Bass Strait Central Zone Scallop Fishery

Management Arrangements Booklet 2020
AFMA Bass Strait Central Zone Scallop Fishery

Edited and revised in 2020 by the Australian Fisheries Management Authority (AFMA).

Important Note:

Every effort has been made to ensure that the information contained in this booklet is correct and accurate at the time of printing. However, the information provided is intended to serve as a guide only, and therefore AFMA will not be liable for any loss caused, whether due to negligence or otherwise, arising from the use of or reliance upon this booklet. The booklet is not intended to replace any conditions or requirements of an operator’s concession; The Bass Strait Central Zone Scallop Fishery Management Plan 2002, Fisheries Management Act 1991 and Fisheries Management Regulations 2019. Some of the items in this booklet may not apply to a particular fishing operation. Operators should refer to the key documents listed in this booklet.

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Copies are available on the AFMA website ('Fisheries Management' - 'Management arrangements booklets' - 'Bass Strait Central Zone Scallop Fishery').

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# Contents

1. Introduction .................................................................................................................. 6

2. Management of the fishery .......................................................................................... 7
   2.1 Arrangements for the 2020 Fishing Season ............................................................... 7
   2.2 Policy and legislation ............................................................................................... 8
   2.3 Consultative Arrangements ...................................................................................... 9

3. Environmental management ......................................................................................... 11
   3.1 Bycatch and discarding workplans .......................................................................... 11
   3.2 Protected species interactions ................................................................................ 11

4. Data Collection ............................................................................................................ 13
   4.1 Daily Fishing Logbook ............................................................................................. 13
   4.2 Catch Disposal Record ............................................................................................. 13
   4.3 Observer obligations ............................................................................................... 14

5. Licensing ....................................................................................................................... 14
   5.1 Quota transactions .................................................................................................. 14
   5.2 Quota Management ................................................................................................ 15
   5.3 Keeping track of your quota ................................................................................... 16
   5.4 Scientific permits ................................................................................................... 17
   5.5 Fishing in other Commonwealth Fisheries .............................................................. 17

6. Annual management and research levies .................................................................... 17
   6.1 How to pay your levies ............................................................................................ 17
   6.2 Need more time to pay your levies? ........................................................................ 18
   6.3 Fee for service arrangements ................................................................................. 19

7. Compliance .................................................................................................................... 18
   7.1 Compliance overview .............................................................................................. 18
   7.2 Navigation regulations .............................................................................................. 19
   7.3 Exemptions from mandatory area closures .............................................................. 19
   7.4 Vessel monitoring system (VMS) ........................................................................... 19
   7.5 Illegal/suspicious fishing – Call CRIMFISH: 1800 274 634 ........................................ 21

8. Contact details .............................................................................................................. 22
9 Important documents........................................................................................................24
Attachment 1 – Map of closures for the BSCZSF 2020 fishing season..................26
Attachment 2 - Acronyms ........................................................................................................27
Attachment 3 – Area closures outside AFMA’s jurisdiction.................................28
Figures
Figure 1. Area of the BSCZSF ................................................................. 6
Figure 2. Map of spatial closures for the BSCZSF 2020 Fishing Season ........... 26
Figure 3: Map of the South-east Marine Parks Network ................................ 29

Tables
Table 1. TAC and quota SFR conversion factors for the 2020 fishing season ........ 7
1 Introduction

This ‘Bass Strait Central Zone Scallop Fishery (BSCZSF) Management Arrangements Booklet’ is a guide to the management arrangements that will apply to BSCZSF concession holders in the 2020 fishing season which runs from 12 July 2020 to 31 December 2020.

Commercial scallop fishing in the Bass Strait commenced in the early 1970s and is managed under three jurisdictions. AFMA manages the BSCZSF (Figure 1), and Victoria and Tasmania manage zones generally out to 20 nm off their respective coastlines.

Figure 1. Area of the BSCZSF

Within the BSCZSF there are two species of scallop for which quota Statutory Fishing Rights (quota SFRs) have been granted:

- the Commercial Scallop, *Pecten fumatus*, which is the main target species for the fishery; and
- the Doughboy Scallop, *Chlamys (Mimachlamys) asperrimus*, which is common throughout the Bass Strait but is rarely retained.

Further information on any of the BSCZSF management arrangements can be found on the AFMA website (‘Fisheries management’ – ‘Fisheries’ – ‘Bass Strait Central Zone Scallop Fishery) or by contacting one of the people listed in Section 8.
## 2 Management of the fishery

The BSCZSF is managed in accordance with the [Bass Strait Central Zone Scallop Fishery Management Plan 2002](#) (the Management Plan). Management of the fishery is through a combination of output controls, such as total allowable catch (TAC) limits, and input controls such as spatial closures.

In addition, industry implements voluntary measures in cooperation with AFMA, including voluntary closures to protect juvenile scallop beds.

### 2.1 Arrangements for the 2020 Fishing Season

#### 2.1.1 Fishing season dates

The 2020 BSCZSF fishing season will open on 12 July 2020 and close on 31 December 2020. The period of closure provides protection following peak spat settlement events while optimising returns for concession holders over the Christmas period.

#### 2.1.2 Total Allowable Catch (TAC)

The TAC is the total catch of each species of scallops (Commercial and Doughboy Scallops) that may be taken by all concession holders in the BSCZSF during a given fishing season.

