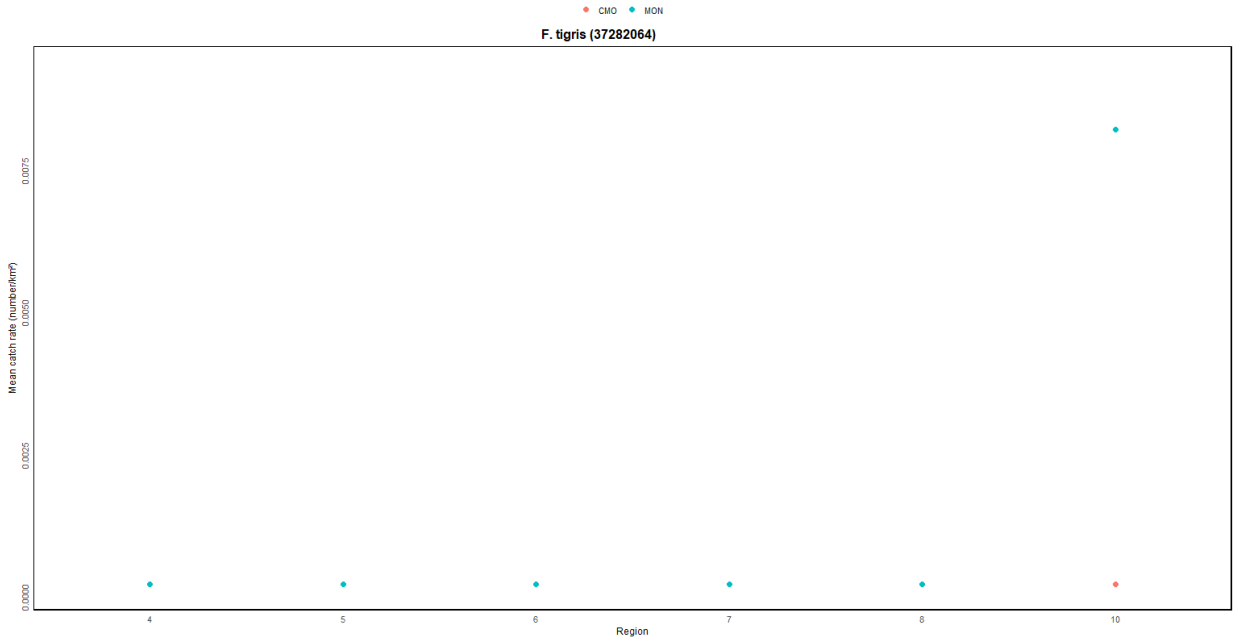

CMO
MON
L. curtis (39125031)
Mean catch rate (number/km²)
0
1
2
3
4
5
6
7
8
10
Region

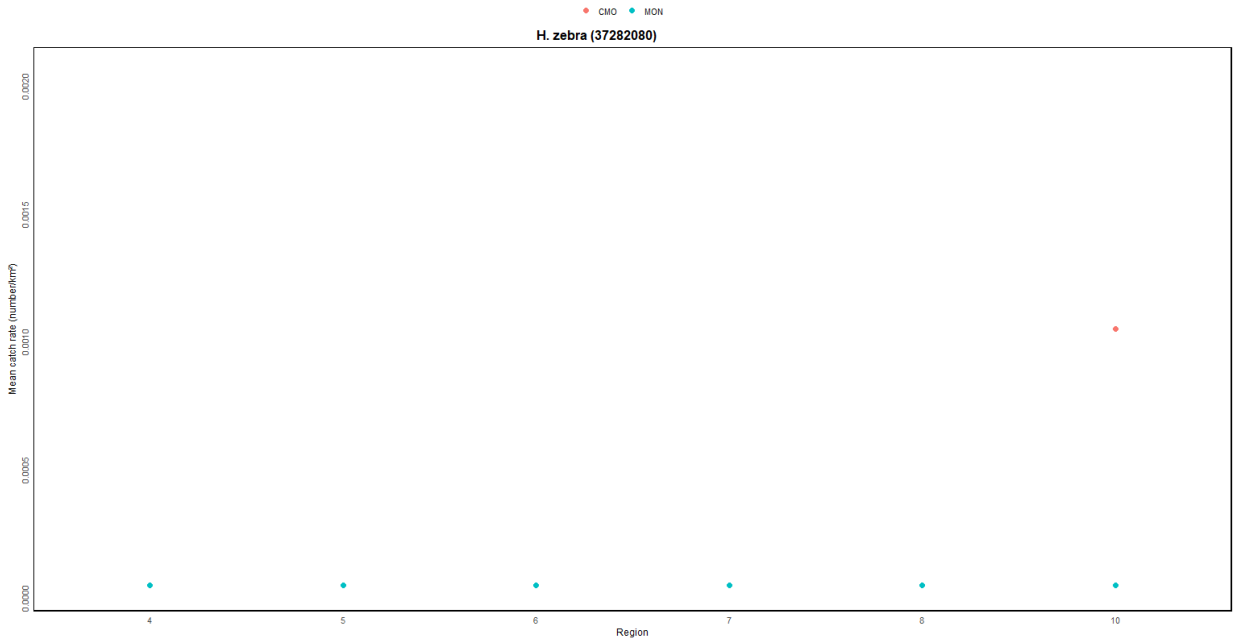

CMO
MON
P. platurus (39125033)
Mean catch rate (number/km²)
0.00
0.05
0.10
4
5
6
7
8
10
Region

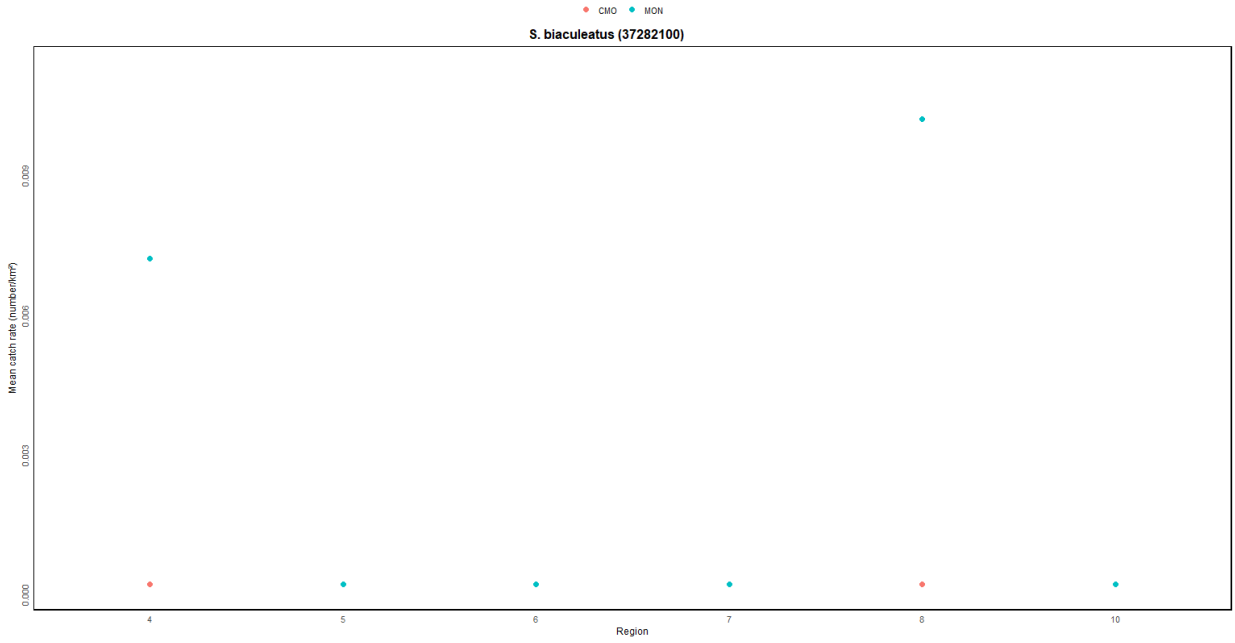

CMO
MON
Syngnathidae (37282000)
Mean catch rate (number/km²)
0.00
0.05
0.10
0.15
4
5
6
7
8
10
Region

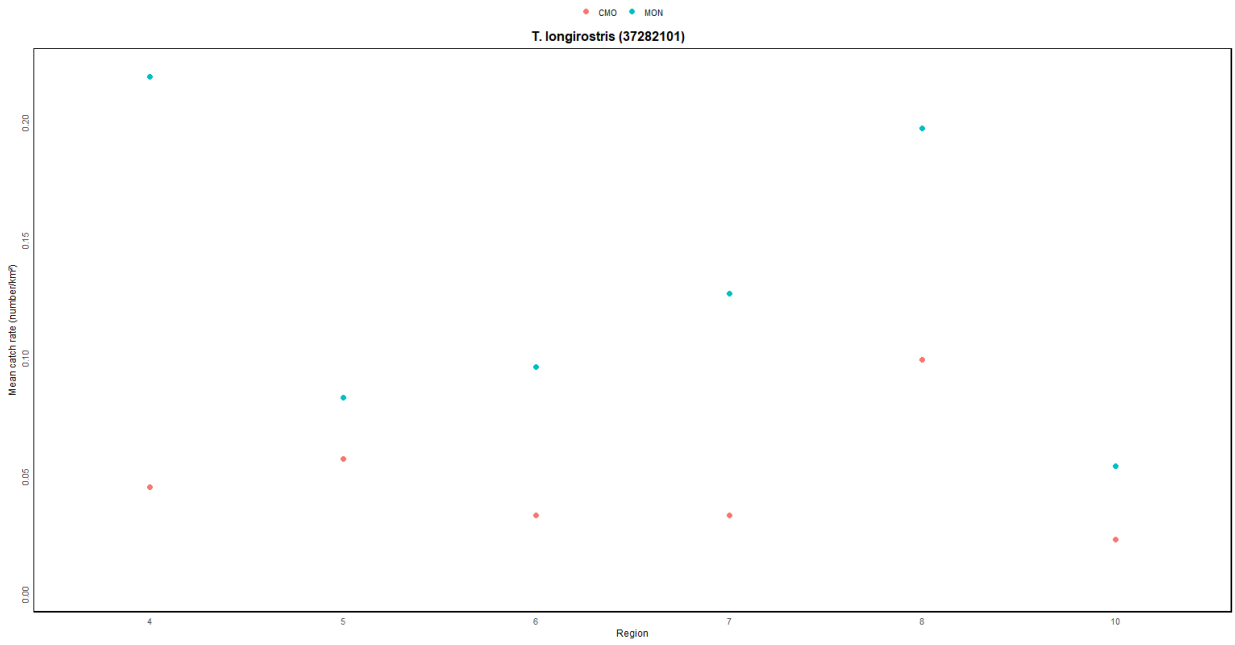

CMO
MON
H. taeniophorus (37282007)
Mean catch rate (number/km²)
0.000
0.003
0.006
0.009
4
5
6
7
8
10
Region

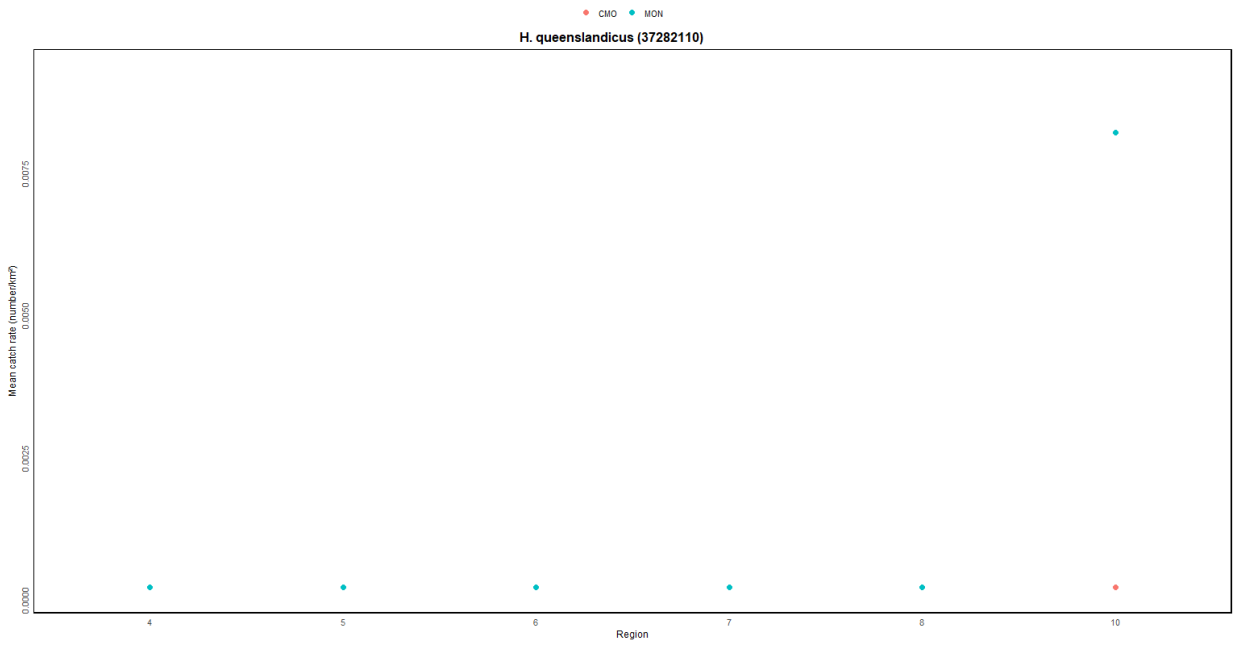

CMO
MON
H. grayi (37282030)
Mean catch rate (number/km²)
0.000
0.005
0.010
0.015
4
5
6
7
8
10
Region

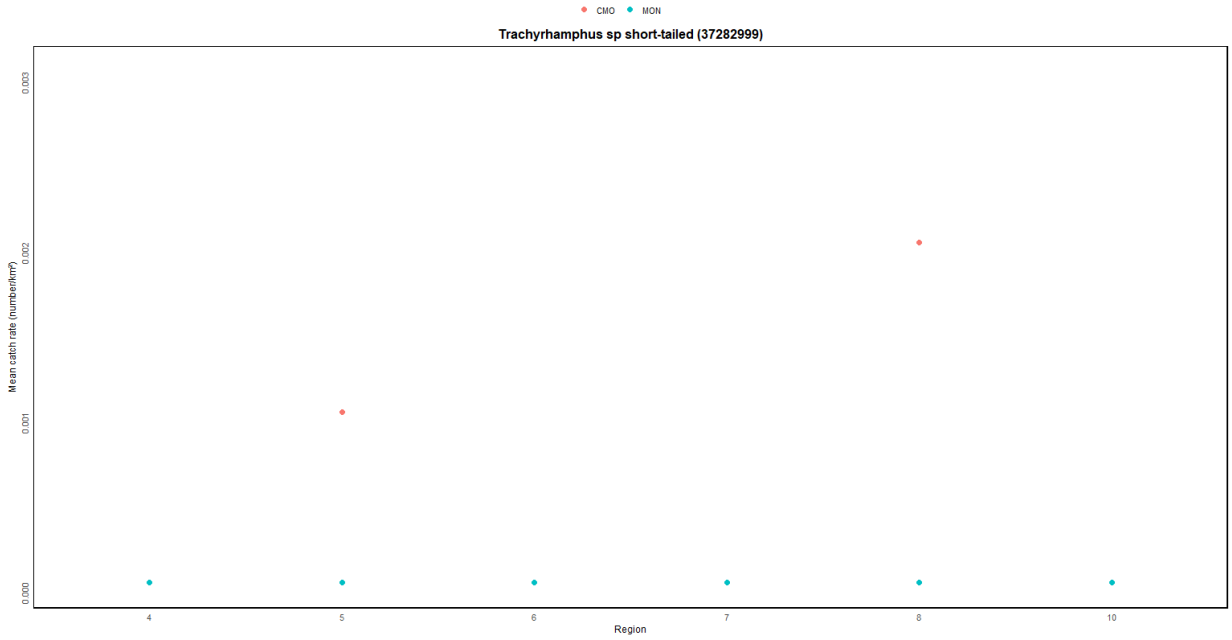

CMO
MON
F. tigris (37282064)
Mean catch rate (number/km²)
0.0000
0.0025
0.0050
0.0075
4
5
6
7
8
10
Region

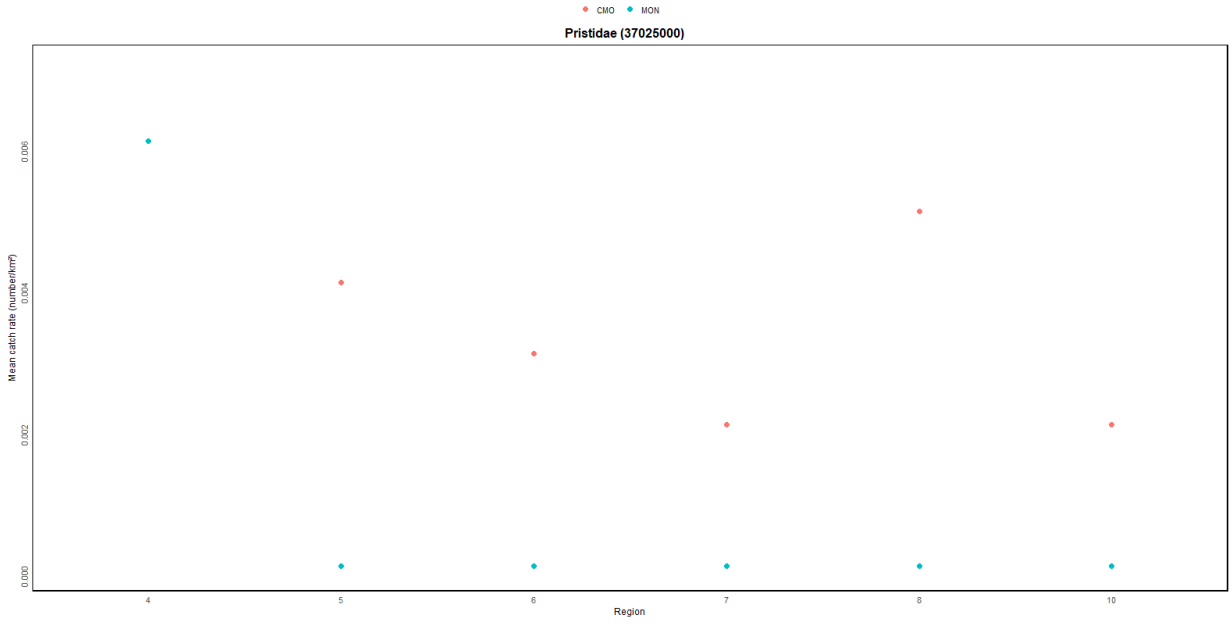

CMO
MON
H. zebra (37282080)
Mean catch rate (number/km²)
0.0000
0.0005
0.0010
0.0015
0.0020
4
5
6
7
8
10
Region

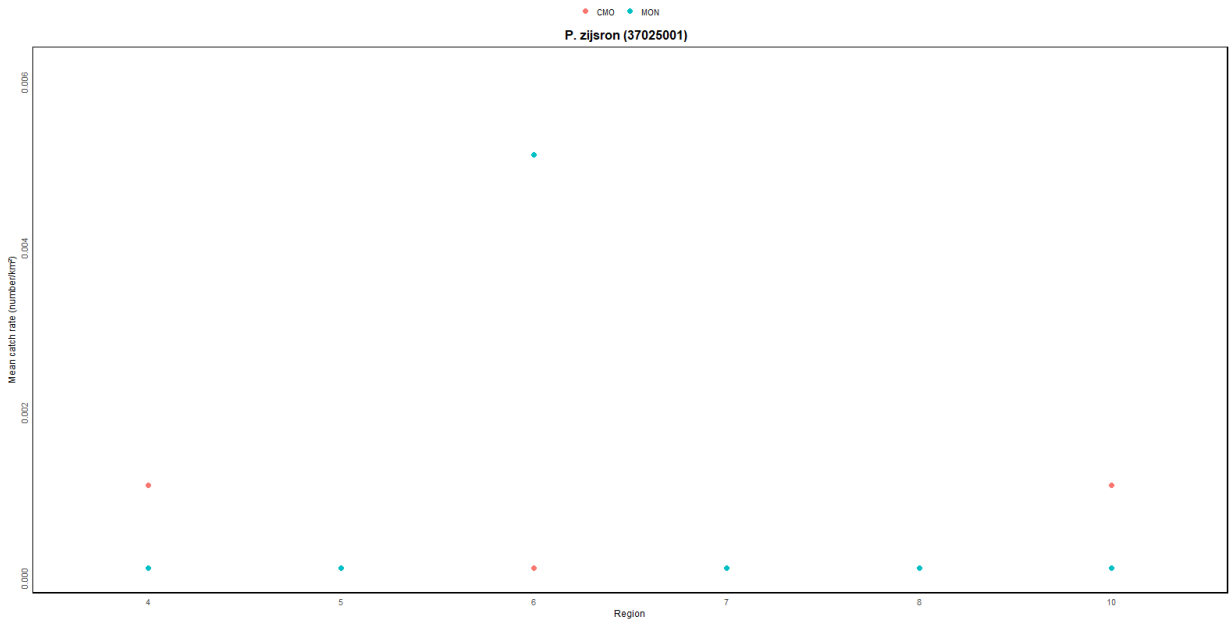

CMO
MON
S. biaculeatus (37282100)
Mean catch rate (number/km²)
0.000
0.003
0.006
0.009
4
5
6
7
8
10
Region

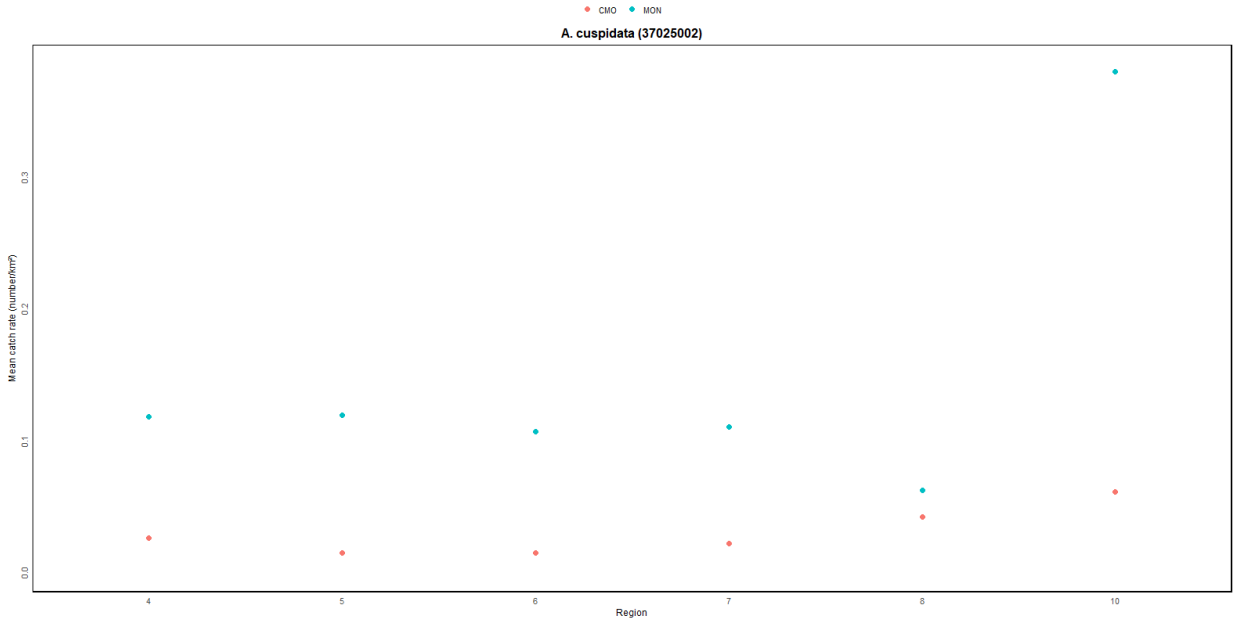

CMO
MON
T. longirostris (37282101)
Mean catch rate (number/km²)
0.00
0.05
0.10
0.15
0.20
4
5
6
7
8
10
Region

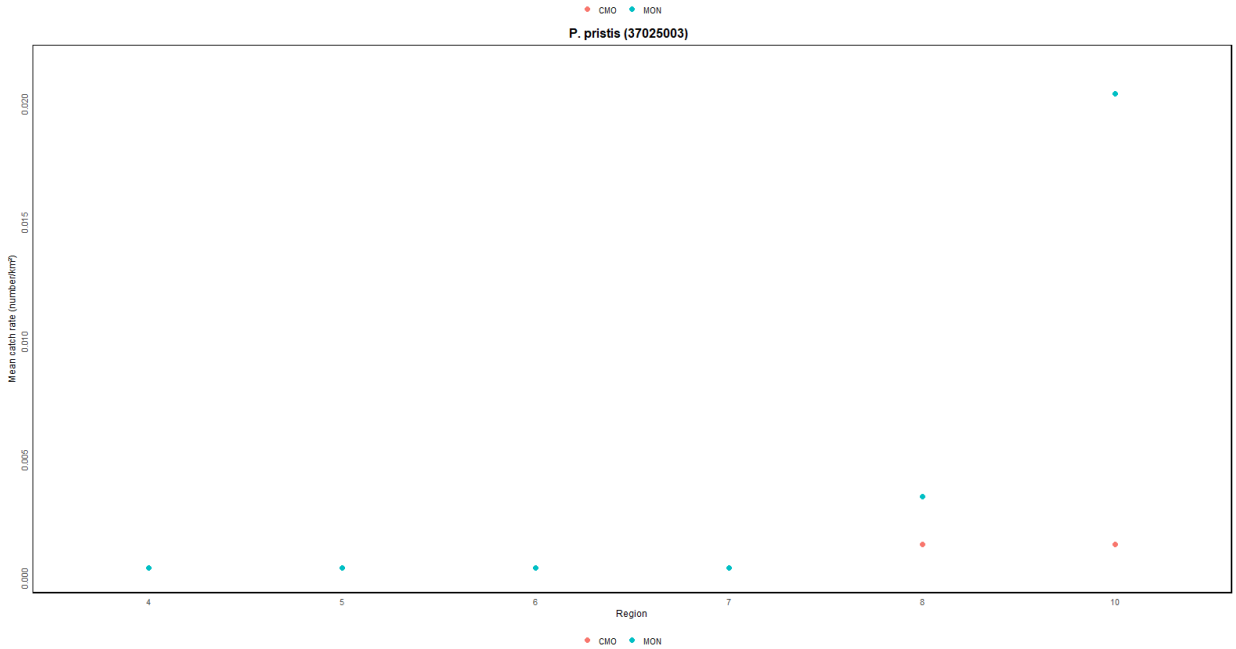

CMO
MON
H. queenslandicus (37282110)
Mean catch rate (number/km²)
0.0000
0.0025
0.0050
0.0075
4
5
6
7
8
10
Region

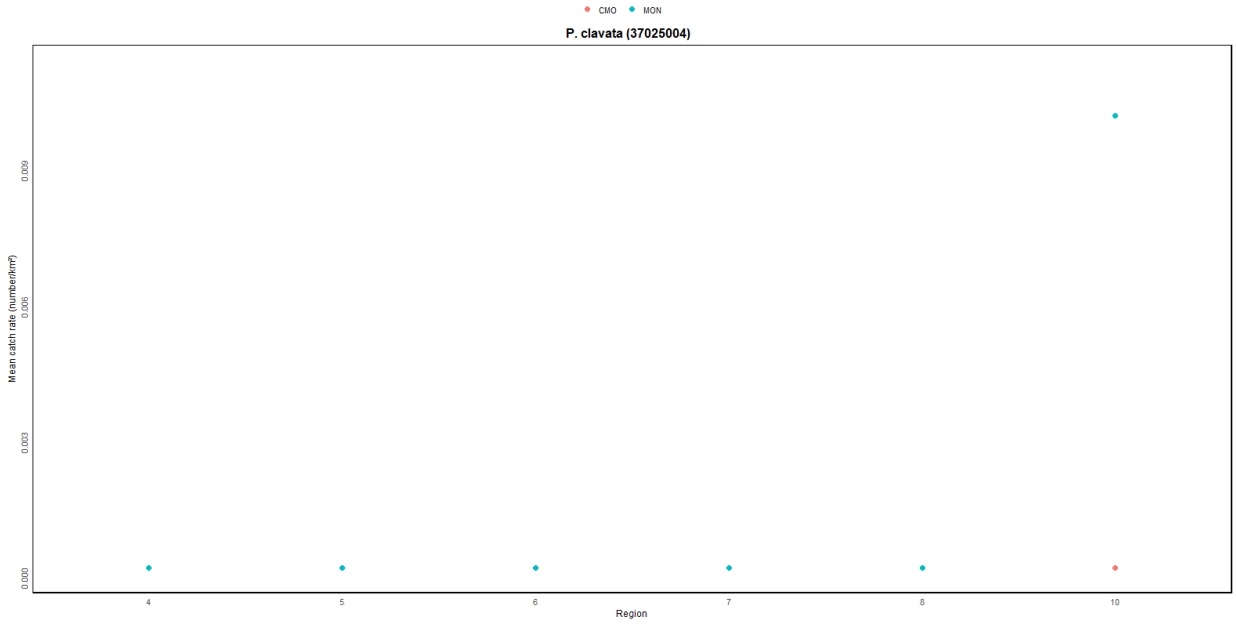

CMO
MON
Trachyrhamphus sp short-tailed (37282999)
Mean catch rate (number/km²)
0.000
0.001
0.002
0.003
4
5
6
7
8
10
Region

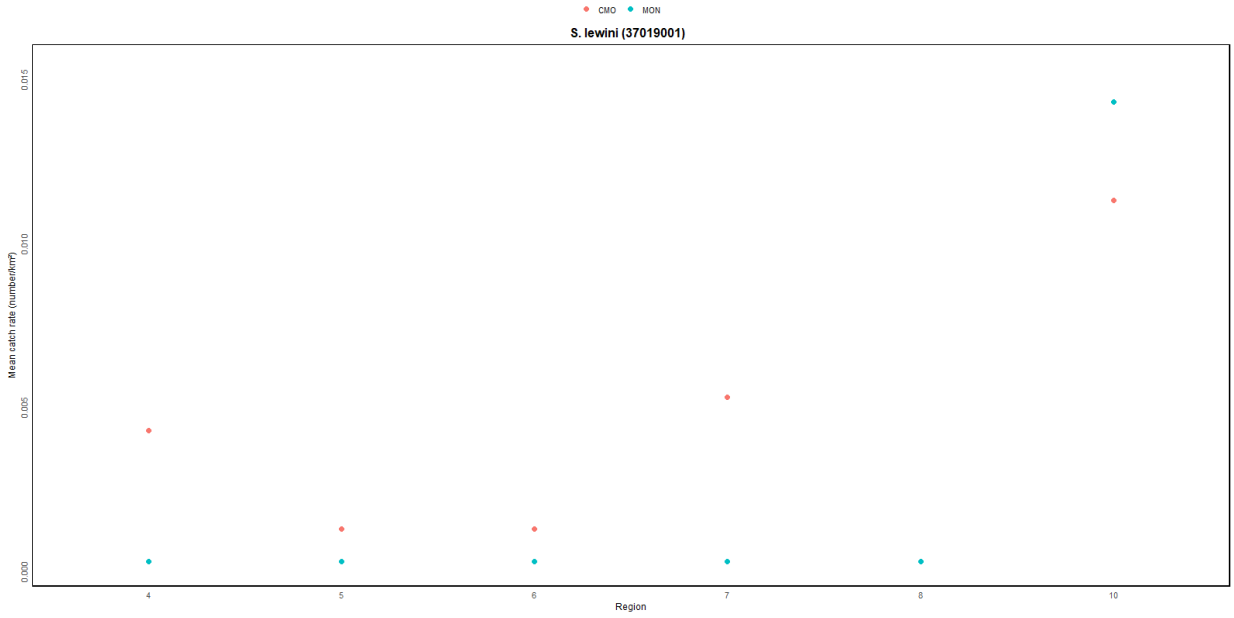

CMO
MON
Pristidae (37025000)
Mean catch rate (number/km²)
0.000
0.002
0.004
0.006
4
5
6
7
8
10
Region