To fish for scallops in the BSCZSF in 2020 you will need to hold at least one quota SFR for each species of scallop. The amount of scallops you can catch in the 2020 season will be determined by the number of quota SFRs that you hold, and by the TAC that is set for the fishing season. Details of the quota SFR conversion factors for the 2020 fishing season are provided in Table 1. To fish, a boat must be nominated to quota SFRs.

### Table 1. TAC and quota SFR conversion factors for the 2020 fishing season

<table>
<thead>
<tr>
<th>Species</th>
<th>TAC (tonnes)</th>
<th>Number of quota SFRs</th>
<th>Conversion factor (kg/SFR)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Commercial Scallop</td>
<td>3000</td>
<td>444,500</td>
<td>6.74916</td>
</tr>
<tr>
<td>Doughboy Scallop</td>
<td>100</td>
<td>455,000</td>
<td>0.21978</td>
</tr>
</tbody>
</table>

#### 2.1.3 Area closures

For the 2020 fishing season six areas are closed to fishing to protect juvenile and adult spawning scallops. Coordinates for these closures are in the [Fisheries Management (Bass Strait Central Zone Scallop Fishery) (Closures) Direction 2020](#) and indicative maps of these closures are at [Attachment 1](#).

Under the BSCZSF Harvest Strategy the Industry Co-Management Committee will close, under voluntary arrangements, beds or areas that do not meet the prescribed discard rate, that is, where 20 per cent (or more) of scallops are less than 85 mm in size.

#### 2.1.4 Processing at sea

The processing of scallops on board the boat is prohibited in the BSCZSF, except for the purpose of testing the quality of scallop meat.
The ability to test scallop meat quality, by splitting the shell, has been provided to assist concession holders in determining which areas should be harvested and to prevent resource wastage as a result of harvesting large quantities of scallops that are not in marketable condition.

2.1.5 Transfer of scallops between boats
BSCZSF concession holders must not either possess scallops caught by another boat, or transfer scallops to another boat to be landed.

2.1.6 Retention of other species
BSCZSF concession holders must not possess species other than scallops.

2.2 Policy and legislation
The BSCZSF is managed through a combination of input and output controls as prescribed in the:

- **Fisheries Management Act 1991** (the Act) and associated amendments and temporary orders;
- the Management Plan and associated amendments, directions and determinations;
- the BSCZSF Harvest Strategy 2015 developed in accordance with the Commonwealth Fisheries Harvest Strategy Policy 2007;
- closure directions; and
- conditions on quota SFRs.

It is the responsibility of BSCZSF concession holders to familiarise themselves with the above documents before they go fishing.

2.2.1 BSCZSF Management Plan
The objectives of the Management Plan are to:

1. manage the BSCZSF efficiently and cost-effectively;
2. exercise the precautionary principle in regard to the impact of fishing activities on non-target species and the long-term sustainability of the marine environment;
3. ensure accountability to the fishing industry and Australian community in the management of the BSCZSF;
4. achieve government targets for cost recovery;
5. maximise economic efficiency in the exploitation of the resources of the BSCZSF; and
6. achieve the best use of living resources of the Australian Fishing Zone (AFZ).

Access to the BSCZSF is provided through quota SFRs, which have been issued under the Management Plan. These rights authorise the take of a pre-determined amount of Commercial and Doughboy Scallops each fishing season. Quota SFRs are tradeable, allowing operators to increase or decrease the amount of scallops they are entitled to take in a season.

Along with conditions on quota SFRs, the Management Plan details concession holders’ obligations when fishing in areas defining the fishery. AFMA may also give closure directions and formulate TAC determinations under the Management Plan and the Act.
The Management Plan was amended in 2019 to reflect the sunsetting of the Fisheries Management (Bass Strait Central Zone Scallop Fishery) Regulations 2002 (the Scallop Regulations) on 1 October 2019 and provided for an opportunity to make additional amendments, including:

- removing the requirement to use specified fishing methods in the BSCZSF;
- repealing the obligation to consider any requirements (if any) prescribed in the Scallop Regulation prior to varying the TAC for Doughboy Scallop during a fishing season;
- removing reference to the fishing year, and redefined the fishing season; and
- reducing the notification period for TAC decisions from seven days to 48 hours.

“Fishing season” is now defined in the Management Plan as the period determined by AFMA at the start of each season.

### 2.2.2 BSCZSF Harvest Strategy

TACs and area closures are set in accordance with the BSCZSF Harvest Strategy. The Harvest Strategy uses a tiered approach to setting TACs, management arrangements and investment in research services depending on the status of the resource. This allows investment through the levy base to be varied according to commercial interests in the resource and balances the risk of over exploitation with obtaining knowledge on the status of the stock at the start of the season.

Further information on the BSCZSF Harvest Strategy can be found on the [AFMA website](https://afma.gov.au) (‘Fisheries management’ – ‘Fisheries’ – ‘Bass Strait Central Zone Scallop Fishery’).

### 2.3 Consultative Arrangements

#### 2.3.1 Scallop Resource Assessment Group (ScallopRAG)

ScallopRAG provides advice and recommendations to the Scallop Management Advisory Committee (ScallopMAC), AFMA management, the AFMA Commission and the AFMA Research Committee (ARC) on the status of commercial stocks, fishery economics, the impacts of fishing on the broader ecosystem and research priorities for the fishery.

ScallopRAG members for the period 1 July 2019 to 30 June 2022 are as follows:

- Associate Professor Brendan Kelaher, Chair
- Mr Daniel Corrie, AFMA member
- Dr Jayson Semmens, Scientific member
- Dr Mervi Kangas, Scientific member
- Mr John Cull, Industry member
- Mr Stuart Richey, Industry member
- Mr Julian Morison, Economic member

If you have any queries regarding ScallopRAG please contact Heather Johnston, Executive Officer on tel: 0419 753 619 or email: [heather.johnston@afma.gov.au](mailto:heather.johnston@afma.gov.au)

Further information on the ScallopRAG can be found on the [AFMA website](https://afma.gov.au) (‘Fisheries management’ – ‘Committees’ – ‘Resource assessment group’ – Scallop Resource Assessment Group’).
2.3.2 Scallop Management Advisory Committee (ScallopMAC)

ScallopMAC is the primary consultative forum for management of the BSCZSF. ScallopMAC provides advice to the AFMA management and the AFMA Commission on issues related to management of the fishery, including TACs and closures, economics and research priorities. ScallopMAC is also responsible for establishing any sub-committees and working groups that may be required to ensure management issues are given adequate consideration.

ScallopMAC members for the period 1 May 2018 to 30 April 2021 are as follows:

- Mr John Pollock, Chair
- Mr Dan Corrie, AFMA member
- Associate Professor Brendan Kelaher, Scientific member
- Mr Peter Mellios, Industry member
- Mr John Hammond, Industry member
- Mr Stuart Richey, Industry member
- Ms Debbie Wisby, Industry member
- Mr Andrew Watts, Industry member
- Dr Sylvia Zukowski, Environment/conservation member

If you have any queries regarding ScallopMAC please contact Heather Johnston, Executive Officer on tel: 0419 753 619 or email: heather.johnston@afma.gov.au

Further information on the ScallopMAC can be found on the AFMA website (‘Fisheries management’ – ‘Committees’ – ‘Management advisory committees’ – Scallop Management Advisory Committee’).

2.3.3 BSCZSF Industry Management Committee

The BSCZSF Industry Management Committee (Co-management Committee) comprises of members as determined by ScallopMAC, ordinarily consisting of:

- a chairperson;
- two industry representatives from Tasmania; and
- two industry representatives from Victoria.

The Co-management Committee may agree upon fishing start and end dates within season dates, the order and timing of harvesting within open areas and the protection of juvenile or local spawning biomass within open beds as appropriate (which may include having regard to stock status within Tasmanian and Victorian waters).

The Co-management Committee must provide AFMA with:

- notification of agreed fishing start and end dates at least 24 hours before the commencement of fishing;
- notification of agreed voluntary closures to protect juvenile scallop beds that do not meet the discard rate of less than 20 per cent of scallops less than 85 mm at least five days prior to commencement; and
- prompt information regarding Co-management Committee agreed actions, implementation and outcomes, to allow consideration of agreed actions by ScallopRAG and ScallopMAC, before ScallopRAG and ScallopMAC make recommendations to AFMA.
Co-management Committee members for the 2020 fishing season are as follows:

- Bob Lister, Chair
- Andrew Watts, Victorian representative
- John Cull, Victorian representative
- Dusty Cull, Victorian representative
- John Hammond, Tasmanian representative
- John Richey, Tasmanian representative
- Dan Corrie, AFMA representative

If you have any queries regarding the Co-management Committee, or if you would like to provide a report on conditions in the fishery for consideration by the Co-management Committee, please contact Bob Lister, Chair on tel: 0427 278 270 email: boblister22@bigpond.com

3 Environmental management

3.1 Bycatch and discarding workplans

AFMA is required to develop and implement fishery specific Bycatch and Discarding Workplans. Workplans are developed in consultation with industry and research partners to find practical and affordable solutions to minimising bycatch and discarding of target species. Specifically, they aim to:

- reduce the number of high risk species assessed through AFMA’s Ecological Risk Assessment (ERA) process;
- avoid interactions with species listed under the Environment Protection and Biodiversity Conservation Act 1999 (EPBC Act);
- reduce discarding of target and non-target species to as close to zero as practically possible; and
- minimise overall bycatch in the fishery over the long-term.

The current focus for bycatch in the BSCZSF is using the comprehensive data collected through the annual scientific survey to monitor for changes in species abundance. A new bycatch strategy for the fishery will be developed once the ERA is updated for the fishery.

BSCZSF Bycatch and Discarding Workplan can be accessed via AFMA’s website (‘Environment and research’ - ‘Reducing Bycatch’ - ‘Bycatch and Discarding Workplans’).

3.2 Protected species interactions

3.2.1 How and when do I fill out a TEP form?

As a general rule, a Listed Marine and Threatened Species form (TEP Form: located at the back of your logbook) must be completed for all protected species interactions.
3.2.1.1 Reporting an interaction

- All interactions must be reported according to the instructions in your Daily Fishing Logbook.

- This means you need to circle yes in the box at the bottom of the logsheet and complete the Listed Marine and Threatened Species form (located at the back of your logbook). Return the form to AFMA with the corresponding logsheets.

- If there is an observer present, immediately inform them of the interaction. You are still required to report the interaction in your logbook.

- All interactions with seabirds must be reported in the same way.

3.2.1.2 What is an interaction with a protected species?

Interaction is defined in the Regulations as physical contact that occurs between an organism and any object on board, or attached to, a nominated vessel, other than that being used by an observer, that could cause the organism to be distressed.

3.2.1.3 Which species do I need to report?

The Environment Protection and Biodiversity Conservation Act 1999 (EPBC Act) establishes four categories of protected species in Commonwealth managed areas:

- **listed threatened species or ecological community** – species or communities whose survival is threatened, e.g. those with low population numbers or those which have had a reduction in habitat or distribution

- **listed migratory species** – to provide protection for species listed under the International Convention on Migratory Species

- **listed marine species** – listed to provide general protection to Australia’s native marine wildlife to reduce the likelihood of population decline

- **all cetaceans** i.e. whales, dolphins and porpoises.