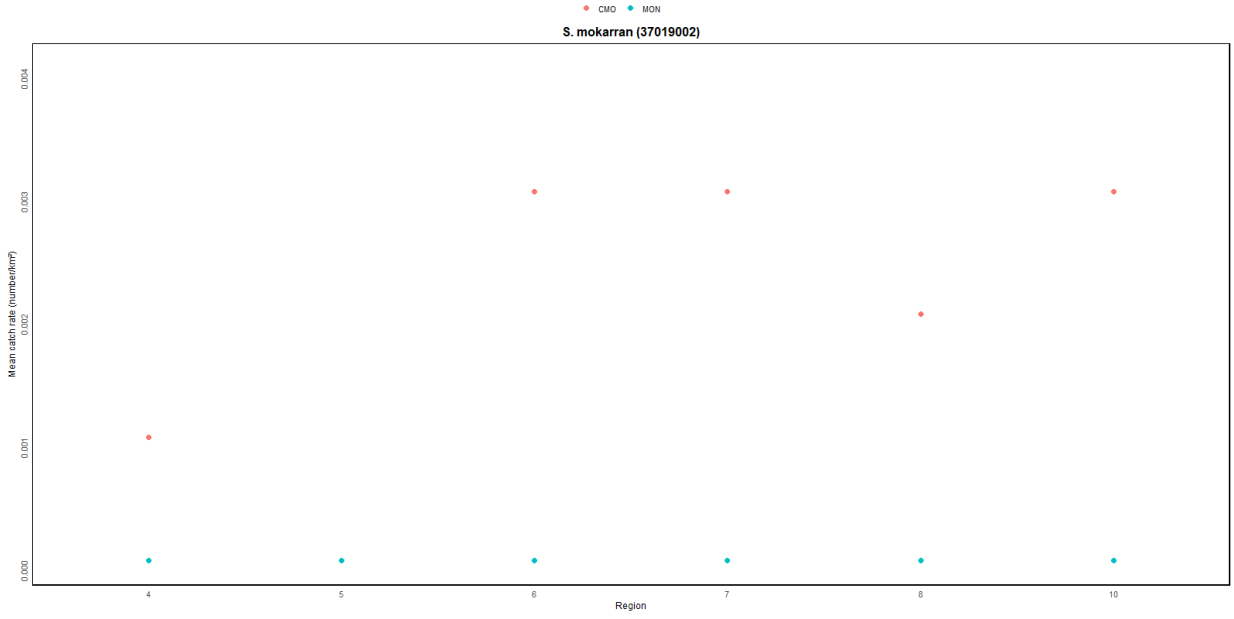

CMO
MON
P. zijsron (37025001)
Mean catch rate (number/km²)
0.000
0.002
0.004
0.006
4
5
6
7
8
10
Region


CMO
MON
A. cuspidata (37025002)
Mean catch rate (number/km²)
0.0
0.1
0.2
0.3
4
5
6
7
8
10
Region


CMO
MON
P. pristis (37025003)
Mean catch rate (number/km²)
0.000
0.005
0.010
0.015
0.020
4
5
6
7
8
10
Region


CMO
MON
P. clavata (37025004)
Mean catch rate (number/km²)
0.000
0.003
0.006
0.009
4
5
6
7
8
10
Region


CMO
MON
S. lewini (37019001)
Mean catch rate (number/km²)
0.000
0.005
0.010
0.015
4
5
6
7
8
10
Region


CMO
MON
S. mokarran (37019002)
Mean catch rate (number/km²)
0.000
0.001
0.002
0.003
0.004
4
5
6
7
8
10
Region

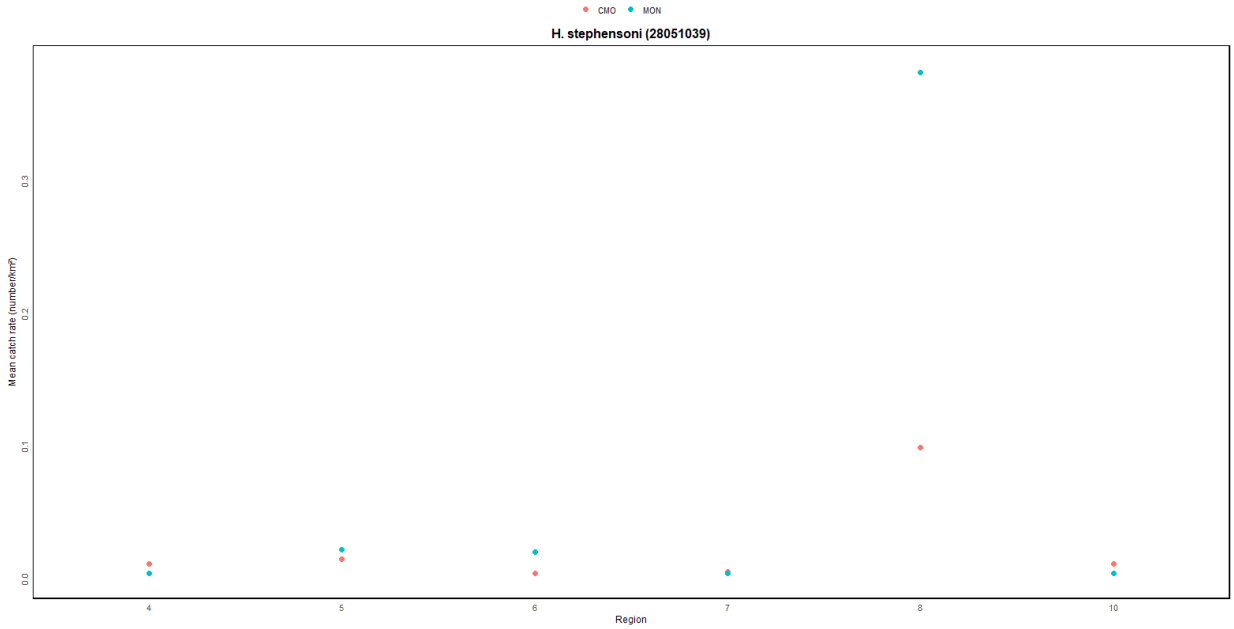
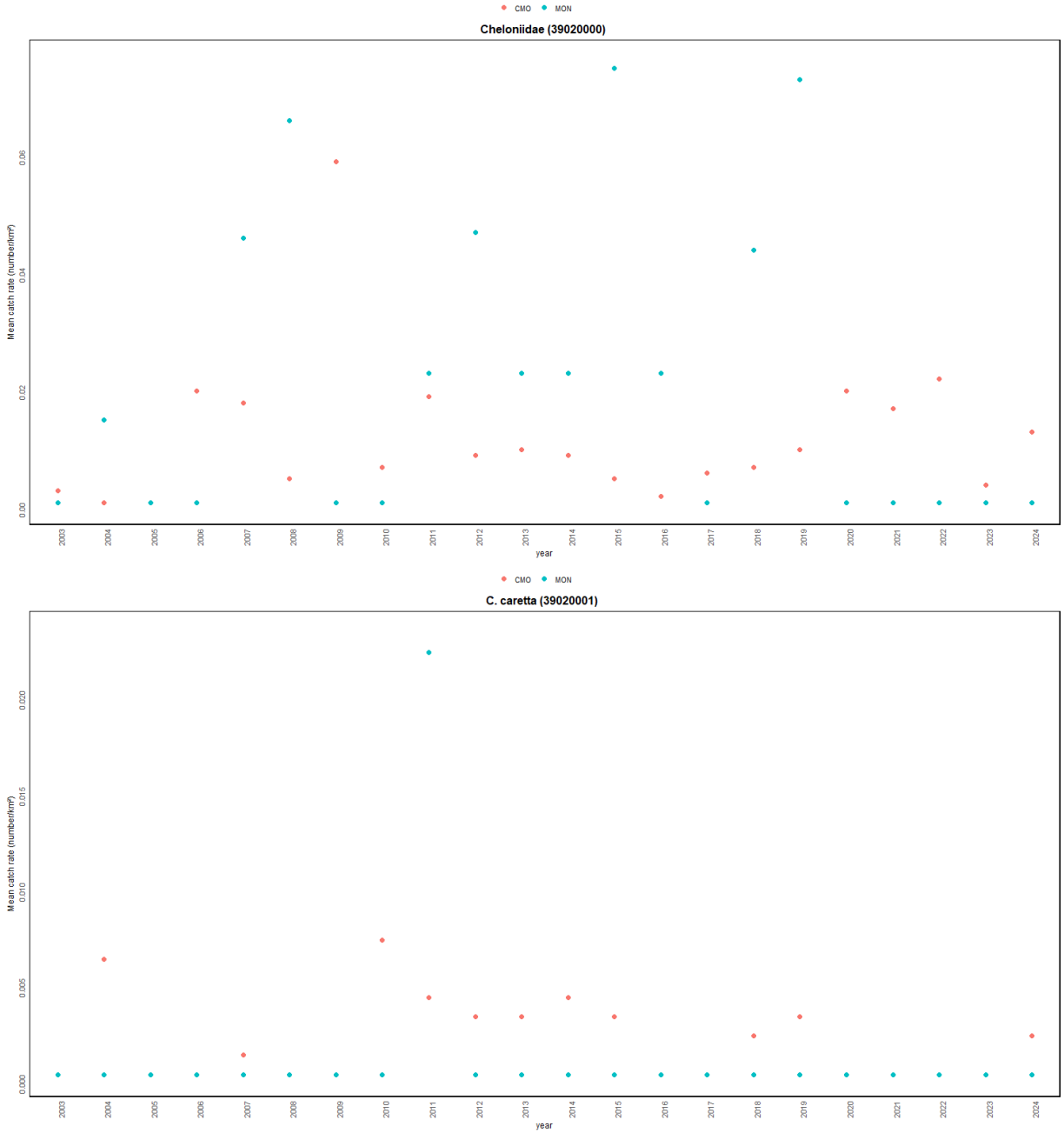
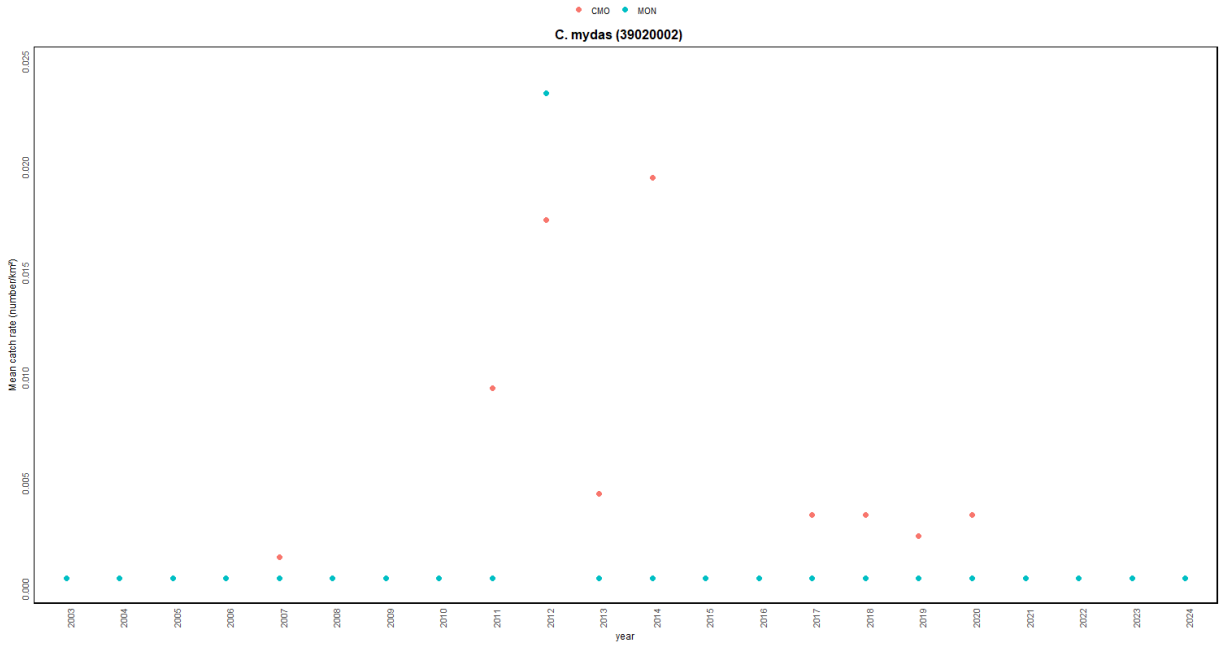
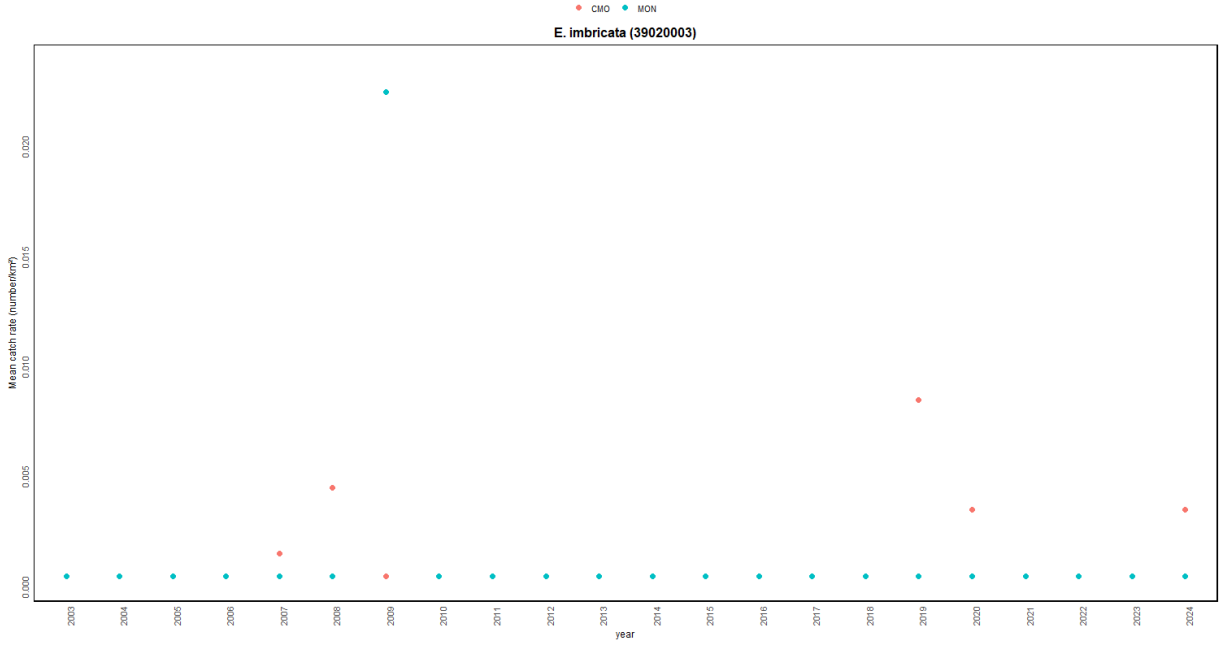
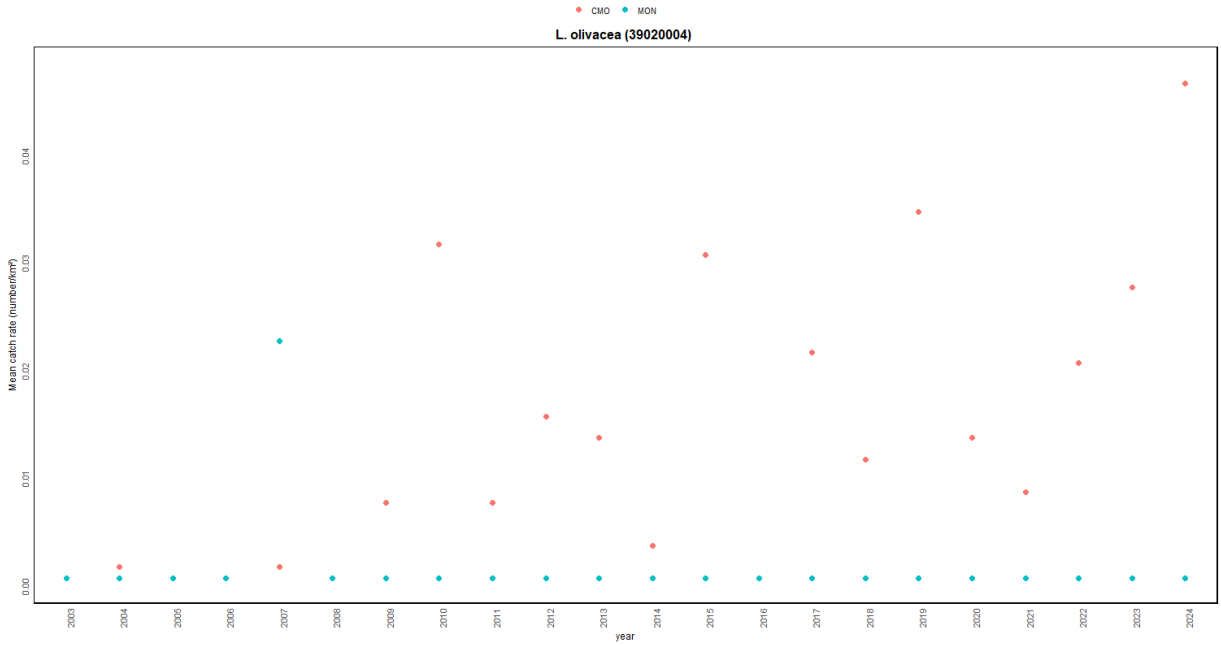

CMO
MON
H. stephensoni (28051039)
Mean catch rate (number/km²)
0.0
0.1
0.2
0.3
4
5
6
7
8
10
Region

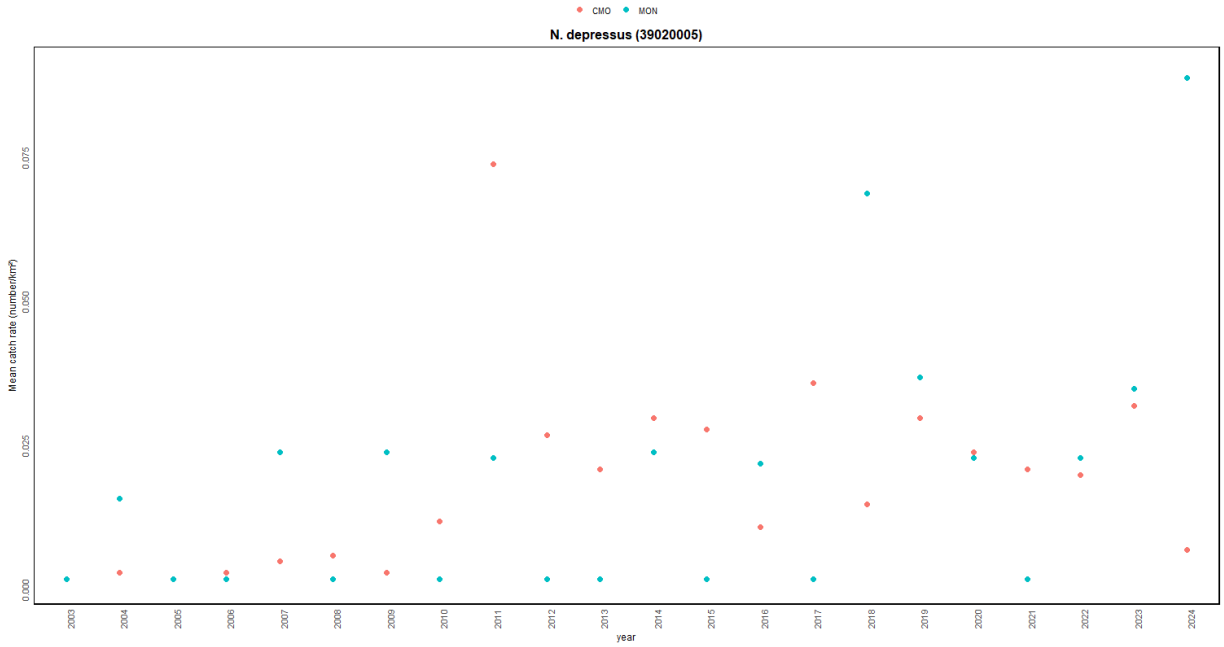
Figure 3: Mean catch rates (numbers per km^2) of the TEP and 'at risk' bycatch species from the (a) CMO program (red points) and (b) AFMA scientific observer program and NPF prawn population monitoring surveys combined (blue points) by 'Year' for 'Regions' 4, 5, 6, 7, 8 and 10.

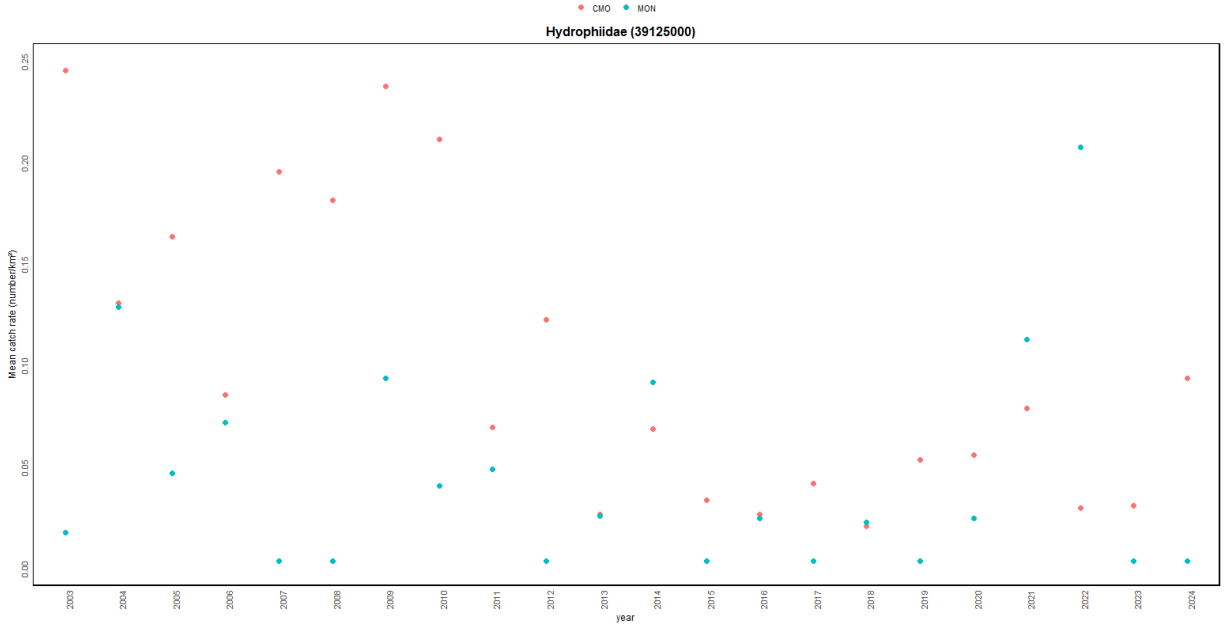


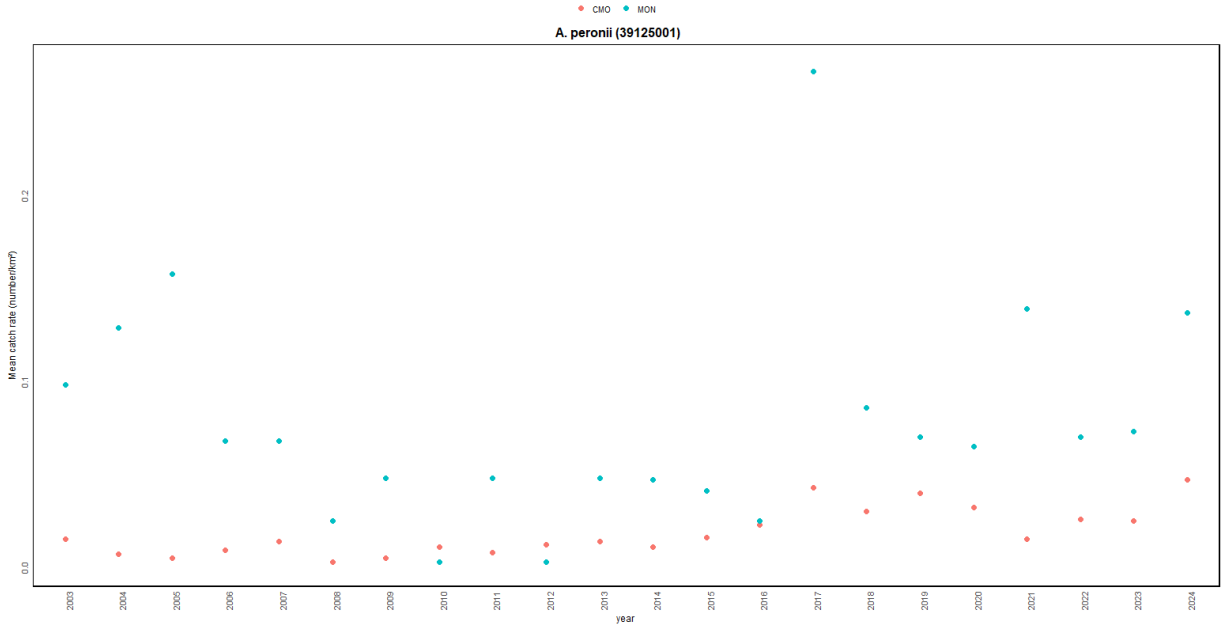

CMO
MON
C. mydas (39020002)
Mean catch rate (number/km²)
0.000
0.005
0.010
0.015
0.020
0.025
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

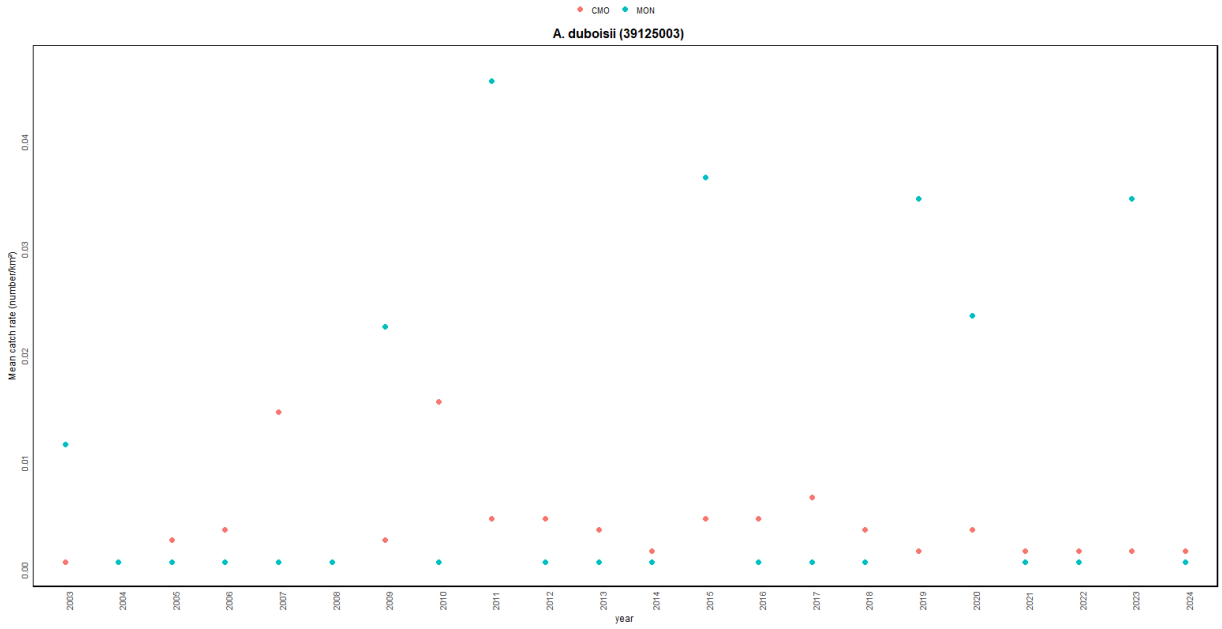

CMO
MON
E. imbricata (39020003)
Mean catch rate (number/km²)
0.000
0.005
0.010
0.015
0.020
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

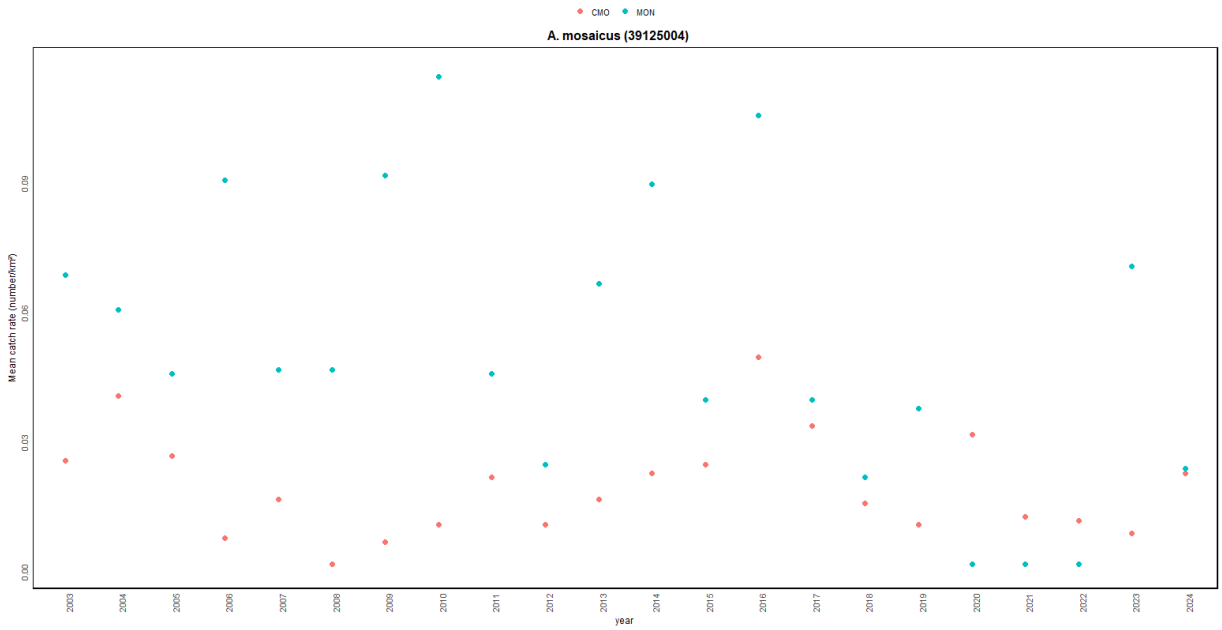

CMO
MON
L. olivacea (39020004)
Mean catch rate (number/km²)
0.00
0.01
0.02
0.03
0.04
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

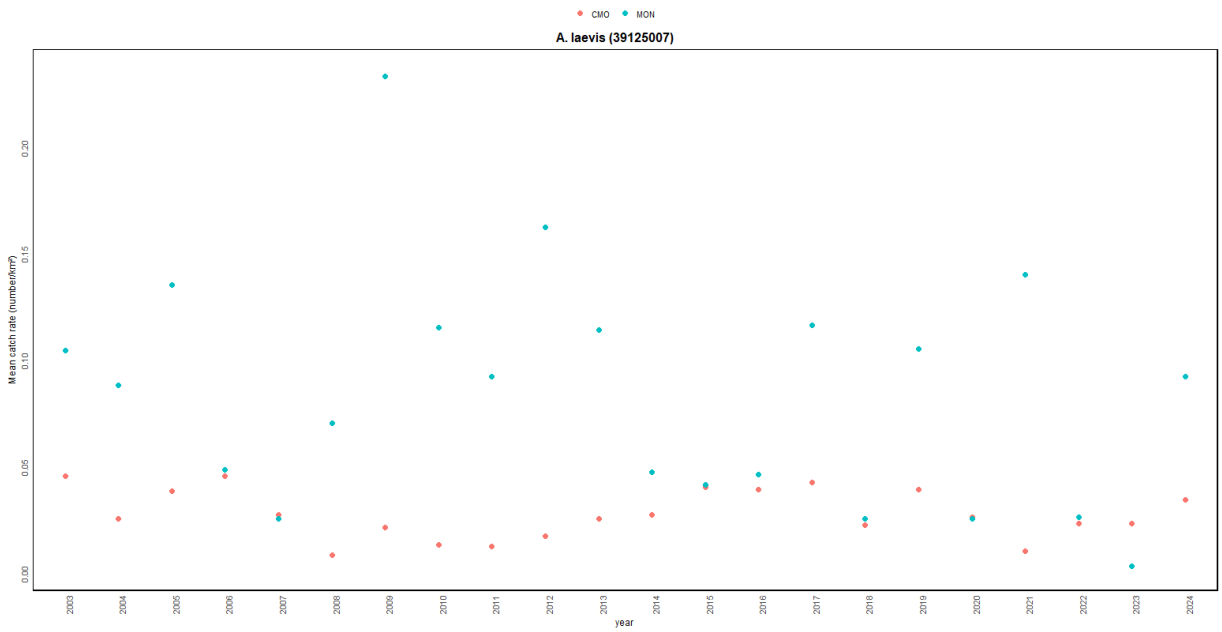

CMO
MON
N. depressus (39020005)
Mean catch rate (number/km²)
0.000
0.025
0.050
0.075
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