All whales, dolphins, seasnakes, turtles, seals and sea lions, syngnathids (seahorses, seadragons and pipefish), sawfishes (green, dwarf and freshwater), crocodiles, dugongs, sharks (great white, grey nurse, silky shark, shortfin mako, longfin mako and porbeagle) and all seabirds are protected under the EPBC Act. You must report all interactions with these species under the EPBC Act.

A full listing of protected species is available online at the Department of Agriculture, Water and the Environment (www.environment.gov.au).

3.2.1.4 AFMA assistance with reporting obligations

To assist operators in fulfilling their reporting obligations, AFMA provides a protected species interaction summary report to the Department of Agriculture, Water and the Environment on a quarterly basis; on behalf of fishers who report interactions in their logbook. These reports are published on the AFMA website (‘Environment and research’ – ‘Protected species management’ – ‘Interaction reports’).
3.2.2 Interactions with tagged wildlife

Researchers investigating wildlife species will periodically tag animals (or use bands in the case of seabirds) to help improve the understanding of their biology and population.

Operators who capture a tagged animal should:

- record the details in the Listed Marine and Threatened Species form, with the band or tag number inserted in the appropriate section of the form.
- record the following details in the comments section: tag or band number and colour; species identification or description (photos are very useful); size; sex; and time, date and position of capture.
- if the tagged animal is captured alive, operators should record as many details as possible about the animal then release it as carefully as possible; noting the condition in which it was released. AFMA will arrange to notify the appropriate researchers.

Remember: Don’t get caught, just report!

4 Data Collection

4.1 Daily Fishing Logbook

The daily fishing logbook that is currently in use for the BSCZSF is the Commonwealth Scallop Daily Fishing Logbook (SCA01B). Detailed instructions on how to complete this logbook are provided inside the front cover.

All operators must complete and submit, within three business days, the Commonwealth Scallop Daily Fishing Logbook (SCA01B) on a daily basis. Please note, a new column must be completed every time you move more than five nautical miles from your last haul and when you change from fishing to searching or searching to fishing. Details for the last day of the trip must be recorded before the boat docks at the end of each trip.

4.2 Catch Disposal Record

The CDR that is currently in use for the BSCZSF is the Commonwealth Scallop/Squid Catch Disposal Record (SCQ02B). Detailed instructions on how to complete this CDR are provided inside the front cover.

The SCQ02B was introduced at the end of the 2019 fishing season. This book includes a triplicate page to be provided to your buyer, as well as additional fields to record the contact details of your buyer. Fishers are not required to land to a fish receiver permit holder.

CDRs provide information on the landed commercial catch, and also serve as a means to verify information recorded in the catch and effort logbooks. A copy of each completed CDR must be submitted (by the concession holder or their authorised agent) to AFMA within three business days of dispatch of a consignment from the place of unloading.
If you don’t send your logbook returns and CDR forms to AFMA on time you are in breach of the Act. AFMA may take prosecution action if you fail to complete your logbooks or CDRs in accordance with the instructions.

All fields, including an accurate weight, should be recorded on the CDR before the scallops have been moved from within the immediate proximity of the boat. Parts A and B of the CDR must be fully completed for each consignment and signed by the concession holder or their authorised agent who should be the Master (Skipper) of the vessel, before being submitted to AFMA. All fields must have the relevant information completed and any irrelevant fields indicated with a dash or N/A in that field.

### 4.2.1 Multiple consignments

Where one unload is split into multiple consignments, a separate CDR must be fully completed (all parts) for each consignment before the relevant consignment is moved from within the immediate proximity of the boat, even if all consignments are going to the same destination. For example, if an unload is taken in three trucks to the same processing facility, three separate CDRs will need to be completed.

### 4.2.2 Recording an accurate weight

The holder must record the accurate weight of any scallops at the point of unload in order to complete Part A and B of the CDR. To avoid any doubt, this means the holder must not transport any scallops taken under the concession before accurately weighing those scallops.

Accurately weighing means weighing scallops on an approved and verified/certified weighing instrument in accordance with the *National Measurement Act 1960* managed by the State and Territories Uniformed Trade and Measurement Legislation.

### 4.3 Observer obligations

A fishing operator must carry an AFMA observer upon request by AFMA. The cost of observers is generally met by industry through levies, but some trips may be invoiced directly.

### 5 Licensing

#### 5.1 Quota transactions

##### 5.1.1 Nomination of a boat to quota Statutory Fishing Rights

Concession holders must nominate a boat against their quota SFRs before being permitted to fish in the BSCZSF. If required, the transaction can be done through GOFish or by AFMA on receipt of a completed [Boat Nomination (BN) form](#) with the [Bass Strait Central Zone Scallop Fishery (SCA)](#) attachment.

##### 5.1.2 Permanent transfer of quota SFRs

You may permanently transfer quota SFRs by filling out the appropriate application form and submitting it to AFMA.
AFMA must register the transfer of an SFR unless:

- the owner of the right (transferor) is being investigated for, or has been convicted of, a fisheries offence;
- the right has been suspended (including instances where the owner has requested a review of that suspension); or
- levies are due and not yet paid in full when transfer application is received.

5.1.3 Leasing of quota SFRs
Quota SFRs may be temporarily leased to another operator, and are only applicable for the fishing season in which the lease has taken place.