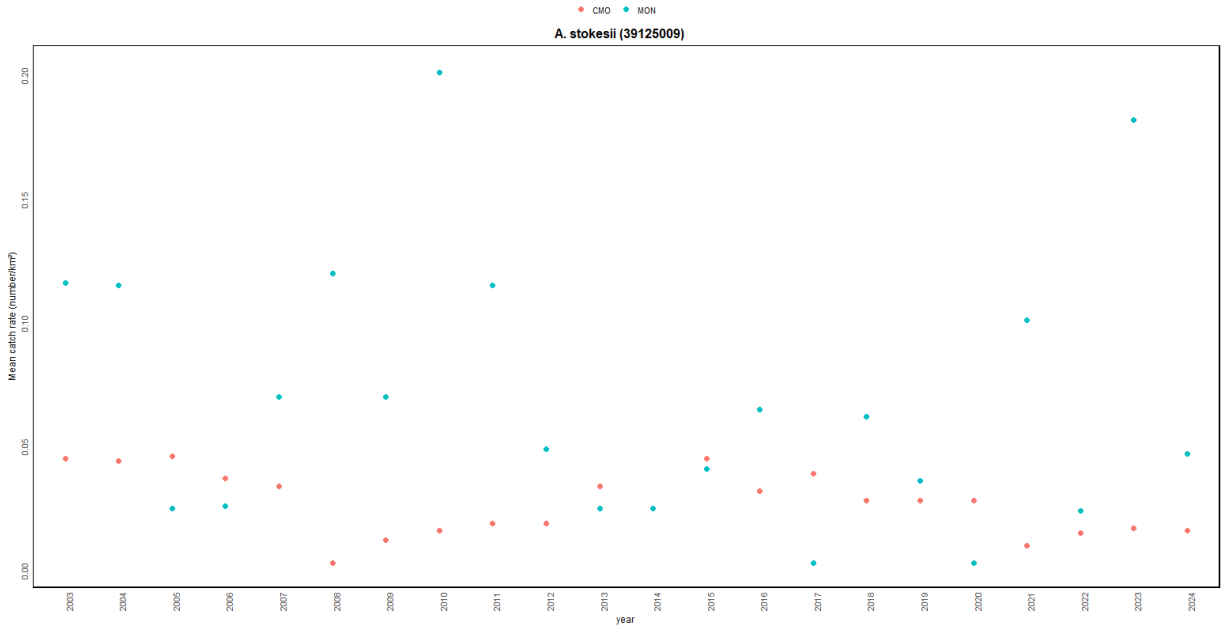

CMO
MON
Hydrophiidae (39125000)
Mean catch rate (number/km²)
0.00
0.05
0.10
0.15
0.20
0.25
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

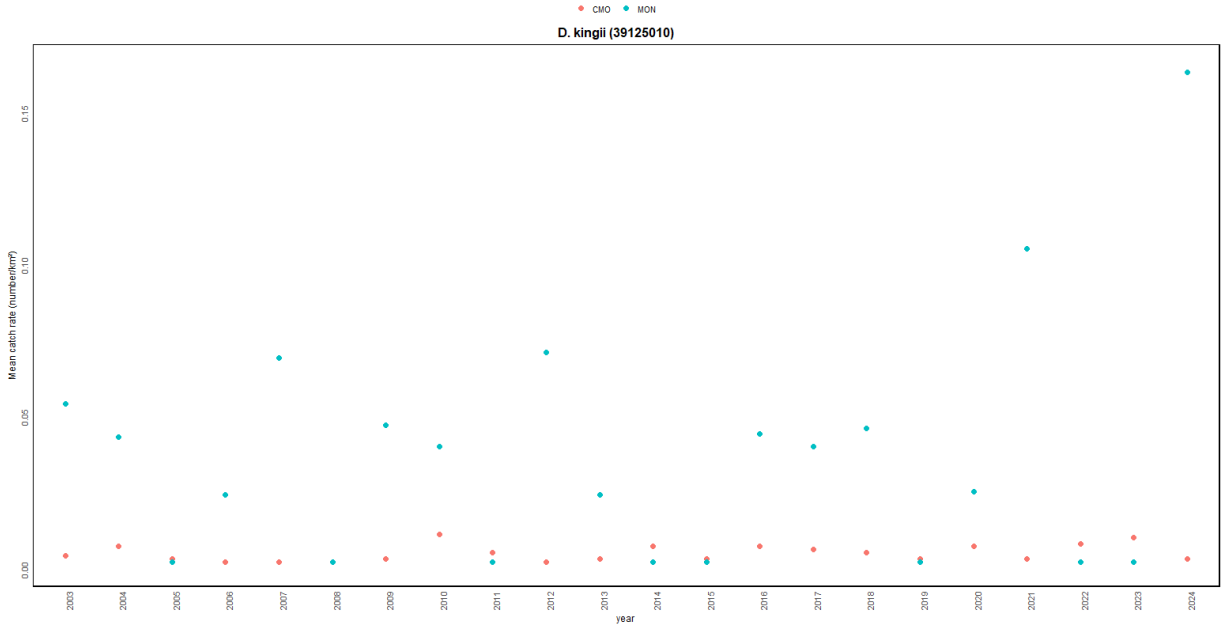

CMO
MON
A. peronii (39125001)
Mean catch rate (number/km²)
0.0
0.1
0.2
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

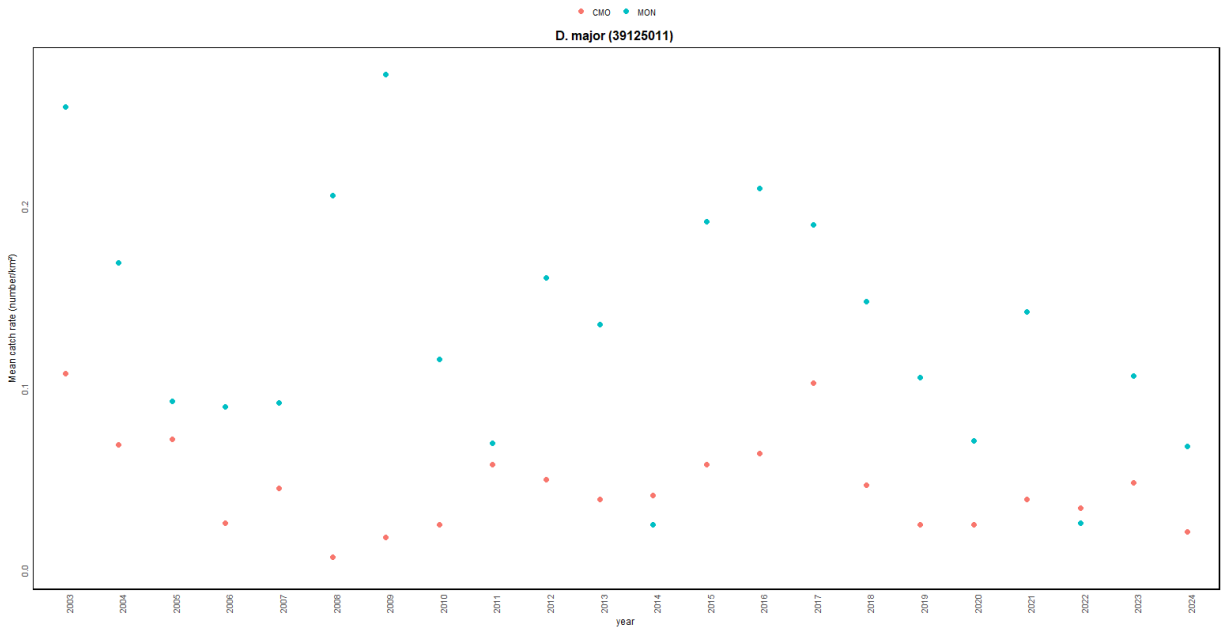

CMO
MON
A. duboisii (39125003)
Mean catch rate (number/km²)
0.00
0.01
0.02
0.03
0.04
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

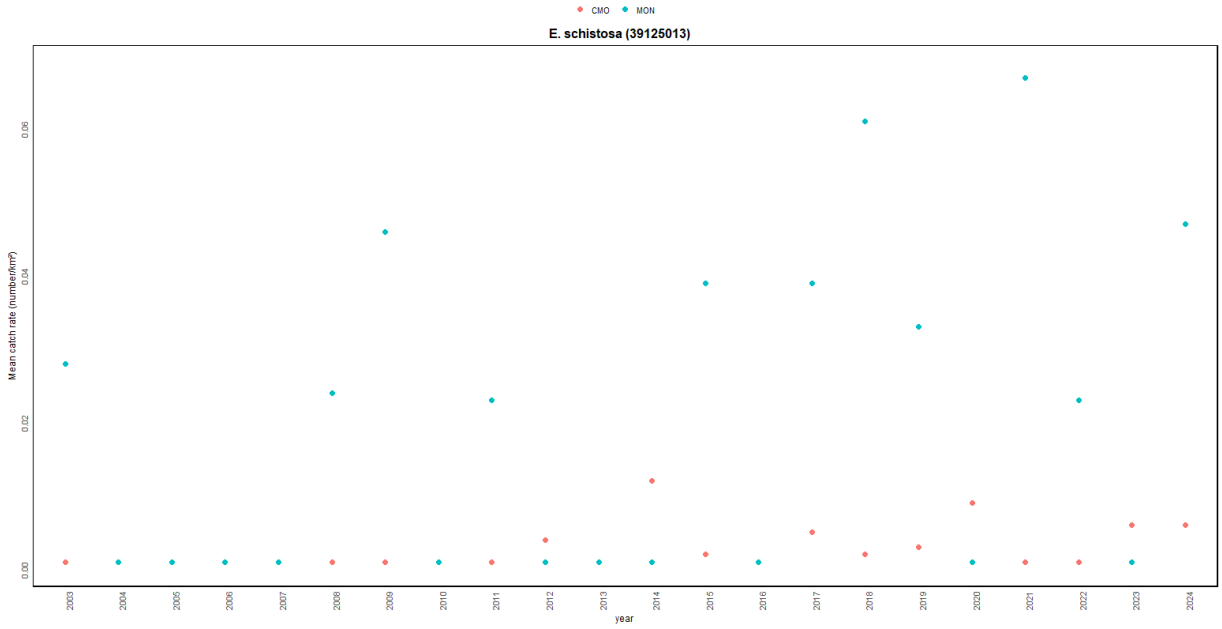

CMO
MON
A. mosaicus (39125004)
Mean catch rate (number/km²)
0.00
0.03
0.06
0.09
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

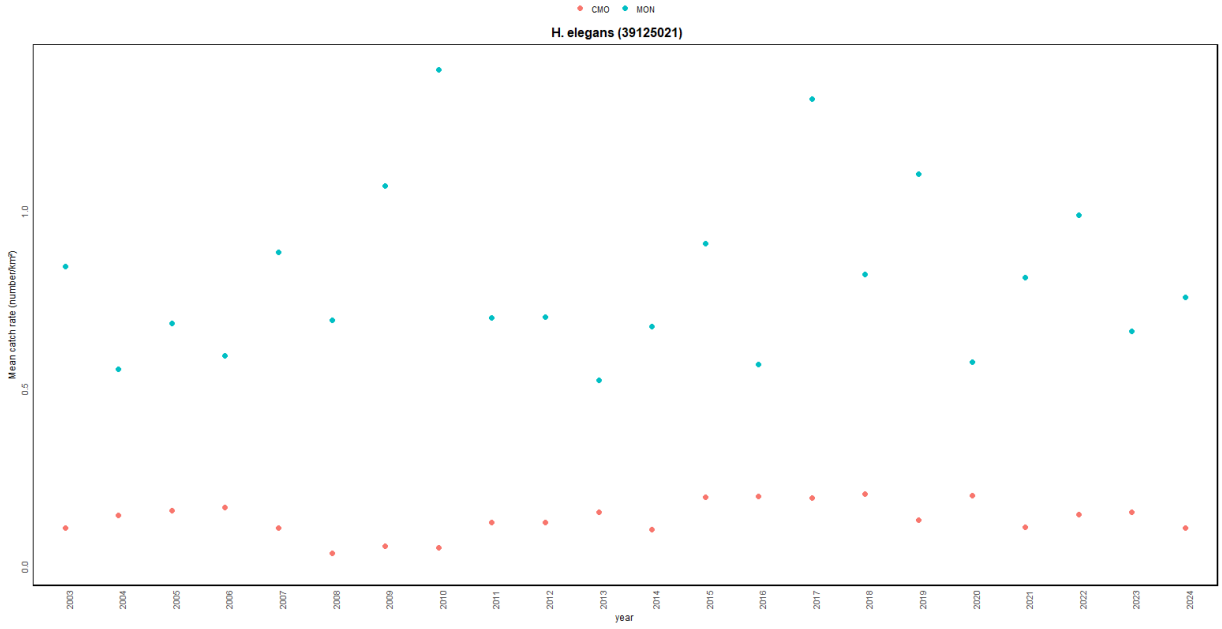

CMO
MON
A. laevis (39125007)
Mean catch rate (number/km²)
0.00
0.05
0.10
0.15
0.20
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

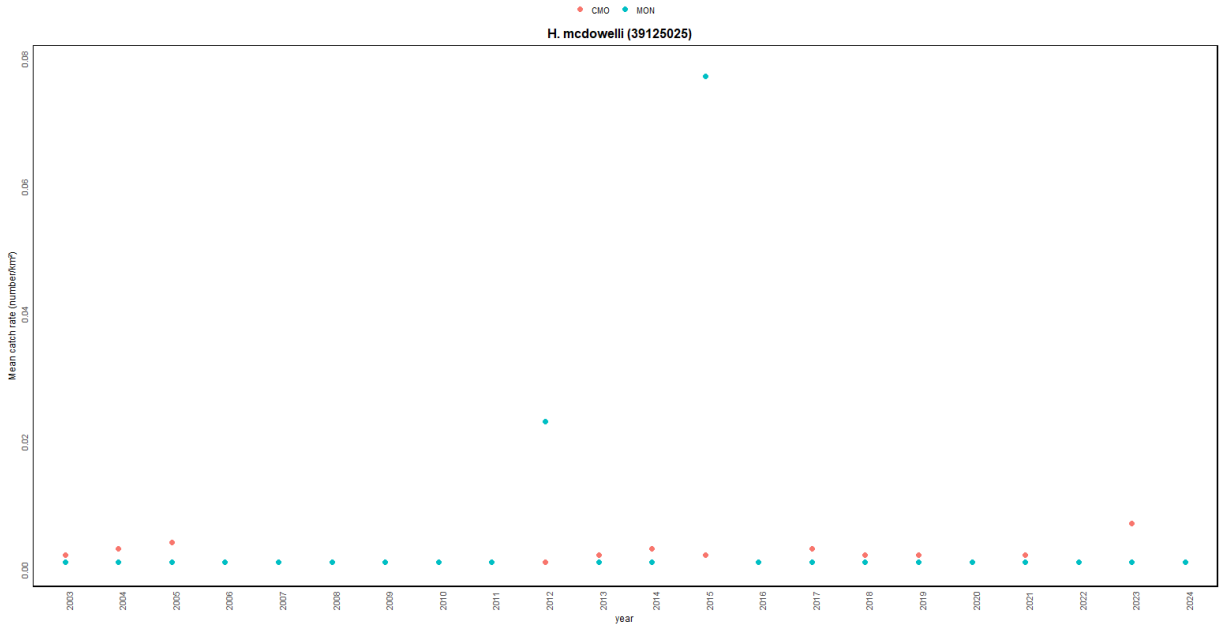

CMO
MON
A. stokesii (39125009)
Mean catch rate (number/km²)
0.00
0.05
0.10
0.15
0.20
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

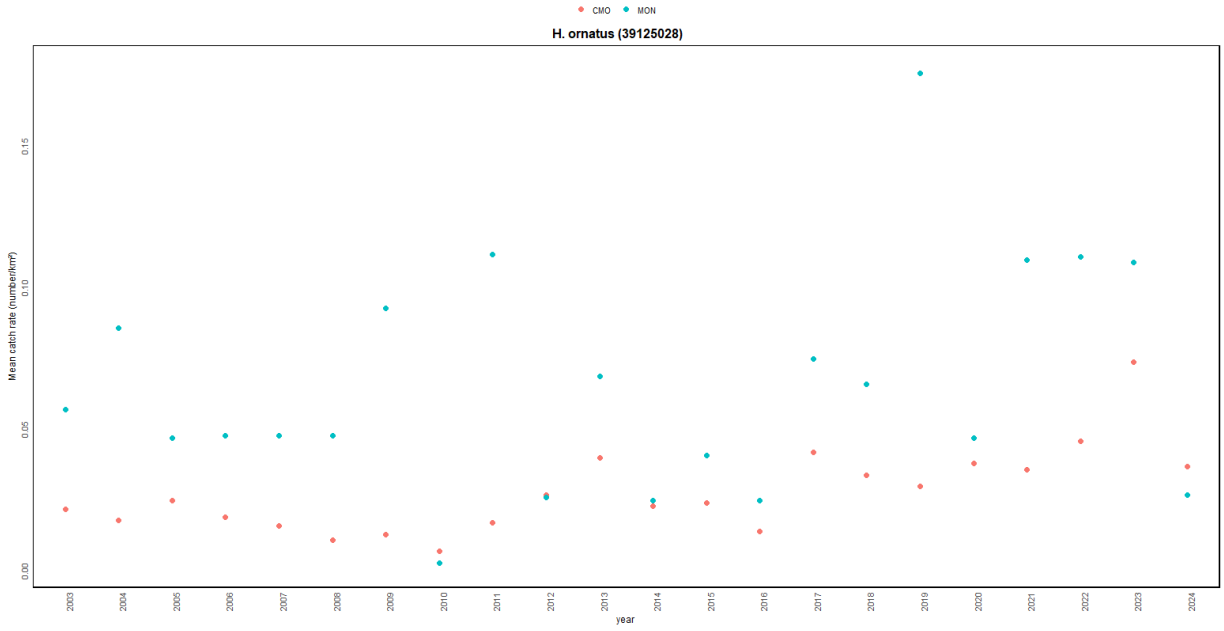

CMO
MON
D. kingii (39125010)
Mean catch rate (number/km²)
0.00
0.05
0.10
0.15
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

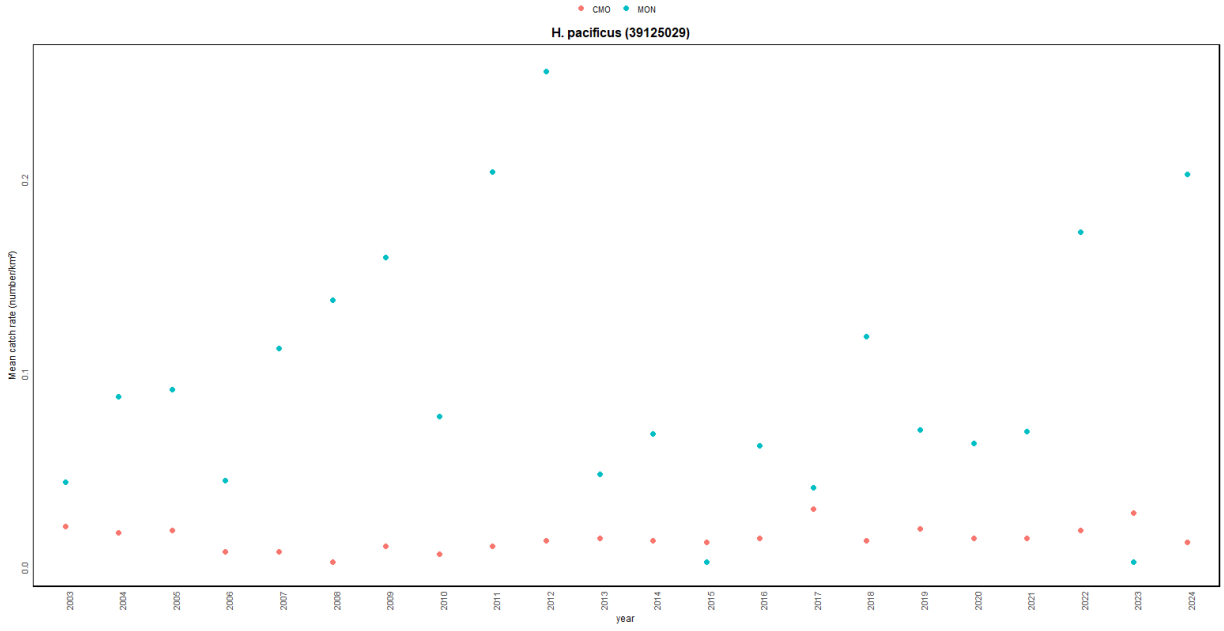

CMO
MON
D. major (39125011)
Mean catch rate (number/km²)
0.0
0.1
0.2
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

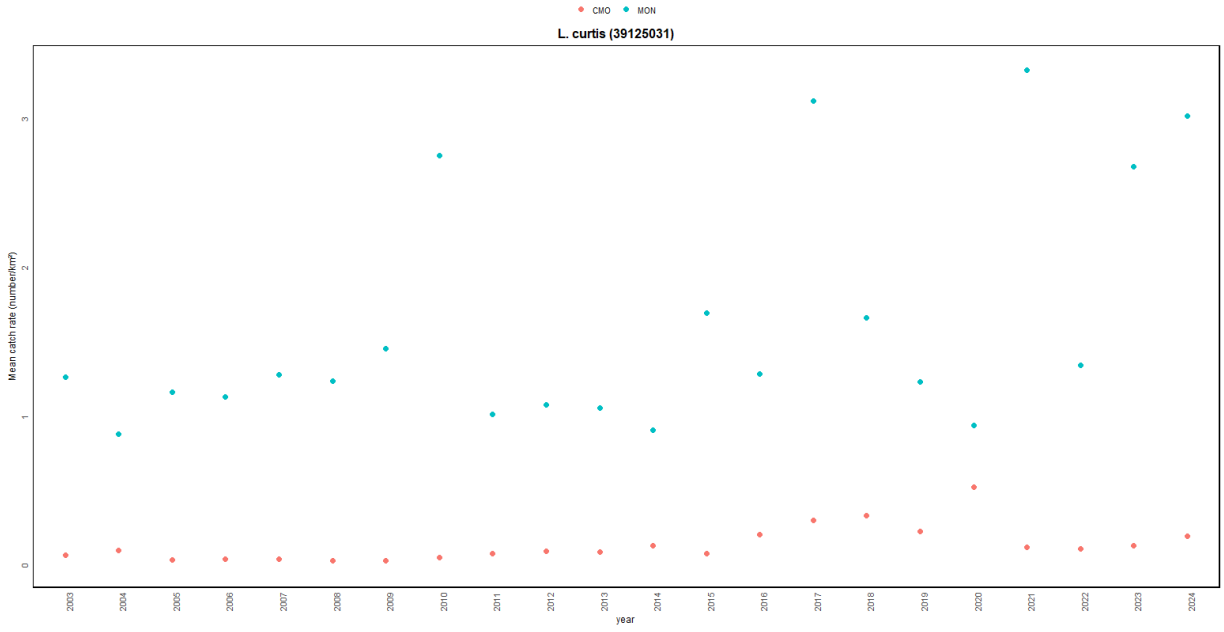

CMO
MON
E. schistosa (39125013)
Mean catch rate (number/km²)
0.00
0.02
0.04
0.06
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

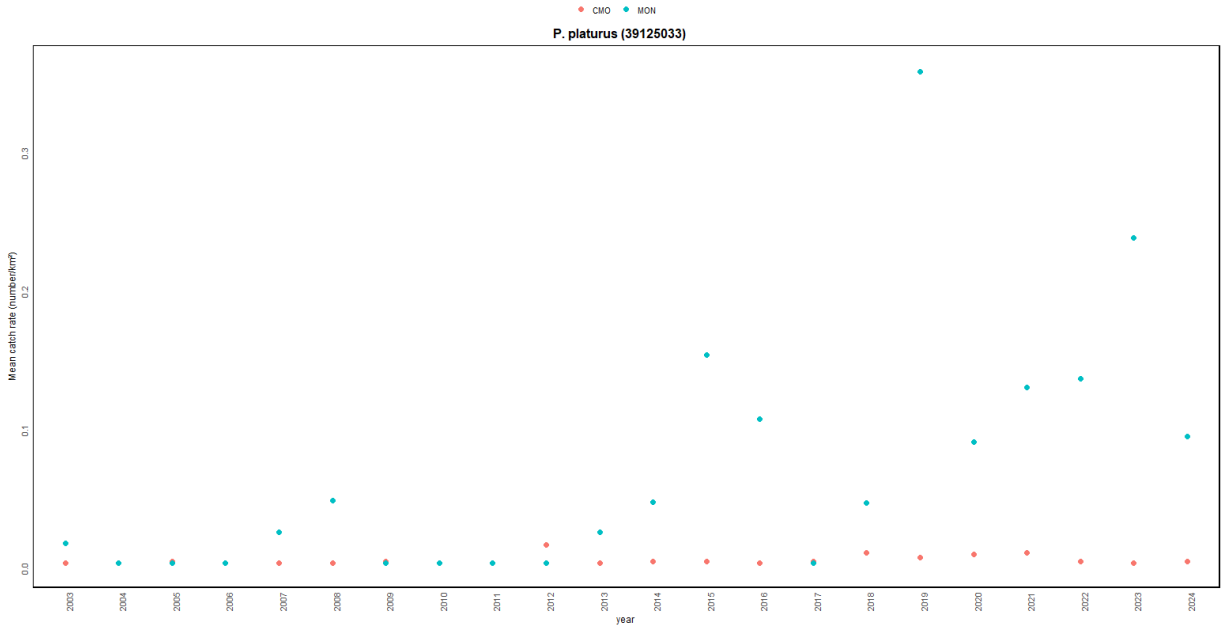

CMO
MON
H. elegans (39125021)
Mean catch rate (number/km²)
0.0
0.5
1.0
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

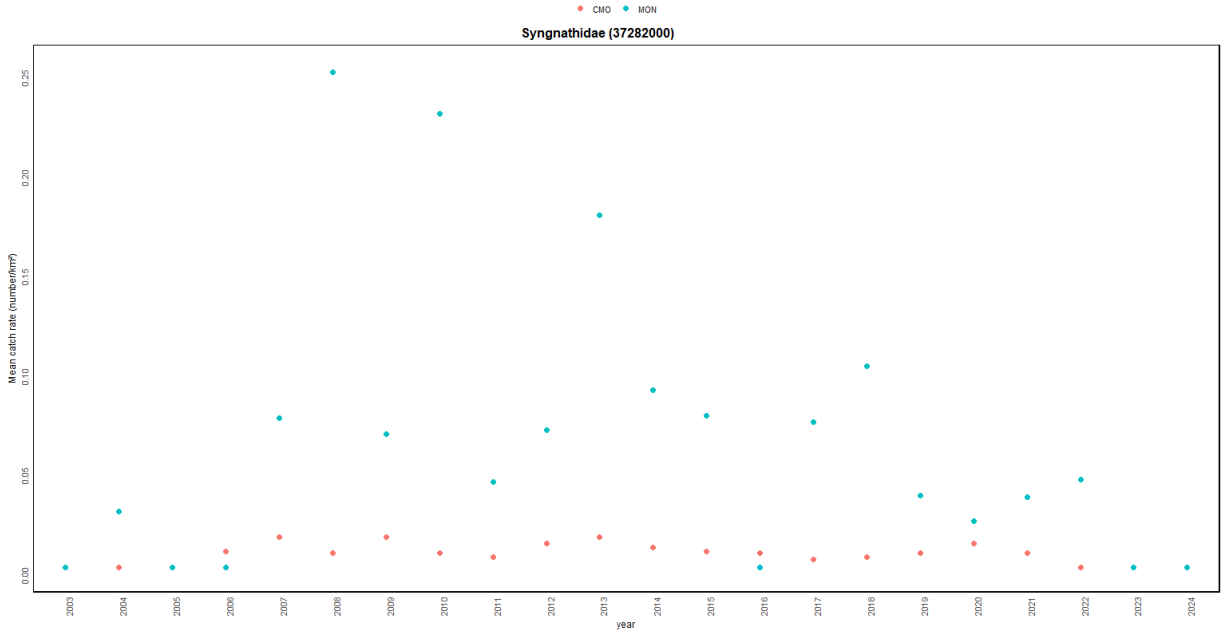

CMO
MON
H. mcdowelli (39125025)
Mean catch rate (number/km²)
0.00
0.02
0.04
0.06
0.08
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

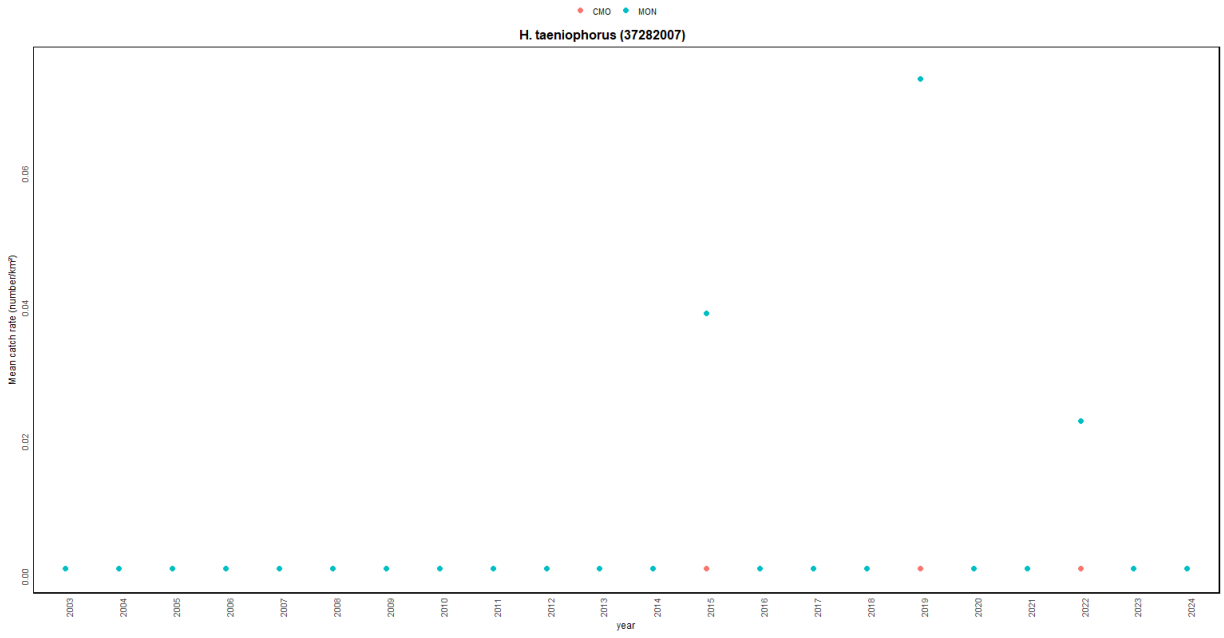

CMO
MON
H. ornatus (39125028)
Mean catch rate (number/km²)
0.00
0.05
0.10
0.15
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

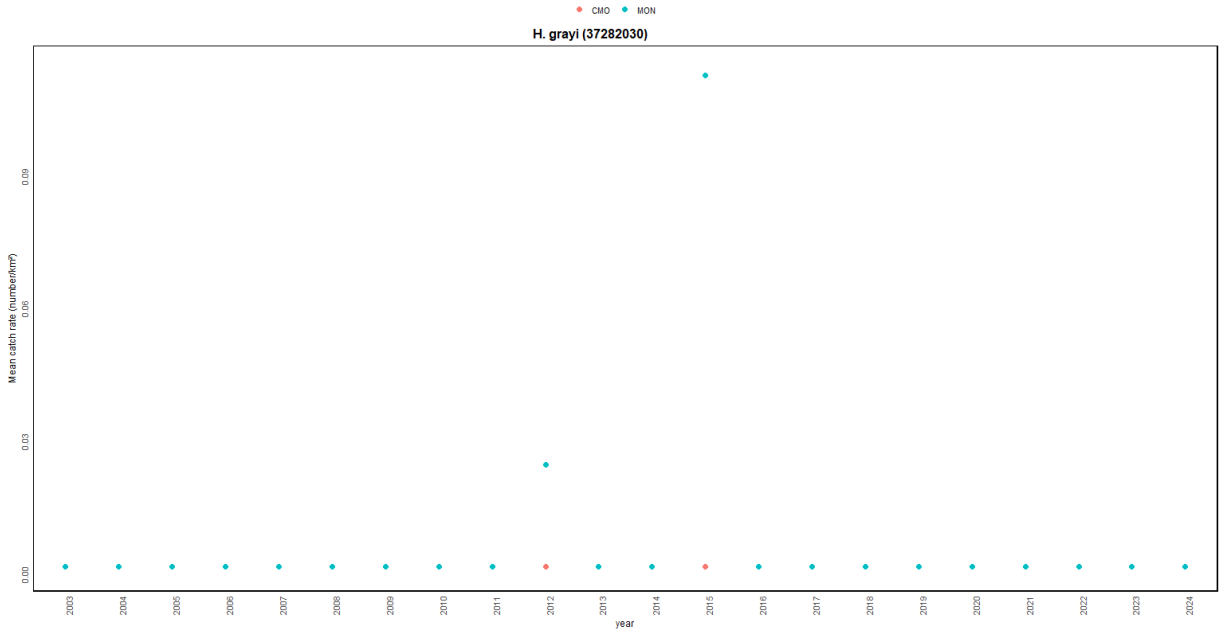

CMO
MON
H. pacificus (39125029)
Mean catch rate (number/km²)
0.0
0.1
0.2
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

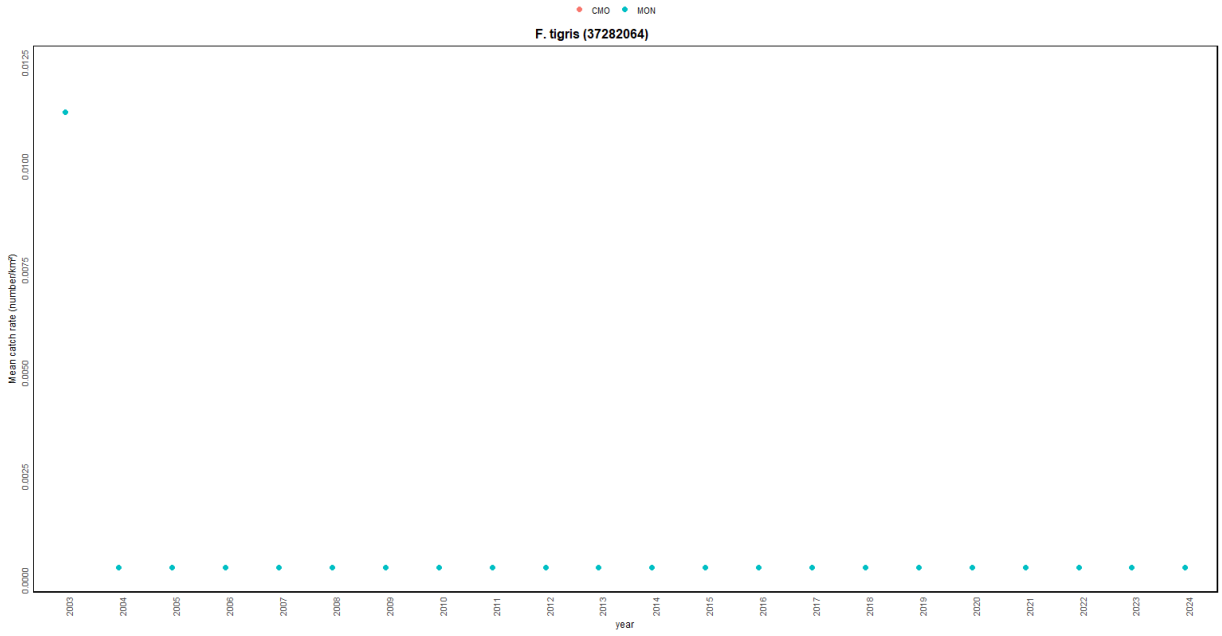

CMO
MON
L. curtis (39125031)
Mean catch rate (number/km²)
0
1
2
3
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

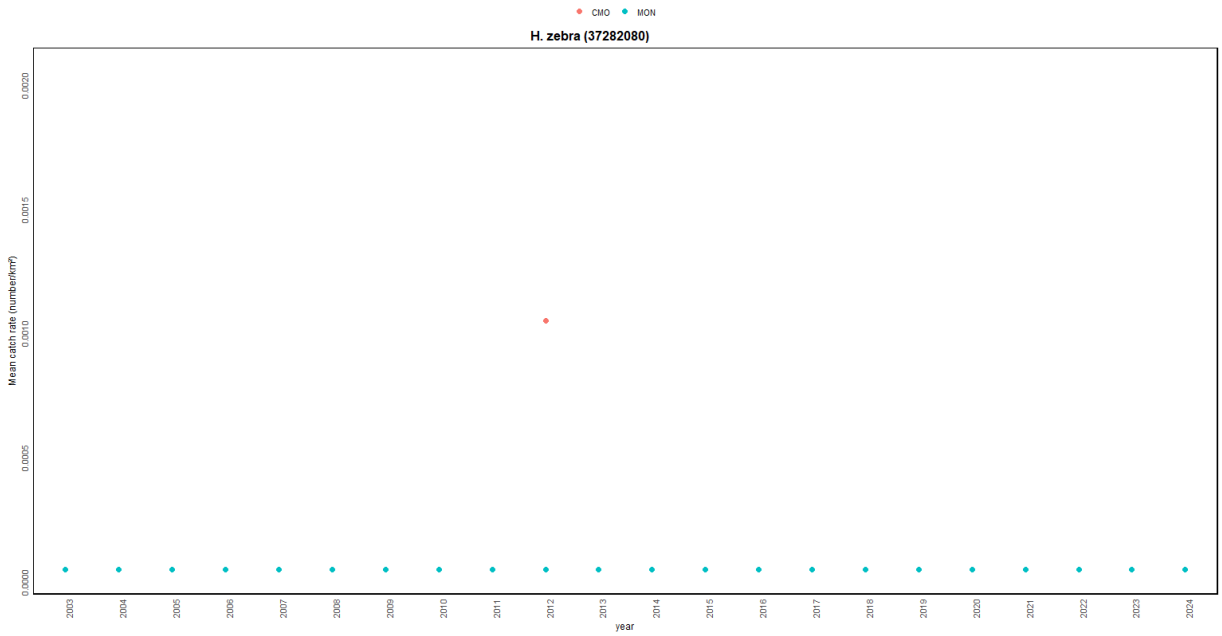

CMO
MON
P. platurus (39125033)
Mean catch rate (number/km²)
0.0
0.1
0.2
0.3
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

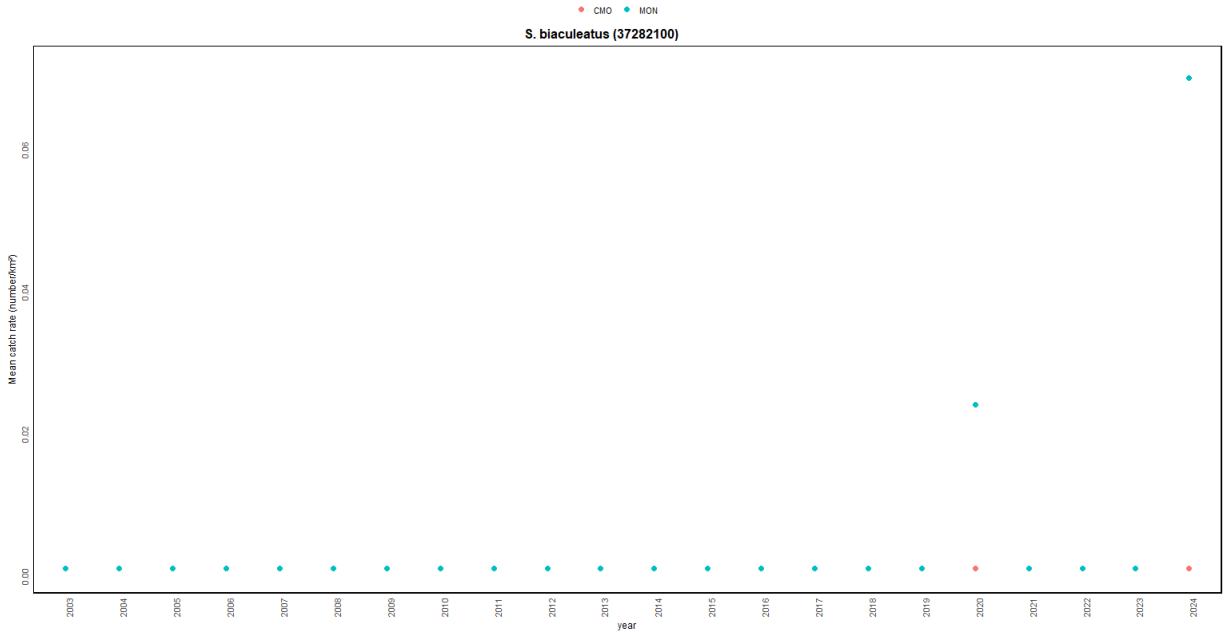

CMO
MON
Syngnathidae (37282000)
Mean catch rate (number/km²)
0.00
0.05
0.10
0.15
0.20
0.25
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

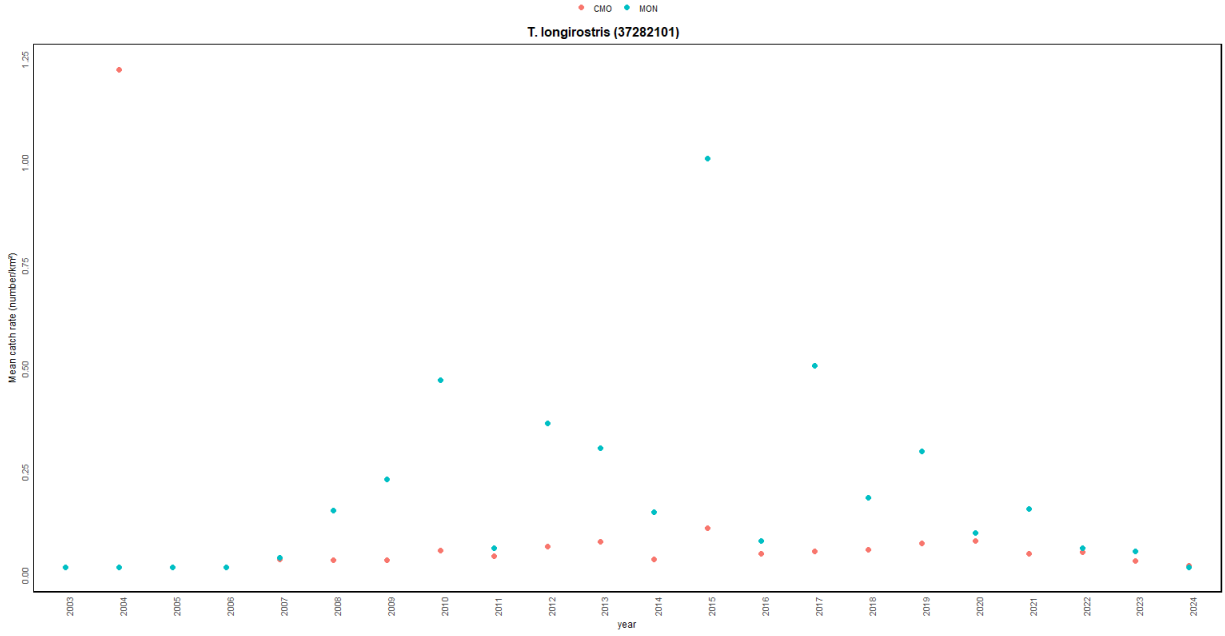

CMO
MON
H. taeniophorus (37282007)
Mean catch rate (number/km²)
0.00
0.02
0.04
0.06
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

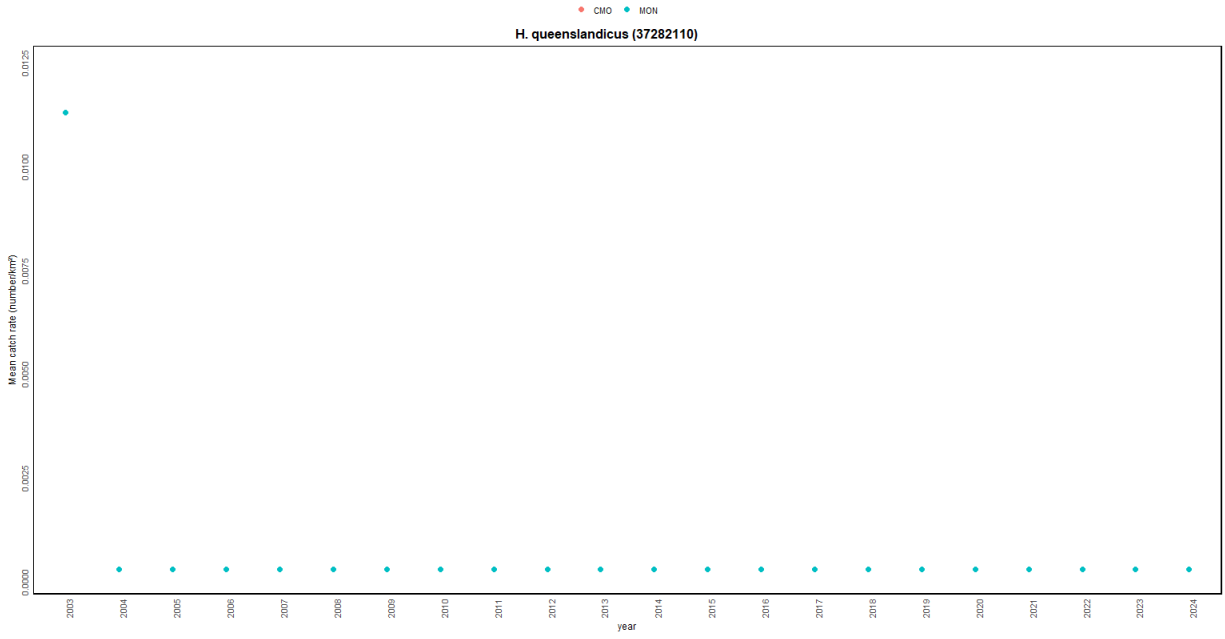

CMO
MON
H. grayi (37282030)
Mean catch rate (number/km²)
0.00
0.03
0.06
0.09
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

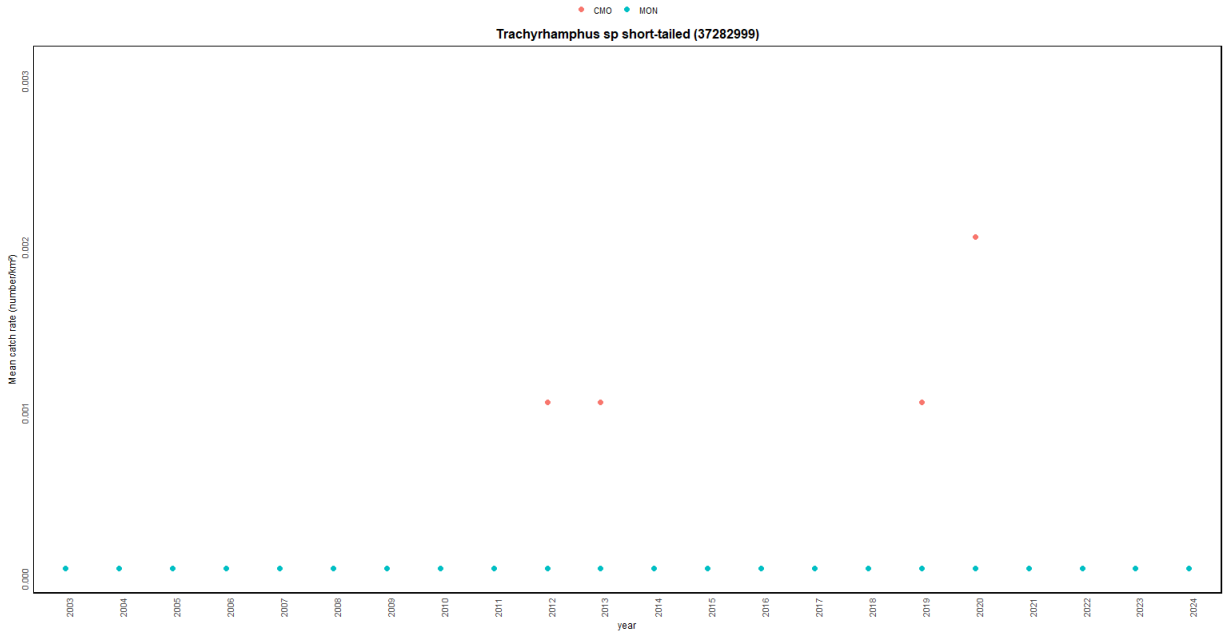

CMO
MON
F. tigris (37282064)
Mean catch rate (number/km²)
0.0000
0.0025
0.0050
0.0075
0.0100
0.0125
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

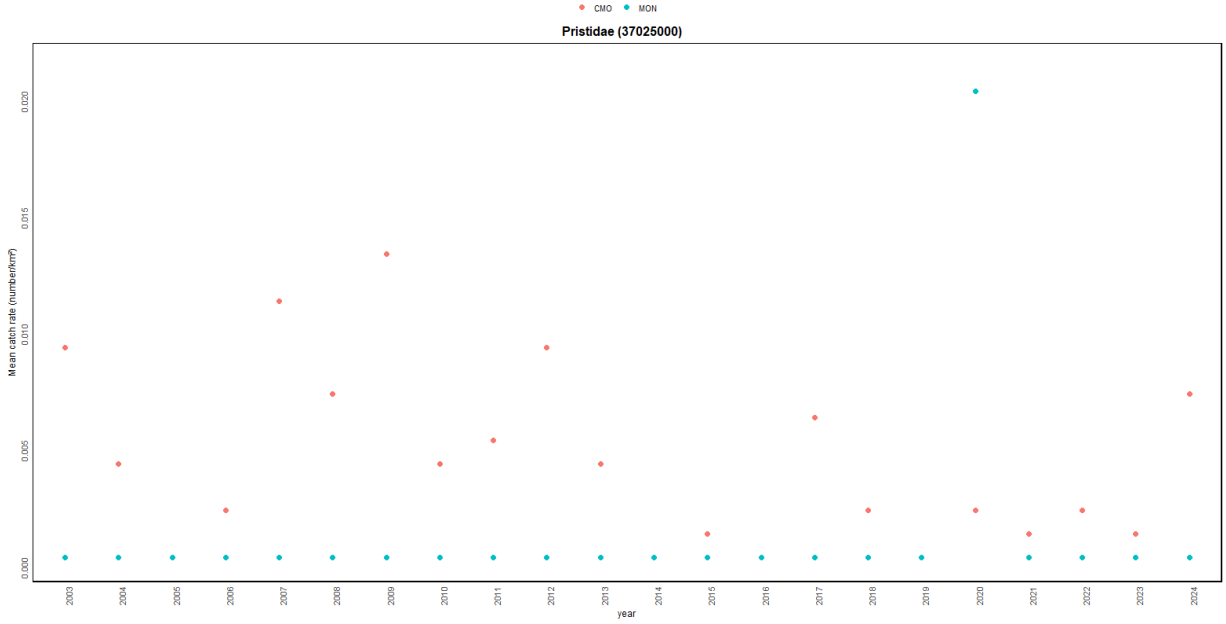

CMO
MON
H. zebra (37282080)
Mean catch rate (number/km²)
0.0000
0.0005
0.0010
0.0015
0.0020
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

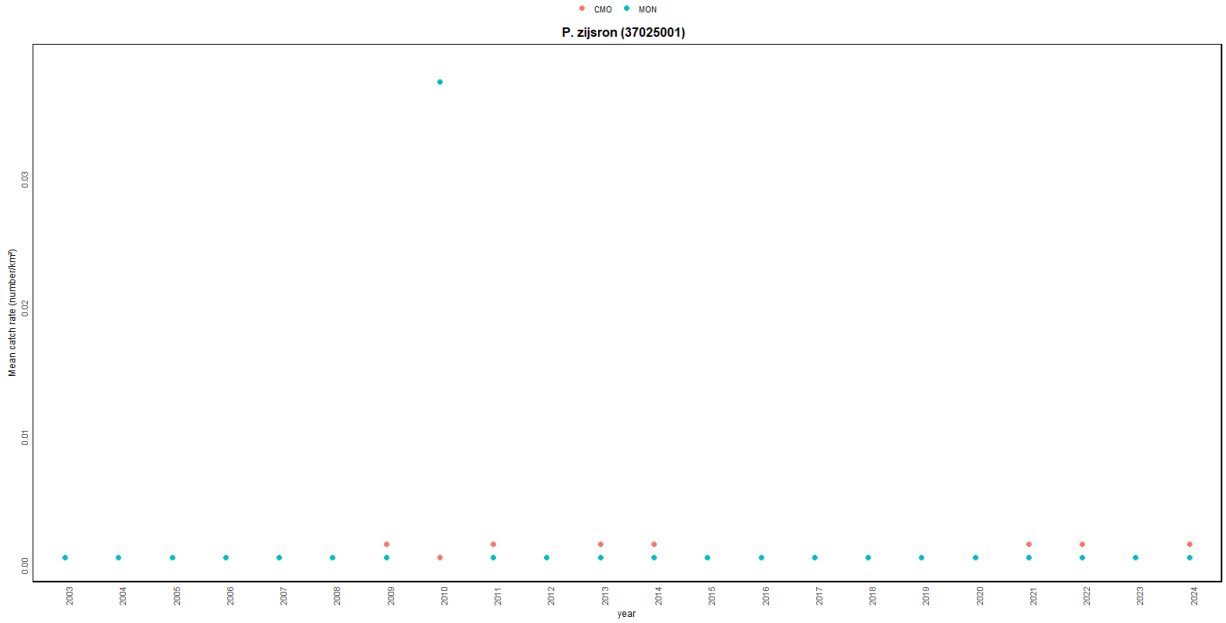

CMO
MON
S. biaculeatus (37282100)
Mean catch rate (number/km²)
0.00
0.02
0.04
0.06
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

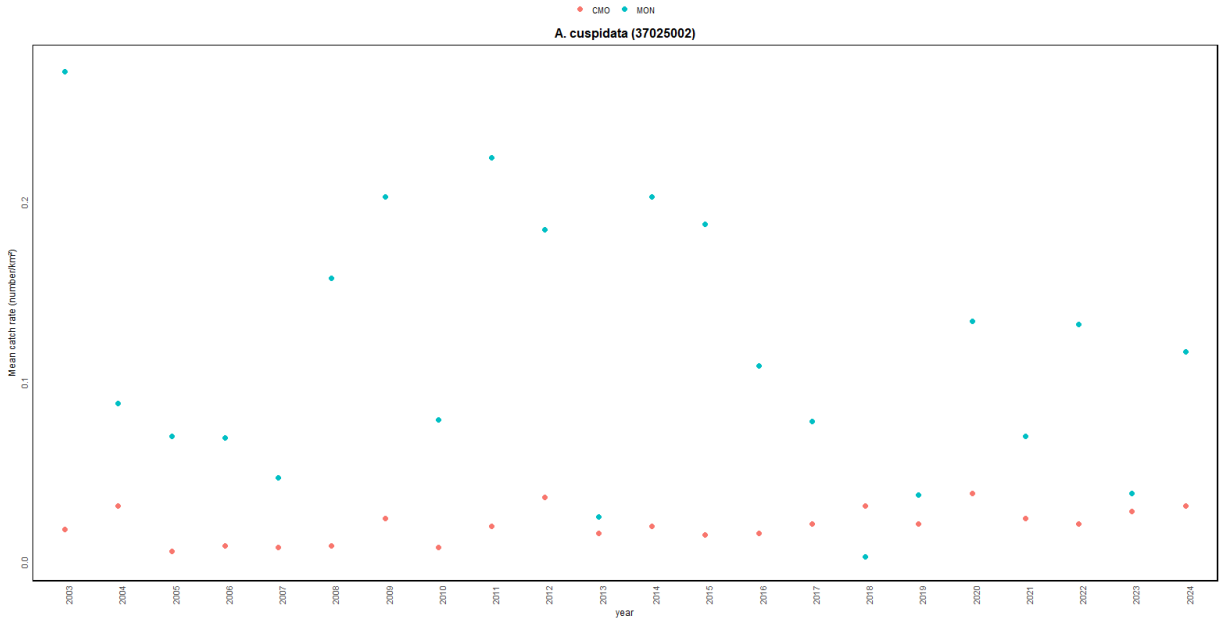

CMO
MON
T. longirostris (37282101)
Mean catch rate (number/km²)
0.00
0.25
0.50
0.75
1.00
1.25
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

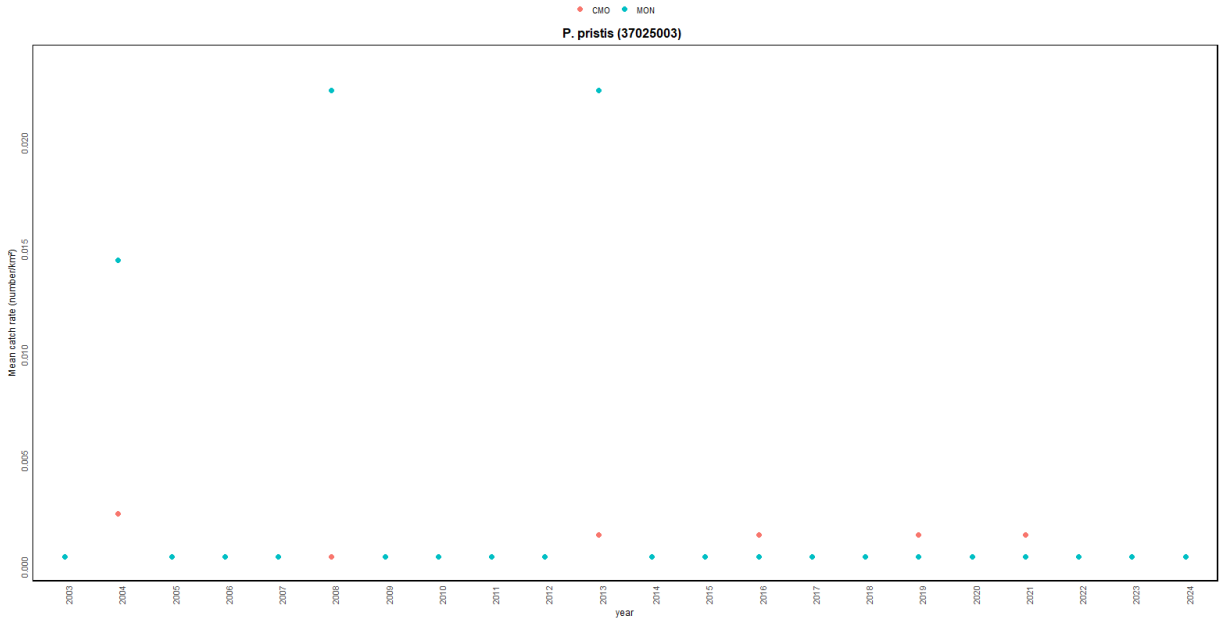

CMO
MON
H. queenslandicus (37282110)
Mean catch rate (number/km²)
0.0000
0.0025
0.0050
0.0075
0.0100
0.0125
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

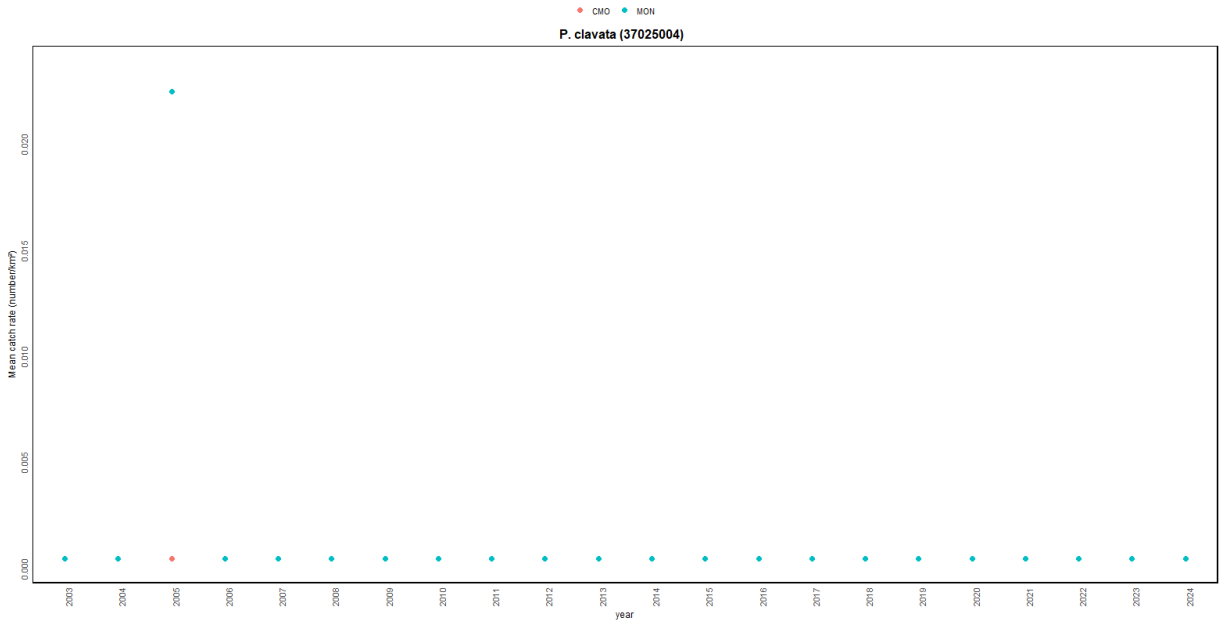

CMO
MON
Trachyrhamphus sp short-tailed (37282999)
Mean catch rate (number/km²)
0.000
0.001
0.002
0.003
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

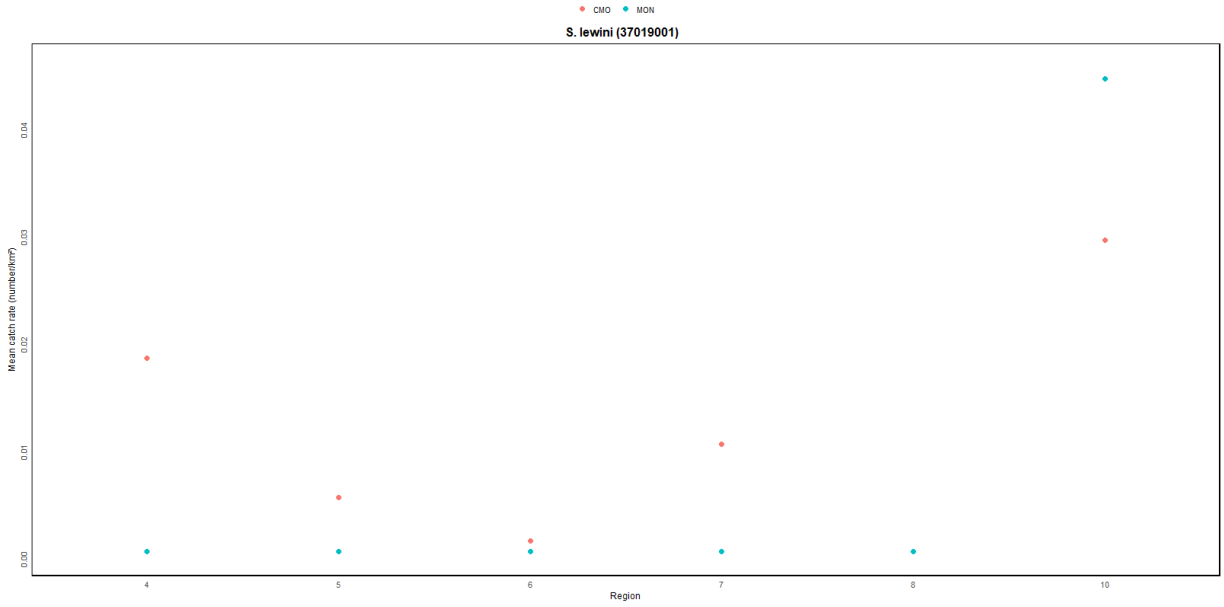

CMO
MON
Pristidae (37025000)
Mean catch rate (number/km²)
0.000
0.005
0.010
0.015
0.020
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