PLEASE NOTE – All quota transactions (i.e. nominations, denominations, seasonal leases), can be done on GOFish by registered users at NO COST. All of these transactions, if done by AFMA from submitted paperwork, will incur a service fee.

5.2 Quota Management

5.2.1 Quota deduction and reconciliation
Quota is deducted from your total quota allocation using the verified weights detailed on Part B of each CDR. The information you record in your Daily Fishing Logbook (SCA01B) is not used to deduct your quota from your allocation, although it may be used to cross check with other information.

You must hold quota before fishing and have enough to cover your entire catch for each trip.

AFMA may vary or amend a concession holder’s entitlements in the current or subsequent years for any overcatch not balanced with uncaught quota, or discovered following conviction, or where AFMA has reason to believe that catches were misreported. Concession holders may also face administrative restrictions where catches have exceeded their quota holdings during the fishing season.

5.2.2 28 day quota reconciliation
If you exceed your quota holdings during the season, you will have 28 days from the date of landing to cover the exceeded amount with quota. During this 28 day period you are still able to fish. If you go further over quota during this 28 day period, the second amount of overcatch must be reconciled within 28 days from when it is landed. This means that you have 28 days from the date of each landing to cover the catch from that landing, with quota.

If you are still over quota after the 28 day period for each landing you will be subject to compliance action. You must keep track of your catch and quota and ensure that you reconcile catch with quota prior to the due date. The only over-quota notification issued from AFMA is via GOFish – (see below for registration details if required) and concession holders are responsible for monitoring their own catch and quota holdings.
If you are not able to reconcile your over-quota amount within 28 days, please submit your exceptional circumstance reasons to AFMA’s Licensing and Data Services before the due date. This information will be considered by compliance in determining the enforcement action to be taken. Further information on quota reconciliation can be obtained from the AFMA website (‘Services for fishers’ – ‘28-day within season quota reconciliation’).

5.3 Keeping track of your quota

5.3.1 Quota transaction statements

You can obtain a free quota holding and catch summary (QHS) or quota transaction statement (QTS), through GOFish. Alternatively, you can contact AFMA Licensing and Data Services on 1300 723 621, to obtain the statements for a fee.

The onus is on concession holders to ensure that they check their Quota Transaction Statements thoroughly and report any discrepancies or errors to AFMA.

5.3.2 Scallops returned to the water

The weight of any Doughboy or Commercial Scallops that you put back in the water will not be recorded on your CDR and will not come off your quota.

However, you should make sure that you estimate the weight of all Doughboy and Commercial Scallops that come up in your scallop harvester in your Daily Fishing Logbook (SCA01B). There is a section in the logbook to record the discarded percentage of your scallop catch.

5.3.3 GOFish

You can use GOFish for:

- updating contact information;
- viewing, exporting and printing QHSs and QTSs;
- quota reconciliation statement (Report for continuous 28 day reconciliation – the statement is located in GOFish under Documents);
- leasing or permanent transfers (if authorised) of quota SFRs (if transferable);
- nomination and denomination of Quota SFRs;
- receiving all your correspondence from AFMA if you have ‘Opted In’ to receiving it electronically; and
- accessing you submitted e-log information in their GOFish account.

On the GOFish logon screen there is a function ‘New User’ which allows a person to sign up to use GOFish. NOTE: this function is only to give a new or existing client a GOFish logon, it does not negate the requirement to further authorise a person as an agent.

5.3.4 Instructions on how to get access to GOFish

Information for GOFish is available on the AFMA website (‘Services for Fishers’ – ‘GOFish Help’) or from AFMA Licensing and Data Services area on 1300 723 621.

Organisations (including companies and partnerships) will need to complete a Registered Authorised Agent Nomination (RA) form to authorise an individual (or individuals) as an agent to act on their behalf when using GOFish.
Some individual concession holders and agents may need to complete an Application for GoFish registration (AGR) form for registration to gain access to the GOFish, please check with AFMA Licensing and Data Services on 1300 723 621.

5.4 Scientific permits

Scientific permits are granted for the purpose of conducting scientific research in a specified area of the AFZ or in a specified fishery.

AFMA will only grant a scientific permit if:

- the application is made using the approved form;
- it provides sufficient information for the application to be assessed;
- the proposed activity is for a scientific research purpose; and
- is supported by a specific scientific research project plan.

Scientific permits are granted for a maximum duration of six months, and are not transferable.

For further information on obtaining a scientific permit you can refer to the Fisheries Management Paper 11 available on the AFMA website (‘About us’ – ‘Fisheries management policies’ – ‘Scientific permits’) or alternatively contact AFMA Licensing and Data Services on 1300 723 621.

5.5 Fishing in other Commonwealth Fisheries

You must hold a valid fishing concession to fish in any Commonwealth fishery. For information on requirements in other Commonwealth Fisheries please contact AFMA on 1300 723 621.

6 Annual management and research levies

Operators who own fishing concessions that attract a levy, will receive three separate management and research levy invoices. Each invoice being one third of your total annual levy amount payable on the fishing concession(s) you own on the date of invoicing. Levy invoices are issued in January, March and May every year.

It is important to note that levies are issued in line with the financial year, not fishing season.

6.1 How to pay your levies

You can make your payments by BPAY, direct deposit to the National Australia Bank, credit card (by faxing in your card details or calling AFMA direct) or by cheque. All account details, biller code and contact details are included on the Payment Options page of your levy invoice. Please include the associated invoice or reference number with your payment so AFMA can ensure your payment is attributed correctly.
6.2 Need more time to pay your levies?