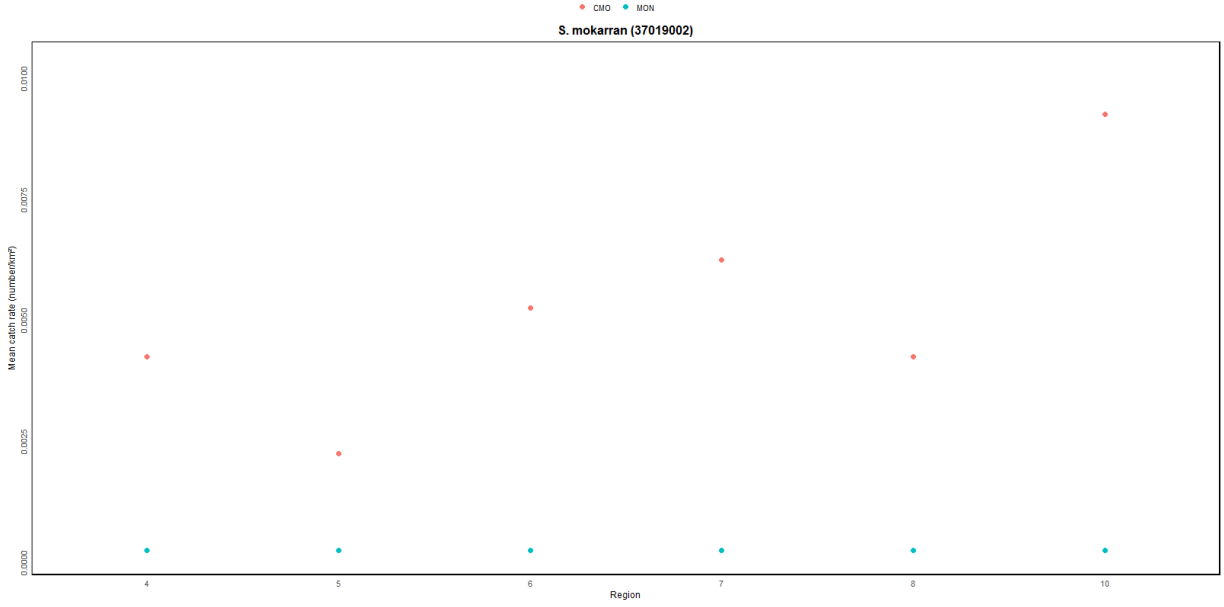

CMO
MON
P. zijsron (37025001)
Mean catch rate (number/km²)
0.00
0.01
0.02
0.03
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

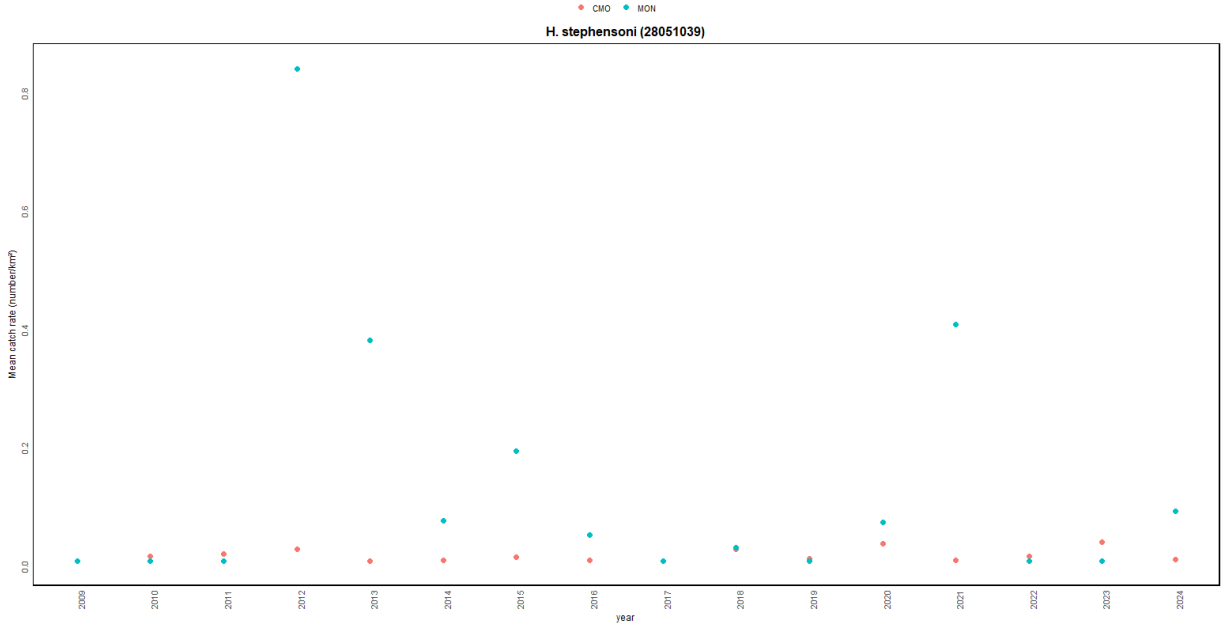

CMO
MON
A. cuspidata (37025002)
Mean catch rate (number/km²)
0.0
0.1
0.2
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year


CMO
MON
P. pristis (37025003)
Mean catch rate (number/km²)
0.000
0.005
0.010
0.015
0.020
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year


CMO
MON
P. clavata (37025004)
Mean catch rate (number/km²)
0.000
0.005
0.010
0.015
0.020
2003
2004
2005
2006
2007
2008
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year


CMO
MON
S. lewini (37019001)
Mean catch rate (number/km²)
0.00
0.01
0.02
0.03
0.04
4
5
6
7
8
10
Region


CMO
MON
S. mokarran (37019002)
Mean catch rate (number/km²)
0.0000
0.0025
0.0050
0.0075
0.0100
4
5
6
7
8
10
Region


CMO
MON
H. stephensoni (28051039)
Mean catch rate (number/km²)
0.0
0.2
0.4
0.6
0.8
2009
2010
2011
2012
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
year

6.2 GAM modelled catch rate trends

A total of 16 species caught during the CMO program were able to be modelled for catch rate trends from 2003 to 2024: 13 sea snake species (*Acalyptophis peronii*, *Aipysurus duboisii*, *Aipysurus mosaicus*, *Aipysurus laevis*, *Astrotia stokesii*, *Disteira kingii*, *Disteira major*, *Hydrophis elegans*, *Hydrophis mcdowelli*, *Hydrophis ornatus*, *Hydrophis pacificus*, *Lapemis curtis* and *Pelamis platurus*), one syngnathid (*Trachyrhamphus longirostris*), one sawfish species (*Anoxypristis cuspidata*) and one invertebrate species (*Harpiosquilla stephensoni*). This was dependent on the number of catch records available for each species recorded from the CMO program. Other species had too few catch records for the data to fit the model.

When the AFMA scientific observer and NPF prawn population monitoring data sets were combined, models were also successfully fit to nine of those species of sea snake (*Acalyptophis* peronii, Aip*ysurus mosaicus*, *Aipysurus laevis*, *Astrotia stokesii, Disteira kingii*, *Disteira major*, *Hydrophis elegans*, *Hydrophis ornatus* and *Lapemis curtis*), the syngnathid (*Trachyrhamphus longirostris*), the sawfish (*Anoxypristis cuspidata*) and the mantis shrimp (*Harpiosquilla stephensoni*). This was due to the smaller number of catch records in the AFMA scientific observer and NPF prawn population monitoring data sets for each species compared to the CMO data set. Furthermore, the NPF prawn population monitoring surveys are only distributed within seven 'Regions' while the AFMA scientific observer program was spread over the entire 10 'Regions'. The inclusion of the AFMA scientific observer data also expanded the model coverage across eight 'Regions' (addition of 'Regions' 1, 2 and 3) instead of only the seven 'Regions' when only the NPF prawn population monitoring data was used.

There was a statistically significant increase in the catch rate trend for the sea snake, *Acalyptophis peronii*, over the last 14 years of CMO data collection. Catches have steadily increased from less than one individual per 100 km^2 in 2008 – 2011 to a high of one individual per 10 – 20 km^2 in 2017 – 2024 (Figure 4). The catch rates also were similar between the CMO program and the combined AFMA scientific observer program and NPF prawn population monitoring surveys, although catches over the last few years were high but more variable.

Aipysurus duboisii showed a relatively stable catch rate trend across the 2009 to 2018 CMO data collection period (Figure 5). In the last five years (2019 – 2024), the catches have dropped slightly but the change was not statistically significant, and they appear to remain stable over that time period. There were too few catch records in the combined AFMA scientific observer program and NPF prawn population monitoring surveys for the data to fit the model for this species.

The CMO data for *Aipysurus mosaicus* showed a relatively stable catch rate trend across the 2003 to 2024 period with slightly higher catches in some years (2005 and 2016) of between one individual per 20 – 40 km^2 and lower catches in 2008 to 2010 (Figure 6). Since 2017, catches have remained relatively stable around one individual per 50 km^2. The combined AFMA scientific observer program and NPF prawn population monitoring survey data also showed a similar trend over the years with high catch rates in the 2006 – 2007 and 2016 – 2017 period with stable catches from then on, except for a marked decline in 2022.

The catch rate trend for *Aipysurus laevis* from the CMO program were variable across the data collection period of 2003 to 2024 (Figure 7). There were significantly higher catches recorded during the 2005 – 2006 and as steady increase from 2010 to 2015 followed by a steady decline from 2016 to 2021. From 2022 to 2024, catches have been increasing steadily again. Although the later year catches are significantly lower than during the 2015 – 2016 period, recent catch rates have not fallen below historical catch levels and the last three years have shown a steady increase. The combined AFMA scientific observer program and NPF prawn population monitoring survey data showed a

more stable trend from 2003 to 2024 with slightly higher catch rates during the 2016 – 2017 and 2021 periods.

The trend in catch rates for *Astrotia stokesii* were relatively consistent over the later years, 2010 to 2024 for both the CMO program and combined AFMA scientific observer program and NPF prawn population monitoring surveys (Figure 8). Catches were generally slightly higher from the CMO program, however both data sets showed stable catches over the last 15 years.

The catches for *Disteira kingii* has been variable over the 2003 to 2024 period, indicating low catch numbers across the years (Figure 9). Since 2015, catches have generally steadily increased for both the CMO program and combined AFMA scientific observer program and NPF prawn population monitoring surveys apart from lower catches in 2020, 2022 and 2023 for the combined AFMA scientific observer program and NPF prawn population monitoring surveys.

There was relatively high annual variability in catch rates for *Disteira major* during the CMO program from 2003 to 2024 (Figure 10). From highest levels seen during the data collection period (2003 – 2005), there was a decline to lowest catches from 2008 to 2010. This was followed by an increase in catches from 2011 to 2018. The catch rate dropped again in 2019 to levels similar to the earlier decline during 2008 to 2010 and has remained low but stable from 2019 to 2024. Catch rates seen in the combined AFMA scientific observer program and NPF prawn population monitoring surveys were less variable over the period but followed a similar trend across the years. There was a slight decline from 2017 to 2019 with catch rates remaining low but stable from 2019 to 2023 and increased catches in 2024.

The catch rate trend for the most common sea snake species, *Hydrophis elegans*, showed a similar pattern between the CMO data and the combined AFMA scientific observer and NPF prawn population monitoring survey data (Figure 11). The trends in catch rates for both data sets showed high variability across the years (2003 – 2024). There was an increase in catches between 2003 and 2006 followed by a significant decline during 2007 to 2010. From 2011 to 2017, there has been a gradual increase in catch rates with another drop in catches between 2018 to 2021. Catches increased again in 2022 and dropped across 2023 and 2024.

For *Hydrophis mcdowelli*, catch numbers were relatively low across the 2003 to 2024 period resulting in highly variable catch rates with large 95% confidence intervals (Figure 12). Since 2011, there has been higher catches for the 2013 – 2015, 2017 – 2018 and 2023 – 2024 period with lower catches in the 2019 – 2022 period. There were too few catch records in the combined AFMA scientific observer program and NPF prawn population monitoring surveys for the data to fit the model for this species.

The CMO data showed a relatively stable catch trend for *Hydrophis ornatus* with little annual variation in catches over the data collection period from 2003 to 2021 and higher catches in the 2022 – 2024 period (Figure 13). The combined AFMA scientific observer and NPF prawn population monitoring data set showed higher catch rates than the CMO program data for most years and also greater annual variation in the catches. Although the 95% confidence intervals were large for most years, there was a relatively stable trend over the same period in the combined AFMA scientific observer program and NPF prawn population monitoring surveys.

The catch rates for *Hydrophis pacificus* from the CMO program showed stable catch rates through the period 2003 to 2024, except for a slight decline in the years 2006 to 2008 and 2010 (Figure 14). From 2011 onwards to 2024, there has been a slight increase in catch rates for this species with more stable catches over the last few years. However, there were too few records in the combined AFMA scientific observer program and NPF prawn population monitoring surveys data to fit the model.

For the second most common sea snake species, *Lapemis curtis*, the trend in catch rates were similar between both the CMO program and the combined AFMA scientific observer program and NPF prawn population monitoring surveys (Figure 15). Catch rates were high across the earlier years (2003 – 2007) but there was also high variability within those years (associated large 95% confidence intervals in catch rates for both data sets). Catches declined slightly in 2008 for both the CMO program and combined AFMA scientific observer program and NPF prawn population monitoring surveys and remained low. There has been a gradual increase in catches from 2014 to 2024 for both data sets, although slightly higher for the CMO program apart from a low catch in 2021. Catches have shown to be relatively stable or increasing for the last few years for both the CMO program and combined AFMA scientific observer program and NPF prawn population monitoring surveys.

The catch trend for *Pelamis platurus* was highly variable due to low catch records across the 2003 to 2024 period and high 95% confidence intervals (Figure 16). Since 2018, there has been a steady decline in catches. There were too few catch records in the combined AFMA scientific observer program and NPF prawn population monitoring surveys for the data to fit the model for this species.

Although a large proportion of the Syngnathidae catches were not identified to species, *Trachyrhamphus longirostris* is one of the few syngnathid species that is easily identified and therefore catches would not be under-estimated by the 'Unidentified Syngnathidae' grouping. The CMO program showed a general increasing trend in catches from 2010 to 2015. There was a significant decline in the catches in 2016, followed by an increasing trend in catches from 2017 to 2020 and another decline from 2022 to 2024 (Figure 17). The catches for the combined AFMA scientific observer program and NPF prawn population monitoring surveys data showed a similar but lower trend with slightly declining catches over the last few years.

The catch rates for the Narrow Sawfish (*Anoxypristis cuspidata*) recorded by the CMO program and combined AFMA scientific observer program and NPF prawn population monitoring surveys showed a very stable trend across the period of 2003 to 2024 (Figure 18). The annual mean catch rates for both the two data sets were quite similar from 2013 to 2024. While there was relatively low variability in catch rates within each year for the CMO program, there was higher within-year variability in catch rates for the combined AFMA scientific observer program and NPF prawn population monitoring survey.

Catches of *Harpiosquilla stephensoni* were quite variable from 2009 to 2023 from the CMO program. While the catch rates were very low in some years (2009, 2013, 2016 and 2017), there were years with higher catches; 2010, 2018 and 2023 (Figure 19). Over the last six years, 2019 to 2024, catch rates were relatively stable. However, the combined AFMA scientific observer program and NPF prawn population monitoring surveys data showed more variable catches within and across years. Some years recorded high catches, 2012, 2013, 2015, 2017 and 2023. Over the last few years (2020 to 2024), catch rates have bene relatively stable but there was also high variability within these years.

For the remaining TEP and 'at risk' bycatch species, the CMO program data or the combined AFMA scientific observer and NPF prawn population monitoring survey data could not be fit to the models due to low numbers of these species and very high proportion of zero catch recorded between 2003 and 2024.

Figure 4: Trends in mean catch rate (numbers per km^2) with 95% confidence intervals for the sea snake; *Acalyptophis peronii*, based on a depth of 24 m and in 'Region' 6 from the CMO program (red points) and the combined AFMA scientific observer program and NPF prawn population monitoring surveys (black points)from 2003 to 2024.

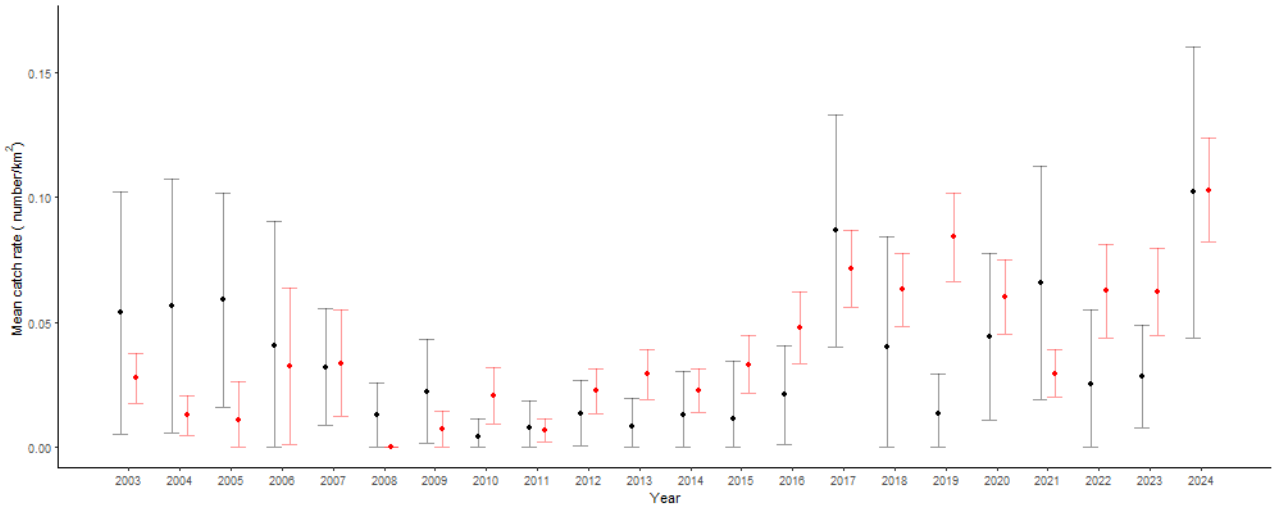


Figure 5: Trends in mean catch rate (numbers per km^2) with 95% confidence intervals for the sea snake; *Aipysurus duboisii*, based on a depth of 24 m and in 'Region' 6 from the CMO program (red points) from 2003 to 2024.

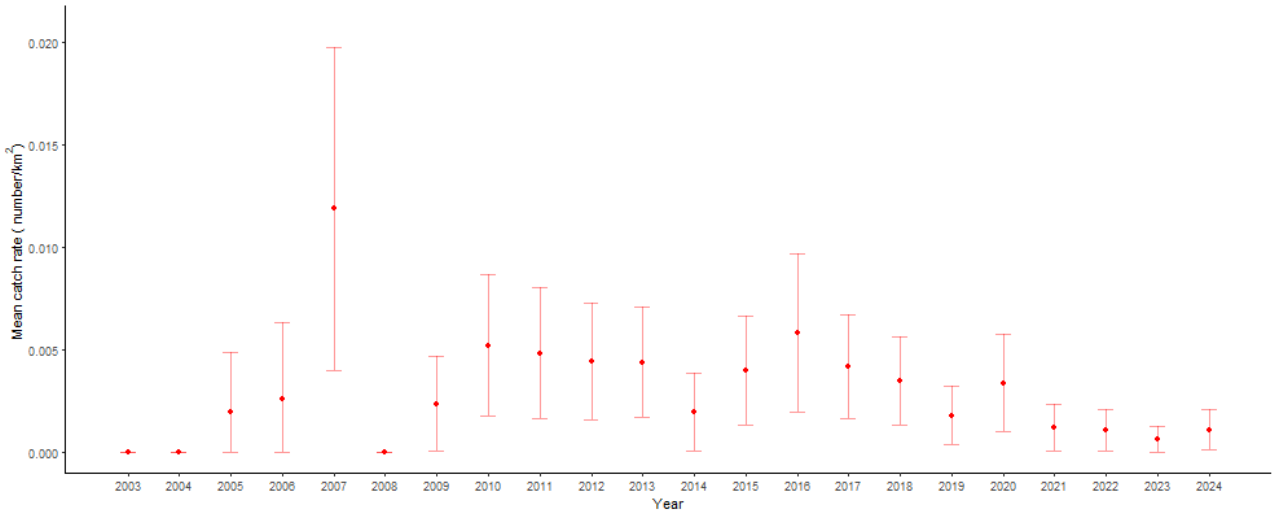


Figure 6: Trends in mean catch rate (numbers per km^2) with 95% confidence intervals for the sea snake; *Aipysurus mosaicus*, based on a depth of 24 m and in 'Region' 6 from the CMO program (red points) and the combined AFMA scientific observer program and NPF prawn population monitoring surveys (black points) from 2003 to 2024.

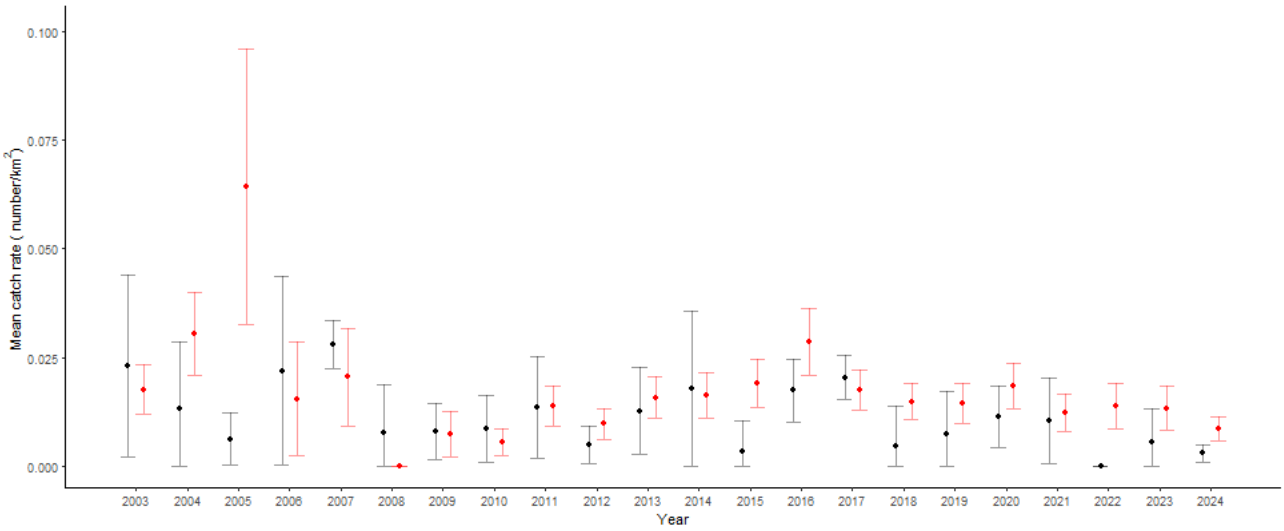


Figure 7: Trends in mean catch rate (numbers per km^2) with 95% confidence intervals for the sea snake; *Aipysurus laevis*, based on a depth of 24 m and in 'Region' 6 from the CMO program (red points) and the combined AFMA scientific observer program and NPF prawn population monitoring surveys (black points) from 2003 to 2024.

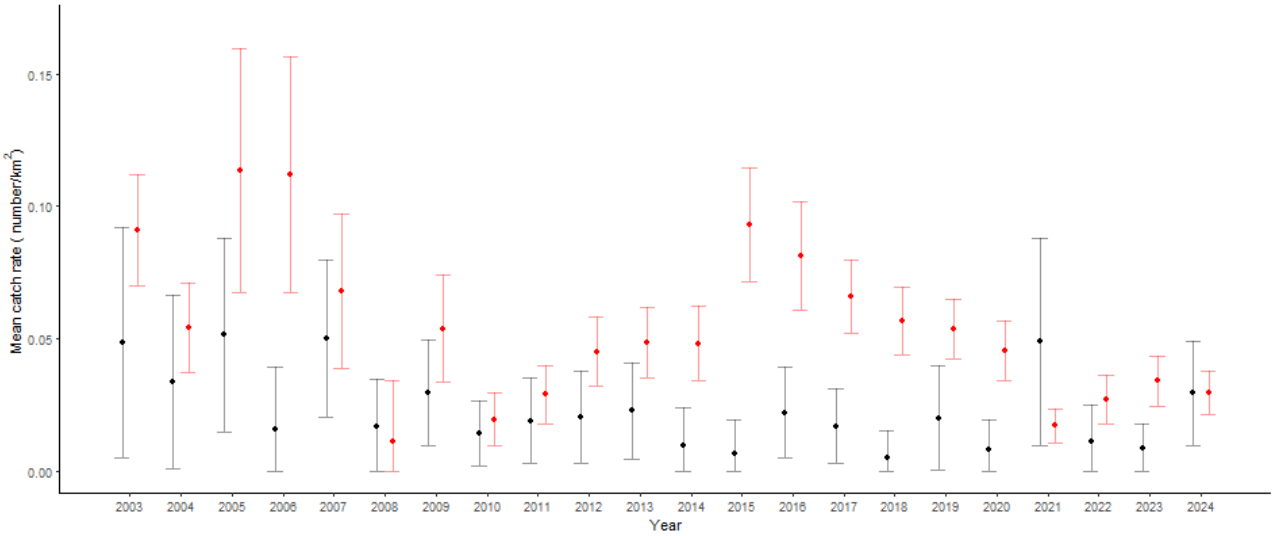


Figure 8: Trends in mean catch rate (numbers per km^2) with 95% confidence intervals for the sea snake; *Astrotia stokesii*, based on a depth of 24 m and in 'Region' 6 from the CMO program (red points) and the combined AFMA scientific observer program and NPF prawn population monitoring surveys (black points) from 2003 to 2024.

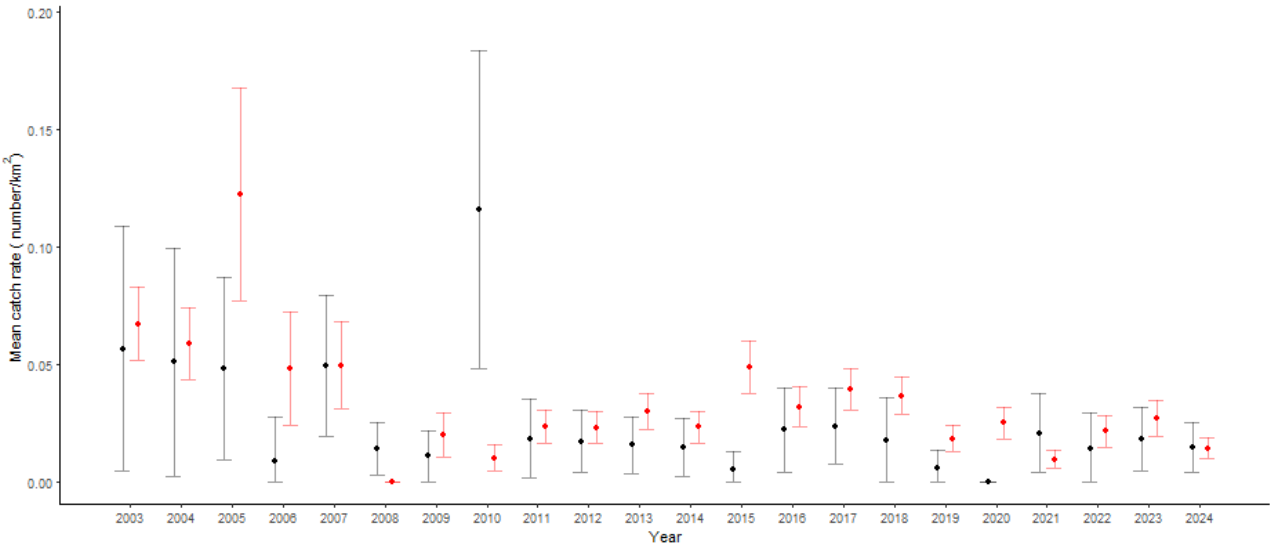


Figure 9: Trends in mean catch rate (numbers per km^2) with 95% confidence intervals for the sea snake; *Disteira kingii*, based on a depth of 24 m and in 'Region' 6 from the CMO program (red points) and the combined AFMA scientific observer program and NPF prawn population monitoring surveys (black points) from 2003 to 2024.

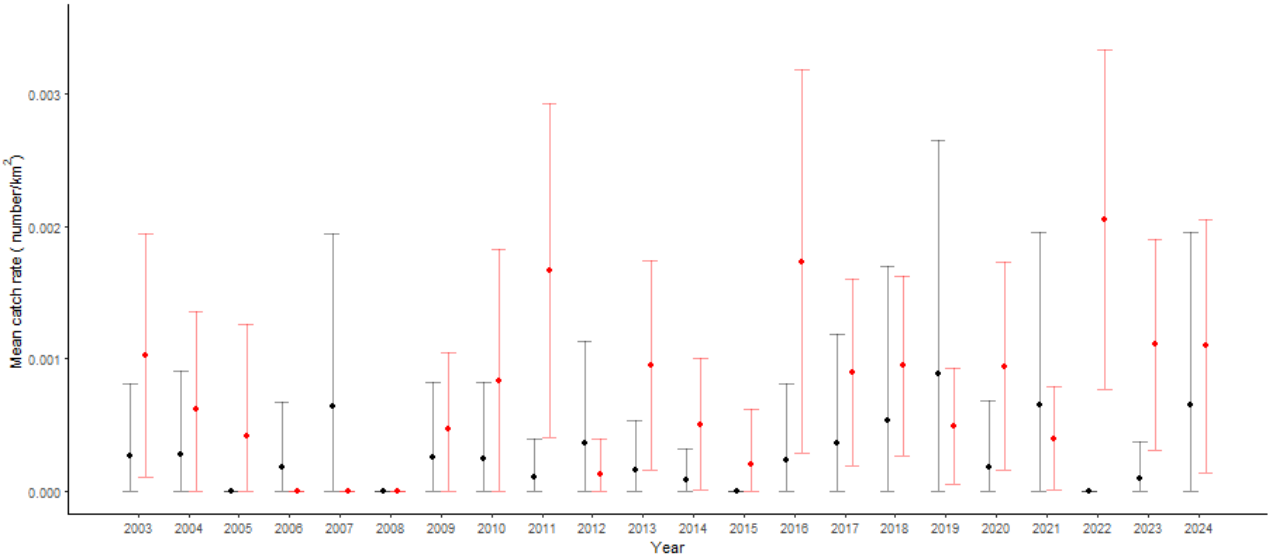


Figure 10: Trends in mean catch rate (numbers per km^2) with 95% confidence intervals for the sea snake; *Disteira major*, based on a depth of 24 m and in 'Region' 6 from the CMO program (red points) and the combined AFMA scientific observer program and NPF prawn population monitoring surveys (black points) from 2003 to 2024.

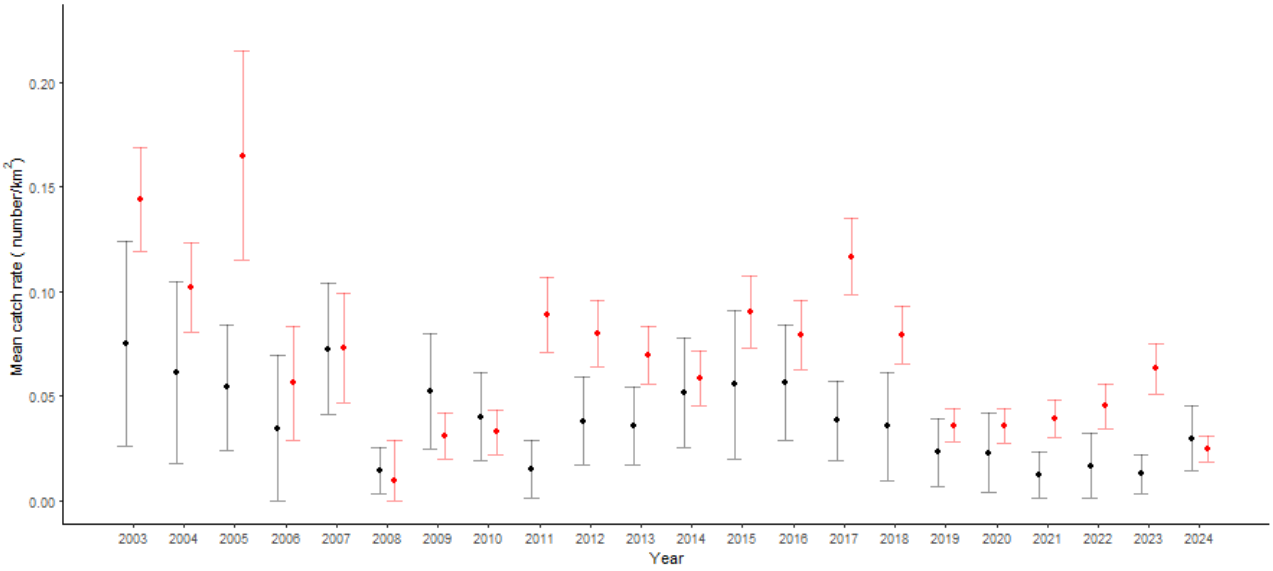


Figure 11: Trends in mean catch rate (numbers per km^2) with 95% confidence intervals for the sea snake; *Hydrophis elegans*, based on a depth of 24 m and in 'Region' 6 from the CMO program (red points) and the combined AFMA scientific observer program and NPF prawn population monitoring surveys (black points) from 2003 to 2024.