A concession holder can request to enter into an arrangement to pay an overdue levy. To request an arrangement to pay, a concession holder must contact AFMA as soon as possible on 1300 723 621 to discuss payment options. There is a $220 administration fee to enter into an arrangement; and unpaid amounts attract a penalty at the rate of 20 per cent per annum, which is calculated daily. AFMA will suspend and may cancel fishing concessions if levies remain unpaid and an arrangement has not been entered into.

For further information on levies, including invoice issue and due dates, please refer to the AFMA Levy Arrangements Guide for the year, available on the AFMA website (‘Services for Fishers’ - ‘Levy arrangements’).

7 Compliance

7.1 Compliance overview

AFMA’s compliance and enforcement program is ultimately designed to maintain the integrity of fisheries management arrangements and protect Australia’s fishing resources. AFMA seeks to achieve a level of compliance consistent with its legislative objectives by maximising voluntary compliance and creating effective deterrents to non-compliance.

The main functions of the compliance program include:

- ensuring compliance with AFMA’s domestic fisheries management measures;
- ensuring licensed boats comply with fishing conditions within the AFZ;
- ensuring that there are no unlicensed foreign boats operating in the AFZ;
- managing port access for foreign boats; and
- surveillance and apprehension of foreign boats fishing illegally in the AFZ.

The National Compliance and Enforcement Program is conducted via the use of a risk based approach, which enables AFMA’s resources to be targeted to the areas where they are most needed and where they will prove most effective. It involves a series of steps to identify and assess non-compliance risks and then apply appropriate enforcement actions to mitigate these risks.

Risk-based compliance has a range of benefits¹:

- improved compliance outcomes – AFMA can tailor or target compliance measures to effectively deal with the most significant non-compliance risks;
- efficiency gains – the target of compliance measures to the most significant risks ensures resources are concentrated in the areas where they are most likely to improve compliance outcomes; and
- greater industry support for compliance programs/measures – risk management processes are widely understood by the fishing industry and the community as a whole.


BSCZSF Management Arrangements 2020

afma.gov.au
In addition to the risk treatment model, it is essential that AFMA maintains a general deterrence program. By maintaining a presence at fishing ports (and at sea) AFMA discourages those members of the fishing community who do not wish to comply with the rules and regulations. It also reassures those who are complying that non-compliant activity is likely to be detected. Further, AFMA officers can assist those wishing to comply (but not knowing how) by providing advice and/or instructions on operators responsibilities.

7.2 Navigation regulations

Regulations regarding navigation in closures can be found in Part 9 of the *Fisheries Management Regulations 2019*.

Under the regulations a boat must maintain a speed over 5 knots when navigating in a closure. If the closure is in effect for less than 24 hours (such as daylight closures) the boat must either be stationary or travelling faster than 5 knots. A breach of the regulations is an offence of strict liability, equal to 25 penalty units, or $5,250.

Speed is calculated via the boat’s vessel monitoring system. Therefore, it is recommended that the most direct route is taken when travelling through a closure so the boat does not appear to be navigating at less than 5 knots. If the boat is stationary within a closure, the boat is required to remain in that closure for greater than 30 minutes.

If the master of a boat is unable to comply with any of the navigation requirements due to an unforeseen emergency (e.g. crew safety, breakdowns etc.) then the master must contact AFMA as soon as possible to request an exemption from the regulation.

7.3 Exemptions from mandatory area closures

Applications for exemptions to the prohibition of navigation in protected zones will be considered for approval in exceptional circumstances.

An application for exemption to navigate in a protected zone must be made to an AFMA compliance officer in Canberra either by phone, fax or in person as follows:

- Phone: (02) 6225 5428 or
- Fax: (02) 6225 5442, or
- After hours: AFMA duty officer on 0419 205 329.

An exemption approval will be provided in writing where applicable.

The prohibitions on fishing and navigation in effect for the BSCZSF do not apply to other Commonwealth fisheries occurring in the same area as the BSCZSF.

7.4 Vessel monitoring system (VMS)

7.4.1 VMS reporting

It is the concession holder’s responsibility to ensure that any boat nominated to their concession is fitted with a VMS of a category specified in the register of AFMA approved units. This register is available on the [AFMA website](http://www.afma.gov.au) (‘Rules and Regulations’ – ‘Domestic Compliance’ – ‘Satellite monitoring of fishing boats’ – ‘VMS requirements for fishers’ – ‘List of approved units’).
The VMS unit must remain switched on at all times that the boat is nominated to a Commonwealth concession, including when in port or engaged in State fishing. The concession holder must ensure the VMS is reporting correctly before going out to sea for the first time and that no interference occurs with the correct operation of the VMS unit. On becoming aware of a problem with the VMS functioning, the concession holder must advise AFMA as soon as practicable via:

Phone: (02) 6225 5369 (if prompted, follow instructions on the voice mail) or;
Fax: (02) 6225 5440; or
Email: VMSreporting@afma.gov.au

If the VMS is not operating or is malfunctioning, the boat must remain in port until the VMS is inspected, repaired if necessary and AFMA has received confirmation from an authorised technician that the automatic location communicator (ALC) is functioning correctly.

7.4.2 Directions to return to port

Depending on the circumstances, and in accordance with its enforcement decision principles as outlined in the National Compliance and Enforcement Policy, if a nominated boat’s VMS unit stops reporting, AFMA may require the boat to immediately return to, and/or remain in port until such a time as AFMA is satisfied the problems with the VMS unit have been rectified.