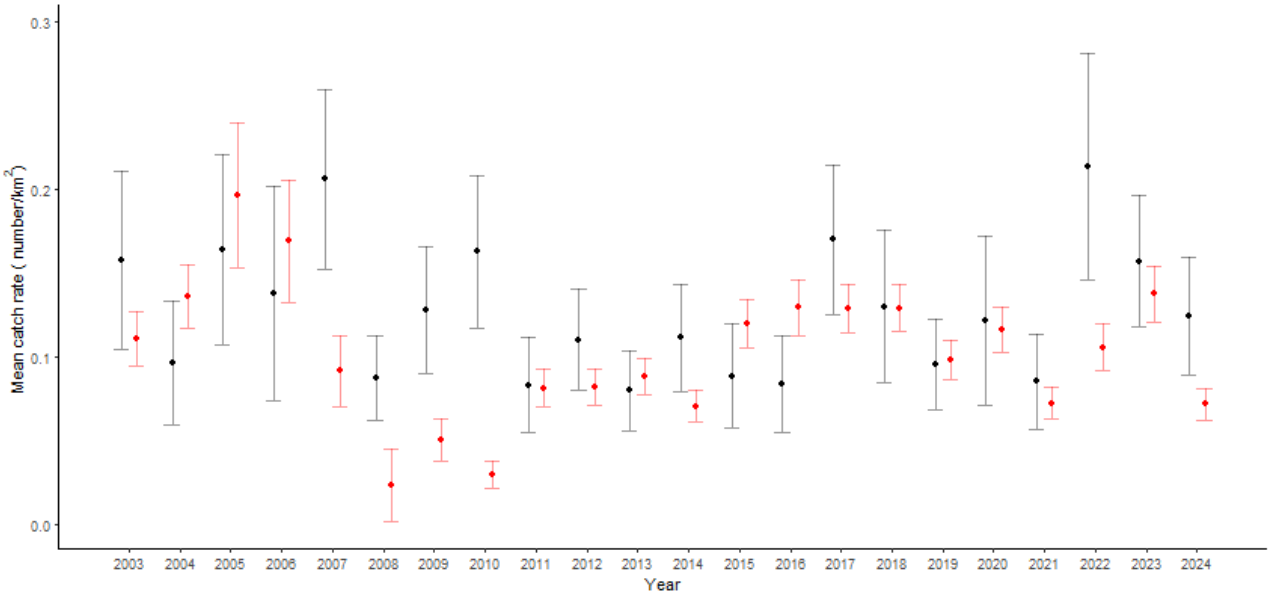


Figure 12: Trends in mean catch rate (numbers per km^2) with 95% confidence intervals for the sea snake; *Hydrophis mcdowelli*, based on a depth of 24 m and in 'Region' 6 from the CMO program (red points) and the combined AFMA scientific observer program and NPF prawn population monitoring surveys (black points) from 2003 to 2024.

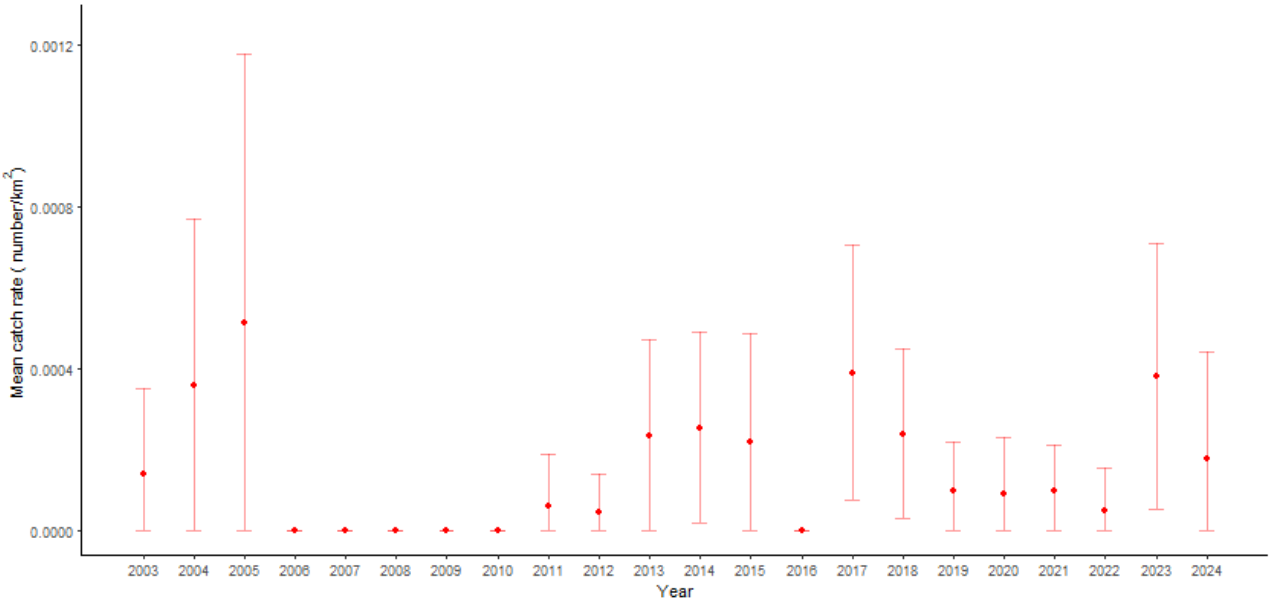


Figure 13: Trends in mean catch rate (numbers per km^2) with 95% confidence intervals for the sea snake; *Hydrophis ornatus*, based on a depth of 24 m and in 'Region' 6 from the CMO program (red points) and the combined AFMA scientific observer program and NPF prawn population monitoring surveys (black points) from 2003 to 2024.

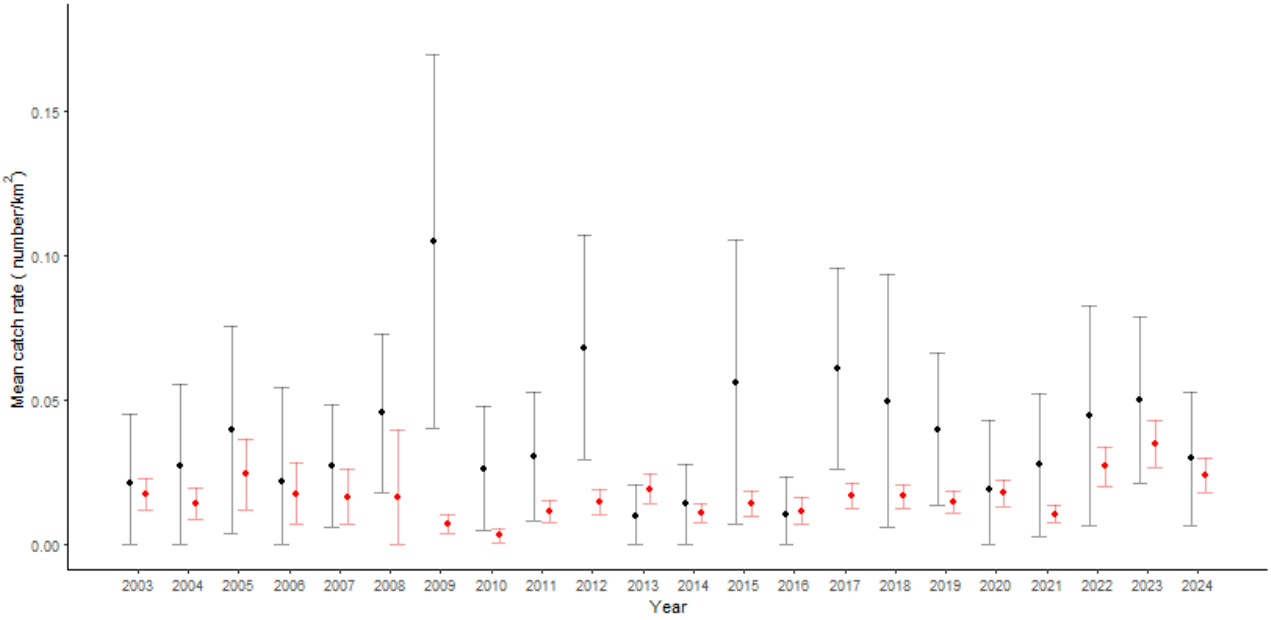


Figure 14: Trends in mean catch rate (numbers per km^2) with 95% confidence intervals for the sea snake; *Hydrophis pacificus*, based on a depth of 24 m and in 'Region' 6 from the CMO program (red points) from 2003 to 2024.

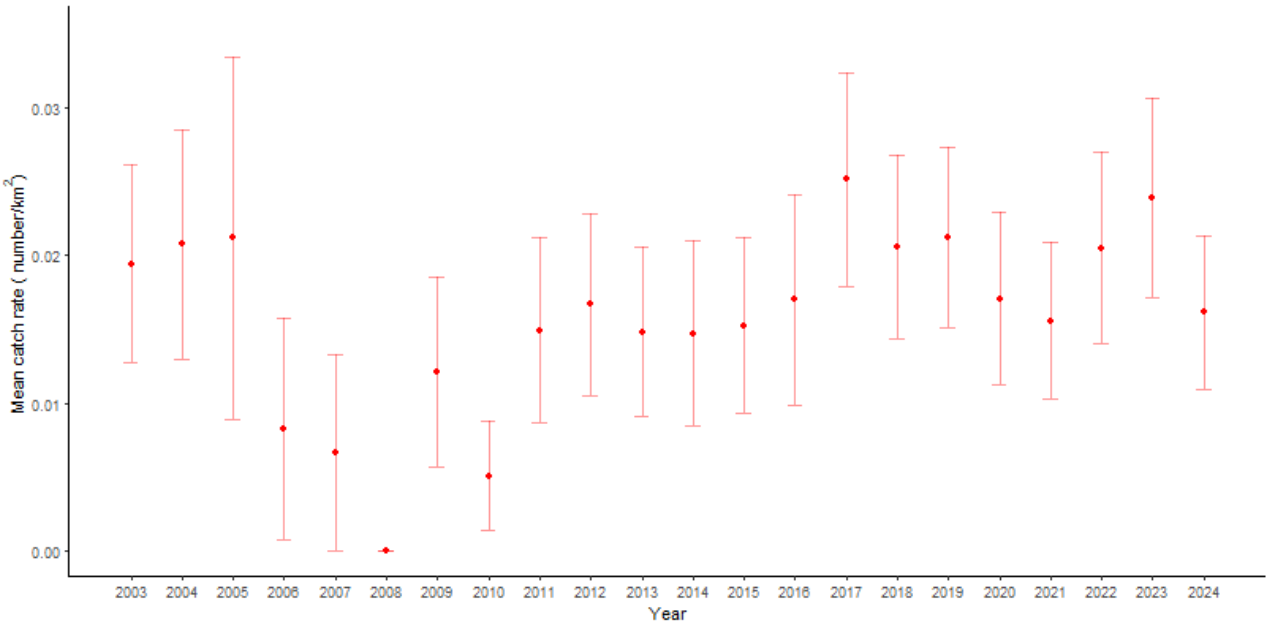


Figure 15: Trends in mean catch rate (numbers per km^2) with 95% confidence intervals for the sea snake; *Lapemis curtis*, based on a depth of 24 m and in 'Region' 6 from the CMO program (red points) and the combined AFMA scientific observer program and NPF prawn population monitoring surveys (black points) from 2003 to 2024.

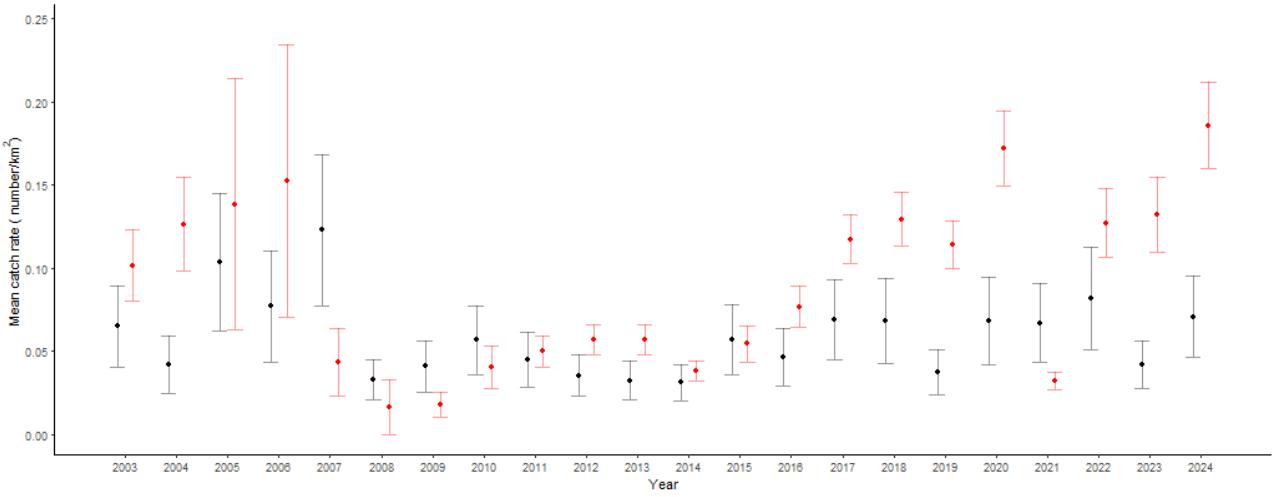


Figure 16: Trends in mean catch rate (numbers per km^2) with 95% confidence intervals for the sea snake; *Pelamis platurus*, based on a depth of 24 m and in 'Region' 6 from the CMO program (red points) and the combined AFMA scientific observer program and NPF prawn population monitoring surveys (black points) from 2003 to 2024.

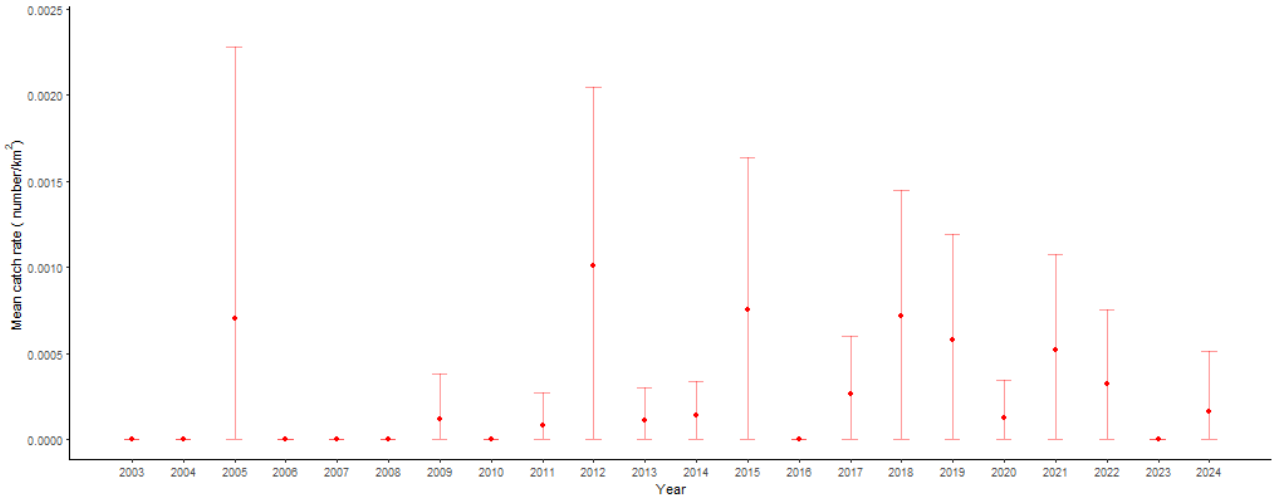


Figure 17: Trends in mean catch rate (numbers per km^2) with 95% confidence intervals for the Straightstick Pipefish; *Trachyrhamphus longirostris*, based on a depth of 24 m and in 'Region' 6 from the CMO program (red points) from 2004 to 2024.

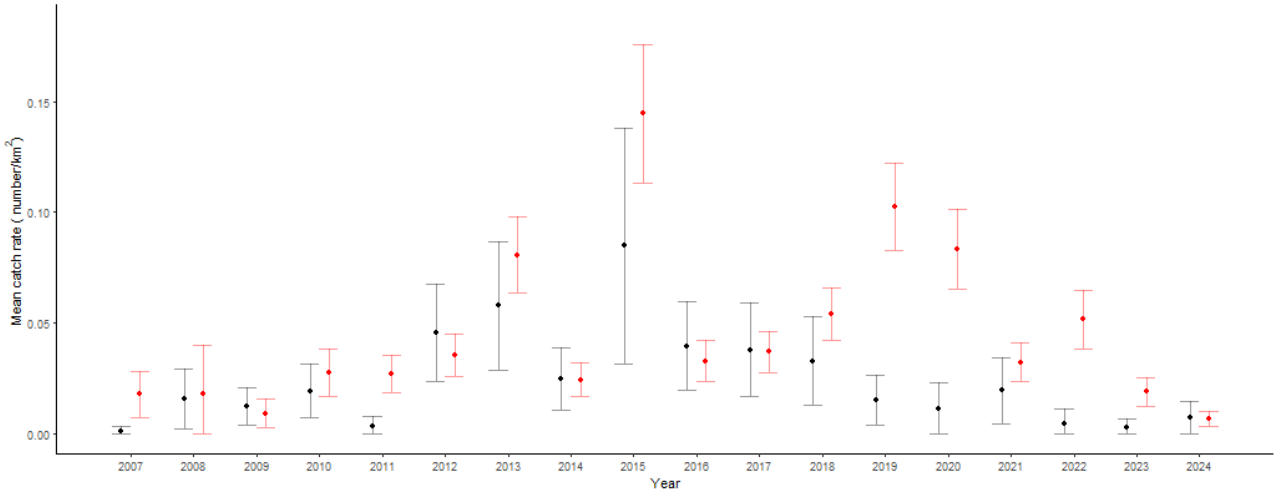


Figure 18: Trends in mean catch rate (numbers per km^2) with 95% confidence intervals for the Narrow Sawfish; *Anoxypristis cuspidata*, based on a depth of 24 m and in 'Region' 6 from the CMO program (red points) and combined AFMA scientific observer program and NPF prawn population monitoring surveys (black points) from 2010 to 2024.

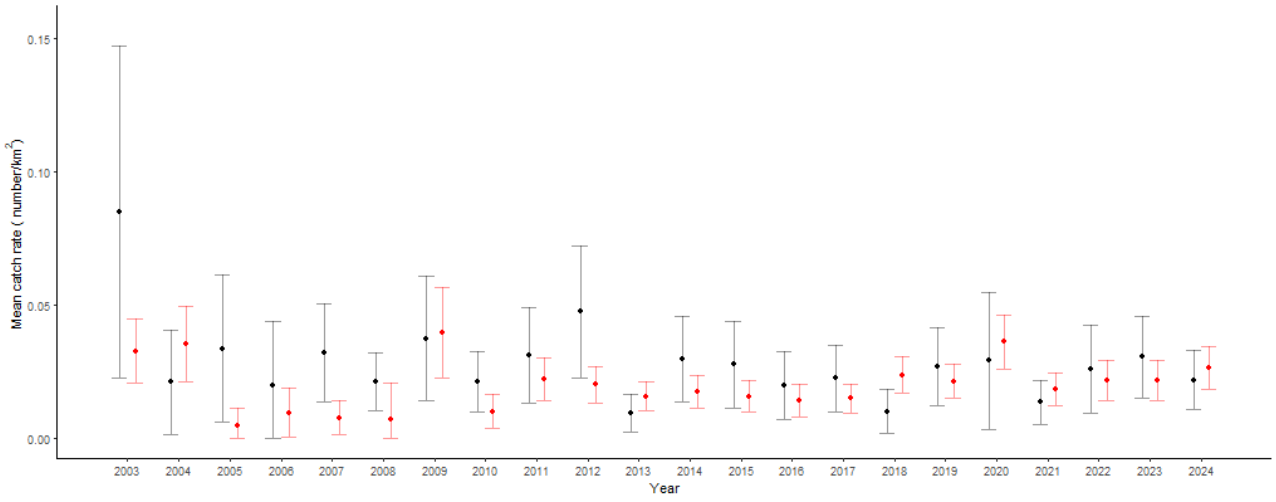
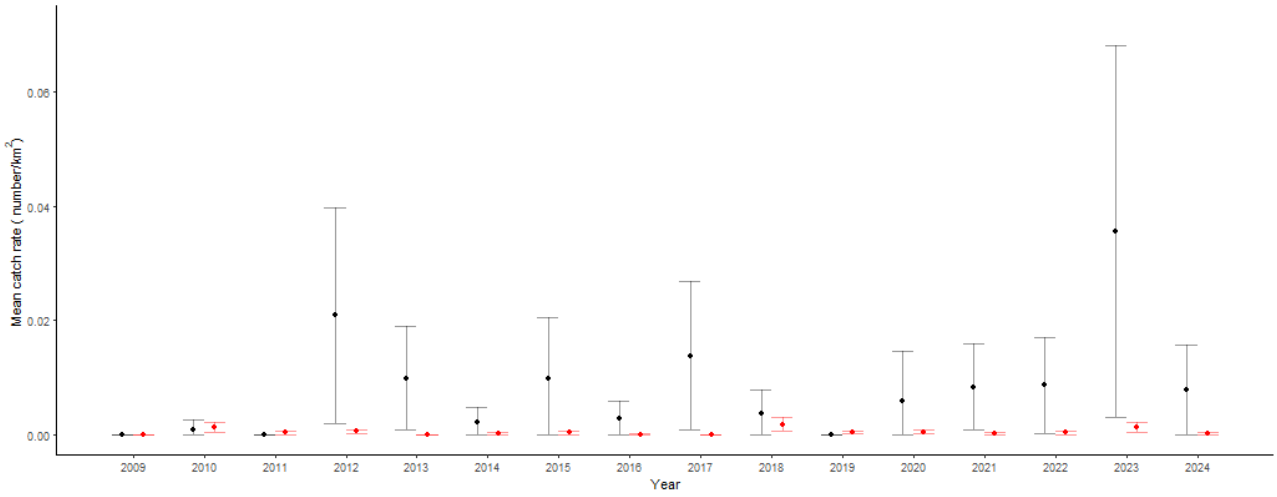


Figure 19: Trends in mean catch rate (numbers per km^2) with 95% confidence intervals for the Stephenson's Mantis Shrimp; *Harpiosquilla stephensoni*, based on a depth of 24 m and in 'Region' 6 from the CMO program (red points) from 2009 to 2024.



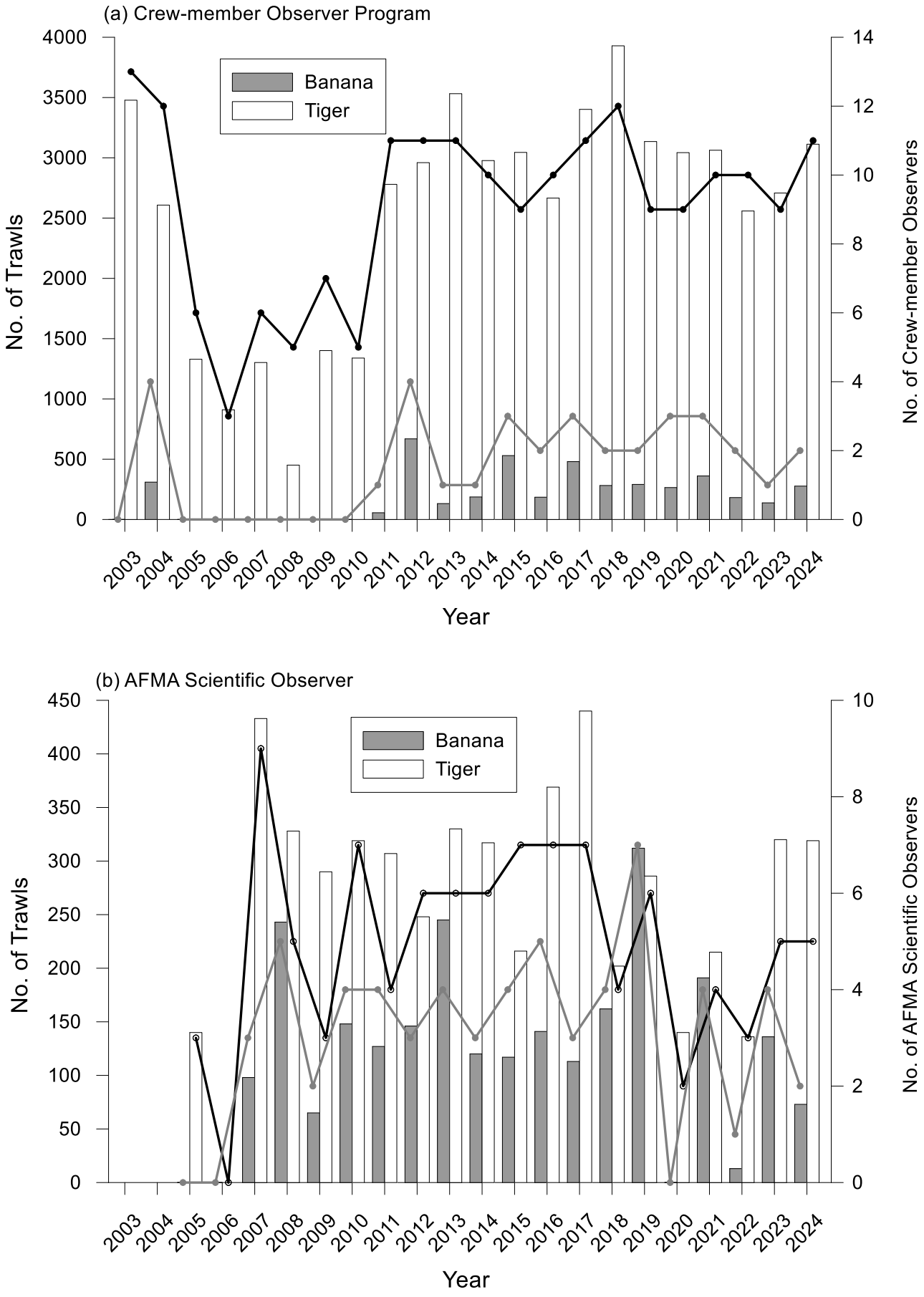
6.3 Crew-member and AFMA observer coverage levels

The number of NPF crew participating in the CMO program has significantly increased since 2010 (Table 2; Figure 20 a). From a low of between three to seven observers per year during the 2006 to 2010 tiger prawn season surveying 500 to 1,300 trawls per year, the participation rate for the tiger prawn seasons has increased to between nine and 12 CMOs annually over the last 14 years. This has also led to an increase in the total number of trawls surveyed by CMOs in the tiger prawn seasons, from about 1,400 in 2009 and in 2010, around 2,900 in 2011 and in 2012, nearly 3,500 in 2013, around 3,000 in 2014 and 2015, 2,700 in 2016, 3,400 in 2017, nearly 4,000 in 2018 and around 3,000 in each year from 2019 to 2021 and in 2024. In 2022 and 2023, the tiger prawn seasons were closed early therefore the total number of trawls surveyed by CMOs was slightly lower, around 2,600 to 2,700.

The majority of CMO coverage in the NPF has been during tiger prawn seasons. In 2004, there were four CMOs recording catches of TEP and 'at risk' bycatch species during the banana prawn season from about 310 trawls (Figure 20 a). Not until 2011 was there a greater level of coverage of the banana prawn season. From 2011 to 2013, between one and four CMOs have recorded data from a total of approximately 800 trawls surveyed during the banana prawn seasons. Since 2015, there have been between two and three CMOs recording catch data from around 200 to 500 trawls per year during the banana prawn seasons. This consistent level of coverage across both the banana prawn and tiger prawn seasons has met or exceeded the recommended CMO coverage required to successfully assess the sustainability of bycatch species in the NPF (Brewer et al. 2007).

The AFMA scientific observers have recorded catches of TEP and 'at risk' bycatch species from 2005 to 2024. Although the spatial and temporal coverage by the AFMA scientific observers were lower overall compared to the CMOs, there was a more even spread of trawls recorded between the banana prawn and tiger prawn seasons (Table 2; 20 b). For each of the banana prawn seasons from 2007 to 2019, there were between two and seven vessels with AFMA scientific observers onboard resulting in 65 to 312 trawls per year surveyed for TEP and 'at risk' bycatch species. For each of the tiger prawn seasons from 2005 to 2019, there were between three and nine vessels with AFMA scientific observers onboard resulting in 140 to 440 trawls surveyed annually by AFMA scientific observers. This level of coverage up until 2019 has also met or exceeded the recommended scientific observer coverage required to successfully assess the sustainability of bycatch species in the NPF (Brewer et al. 2007). However, due to the effect of COVID, coverage in the banana prawn and tiger prawn seasons in the 2020 to 2022 period was significantly impacted, with considerably lower levels of coverage only possible. In 2023, there was an increase in coverage levels again with four and five observers covering 136 and 320 trawls in the banana prawn and tiger prawn seasons, respectively. In 2024, the AFMA scientific observer coverage levels were two observers covering 73 trawls in the banana prawn season and five observers covering 319 trawls in the tiger prawn season.

Figure 20: Plot of (a) number of CMOs (line) that participated in the CMO program and the total number of prawn trawls (bar) that were recorded by the CMOs from 2003 to 2024 and (b) number of vessels AFMA scientific observers boarded (line) and total number of prawn trawls (bar) that were recorded by the CMOs for both the banana prawn and tiger prawn seasons.



7 Discussion

7.1 Data Collection

Brewer et al. (2007) estimated from analytical power calculations that a minimum of ten CMOs and one AFMA scientific observer were required to collect catch data from at least 2,350 trawls each year to detect declines in the TEP and 'at risk' bycatch species. Between 2005 and 2008, the CMO program had a participation level of no more than about half this level; three to six observers and 450 to 1,320 individual trawl records in any given year (Table 2). This level of catch sampling fell considerably short of the minimum level of coverage that is required for the CMO program to detect significant catch rate changes in the TEP and 'at risk' bycatch species. Furthermore, a high proportion of the catch records in these years could not be identified to species level, making the data of limited use. Data quality issues had to be taken into account for the catch rate trend analyses of TEP and 'at risk' bycatch species for the first 2009 Bycatch Sustainability Assessment (Fry et al. 2009).

One of the main issues was the apparent inconsistency between the CMO data set and the AFMA scientific observer and NPF prawn population monitoring data sets. Partly, differences in the proportion of individuals that were identified to species caused disparities in the data sets at a species level. For example, nearly 100% of all sea snakes and 100% of the sawfishes were identified to species from the AFMA scientific observer program and NPF prawn population monitoring surveys in the years 2003 to 2008. However, in some years of the CMO program over the same period, only 30 – 55% of sea snakes and 30 – 60% of sawfishes were identified to species as there was a lack of photographs matched to the catch data. During laboratory verification, scientific staff could not identify the animals in these catch interactions to species.

Participation levels for both the CMO and AFMA scientific observer programs improved during the 2009 to 2013 period for the second (2015) Bycatch Sustainability Assessment (Fry et al. 2015). Furthermore, the previous data quality issues had been addressed through more rigorous training at the annual CMO workshops. These improvements led to more robust catch data being collected through the CMO program. For example, the proportions of sea snakes and sawfishes being successfully identified to species rose to 80 – 95% and 85 – 90%, respectively, for the CMO program. The number of CMOs increased to at least 12 per year and collected catch data from between 2,900 and 3,600 trawls per year. Consequently, a larger number of TEP and 'at risk' bycatch species were analysed for catch rate trends by 2015. In the 2009 assessment, there were only two sea snake species (*Hydrophis elegans* and *Lapemis curtis*) and one sawfish species (*Anoxypristis cuspidata* including the unidentified sawfishes) that had enough detections to allow modelling of catch rate trends. In the 2015 assessment, there were 11 species modelled: seven sea snakes (*Aipysurus mosaicus*, *Aipysurus laevis*, *Astrotia stokesii*, *Disteira major*, *Hydrophis elegans*, *Hydrophis ornatus* and *Lapemis curtis*), one syngnathid (*Trachyrhamphus longirostris*), one sawfish (*Anoxypristis cuspidata* including the unidentified sawfishes) and two invertebrates (*Dictyosquilla tuberculata* and *Solenocera australiana*) and the 'Unidentified Hydrophiidae' group.

The 2018 bycatch sustainability assessment analysed the CMO data and combined AFMA scientific observer and NPF prawn population monitoring survey data up to 2016. With this additional data collected from the 2014 to 2016 banana prawn and tiger prawn seasons, it was possible to model catch rate trends for eight sea snake species, the same seven species, plus *Hydrophis pacificus*, one syngnathid (*Trachyrhamphus longirostris*), one sawfish (*Anoxypristis cuspidata*) and one invertebrate species (*Dictyosquilla tuberculata*). Despite the numbers of species modelled being the same, the 2018 list was an improvement on the 2015 assessment, as one of the original 11 species was no longer considered 'at risk' and removed from the assessment and replaced by an additional sea snake species for which robust data was available.