7.4.3 Manual reporting

If a nominated boat’s VMS unit stops reporting, the concession holder must ensure that the operator manually reports the boat’s position at a frequency specified by AFMA.

The manual position reports must include:

- the boat’s name
- the boat’s distinguishing symbol
- the boat’s present latitude and longitude (in degrees and minutes)
- the date and time.

Manual position reports are to be made via:

Phone: (02) 6225 5369 (if prompted, follow instructions on the voice mail); or
Fax: (02) 6225 5440; or
Email: VMSreporting@afma.gov.au

7.4.4 Temporary switch off (TSO) arrangements

A TSO is a formal arrangement that allows a unit to be legitimately switched off. If a nominated boat is undergoing maintenance, berthed for an extended period or in other exceptional circumstances that render VMS operation impractical, the concession holder can apply for a TSO by filling out an ‘Application for VMS Temporary Switch Off’ form. The request needs to be made prior to the VMS being switched off. A TSO is not automatically granted, and AFMA considers a variety of factors, including previous VMS non-compliance and whether the need is Genuine before permission being granted.
Completed forms should be sent to AFMA via:

Fax:  (02) 6225 5440
Email:  VMSreporting@afma.gov.au
Mail:  Data Processing
       AFMA
       PO Box 7051
       CANBERRA BC ACT 2610

Further information is available on the AFMA website (‘Rules and Regulations’ – ‘Domestic Compliance’ – ‘Satellite monitoring of fishing boats’ – ‘VMS requirements for fishers’).

Note: Switching off a unit without first obtaining a TSO will constitute an offence. It is also an offence for a boat to be moved, from the place stipulated under the TSO, without approval from AFMA.

7.5 Illegal/suspicious fishing – Call CRIMFISH: 1800 274 634

If you suspect illegal fishing operations are occurring or witness any suspicious activity involving fish or fishing type activity (e.g. selling fish off the back of vessels or vehicles whilst offering a reduced price, questionable landing sites etc.) you can either contact AFMA’s Freecall CRIMFISH hotline on 1800 274 634 (1800 CRIMFISH) or you can contact AFMA’s Duty Officer on 0419 205 329 (24 hours a day, 7 days a week) as soon as possible after you discover the event. More information is available on the CRIMFISH page on the AFMA website (‘Rules and regulations’ – ‘Report illegal fishing – CRIMFISH’).

Reports may be made anonymously and all information received will be treated in the strictest confidence. Ideally any information supplied should be as detailed as possible to assist AFMA to investigate the incident and should include the following:

- the date, time and location that the activity took place;
- the names of any verifying witnesses; and
- any photographs and/or other evidence.
8 Contact details

BSCZSF Management

Senior Manager – Fiona Hill (02) 6225 5473
Manager – Daniel Corrie (02) 6225 5487
(Based in Lakes Entrance office) daniel.corrie@afma.gov.au
0447 019 916

Licensing and Data Services

Licensing, Quota Management and Logbook

Manager – Anne Shepherd (02) 6225 5361
Licensing and Data Officers 1300 723 621
Licensing and Data facsimile (02) 6225 5440
Licensing and Data email licensing@afma.gov.au

Levies

Senior Debt Recovery Officer – Simone Pont (02) 6225 5343
Licensing Policy facsimile (02) 6225 5440
Licensing and Policy email licensing@afma.gov.au

Compliance

Senior Manager National Compliance Strategy – Tod Spencer (02) 6225 5312
Manager National Compliance – Josh Froggatt (02) 6225 5467
Manager National Intelligence – Ash Mooney (02) 6225 5376
Duty Officer 0419 205 329
Compliance email domestic.compliance@afma.gov.au
Compliance fax (02) 6225 5442
VMS fax (02) 6225 5440
VMS phone enquiries (02) 6225 5542
VMS email (for general enquiries) vmsinfo@afma.gov.au
VMS email (to report a unit breakdown or request temporary switch off)  vmsreporting@afma.gov.au

**Bycatch**

Bycatch Program Email:  BycatchProgram@afma.gov.au

**Observer Program**

Observer Manager  (02) 6225 5428
Observer duty phone  0427 496 446

**Industry Associations and Management Committee**

**Bass Strait Scallop Industry Management Committee**

Bob Lister, Chair  0427 278 270
Email  boblister22@bigpond.com

**Bass Strait Scallop Industry Association**

Andrew Sullivan  0408 131 204
Email  andrew@atlantisfcg.com

**Scallop Fishermen's Association of Tasmania**

Bob Lister  0427 278 270
Email  boblister22@bigpond.com

**State Fisheries**

**Tasmania**

Department of Primary Industries, Parks, Water and Environment  1300 368 550
Fishwatch  0427 655 557

**Victoria**

Victorian Fisheries Authority  136 186

**Octopus fishers (potential gear interactions)**

Octopus fishers operate throughout the Bass Strait for the whole year. Their contact details have been provided to prevent gear interactions.
Craig Hardy 0409 581 278 craig@topfishtas.com.au
Bradley Hardy 0419 205 486 bradhardy5@hotmail.com
Michael Hardy 0488 670 888 michael@topfishtas.com.au

Basslink Pty Ltd

General enquiries (03) 9607 4700
Website www.basslink.com.au


9 Important documents

Commonwealth legislation and policy

- **Fisheries Management Act 1991**

- **Fisheries Management Regulations 2019**

- **Commonwealth Fisheries Harvest Strategy Policy 2018**

- **Guidelines for the Implementation of the Commonwealth Fisheries Harvest Strategy Policy 2018**

- **Commonwealth Fisheries Bycatch Policy 2018**

- **Guidelines for the Implementation of the Commonwealth Fisheries Bycatch Policy**

BSCZSF legislative instruments

- **Bass Strait Central Zone Scallop Fishery Management Plan 2002**

- **Logbooks for Fisheries Amendment Determination 2019 (No.1)**

- **Bass Strait Central Zone Scallop Fishery (Total Allowable Catch) Determination 2020**

- **Bass Strait Central Zone Scallop Fishery (Fishing Season) Determination 2020**
BSCZSF Directions

- Fisheries Management (Bass Strait Central Zone Scallop Fishery) (Closures) Direction 2020
  **Note:** These Directions may be ceased and/or superseded by subsequent versions during the fishing season.