Over the next three years (2017 – 2019), the CMO program continued to improve in performance with consistent reliable data collection methods and maintained levels of coverage for the banana prawn and tiger prawn seasons. The number of trawls monitored and the proportions of TEP and 'at risk' bycatch species able to be identified to species had increased. Combined with the AFMA scientific observer program, this resulted in meeting or exceeding the recommended levels of annual fishery coverage required to successfully assess the sustainability of bycatch species in the NPF. The interaction data available (up to 2019) for the bycatch sustainability assessment in 2020 led to a greater number of species being modelled for catch rate trends. This list included one marine turtle species (*Natator depressus*), ten sea snake species (*Acalyptophis peronii*, *Aipysurus duboisii*, *Aipysurus mosaicus*, *Aipysurus laevis*, *Astrotia stokesii*, *Disteira major*, *Hydrophis elegans*, *Hydrophis ornatus*, *Hydrophis pacificus* and *Lapemis curtis*), one syngnathid species (*Trachyrhamphus longirostris*), one sawfish (*Anoxypristis cuspidata*) and one invertebrate species (*Dictyosquilla tuberculata*).

The CMO program, AFMA scientific observer program and NPF prawn population monitoring surveys continued to collect robust catch data on TEP and 'at risk' bycatch species from 2020 to 2022 to provide additional data for this assessment. The 2024 bycatch sustainability assessment including these data sets from 2020 to 2022 resulted in further improvement in the assessment of the TEP and 'at risk' bycatch species for the NPF. A total of 14 species; ten sea snake species (*Acalyptophis peronii*, *Aipysurus duboisii*, *Aipysurus mosaicus*, *Aipysurus laevis*, *Astrotia stokesii*, *Disteira major*, *Hydrophis elegans*, *Hydrophis ornatus*, *Hydrophis pacificus* and *Lapemis curtis*), one syngnathid species (*Trachyrhamphus longirostris*), one sawfish (*Anoxypristis cuspidata*) and two invertebrate species (*Dictyosquilla tuberculata* and *Harpiosquilla stephensoni*), were quantitatively assessed with nine of these species assessed using both the CMO program and combined AFMA scientific observer program and NPF prawn population monitoring survey data sets. Unlike the last 2020 assessment, the Flatback Turtle (*Natator depressus*) was not able to be quantitatively assessed in this current one as there few too few catch records and a high proportion of zero catches from 2003 to 2022. In the 2025 preliminary bycatch sustainability assessment with the 2023 data included, a total of 13 species were able to be assessed; ten sea snake species (*Acalyptophis peronii*, *Aipysurus duboisii*, *Aipysurus mosaicus*, *Aipysurus laevis*, *Astrotia stokesii*, *Disteira major*, *Hydrophis elegans*, *Hydrophis ornatus*, *Hydrophis pacificus* and *Lapemis curtis*), one syngnathid species (*Trachyrhamphus longirostris*), one sawfish (*Anoxypristis cuspidata*) and one invertebrate species (*Harpiosquilla stephensoni*).

In this second 2025 preliminary bycatch sustainability assessment with the 2024 data included, a total of 16 species were able to be assessed; 13 sea snake species (*Acalyptophis peronii*, *Aipysurus duboisii*, *Aipysurus mosaicus*, *Aipysurus laevis*, *Astrotia stokesii*, *Disteira kingii*, *Disteira major*, *Hydrophis elegans*, *Hydrophis mcdowelli*, *Hydrophis ornatus*, *Hydrophis pacificus*, *Lapemis curtis and Pelamis platurus*), one syngnathid species (*Trachyrhamphus longirostris*), one sawfish (*Anoxypristis cuspidata*) and one invertebrate species (*Harpiosquilla stephensoni*).

Importantly, there are still some TEP and 'at risk' bycatch species that were not able to be modelled in this current 2025 Bycatch Sustainability Assessment. This is because the number of catch data records for many of these species remains low, even for species that have been recorded since the start of the CMO program. Some groups (turtles, sawfishes and sea snakes) have been recorded by CMOs in the NPF since the programs' introduction in 2003. These species have also been regularly monitored during the AFMA scientific observer program from 2005 and the NPF prawn population monitoring surveys from 2002. However, for the syngnathids (TEP), elasmobranchs and invertebrate 'at risk' bycatch species, catches have only been monitored by CMOs, AFMA scientific observers and CSIRO since 2006 (syngnathids and one elasmobranch), 2009 (invertebrates) or 2020 (hammerheads). For the catch trend models to fit the catch data for these species, numbers of interactions over the data collection period needs to reach a minimum threshold. If the CMO and

AFMA scientific observer programs continue in collecting robust catch data, this additional long-term data should see more species added to this list of species successfully assessed.

7.2 Sustainability of bycatch species in the NPF

As the NPF has been operating for more than 50 years, there is no true baseline for catch rates for any of these species. Scientific surveys of marine taxa within the NPF footprint were not undertaken for the first decade or more of fishery exploitation. In addition, trends in catch rates of TEP and 'at risk' bycatch species over time are confounded by the continuous changes that have occurred over the fishery's lifetime, such as changes in fishing power, gears, timing of the fishing seasons, size of the fleet and commercial effort distribution. A clear example in 2000 and 2001 was the mandatory introduction of TEDs and BRDs that caused a major reduction in catches of some large TEP species (marine turtles and elasmobranchs) and small bycatch species in the prawn trawl nets (Brewer et al. 2004; Brewer et al. 2006) with consequent reductions in the mortality of many species thereafter. Some species are also impacted by other activities in northern Australia that are less easily quantified. For example, marine turtles or their eggs are a traditional food source for Indigenous people in northern Australia and SE Asia; and increasing coastal developments can potentially impact turtle nesting sites along the Australian coasts (https://www.awe.gov.au/environment/marine/publications/recovery-plan-marine-turtles-australia-2017). Sawfish species are impacted by the Queensland N3 and N9 gillnet fisheries that operate in the coastal waters of north Queensland (Peverell 2005) and the development of coastal mining operations in the far north may have an impact on sawfish populations and their nursery habitats.

Detecting changes in the catch rates, and therefore relative abundance, of those rare bycatch species has proven to be difficult in multispecies tropical trawl fisheries where the bycatch component of catches is usually very species diverse (Heales et al. 2003). Several previous studies have used quantitative approaches to assess the risk to trawling for a range of species caught as bycatch in the NPF (Brewer et al. 2007; Zhou and Griffiths 2008; Zhou et al. 2009a). From a power analysis of trawl data, Brewer et al. (2007) estimated the levels of fishery-dependent trawl-catch sampling effort required to detect declines in catch rates of prawn trawl bycatch. They suggested that between 15,536 and 24,933 trawls were required to be able to detect a 20% decline in catches over a year for rare bycatch species (< 10 individuals/km^2) with a power of 90% and a level of significance of 5%. They concluded that the power to detect even quite large declines in catch rates of the rarely caught species would only be possible after some years (e.g. five to ten years) of modest-sized annual surveys.

In the early years of the CMO program (2003 – 2004), the number of trawls surveys each year was comparable to the annual estimated level required to detect declines in bycatch species, around 3,000 each year. However, there was a significant decline in crew-member participation between 2005 and 2010 with trawls surveyed only reaching about 450 to 1,300 trawls each year. Over the next three-year period from 2011 to 2013, the total number of trawls surveyed annually by the CMO program reached between 2,800 and 3,600 trawls. This effort was continued over the 2014 to 2016 period with similar CMO participation reaching between 2,800 to 3,600 trawls surveyed annually and again in the 2017 to 2019 period with between 3,400 and 4,200 trawls surveyed annually. The level of coverage continued during 2020 to 2024 at similar levels to the previous few years, between 2,700 and 3,400 trawls annually, even with a shorter tiger prawn season in 2022, 2023 and 2024. The total number of trawls surveyed within the 2003 – 2024 data collection period for the CMO program is now more than 60,500 trawls.

The improvement in trawl coverage has led to an increase in the number of the more common TEP and 'at risk' bycatch species being quantitatively assessed for changes in catch rate trends. In addition, the continued improvements in training of the CMOs has resulted in more robust data collection and recording, such as higher proportions of catch interactions being photographed for

later species identifications. This is also evident from the improved catch interactions for bycatch groups that are generally difficult to separate out of large catches of trawl bycatch such as the syngnathids and 'at risk' invertebrate. The catch rates of these groups are now consistent between the CMO data and the combined AFMA scientific observer program and NPF prawn population monitoring survey data.

The estimated trawl sample size required to compile a data set that can provide statistically robust detection of a change in population of TEP species was large (~15,000 – 25,000 trawls) (Brewer et al. 2007). Over the last 14 years of consistent CMO participation, this level has been exceeded with 47,395 trawls in that period resulting in a data set that quantitatively models change in population levels of 16 species. Hence, the CMO program has been effective at accurately recording interactions of these TEP and 'at risk' bycatch species, some of which are difficult to detect in trawl catches due to their small size and cryptic nature.

The initial analysis of the AFMA scientific observer program and NPF prawn population monitoring survey data found that these data sets were consistent in catch rate trend with the CMO data collected from 2010 to 2024 therefore there is little evidence of under-reporting of the species by the CMO program over this time period. Furthermore, the modelled catch rate trends using the CMO data for nine species of sea snakes (*Acalyptophis peronii*, *Aipysurus mosaicus*, *Aipysurus laevis*, *Astrotia stokesii*, *Disteira kingii*, *Disteira major*, *Hydrophis elegans*, *Hydrophis ornatus* and *Lapemis curtis*), one species of sawfish (*Anoxypristis cuspidata*), one syngnathid (*Trachyrhamphus longirostris*) and one mantis shrimp (*Harpiosquilla stephensoni*) were generally similar to the modelled catch rate trends of the combined AFMA scientific observer and NPF prawn population monitoring data sets when compared. For these 12 species at least, the CMO data can be demonstrated to be statistically similar to the fishery-independent scientific data (AFMA scientific observer and NPF prawn population monitoring) and of sufficient quality to be used in scientific catch rate trend analysis.

7.2.1 Marine turtles

There were five species of marine turtles recorded within the NPF region. Most turtle species are known to be highly migratory and widely distributed, occurring in most tropical waters of the Indo-Pacific region (https://www.environment.gov.au/marine/marine-species/marine-turtles). However, there is one species endemic to northern Australia, *Natator depressus*, the most common species recorded in the NPF.

It is difficult to quantify the effect of trawling on turtle populations with other impacts such as Indigenous hunting for food, egg collecting and disruptions to turtle nesting sites caused by coastal infrastructure placement, and other impacts such as pollution and ghost-fishing. However, since the introduction of TEDs in the NPF in 2000, catches of turtles have declined significantly (Brewer et al. 2006). The mortality of turtles from commercial trawling has also been significantly reduced due to the effectiveness of TEDs at quickly releasing these animals from the prawn trawl net once they enter the net opening and travel down the net throat.

Brewer et al. (2006) showed that TEDs were very effective at reducing the catches of turtles; excluding 99 – 100% of turtles from prawn nets with TEDs installed. Brewer et al. (2004) reported that all the types of TEDs assessed for turtle exclusion rates were very effective at significantly reducing catches of this group, both in a range of different regions and under a variety of weather conditions. A similar study by Robins et al. (2003) found that the most common species caught in the NPF was *Natator depressus* (60%) and *Lepidochelys olivacea* (29%) and reported a reduction of more than 95% in turtle catches when TEDs were installed in prawn nets. It has been estimated that since the introduction of TEDs in the NPF, turtle catches have decreased from about 5,000 – 6,000 per year (Poiner and Harris 1996; Robins et al. 2003) to less than 30 (Brewer et al. 2004).

Furthermore, prior to the introduction of TEDs in the NPF, Poiner and Harris (1996) reported about 10 – 18% of turtles caught drowned and another 50% were damaged by prawn trawl nets. Similarly, Robins et al. (2003) estimated about 22% of turtles caught in nets without TEDs die. With the introduction of TEDs, this level of undesirable impact has been reduced to less than 0.5% of the turtles previously caught and prawn trawling is now a negligible source of turtle mortality (Brewer et al. 2004).

The results of our analyses showed that the marine turtles have a widespread distribution across northern Australia and mean catch rates were relatively variable across 'Regions' and 'Years' in each of the three data sets. Catch rates were generally low due to the use of TEDs and no general decline in the catch rates were seen for any of the five species of marine turtles from 2003 to 2024 from the CMO program or combined AFMA scientific observer program and NPF prawn population monitoring survey data. Furthermore, about 40% of the marine turtles were recorded in the try net gear which is checked roughly half-hourly during the banana prawn and tiger prawn fishing operations. Hence, most marine turtles (95%) recorded by the CMO program, AFMA scientific observer program and NPF prawn population monitoring surveys were released alive and in a healthy condition.

As this group is listed as protected species in the EPBC Act, any interactions with fishing activities in the NPF needs to be recorded. Therefore, continued monitoring by fishery-dependent and fishery-independent programs is required. However, due to the effectiveness of TEDs in the fishery, it is unlikely that sufficient catch data will be recorded in future to carry out a robust catch rate trend assessment on these species. Brewer et al. (2007) concluded that between 24,000 and 124,000,000 trawls were needed to detect an annual decline in catches of turtles in the NPF when TEDs were used. The data from this project indicate that there is already strong evidence that current commercial prawn trawling practices of using TEDs has minimal impact on their populations.

7.2.2 Sea snakes

There are approximately 30 species of sea snakes occurring in northern Australia, about half of which are endemic to this region (Stobutzki et al. 2000). Of the 20 species of sea snakes reported within the NPF region, 15 of these were recorded by the CMO program, AFMA scientific observer program or NPF prawn population monitoring surveys. A number of survival studies have shown that sea snake mortality, both within-trawl and post-trawl deaths, from commercial prawn trawling is about 48 – 60% of all snakes caught (Wassenberg et al. 1994; Ward 1996; Stobutzki et al. 2000; Wassenberg et al. 2001). The survival of sea snakes depended on a number of factors; when the snake enters the net, weight of the total catch, how snakes are treated post-capture, the species and its morphology and most importantly, duration of trawl (Stobutzki et al. 2000). They reported that trawls over three hours duration resulted in sea snake mortality rates of up to 75%. Furthermore, a study on life-history traits of sea snakes showed that this group may be highly susceptible to trawling (Fry et al. 2001). They found that trawl catches were comprised of a significantly greater proportion of females to males for most species. However, most of the sea snakes caught were mature; 67% for males and 89% for females, and that few juvenile snakes were recorded within commercial prawn trawl grounds. Sea snakes are live-bearers and produce few offspring every year; between three and 20 young per clutch. The females of most species, with the exception of *Aipysurus mosaicus*, give birth in the months of February to March, which does not overlap with the current prawn trawling seasons.

Early studies have shown that TEDs and BRDs that were used in the commercial fleet, and their placement within nets, had very little effect (< 5% reduction) on the catches of sea snakes (Brewer et al. 2004; Brewer et al. 2006; Milton et al. 2008). In the 2004 to 2006 tiger prawn seasons, Milton et al. (2009a) assessed the performance of currently used BRDs by asking commercial fishers to change the positioning of these devices closer to the codend. They found that a reduction in sea snake catches of at least 43% was achievable when the Fisheye BRD was set at 66 meshes

compared to 120 meshes from the codend drawstring. Furthermore, trials of a different BRD (the Popeye Fishbox) by AFMA scientific observers on commercial vessels showed this device reduced catches of sea snakes by 85% when set at 70 meshes from the drawstring. Recently, the fishery adopted a number of new BRDs for use in the NPF. Along with the Popeyes Fishbox at 70 meshes, three new devices were approved for use in the tiger prawn seasons; Kon's Covered Fisheyes at 65 and 78 meshes, FishEX 70 at 65 meshes or Tom's Fisheye at 60 meshes. Preliminary results from at-sea trials in 2018 showed that when using these new devices against the standard Square Mesh Panel (SMP) BRDs, sea snake catches were lower; the Kon's Covered Fisheye caught five sea snakes compared to nine sea snakes for the SMP BRD, the FishEX70 caught four sea snakes compared to nine sea snakes for the SMP BRD and the Toms Fisheye caught 42 sea snakes compared to 54 sea snakes when using the standard SMP BRD. Recently, these new BRDs have been implemented into the fishery for the tiger prawn seasons. Their current effect on sea snake catches is yet to be assessed and the standard SMP BRDs still used in the banana prawn fishery are likely to have limited effects on sea snake escapement rates.

A number of studies, including this NPF bycatch assessment, have shown that the distributions and catch rates of each sea snake species are spatially and temporally patchy within the NPF (Heatwole 1975; Redfield et al. 1978; Wassenberg et al. 1994; Ward 1996; Stobutzki et al. 2000; Fry et al. 2001; Milton et al. 2008, Fry et al. 2015). Research trawling in the Gulf of Carpentaria showed that catch rates for *Hydrophis elegans* slightly declined between 1989 and 1998, along with three other species; *Disteira kingii*, *Disteira major* and *Hydrophis mcdowelli* (Stobutzki et al. 2000). These species also appeared to prefer open habitats with flat bottom, typical of prawn trawl grounds. However, catch rates for the more reef-associated species; *Aipysurus* and *Astrotia* species, remained relatively stable over the same period (Stobutzki et al. 2000). They did show that there were some regional differences in sea snake catch rate trends over time. Within most regions there was little change in the overall mean catch rates except for Weipa where catches halved from the 1989 to the 1996-98 period. The continued stability of sea snake populations is supported by this bycatch sustainability assessment. Though research trawls suggest that the species compositions at Groote, Mornington and Weipa regions had changed over the period 1989 – 1998, there were no marked changes in the distribution and catch rates of the sea snakes from this bycatch sustainability assessment to the previous 2024 assessment (Fry et al. 2025). There was also little change in the fishery effort distribution for the CMO program over the reporting periods of 2014 – 2016, 2017 – 2019, 2020 – 2022 and 2023 – 2024.

There have also been several studies investigating the susceptibility of sea snakes to trawling using risk assessment analysis. Milton (2001) used a ranking matrix of susceptibility to trawling and capacity of populations to recover from impact to assess the sea snake species in the NPF. He identified two species to be at higher risk to trawling: *Disteira kingii* and *Hydrophis pacificus*. Although *Disteira kingii* populations showed a higher capacity to recover than most species, it was the second most susceptible species to trawling due to its restricted distribution (Milton 2001). *Hydrophis pacificus* showed a restricted distribution within the Gulf of Carpentaria and nearby regions and favoured potential trawl ground habitats (Milton 2001). In a subsequent NPF study, Milton et al. (2008) used a quantitative risk assessment to quantify the impacts of trawling on populations of sea snakes. Using research and commercial trawl catch data from 1976 to 2007, they showed that the abundances of most species of sea snakes in the NPF have been relatively stable over the last 30 years. The two species that had localised catch distributions in the NPF, *Disteira kingii* and *Hydrophis pacificus* (Milton 2001), showed evidence of recent declines in abundance on commercial prawn trawling grounds (Milton et al. 2008). However, these fishing grounds only accounted for an estimated 16% of their available habitat within the NPF managed area.

The CMO program, AFMA scientific observer program and NPF prawn population monitoring surveys have collected a considerable amount of catch data since the Milton et al. (2001 and 2008) work to continue sustainability assessments for the sea snake species. This distribution and catch

data have shown that both species occupy a relatively broad distribution through the NPF with abundances concentrated in the coastal regions within the high commercial effort areas of the fishery. For *Disteira kingii*, catch rates varied considerably across 2003 to 2024 and between the three data collection programs with no clear upward or downward trend evident. The catch rates over time for *Hydrophis pacificus* have been relatively steady in the CMO program with a slight increase over the period from 2011 to 2024.

Milton et al. (2008) also estimated an index of fishing mortality for each species of sea snake and compared these to a conservative sustainable trawl impact reference point of half their natural mortality rate. They concluded that trawl mortalities for most species were low (less than 2.6% per year), and below the reference points for each species. *Hydrophis pacificus* had the highest estimated mean fishing mortality but this was less than half the sustainable trawl impact reference point. Therefore, they concluded that no sea snake species appeared to be at risk at current levels of fishing effort in the commercial fishery (Milton et al. 2008). Their result is supported by data from our current bycatch sustainability assessment, where no sea snake species appeared to show any significant decline in catch rates over the period of data collection.

A recent study by Zhou et al. (2009b) developed an integrated approach to investigate the fishing impact on population sustainability of rare sea snake species. This approach involved developing a quantitative sustainability assessment coupled with population trend modelling. The sustainability assessment component used simple detection-nondetection data for population estimation and linked sustainability to simple life-history traits. They applied the approach to assess the sustainability of 14 species of sea snakes incidentally caught in the NPF. Their results indicated that the risks to population sustainability and extinction for each sea snake species from fishing was mitigated by the distribution of individuals in unfished areas, their low catch rate, and some post-trawl survival (Zhou et al. 2009b). The estimated mean fishing mortality rate was low for all species in that study, but there was also high uncertainty. They concluded that none of the 14 sea snake species in the NPF were found to be unsustainable at current fishing intensity levels. However, they did recommend periodical reviews of sea snake sustainability if fishing intensity and effort distribution patterns change (Zhou et al. 2009b). Given that the commercial fishing effort distribution has not changed markedly over the last few years, it is likely that there has been no change to the susceptibility of the sea snake species in the NPF.

These studies appear to support our results on the susceptibility of sea snakes to trawling in the NPF. This current assessment did not identify any sea snake species that are likely to be adversely impacted by trawling in the NPF. There was a general trend in the CMO program data of lower catch rates across the 2008 to 2010 period for many species. This coincided with high catch rates during the same period for the 'Unidentified Hydrophiidae' group, which can be explained by the poorer quality of data provided by the CMOs during this period. However, since 2011 there has been a noticeable decline in recordings of the ‘Unidentified Hydrophiidae’ group to only slightly higher than seen in the AFMA scientific observer program or NPF prawn population monitoring surveys. The improvement in identification of the sea snakes indicates that the CMO program is collecting robust and reliable data on the sea snakes for the NPF bycatch sustainability assessment.

From the CMO data collected between 2015 and 2024, some of the species showed a slight decline in catch rates but these declines were not to a level lower than those seen in previous years; *Aipysurus duboisii*, *Aipysurus laevis* and *Astrotia stokesii*. The distribution of these species is widespread across the NPF and not restricted within the current inshore commercial fishing effort distribution. Thus, these sea snakes would survive outside locations that are fished where mortality would be lower. Catch rates appeared to slightly increase for some species such as *Acalyptophis peronii*, *Disteira kingii*, *Disteira major*, *Hydrophis elegans*, *Hydrophis ornatus*, *Hydrophis pacificus* and *Lapemis curtis*.

Although there was insufficient data to undertake robust catch rate trend analysis for two sea snake species recorded in the NPF, the observed catch distributions and mean catch rates recorded suggested that catches for these species were relatively stable or increasing over the time period of 2002 to 2024. Brewer et al. (2007) reported that to detect declines of 50% over five years for the nine most common sea snake species would require using ten CMOs and one AFMA scientific observer (2,350 trawls). To detect changes for the 11 most common species of sea snakes would require at least 15 CMOs and three AFMA scientific observers and more than 8,400 trawls. These recommended levels of coverage have been met by the CMO and AFMA scientific observer programs for the last 14 years and have provided robust and reliable data to assess 13 sea snake species in this assessment with none of these species shown to have significantly declining catch trends.

As the sea snake group is also listed as protected species under the EPBC Act, any interactions with fishing activities in the NPF needs to be recorded. Therefore, continued monitoring by fishery-dependent and fishery-independent programs is required to obtain sufficient catch data to undertake a robust catch rate trend analysis for each of the species.

7.2.3 Syngnathids

At least 15 species of syngnathids were recorded within the NPF region. Some of the species have only been recorded from historical CSIRO scientific research and observer surveys. However, 13 species were recorded during the CMO program, AFMA scientific observer program and NPF prawn population monitoring surveys within the NPF region. There were very low numbers of catch records available for all but the most common species; *Trachyrhamphus longirostris*. The low catch rates for most of the syngnathid species was partly due to the difficulty in identifying individuals to species and the requirement to release the individual quickly once captured (all Syngnathidae species are listed as protected under the EPBC Act).

Most of the syngnathid individuals caught during the earlier CSIRO scientific research and observer surveys where fresh specimens that could be identified on board. In contrast, the method used to record species of syngnathids caught during the CMO program, AFMA scientific observer program and NPF prawn population monitoring surveys was to photograph each individual and identify the image later in the laboratory. Photographing specimens is not a reliable method of species identification for this group as there is considerable variation in colour and morphology within most species of syngnathids. This led to a high proportion of syngnathid catches being recorded only to 'Unidentified Syngnathidae' and under-reporting of individuals at a species level. For the most common species where catch rate trend analysis was possible; *Trachyrhamphus longirostris*, the catch rates recorded by the CMO program showed that there was no detectable decline in catches over the data collection period.

Brewer et al. (2007) did not assess the number of trawls needed to detect declines in catches of the syngnathids in the NPF. However, they did suggest that due to their rarity, small size and difficulty in finding them amongst the small bycatch, a large number of trawls would be required to be sampled to adequately assess their sustainability to prawn trawling. Furthermore, syngnathids are cryptic and generally associated with benthic structures, and due to their body shape are poor swimmers so unlikely to be capable of swimming upwards into the codend to escape through any top-mounted BRD, making them vulnerable to trawling.

As the Syngnathidae group is listed as protected species under the EPBC Act and catch rate trend analysis was only possible for one syngnathid species, it is necessary to continue monitoring these species in the future. Both fishery-dependent and fishery-independent sampling is required to obtain sufficient catch data to undertake a robust catch rate trend analysis on the rarer species.

7.2.4 Sawfishes

There were four species of sawfishes recorded within the NPF region. Due to their life-history characteristics, the sawfishes are regarded as highly vulnerable to any reductions in their population level (Simpfendorfer 2000). This group has become nationally and internationally recognised as being at risk to fishing activities with populations already being severely impacted by fishing in a number of countries (Dulvy et al. 2016, Kyne et al. 2021). Sawfishes are likely to take several decades to recover from significant reductions in populations (Brewer et al. 2004). They are caught as bycatch by several trawl and gillnet fisheries in northern Australia and generally have high fishing mortalities associated with being caught (Stobutzki et al. 2000, Peverell 2005, Kyne et al. 2021, Yan et al. 2021).

The sawfishes have been identified as at risk to trawling from a previous risk assessment of the bycatch species in the NPF using ranking criteria for the susceptibility of species to capture and mortality and capacity to recover once the population is depleted (Stobutzki et al. 2000; Stobutzki et al. 2002; Zhou and Griffiths 2008). They reported that three of the four sawfish species previously recorded in the NPF region were least likely to be sustainable from prawn trawl fishing due to their benthic or demersal habits and having restricted depth ranges; the Green Sawfish (*Pristis zijsron*), Largetooth Sawfish (*Pristis pristis*) and Dwarf Sawfish (*Pristis clavata*). Furthermore, their life-history characteristics such as having low survival rates, producing small numbers of young, likely small population size and restricted distribution ranges mostly within the trawl grounds of the NPF (from catch records and low catch rates as shown in this bycatch sustainability assessment) and specific juvenile habitats and recruitment conditions (Lear et al. 2019; Morgan et al 2021) means that these species' populations have a low capacity to recover from trawl impacts (Stobutzki et al. 2000).

Zhou and Griffiths (2008) used a quantitative SAFE ERA approach to estimate fishing impacts and compare the impacts to sustainability reference points based on life-history parameters of these species. They concluded that potentially the most vulnerable sawfish species to current commercial trawling in the NPF was *Pristis pristis*. This species had an estimated fishing mortality close to its estimated minimum unsustainable fishing mortality. Recently, the 2021 ERA for the banana prawn and tiger prawn fisheries (Sporcic et al 2021a; Sporcic et al 2021b) determined that all four species of sawfishes were likely to be at high risk to trawling activities in the NPF and thus future impacts should be monitored.

The first Bycatch Sustainability Assessment (Fry et al. 2009) showed little change in catches of sawfishes as a result of the introduction of TEDs into the commercial fleet. Brewer et al. (2004) noted that these species often become entangled in trawl nets, especially in front of the TED, due to the numerous teeth along their rostrum. A recent study on entanglement rates of sawfishes in trawl nets of the NPF showed that most sawfishes were recorded as being caught just in front of the TED or hanging out of the TED opening with their rostrum tangled in the mesh flaps of the TED opening (Laird et al. 2019). Similarly, Griffiths et al. (2006a) found only a slight increase in the capacity to recover from trawl impacts for this sawfish species as a result of the installation of TEDs.

As with the previous six Bycatch Sustainability Assessments (Fry et al. 2009; Fry et al. 2015, Fry et al. 2018, Fry et al. 2020, Fry et al. 2024, Fry et al. 2025), there was insufficient catch data available for three of the four species of sawfish to carry out a quantitative catch trend analysis. The ability to detect population declines for the most common species in the NPF, the Narrow Sawfish (*Anoxypristis cuspidata*) would require at least ten CMOs and one AFMA observer collecting data from 2,350 trawls every year (Brewer et al. 2007). The continued success of the CMO program over the last 14 years provided sufficient fishery coverage and robust catch data to enable this species to be assessed, which showed a very stable catch rate over the last decade. However, to detect declines in the other rarer sawfish species would require CMO and AFMA scientific observer coverage of a much larger number of trawls per year.

The modelled trend analysis of the CMO data for *Anoxypristis cuspidata* showed no significant impact on the catches in the NPF between 2010 and 2024. There also appeared no significant impact on catches shown in the combined AFMA scientific observer program and NPF prawn population monitoring survey data although there was considerable variability in catches within years. As no catch rate trend analysis was possible for three of the four sawfish species and these three species of sawfish are listed as protected species under the EPBC Act, it is necessary to continue monitoring all the sawfish species in the future, using both fishery-dependent and fishery-independent sampling. A program objective is to obtain sufficient catch data to undertake a robust trend analysis of catch rates for each of the three less-common species.

7.2.5 Elasmobranchs

The SAFE study for the elasmobranchs (Zhou and Griffiths 2008) in 2006 highlighted eight shark and ray species that were caught in very low numbers and only within commercially fished areas of the NPF. A number of these species also had higher estimated fishing-induced mortalities than their minimum unsustainable fishing mortalities; *Carcharhinus albimarginatus*, *Orectolobus ornatus*, *Squatina* sp. A, *Taeniura meyeni* and *Urogymnus asperrimus* (Zhou and Griffiths 2008). Two of these species, *Carcharhinus albimarginatus* and *Squatina* sp. A, were immediately removed from the 'at risk' list as a result of gathering further distribution and biological information and consultation with scientific experts (see Appendix A). The Banded Wobbegong (*Orectolobus ornatus*) was subsequently removed from the list in 2009 due to expert opinion and its primary distribution outside the current fishing effort distribution. The Blotched Fantail Ray (*Taeniura meyeni*) and Porcupine Ray (*Urogymnus asperrimus*) were removed in 2011 and 2023 respectively due to their estimated fishing mortality lower than its maximum sustainable mortality and known distribution mostly outside the current fishing area. These species are also reported to occur widely across the Indo-Pacific region, including most of the northern Australian coast (Last and Stevens 2009; Fishbase 2014), and is more of a reef-associated species (Fishbase 2014) therefore most of the population is unlikely to be caught in prawn trawls.

Recently the Scalloped Hammerhead (*Sphyrna lewini*) and Great Hammerhead (*Sphyrna mokarran*) were listed as protected species in the EPBC Act, therefore any interactions with fishing activities in the NPF needs to be recorded. Brewer et al. (2007) estimated from power calculations that the ability to detect a decline in large elasmobranchs like hammerheads was highly dependent on CMO effort levels. Annual effort levels required varied from 4,150 trawls (10 CMOs and one AFMA scientific observer) to detect a 50% decline in elasmobranchs over ten years to 15,644 trawls to detect a 25% decline in five years (Brewer et al. 2007). The CMO program, AFMA scientific observer program and NPF prawn population monitoring surveys began recording hammerheads in 2020. There is currently limited data available on long-term catch rate trends for these two species. Therefore, it is necessary to continue monitoring these species in the future. Both fishery-dependent and fishery-independent sampling is required to obtain sufficient catch data to undertake a robust catch rate trend analysis on the rarer species.

7.2.6 Invertebrates

There were six species of invertebrates that were included in the 'at risk' bycatch list in 2009; two squid, one cuttlefish, one prawn and two mantis shrimp species (see Appendix A). These were included as a result of consensus at the Bycatch subcommittee meeting in February 2009. Subsequently, most of these species, except for the prawn; *Solenocera australiana*, and two mantis shrimp species; *Dictyosquilla tuberculata* and *Harpiosquilla stephensoni*, were removed from the 'at risk' list as a result of gathering further distribution information – either distributions were primarily outside the NPF region or the species were not likely to be caught or retained in prawn trawls – and consultation with scientific experts (see Appendix A).

In 2012, the MSC certification process for the NPF acknowledged that *Solenocera australiana* has a widespread distribution across northern Australia, including in offshore areas, where no NPF trawling is likely to occur (Tonks et al. 2008; Fry et al. 2009). Although this prawn species is consistently caught in the NPF, it has shown a steady increase in CMO catches from 2010 to 2013, it was concluded that it is not adversely susceptible to impacts from NPF trawling and was removed from the 'at risk' priority list in 2013 (MRAG 2012). In May 2023, the NPRAG was provided with detailed catch and biological information for the Brown-striped Mantis Shrimp. In summary, *Dictyosquilla tuberculata* has shown a steady increase in catch rate trend from 2009 to 2020, within trawl mortality rates low, estimated at around 20%, it is widely distributed throughout the NPF region and outside the NPF area, AFMA continue to monitor all bycatch species through the AFMA scientific observer program and the latest 2021 ERA for the banana prawn and tiger prawn fisheries assessed this species as low risk to trawling in the NPF. This species was removed from the 'at risk' priority list in 2023.

The catch rates for *Harpiosquilla stephensoni* showed slight declines in the mean catch rate in some years but followed by higher catches in subsequent years. There was no detectable change in the catch rate for this species during the CMO program from 2019 to 2024. The catch cates from the combined AFMA scientific observer program and NPF prawn population monitoring surveys showed increased catches from 2019 to 2023 and a slight decline in catches in 2024. Furthermore, the latest 2021 ERA for the banana prawn fishery and tiger prawn fishery assessed this species as low risk to trawling in the NPF. It is recommended that *Harpiosquilla stephensoni* be removed from the list of bycatch species being monitored.

7.3 Conclusion

In 2009, the first Bycatch Sustainability Assessment identified major performance and data quality issues in the CMO program leading to the program being assessed as ineffective in providing reliable and accurate data for catch rate trend analysis of TEP and 'at risk' bycatch species. The data scope compromised the usefulness of the time-series data up to that point. Consequently, the 2009 Bycatch Sustainability Assessment succeeded in assessing the catch rate trends of only three TEP and 'at risk' bycatch species. The CMO data collected for the 2009 and 2010 banana prawn and tiger prawn seasons continued to fail in its obligation to meet the minimum level of CMO participation needed to detect a significant change in the catches of rare trawl bycatch of the NPF.

Since then, there has been a significant improvement in CMO participation and data collection quality. The improvement coincided with the implementation of a payment scheme for CMOs given the extra workload needed to complete their additional tasks on board the vessels. This scheme rewarded those observers that fulfilled a requirement for the minimum proportion of trawls (or more) being surveyed by the end of the banana prawn or tiger prawn seasons. The coverage levels of the CMO program over the last 14 years have now exceeded the minimum requirements. The quality of catch data has also greatly improved with more than 80% of all TEP and 'at risk' bycatch species (excluding marine turtles) currently being photographed for species identifications by scientific staff.

The requirement for a minimum of one AFMA scientific observer for both the banana prawn and tiger prawn seasons has been met. This data, along with the value-adding NPF prawn population monitoring surveys, were successfully used to validate CMO data across eight of the ten NPF 'Regions'. This improvement has now led to the current Bycatch Sustainability Assessment providing statistical analysis of the catch rate trends for 16 TEP and 'at risk' bycatch species. Furthermore, the continued collection of robust data from the three data collection programs has led to 12 of these species able to be assessed using both the CMO program and combined AFMA scientific observer program and NPF prawn population monitoring surveys data sets. It is anticipated that with continued crew-member participation and reliable data collection into the future, that this number of species can be further increased to detect significant changes in catch rates for many of the rarer TEP and

'at risk' bycatch species of the NPF. However, it is probable that for some of the rarest TEP and ‘at risk’ bycatch species, there will never be sufficient catch records collected to successfully carry out a robust analytical assessment of their sustainability to prawn trawling in the NPF region.

There are a number of scientific studies that show the marine turtles are already effectively removed from trawl nets by the installation of TEDs. There is evidence that these devices also significantly reduce catches of large elasmobranchs, such as other elasmobranch species. Recently, there has been improvements in the BRD types and positioning in the codend that are now being used in the tiger prawn season which, from preliminary at-sea trial results, appeared to increase escapement rates for sea snakes. It is recommended that a more rigorous scientific trial be conducted in the future to evaluate the effectiveness of these devices on sea snake catches.

The sparse data series for three sawfish species, their particular vulnerability to fishing net entanglement and their life history and critical ontogenetic habitat requirements renders them particularly at risk of severe population decline. Consequently, any sawfish mortality as fishery bycatch will be crucial for their population sustainability. Avoiding sawfish bycatch within the NPF is critical and innovation in net and configuration that reduces the entanglement of their rostrum has been a priority for the industry. In the last five years, there has been a considerable amount of industry and research resources directed towards the development and trial of new trawl gears to reduce the impacts of the NPF on sawfish populations. Currently, there is work focused on investigating within-trawl behaviour of sawfishes when encountering TEDs and possible trawl gear modifications that may increase sawfish escapement from prawn trawl nets. Alternative mesh types in the throat of trawl nets and TED flaps have recently been scientifically trialled during the tiger prawn season in 2023, 2024 and 2025 and modified narrow-bar TEDs have been scientifically trialled in the 2024 banana prawn season and 2025 tiger prawn season to reduce the interaction rates of sawfish.

However, these current mitigation measures being trialled are not likely to result in significant declines in the catches for other TEP or ‘at risk’ bycatch groups; the syngnathids or invertebrates. Because these species are generally small in size and are benthic or at least benthic-associated species, their ability to escape through TEDs or top-mounted BRDs is limited. Information from other published sources indicate that the invertebrate species have wide-ranging distributions with much of their distribution outside of the current commercial trawl effort distribution (Fishbase 2014, http://ala.org.au). New information about species distributions has led to one elasmobranch and one invertebrate 'at risk' bycatch species being removed from the priority monitoring list.

Other species are being recorded in increasing numbers by the CMO program, suggesting that initial abundance estimates have been underestimated and it is unlikely that these species are at risk from current trawling practices in the NPF. In 2021, the ERA method was re-run for the banana prawn and tiger prawn fishery to assess all elasmobranch, teleost and invertebrate species occurring within these sub-fisheries of the NPF. This assessment determined that the risk to any bycatch species being adversely impacted by trawling in the NPF, apart from the four sawfish species, was low. As a result of that risk assessment analysis, the ‘at-risk’ invertebrate species being monitored in the CMO program was determined not to be at risk to trawling in the NPF.

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9 Appendices

9.1 Appendix A: Summary of the risk assessment results following the outcomes of the highest level of assessment

Taxonomic Group	Scientific Name	Common Name	Role in Fishery	Highest Level of Assessment	Risk Score	Justifications for removal from the list	Source	Current Action (provided by Dave Brewer)	Comments	Priority species as at 2023
Chondrichthyan	*Orectolobus ornatus*	Banded Wobbegong	DI	SAFE 2006	Extreme High Risk	Distribution across eastern Australian coast, reef associated. Experts agreed species was not at risk as it did not occur in area of the fishery.	Bycatch Subcommittee 27th January 2009	Removed from list.	Expert opinion provided by Chondrichthyan Technical Working Group; May 2009. See Last and Stevens (2009) and Fishbase (2014)	✗
	Taeniura meyeni	Blotched Fantail Ray	DI	SAFE 2006	Low Risk	Results from Zhou (2011) SAFE 2011 deemed this species low risk to current NPF fishing.	Bycatch Subcommittee 27th January 2009.	Removed from list.	See Last and Stevens (2009) and Fishbase (2014).	✗
	Urogymnus asperrimus	Porcupine Ray	DI	ERA 2021	Low Risk	Rarely caught in NPF, excluded by TEDs, within trawl mortality rates low, widely distributed outside of NPF area and mostly reef-associated.	NPRAG 2023	Removed from list.	Expert opinion provided by Fry et al 2021.	✗
	Carcharhinus albimarginatus	Silvertip Shark	DI	SAFE 2009	Extreme High Risk	Widely distributed outside of NPF; species has extensive distribution across tropical Indo-Pacific coastal waters; including Indonesian waters. Caught once in the fishery.	Bycatch Subcommittee 27th January 2009.	Removed from list.	See Last and Stevens (2009) and Fishbase (2014).	✗
	Squatina albipunctata (Squatina sp. A)	Eastern Angel Shark	DI	SAFE 2009	Extreme High Risk	Species only occurs along the east coast of QLD, and south to Lakes Entrance, Victoria.	Bycatch Subcommittee 27th January 2009.	Removed from list.	See Last and Stevens (2009).	✗

Taxonomic Group	Scientific Name	Common Name	Role in Fishery	Highest Level of Assessment	Risk Score	Justifications for removal from the list	Source	Current Action (provided by Dave Brewer)	Comments	Priority species as at 2023
Teleost	*Dendrochirus brachypterus*	Dwarf Lionfish	DI	SAFE 2007	Low Risk	Results from Zhou (2011) SAFE 2011 deemed this species low risk to current NPF fishing.	Bycatch Subcommittee 27th January 2009.	Removed from list.	See Fishbase (2014) and Allen (1995)	✗
	Scorpaenopsis venosa	Raggy Scorpionfish	DI	SAFE 2007	Low Risk	Results from Zhou (2011) SAFE 2011 deemed this species low risk to current NPF fishing.	Bycatch Subcommittee 27th January 2009.	Removed from list.	See Fishbase (2014) and Allen (1995)	✗
	Parascolopsis tosensis	Tosa Dwarf Monocle Bream	DI	SAFE 2009	Precautionary Extreme High Risk	Distribution primarily outside the NPF; Western Pacific: Indonesia, Japan, Malaysia, Philippines, Taiwan, China and East Timor. Considered not at risk	Bycatch Subcommittee 27th January 2009.	Removed from list.	See Fishbase (2014) and Russell (1990).	✗
	Hemiramphus robustus	Three-by-two Garfish	DI	SAFE 2009	Precautionary Extreme High Risk	Species primarily occupies coastal regions and estuaries. Pelagic species and slender body morphology result in extremely low selectivity by trawls. Highly unlikely to be at risk by NPF	Bycatch Subcommittee 27th January 2009.	Removed from list.	Expert opinion provided by Shane Griffiths; July 2009.	✗
	Lutjanus rufolineatus	Yellowlined Snapper	DI	SAFE 2009	Precautionary Extreme High Risk	Reef associated, distribution primarily outside the NPF; Indo-West Pacific: Maldives, Japan to Indonesia and northern Australia east to Samoa and Tonga – but populations within the Gulf may be at risk	Bycatch Subcommittee 27th January 2009.	Removed from list.	See Fishbase (2014) and Allen (1995)	✗
	Onigocia spinosa	Midget Flathead	DI	SAFE 2009	Precautionary High Risk	Distribution primarily outside the NPF; Western Pacific: Japan, South China Sea, Philippines, northwest shelf of Australia through Timor and Arafura Sea – but populations within the Gulf may be at risk	Bycatch Subcommittee 27th January 2009.	Removed from list.	See Fishbase (2014) and Sainsbury et al. (1985).	✗
	Benthosema pterotum	Skinnycheek Lanternfish	DI	SAFE 2009	Precautionary High Risk	Deepwater species; 10-300m, Bathypelagic species and small body morphology result in extremely low selectivity by trawls. Highly unlikely to be at risk by NPF. Extensive distribution primarily outside the NPF; Indo-west Pacific: Arabian Sea to West Pacific, southeast Atlantic, possibly northwest Pacific and eastern Indian Ocean – but populations within the Gulf may be at risk	Bycatch Subcommittee 27th January 2009.	Removed from list.	See Fishbase (2014) and Hulley (1986).	✗

Taxonomic Group	Scientific Name	Common Name	Role in Fishery	Highest Level of Assessment	Risk Score	Justifications for removal from the list	Source	Current Action (provided by Dave Brewer)	Comments	Priority species as at 2023
	Scomberoides commersonnianus	Talang Queenfish	DI	SAFE 2009	Precautionary High Risk	Species has wide distribution outside the Gulf of Carpentaria, occupying coastal regions and estuaries across southern hemisphere tropical waters (very common species). Members confident that species is not at high risk. Pelagic distribution result in extremely low selectivity by trawls. Highly unlikely to be at risk by NPF	Bycatch Subcommittee 27th January 2009.	Removed from list.	Expert opinion provided by Shane Griffiths; July 2009. See Griffiths et al. (2006b).	✗
	Sphyraena jello	Giant Seapike	DI	SAFE 2009	Precautionary High Risk	Pelagic species with a wide distribution outside NPF. Most common around reefs. Extremely low selectivity by trawls, rarely caught in the fishery. Highly unlikely to be at risk by NPF	Bycatch Subcommittee 27th January 2009.	Removed from list.	Expert opinion provided by Shane Griffiths; July 2009.	✗
	Ariosoma anago	Silvery Conger	DI	SAFE 2011	Precautionary Medium Risk	Distribution widespread in the Indo-West Pacific: Australia, China, India, Indonesia, Japan, Korea, Malaysia, New Caledonia, Philippines, Sri Lanka, Taiwan, Vietnam. In Australia likely to occur along the north, east and west coasts. Primarily outside the NPF. Habitat: coastal sandy and muddy bottoms. Considered not at risk.	SAFE 2011: Zhou (2011)	Removed from list.	See: www.Fishbase.org (2014) Rees (1999) CSIRO Data Map (2011)	✗
	Conger cinereus	Longfin African Conger	DI	SAFE 2011	Precautionary Medium Risk	Distribution widespread in Indo-Pacific region: Red Sea and East Africa to the Marquesan and Easter islands, north to southern Japan and the Ogasawara Islands, south to northern Australia and Lord Howe Island. Primarily outside the NPF. Habitat: common on reef flats and seagrass beds of shallow lagoons but ranges to depths of 80 m on outer reef slopes. Trawl mortality considered to be low. Considered not at risk.	SAFE 2011: Zhou (2011)	Removed from list.	See: www.Fishbase.org (2014) Myers (1991) Fricke (1999) CSIRO Data Map (2011)	✗
	Epinephelus malabaricus	Malabar Grouper	DI	SAFE 2011	Precautionary Medium Risk	Distribution Indo-Pacific: Red Sea and East Africa to Tonga, north to Japan, south to Australia. Primarily outside the NPF. Habitat: coral and rocky reefs, tide pools, estuaries, mangrove swamps and sandy or mud bottom from shore to depths of 150m. Considered not at risk.	SAFE 2011: Zhou (2011)	Removed from list.	See: www.Fishbase.org (2014) Heemstra and Randall (1993) CSIRO Data Map (2011)	✗

Taxonomic Group	Scientific Name	Common Name	Role in Fishery	Highest Level of Assessment	Risk Score	Justifications for removal from the list	Source	Current Action (provided by Dave Brewer)	Comments	Priority species as at 2023
	Lepidotrigla sp.	Triglidae: Gurnards	DI	SAFE 2011	Precautionary Medium Risk	Distribution: wide ranging in Pacific, Indian Oceans, species dependent	SAFE 2011: Zhou (2011)	N/A	See: www.Fishbase.org (2014) CSIRO Data Map (2011)	N/A
	Pterygotrigla hemisticta	Blackspotted Gurnard	DI	SAFE 2011	Precautionary Medium Risk	Distribution: western Pacific, wide distribution from Japan to Australia.	SAFE 2011: Zhou (2011)	Removed from list.	See: www.Fishbase.org (2014) CSIRO Data Map (2011)	✗
	Lepidotrigla sp C	Gurnard	DI	SAFE 2011	Precautionary Medium Risk	Distribution: includes outside of current NPF fishing region, wide ranging in Gulf of Carpentaria	SAFE 2011: Zhou (2011)	Removed from list.	See: CSIRO Data Map (2011)	✗
	Lepidotrigla spiloptera	Spotwing Gurnard	DI	SAFE 2011	Precautionary Medium Risk	Distribution: Indo-West Pacific – Red Sea, Somalia, Zanzibar, Bay of Bengal, Arafura Sea, Philippines, including outside of current NPF fishing region, wide ranging in Gulf of Carpentaria	SAFE 2011: Zhou (2011)	Removed from list.	See: www.Fishbase.org (2014) CSIRO Data Map (2011)	✗
	Lepidotrigla kishinoyi	Gurnard	DI	SAFE 2011	Precautionary Medium Risk	Distribution: Northwest Pacific – southern Japan, east China Sea, occurs mostly offshore of current NPF fishing region	SAFE 2011: Zhou (2011)	Removed from list.	See: www.Fishbase.org (2014) CSIRO Data Map (2011)	✗
	Lepidotrigla sp 2	Gurnard	DI	SAFE 2011	Precautionary Medium Risk	Distribution: including outside of current NPF fishing region, wide ranging in Gulf of Carpentaria	SAFE 2011: Zhou (2011)	Removed from list.	See: CSIRO Data Map (2011)	✗
	Lepidotrigla spinosa	Shortfin Gurnard	DI	SAFE 2011	Precautionary Medium Risk	Distribution: eastern Indian Ocean – Australia; data poor	SAFE 2011: Zhou (2011)	To remain on list.	See: www.Fishbase.org (2014) CSIRO Data Map (2021) To be re-assessed in current CSIRO project – by December 2025.	✓
	Lepidotrigla argus	Long-finned Gurnard	DI	SAFE 2011	Precautionary Medium Risk	Distribution: Indo-West Pacific – northwestern Australia, Papua New Guinea, occurs mostly offshore of current NPF fishing region	SAFE 2011: Zhou (2011)	Removed from list.	See: www.Fishbase.org (2014) CSIRO Data Map (2011)	✗

Taxonomic Group	Scientific Name	Common Name	Role in Fishery	Highest Level of Assessment	Risk Score	Justifications for removal from the list	Source	Current Action (provided by Dave Brewer)	Comments	Priority species as at 2023
	Lepidotrigla sp A	Gurnard	DI	SAFE 2011	Precautionary Medium Risk	No data available	SAFE 2011: Zhou (2011)	To remain on list.	See: CSIRO Data Map (2021) To be re-assessed in current CSIRO project – by December 2025.	✓
	Leptojulis cyanopleura	Shoulder-spot Wrasse	DI	SAFE 2011	Precautionary Medium Risk	Distribution Indo-West Pacific: Gulf of Oman to the Philippines and Australia. Primarily outside the NPF. Habitat: clear coastal slopes to outer reef lagoons on open rubble patches or rocky bottom, reef associated. Considered not at risk.	SAFE 2011: Zhou (2011)	Removed from list.	See: www.Fishbase.org (2014) Randall et al. (1990) Kuiter and Tonozuka (2001) CSIRO Data Map (2011)	✗
	Sphyraena qenie	Blackfin Barracuda	DI	SAFE 2011	Precautionary Medium Risk	Distribution Indo-Pacific: Red Sea and East Africa to the central Indian Ocean and French Polynesia. Eastern Pacific: Mexico and Panama. Primarily outside the NPF. Habitat: Reef associated, near current-swept lagoon and seaward reefs, probably disperses at night to feed. Fast pelagic species and slender body morphology result in extremely low selectivity by trawls. Highly unlikely to be at risk by NPF.	SAFE 2011: Zhou (2011)	Removed from list.	See: www.Fishbase.org (2014) Senou (2001) Lieske and Myers (1994) Myers (1991) CSIRO Data Map (2011)	✗

Taxonomic Group	Scientific Name	Common Name	Role in Fishery	Highest Level of Assessment	Risk Score	Justifications for removal from the list	Source	Current Action (provided by Dave Brewer)	Comments	Priority species as at 2023
Invertebrate	*Euprymna hoylei*	Bobtail Squid	DI	Level 2 PSA	High Risk	Extremely rare in trawl catches. David Milton examined family level assessment and they were never caught. Reported around the Philippines and northwestern Australia (max 3-4 cm ML). Unlikely to be retained in prawn trawl nets.	Bycatch Subcommittee 27th January 2009.	Removed from list.	Expert opinion provided by Malcolm Dunning and David Milton; May 2009.	✗
	Metasepia pfefferi	Flamboyant Cuttlefish	DI	Level 2 PSA	High Risk	Widespread but nowhere abundant in trawl catches throughout northern Australian waters to at least Moreton Bay, on the east coast. Occurs from shallow coral and rocky reefal areas to mid shelf depths. This is a small species (max ~10 cm ML) that probably only lives for a few months.	Bycatch Subcommittee 27th January 2009.	Removed from list.	Expert opinion provided by Malcolm Dunning; May 2009.	✗
	Solenocera australiana	Coral Prawn	BP	Level 2 PSA	High Risk	Widespread distribution across all of NPF and outside.	Bycatch Subcommittee 27th January 2009; MSC Certification Process (2012)	Removed from list.	Expert opinion provided by Fry et al. 2009.	✗
	Photololigo sp. 3 and sp 4 of Yeatman (1993)	Broad Squid and Slender Squid	BP	Level 2 PSA	High Risk	Major squid species in trawl byproduct. Species are wide spread across northern Australia (central NSW to Shark Bay WA); catchability in prawn trawls lower at night when squid move up into the water column. However, egg clusters and adults highly susceptible to trawling in spawning grounds (Dunning et al. (2000). Current catch at acceptable biological catch limit; see Milton et al. 2009b: Byproduct Assessment (FRDC 2006/008).	Bycatch Subcommittee 27th January 2009.	Removed from list.	Expert opinion provided by Malcolm Dunning; May 2009. Expert opinion provided by Milton. See Byproduct Assessment (FRDC 2006/008). See Dunning et al. (2000).	✗
	Dictyosquilla tuberculata	Mantis Shrimp	BP	ERA 2021	Low Risk	Abundant catches recorded in NPF therefore relatively common, within trawl mortality are low, estimated around 20%, widely distributed outside of NPF area.	NPRAG 2023	Removed from list.	Expert opinion provided by Fry et al 2021.	✗
	Harpiosquilla stephensoni	Mantis Shrimp	BP	Level 2 PSA	High Risk	To remain on list and continue to be addressed as part of the current monitoring program.	Bycatch Subcommittee 27th January 2009.	No new informatio n. To remain on list.	To be re-assessed in current CSIRO project – by December 2025.	✓

Taxonomic Group	Scientific Name	Common Name	Role in Fishery	Highest Level of Assessment	Risk Score	Justifications for removal from the list	Source	Current Action (provided by Dave Brewer)	Comments	Priority species as at 2023
Marine Reptile	*Hydrophis belcheri*	Sea Snake	TEP	Level 2 PSA	High Risk	One individual found in northern Papua New Guinea and not found in Australia.	Bycatch Subcommittee 27th January 2009.	Removed from list.	Expert opinion provided by David Milton; May 2009. See Cogger (1992).	✗
	Parahydrophis mertoni	Northern Mangrove Sea Snake	TEP	Level 2 PSA	High Risk (Tiger only)	Found in Mudflats and mangroves and not in depth zone of NPF.	Bycatch Subcommittee 27th January 2009.	Removed from list.	Expert opinion provided by David Milton; May 2009. See Cogger (1992)	✗
	Hydrophis ornatus	Sea Snake	TEP	SAFE 2009	Fished less than maximum sustainable mortality (MSM)	Trawl mortality was below reference points. Remove from list as per Milton (2001) sea snake assessment (FRDC 2005/051).	As per Milton sea snake assessment (FRDC 2005/051)	Removed from list.	Expert opinion provided by David Milton; May 2009. Milton (2001) see Sea Snake Assessment (FRDC 2005/051).	✗
	Hydrophis pacificus	Large-headed Sea Snake	TEP	SAFE 2009	Fished less than maximum sustainable mortality (MSM)	Trawl mortality was below reference points. Remove from list as per Milton Sea Snake Assessment (FRDC 2005/051).	As per Milton sea snake assessment (FRDC 2005/051)	Removed from list.	Expert opinion provided by David Milton; May 2009. See Sea snake Assessment (FRDC 2005/051).	✗
	Hydrophis vorisi	Sea Snake	TEP	Level 2 PSA	High Risk (Banana only)	Found in eastern Torres Strait only and not in NPF.	Bycatch Subcommittee 27th January 2009.	Removed from list.	Expert opinion provided by David Milton; May 2009. See Cogger (1992).	✗
	Ephalophis greyi	North-western Mangrove Sea Snake	TEP	Level 2 PSA	High Risk	Found in mudflats and mangroves along WA coast and not in depth zone or distributed within NPF.	Bycatch Subcommittee 27th January 2009.	Removed from list.	Expert opinion provided by David Milton; May 2009. See Cogger (1992).	✗
	Hydrophis coggeri	Slender-necked Sea Snake	TEP	Level 2 PSA	High Risk	Distribution outside NPF.	Bycatch Subcommittee 27th January 2009.	Removed from list.	Expert opinion provided by David Milton; May 2009. See Cogger (1992).	✗

* In cases where species have known widespread distributions primarily outside the NPF, the species is deemed not at risk. However, potential existence of sub-population/genetically distinct local populations, and how to manage this issue will need to be discussed by the bycatch subcommittee. DI: Discard, BP: Byproduct, TEP Threatened, Endangered and Protected.

9.2 Appendix B: First CSIRO data analysis workshop

Bycatch sustainability project 2008 – First internal workshop to assess methods for analysing bycatch data.

23-10-08

1. David Brewer (CMAR; Project Principal Investigator)
2. Dr. Bill Venables (CMIS; Senior Scientist)
3. Dr. You-Gan Wang (CMIS; Senior Scientist)
4. Min Zhu (CMIS; Project Scientist)
5. Dr. Trevor Hutton (CMAR; Fisheries Analyst)

Workshop objective: To present the available data to key CMAR and CMIS staff and to discuss possible approaches to analyse the data and potential problems that may arise.

Brief background

Fishery objective under EPBC – Demonstrate sustainability for all species impacted

Project objectives

1. To develop effective and acceptable methods for assessing annual sustainability by NPF bycatch, in partnership with the AFMA ERA/ERM process, using risk assessment techniques and other innovative analytical techniques.
2. To deliver an annual sustainability assessment report for selected NPF bycatch species
3. To recommend and justify crew-member and scientific observer coverage levels to AFMA and NORMAC for subsequent data collection years

(Assess whether the observer program is capable of delivering on it's management objectives)

Two approaches for informing management decisions

1. Periodic risk assessments
    a. To focus monitoring program
    b. Still needs guidelines for assessing trends in catches – e.g. limit reference points
2. Develop an assessment using monitoring data (and past, patchy catch data)
3. Other options – use alternative management strategies

Issues

1. Data for many species is sparse
2. No baselines
3. Little known about viable population sizes
4. Some species impacted by other activities

E.g. sawfishes also caught in the coastal gill net fisheries and Indonesian fisheries

Project approach

1. Assess value of crew-member observer data
    a. Validation against scientific observer data
    b. Assess value of observer programs and current effort levels
2. Develop an acceptable method for assessing sustainability
    a. May involve developing reference points (1st time for bycatch)
3. Deliver the first annual sustainability assessment for bycatch species

Broader management goal – to implement this approach in other Australian fisheries (SEF, GAB)

Workshop outcomes

1. The data looks ‘disturbing’ due to low no’s for many species as well as other anomalies
2. There may be issues in fishing power over time that may need to be taken into account

Data preparation and analyses ideas

1. Need to look at the disaggregated data to see where and when species occur, using reliable data sets, so we can set up ‘expected’ catch rate scenarios
2. Include mapping in space and time (a baysian prior)
3. Build a Poisson model using this data as a ‘hidden predictor’
4. Part of the analyses will be to look at how systematic differences between crew-member observers and scientific observers might be
5. Trend analyses may involve looking at comparing (parallel) curves, on a log scale.

Actions

1. Talk to Ross Darnell: RE accessing some of Bill’s, You-Gan’s and/or Min’s time (Dave B)
2. Get missing scientific observer and crew-member observer data from AFMA (Gary/Margaret)

9.3 Appendix C: Second CSIRO data analysis workshop

Bycatch sustainability project 2008 – Second internal workshop to assess methods for analysing bycatch data.

20th May 2009: 1000 – 1230

1. David Brewer (CMAR; Project Principal Investigator)
2. Gary Fry (CMAR; Project Co-investigator)
3. Dr. Bill Venables (CMIS; Senior Scientist)
4. Dr. Ross Darnell (CMIS; Senior Scientist)
5. Dr. Emma Lawrence (CMIS; Project Scientist)

Workshop objective: To assess and agree upon the best approach towards a sustainability assessment given the available data from crew-member observer, scientific observer programs and fishery-independent surveys.

Workshop Agenda and Outcomes

1. ***CMAR and CMIS attendance***
   a. Two key CMAR staff attended the workshop to provide project information on project background, desired project outcomes and data set issues.
   b. Three CMIS staff attended the workshop to provide expert advice on the most appropriate data analysis for each of the animal groups. This included one CMIS staff from Acton (ACT), who is responsible for the data analysis.

2. ***Status of current data sets***
   a. All catch and biological data currently available were provided to CMIS staff prior to the workshop.
   b. The data set is not yet complete. CSIRO is waiting on the following before data analysis can be started:
      i. Crew-member observer data for the 2006 tiger prawn season to be provided by AFMA.
      ii. All animals photographed by crew-member observers during the 2006, 2007 and 2008 tiger prawn seasons require species identifications.

3. ***Data sets available and data issues***
   a. NPF Prawn Population Monitoring Data Set
      i. Most robust data set; time series from 2002 to 2009; standardised with gear, time, location, accurate species identifications.
      ii. Collected 'out of season'.
      iii. Does not include all species listed as 'at risk' (see Table 2).
      iv. Will be used to match to the crew-member observer data sets on a spatial and temporal scale (on the NPF banana prawn stock regional level) and then used to validate the crew-member observer data sets with respect to catch rates and species identifications.

   b. NPF Crew-member Observer Data Set:
      i. Collected within commercial season.

ii. Possibly unbalanced in its spatial coverage of NPF; the data set will be compared to the entire NPF commercial effort distribution to determine level of effective coverage.
iii. Only limited number of crew-member observer participation and declining annually.
iv. All TEP and 'at risk' species recorded; however not all groups were recorded throughout full time series (2003-2009).
v. Possible inaccuracies in species identifications and data recording.

c. *AFMA scientific observer data set:*
   i. Limited coverage on spatial and temporal scale in the NPF.
   ii. Has direct validation of crew-member observer data sets where AFMA scientific and crew-member observers overlap.
   iii. Only subset of TEP and 'at risk' animal groups recorded.

d. *CSIRO scientific research and observer data set:*
   i. Accurate species identifications of all TEP and 'at risk' animal groups recorded.
   ii. Collected 'out of season' and generally not spatially comparable with current NPF commercial fishery effort distribution.
   iii. Majority of data collected before crew-member observers and NPF prawn population monitoring time.

4. ***Appropriate methods of data analysis:***
   a. Issue of scarcity of data records for most species.
   b. Issue of available data differs in collection methodology, fishing gear used, time and space, initial analyses will need to be performed to determine the potential use of each of the data sets, rather than immediately pooling the data and analysing it as a whole.
   c. Where sufficient data is available for each animal group, a Poisson log-linear generalized linear model will be initially applied to the NPF fishery-independent monitoring survey and crew-member observer data sets separately.
   d. Comparisons on catch rates between these two data sets will be made to check for consistency. If the NPF monitoring and crew-member observer data is not demonstrably inconsistent the two data sets, including all the crew-member observer data, the data sets will be combined to produce more spatially comprehensive analyses.
   e. This data set matching on spatial and temporal scales procedure and comparisons with the NPF prawn population monitoring data sets will also be carried out on the AFMA scientific observer and CSIRO scientific research and observer data sets to check for compatibility and possible inclusions for the final analysis.
   f. For the rarest species, above analysis procedures will not be suitable; therefore the quantitative risk assessment (Zhou and Griffiths 2008) may be used to assess their current risk to trawling given the changes in NPF commercial effort; contractions in fleet size and spatial fishing distributions.

5. ***Action Items:***
   a. Gary F. to send Emma L. the complete NPF prawn population monitoring data set to begin preliminary analysis.
   b. Gary F. to follow up request with AFMA for outstanding crew-member observer data and species identifications.
   c. Following this, Gary F. to send the complete crew-member observer, AFMA scientific observer and CSIRO scientific research and observer data sets to Emma

L. for matching and comparison analysis for possible data pooling before final analysis.

Meeting closed: 1230