Management of BSCZSF

- Bass Strait Central Zone Scallop Fishery Harvest Strategy 2014 (amended 2015)

Environmental management arrangements

- BSCZSF Ecological Risk Management Strategy
- Bycatch and Discarding Workplans

Logbooks and forms

- AFMA Logbooks and Catch Disposal
- AFMA Licensing and Quota Management Forms
Attachment 1 – Map of closures for the BSCZSF 2020 fishing season

Figure 2. Map of spatial closures for the BSCZSF 2020 Fishing Season
## Attachment 2 - Acronyms

<table>
<thead>
<tr>
<th>Acronym</th>
<th>Description</th>
</tr>
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<tbody>
<tr>
<td>AFMA</td>
<td>Australian Fisheries Management Authority</td>
</tr>
<tr>
<td>AFZ</td>
<td>Australian Fishing Zone</td>
</tr>
<tr>
<td>BSCZSF</td>
<td>Bass Strait Central Zone Scallop Fishery</td>
</tr>
<tr>
<td>CDR</td>
<td>Catch Disposal Record</td>
</tr>
<tr>
<td>EPBC Act</td>
<td><em>Environment Protection and Biodiversity Conservation Act 1999</em></td>
</tr>
<tr>
<td>ERA</td>
<td>Ecological Risk Assessment</td>
</tr>
<tr>
<td>ERM</td>
<td>Ecological Risk Management</td>
</tr>
<tr>
<td>FRDC</td>
<td>Fisheries Research and Development Corporation</td>
</tr>
<tr>
<td>Management Plan</td>
<td><em>Bass Strait Central Zone Scallop Fishery Management Plan 2002</em></td>
</tr>
<tr>
<td>MPA</td>
<td>Marine Protected Area</td>
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<tr>
<td>QHS</td>
<td>Quota holding and catch summary</td>
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<tr>
<td>QTS</td>
<td>Quota transaction statement</td>
</tr>
<tr>
<td>RA</td>
<td>Authorised Agent form</td>
</tr>
<tr>
<td>ScallopMAC</td>
<td>Bass Strait Central Zone Scallop Fishery Management Advisory Committee</td>
</tr>
<tr>
<td>ScallopRAG</td>
<td>Bass Strait Central Zone Scallop Fishery Resource Assessment Group</td>
</tr>
<tr>
<td>SFR</td>
<td>Statutory Fishing Right</td>
</tr>
<tr>
<td>TAC</td>
<td>Total Allowable Catch</td>
</tr>
<tr>
<td>the Act</td>
<td><em>Fisheries Management Act 1991</em></td>
</tr>
<tr>
<td>TSO</td>
<td>Temporary switch off</td>
</tr>
<tr>
<td>VMS</td>
<td>Vessel Monitoring System</td>
</tr>
</tbody>
</table>
Attachment 3 – Area closures outside AFMA’s jurisdiction

Fishing in Marine Parks

There are Australian Marine Parks within the Commonwealth waters of the BSCZSF. The marine parks of relevance to BSCZSF fishers are within the South-east Marine Parks Network. Marine parks that overlap the fishery include Apollo, Zeehan, Franklin, Boags, Beagle, Flinders and East Gippsland. Fishers who are currently fishing, or intend to fish, should be aware that some fishing methods are not allowed in marine parks. Please make sure you understand which fishing methods are allowed in each of the marine park zones prior to fishing.

Class approvals outline the areas where commercial fishing can occur, the fishing methods that can be used, and the conditions that need to be followed while operating or transiting through Australian Marine Parks. For BSCZSF fishers using scallop dredges, this means you cannot fish in any zone of the marine parks in the South-east Marine Parks Network (see map at Figure 2).

Transitting is allowed through all marine park zones (except Sanctuary zones). When transiting a zone where your fishing method is not allowed you are required to:

- keep all fishing gear stowed and secured, and
- travel at more than 5 knots

Fish can only be processed in marine parks where your fishing method is allowed. This is for compliance purposes so that it’s clear to park surveillance officers where fish are being taken from. However, exceptions can be made for individual circumstances, where this rule creates operational constraints on normal fishing activities. Any exceptions need to be authorised by the Director of National Parks so please contact us to discuss if this applies to you.

More information about these marine parks can be found at the following links or by contacting marineparks@awe.gov.au.


Reporting illegal activity

If you witness or suspect there are illegal activities occurring within an Australian Marine Park, you are encouraged to report this activity. All reports are completely voluntary and anonymous, however, if you chose to include your personal details, you may be contacted to provide more information about your report.
You can report in one of two ways:

1. via the Australian Marine Parks reporting hotline on 1800 852 975 where you can talk to a Marine Parks Officer; or
2. via email to marine.compliance@awe.gov.au

Figure 3: Map of the South-east Marine Parks Network